



Regional Development and Tourism in Birbhum District: A Framework for *Viksit Bharat* 2047

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Abstract: *Birbhum—etched into Bengal’s cultural memory through Baul songs, Santiniketan’s humanist ethos, red laterite landscapes, and syncretic festivals—possesses a diversified yet under-leveraged portfolio for regional development. Tourism in Birbhum is not merely an industry: it is a conduit for livelihood enhancement, cultural preservation, ecological stewardship, and decentralized growth. This paper develops a practical and context-sensitive framework that links tourism with regional development outcomes for Viksit Bharat 2047. It proceeds in six movements: (1) a concise profile of Birbhum’s spatial and cultural economy; (2) a diagnostic of constraints in infrastructure, institutions, skills, environment, and equity; (3) a “4P+G” framework—Product, Place, People, Platform, and Governance—for destination development; (4) a territorial strategy that balances growth poles (Santiniketan–Bolpur and Suri–Sainthia) with heritage-rural circuits; (5) a phased implementation roadmap (2025–2047) with measurable indicators; and (6) risk management and ethical safeguards. The framework’s central promise is to convert dispersed cultural assets into inclusive, resilient regional value chains by coupling creative industries, agritourism, and heritage clusters with green mobility, skill ecosystems, and community ownership.*

Keywords: *Birbhum, regional development, tourism framework, inclusive growth, creative economy, Viksit Bharat 2047*

1. Introduction

Tourism is often described as one of the most dynamic industries of the twenty-first century, capable of shaping economies, societies, and even identities. Globally, the sector contributes nearly 10% of GDP and supports millions of jobs, both directly and indirectly (UNWTO, 2022). In developing countries, it plays a dual role: on the one hand, it brings foreign exchange and investment; on the other, it can empower local communities by creating new livelihood opportunities and strengthening cultural pride (Hall & Page, 2014). The transformative potential of tourism is particularly relevant for India, where regional imbalances in development remain a challenge, and where cultural and natural diversity is unparalleled. Within this context, tourism emerges not merely as an economic activity but as a **developmental instrument** that can promote inclusivity, decentralisation, and sustainability.

India has recognised this potential in successive policy documents. The Ministry of Tourism has consistently highlighted tourism as a means of poverty alleviation, rural development, and women’s empowerment (Ministry of Tourism, 2022). Likewise, NITI Aayog’s *Viksit Bharat @2047* vision stresses the importance of regional development strategies that integrate cultural capital, ecological balance, and economic growth (NITI Aayog, 2021). The central government’s *Dekho Apna Desh* campaign also signals a renewed focus on domestic tourism, decentralising attention from a few metropolitan hubs to lesser-known districts (Sharma & Dutta, 2019). In this broader policy framework, **Birbhum district**

in West Bengal occupies a unique place, offering a combination of intellectual heritage, rural landscapes, artisanal traditions, and vibrant festivals.

Birbhum's distinctiveness lies first in its cultural–intellectual heritage. The district is home to Santiniketan, the world-renowned university-town founded by Rabindranath Tagore, which has become a symbol of Indian humanism, ecological learning, and artistic modernity (Chaudhuri, 2017; Datta, 2012). Beyond Santiniketan, Birbhum nurtures intangible traditions such as Baul songs, Fakiri spirituality, terracotta temples, and tribal festivals. These traditions are not frozen in time but are living, evolving practices that continue to attract scholars, artists, and travelers. The district thus possesses the ingredients for cultural tourism of international significance.

Secondly, Birbhum offers a distinctive **landscape ecology**. Its red laterite soils, khoai formations, sal and palash groves, and meandering rivers create a setting that is simultaneously agrarian and poetic (Sanyal, 2015). Unlike destinations dominated by monumental architecture or luxury resorts, Birbhum's charm lies in its rurality—the rhythms of agricultural life, the beauty of seasonal blossoms, and the quiet of village trails. Such qualities make it a natural hub for eco-tourism, slow tourism, and experiential learning.

Third, Birbhum is rich in **artisanal and agricultural diversity**. Traditional crafts such as weaving, pottery, terracotta sculpture, and dokra metalwork remain integral to its economy (Bhattacharya, 2016). Agricultural practices, including millet cultivation and indigenous sweets, further enrich the district's identity. Together, these assets position Birbhum as a potential hub for creative and agri-tourism, linking livelihoods with visitor experiences.

Finally, Birbhum is celebrated for its **festivals and fairs**, such as Poush Mela and Basanta Utsav. These events attract enormous crowds and transform the district into a cultural crossroads. However, they also highlight the dual challenge of opportunity and risk: while festivals can provide significant income to local producers, inadequate planning and infrastructural stress often reduce long-term benefits (Chakrabarti, 2019).

Despite these strengths, Birbhum has not yet fully leveraged its tourism potential for inclusive regional development. Weak infrastructure, institutional fragmentation, and value-chain leakages mean that many of the benefits bypass local communities (Singh, 2018). Artisans and women entrepreneurs often remain at the margins of decision-making, while environmental pressures—waste, congestion, and water stress—undermine sustainability (UNDP, 2021). Addressing these challenges requires not piecemeal solutions but a **comprehensive framework** that integrates infrastructure, people, culture, ecology, and governance.

The central argument of this paper is that tourism in Birbhum should be understood not as an isolated activity but as a **regional development compact**. By linking heritage, ecology, human capital, and digital innovation into an integrated system, tourism can become a driver of inclusive and sustainable growth aligned with the national aspiration of *Viksit Bharat 2047*. To explore this vision, the paper proceeds in five parts. Section Two profiles Birbhum's territorial identity and development opportunities. Section Three diagnoses the challenges that have stalled progress. Section Four develops a conceptual framework—*4P+G* (Product, Place, People, Platform, and Governance)—for regional tourism-led development. Section Five outlines pathways to regional growth by balancing growth poles with feeder circuits, while Section Six concludes by situating Birbhum's future within India's long-term development trajectory.

Through this structure, the paper seeks to contribute both to academic understanding and to policy design. It positions Birbhum as a case study for how culture-rich districts can leverage tourism not only for revenue but also for resilience, equity, and dignity. In doing so, it aligns

local aspirations with national priorities, offering a model that could inform India's journey towards *Viksit Bharat 2047*.

2. Birbhum in Profile: Territorial Identity and Development Opportunity

Birbhum, often called the “land of red soil,” occupies a unique position in West Bengal's cultural and ecological geography. Unlike metropolitan hubs that define development primarily through industrial or technological growth, Birbhum's identity emerges from the interweaving of heritage, rural landscapes, artisanal traditions, and collective celebrations. This multidimensional identity makes Birbhum not only a district of cultural pride but also a site of opportunity for tourism-led regional development.

2.1 Cultural–Intellectual Heritage

At the heart of Birbhum's distinctiveness lies Santiniketan, founded by Rabindranath Tagore in the early twentieth century. Tagore envisioned education as a holistic experience rooted in harmony with nature, creativity, and cultural dialogue (Datta, 2012). His institution, Visva-Bharati, was meant to be a world university where East met West, and where art, ecology, and humanism were integrated into the very fabric of learning (Chaudhuri, 2017). Today, Santiniketan continues to attract international visitors, not only for its academic prestige but also for the aura of intellectual freedom and creativity associated with Tagore.

Beyond the institution itself, Birbhum nurtures a wide spectrum of cultural traditions. The Bauls of Bengal—wandering minstrels who sing of love, devotion, and spiritual liberation—are central to Birbhum's cultural identity. Their music, recognised by UNESCO as part of the world's intangible cultural heritage, offers not only performance but philosophy (Bhattacharya, 2016). Fakiri traditions, tribal dances, and terracotta temples further diversify the cultural palette. These practices are not static relics but living expressions of community life, continuously evolving through performance, ritual, and everyday creativity (Majumdar, 2020). Such cultural depth positions Birbhum as a site of experiential tourism, where visitors engage with a way of life rather than simply consume monuments.

2.2 Landscape and Rurality

Birbhum's geography further strengthens its identity. The lateritic soil and khoai formations create striking visual patterns that have inspired poets, painters, and photographers (Sanyal, 2015). During spring, the district bursts into colour with the flowering of palash, while monsoon brings lush greenery to its fields and riverbanks. These seasonal cycles make Birbhum a year-round destination for slow tourism and eco-tourism.

The rural environment is equally significant. Villages are characterised by agrarian lifestyles, open courtyards, and local markets that offer a taste of Bengal's rustic charm. The integration of rural hospitality into tourism—through homestays, village walks, and farm visits—has the potential to create immersive visitor experiences while providing steady incomes for rural households (Bhatia, 2020). Unlike urban centres dominated by mass consumption, Birbhum's appeal lies in its quiet rhythms, where everyday life itself becomes a cultural performance.

2.3 Artisanal and Agricultural Base

Birbhum is also rich in artisanal and agricultural traditions. Crafts such as weaving, pottery, dokra metalwork, leathercraft, and natural dyeing are still practiced in village workshops (Sinha, 2019). These artisanal forms are deeply embedded in community life and represent not just commodities but cultural narratives. The dokra tradition, for instance, reflects centuries-old metallurgical skills, while terracotta work often carries mythological and social motifs.

Agriculture further diversifies the district's economy. Local produce such as millets, oilseeds, and rice, as well as sweets like *sitabhog* and *mihidana*, offer possibilities for culinary tourism. Linking agriculture and artisanal production into tourism circuits could allow for creative and agri-tourism models where visitors participate in farm-to-table experiences or

learn crafts directly from artisans (Sharma & Dutta, 2019). Such strategies can create multi-layered value chains that sustain both culture and livelihoods.

2.4 Festivals and Fairs

One of Birbhum's most visible assets is its vibrant calendar of festivals. The Poush Mela, held every December, is both a cultural gathering and an economic fair, attracting artisans, musicians, and visitors from across the country. Similarly, Basanta Utsav, the spring festival introduced by Tagore, transforms Santiniketan into a riot of colours and performances. Tribal festivals in rural Birbhum further expand the cultural repertoire.

These fairs have immense tourism potential but also highlight critical gaps. Benefits often leak out of the local economy because external vendors dominate high-demand stalls, while inadequate planning leads to overcrowding and waste accumulation (Chakrabarti, 2019). Strengthening festivals with better management, infrastructure, and community ownership could turn them into engines of regional development, ensuring that cultural vibrancy translates into inclusive prosperity.

2.5 Towards a Composite Identity

Taken together, Birbhum's heritage, landscapes, artisanal base, and festivals yield a composite identity that is unique in the Indian context. Unlike destinations defined by a single monument or natural feature, Birbhum offers a **multi-dimensional experience**. Its tourism potential lies in crafting value chains that connect these elements—where a visitor might attend a Baul performance, explore khoai trails, stay in a craft village, and taste local foods in a single trip. Such integration is vital for ensuring that tourism does not remain a superficial activity but becomes a driver of **regional development**. By designing tourism as a regional value chain, Birbhum can circulate revenues locally, preserve heritage, and sustain ecology. This approach aligns with broader models of sustainable and inclusive tourism, which argue that development must prioritise community ownership, cultural integrity, and ecological resilience (Singh, 2018; UNDP, 2021).

Birbhum's identity, therefore, is not only a matter of pride but also a strategic resource. Properly leveraged, it can anchor the district's journey toward *Viksit Bharat 2047*, where development is rooted in dignity, culture, and sustainability.

3. Challenges and Missed Opportunities

While Birbhum possesses a rich cultural and ecological foundation for tourism, its potential has not fully translated into inclusive and sustainable development. The district exemplifies what many scholars have described as the paradox of heritage-rich regions in India: despite possessing extraordinary assets, these regions face persistent structural bottlenecks that limit their ability to harness tourism as a tool for regional growth (Singh, 2018; Bhatia, 2020). Understanding these challenges is crucial to designing effective frameworks for the future.

3.1 Infrastructure Gaps

The most visible obstacle to tourism development in Birbhum is inadequate infrastructure. Although Bolpur and Santiniketan are relatively well-connected by rail and road to Kolkata, many rural areas within the district remain poorly accessible. Roads leading to heritage sites and villages are often narrow, under-maintained, and lack signage (Ministry of Tourism, 2022). Public amenities such as restrooms, shaded seating, and clean drinking water are insufficient, especially during festivals like Poush Mela and Basanta Utsav, when the district witnesses a sudden surge of visitors (Chakrabarti, 2019).

These gaps are not unique to Birbhum but represent a broader challenge for rural tourism across India, where last-mile connectivity remains a barrier to equitable distribution of tourist flows (UNWTO, 2022). Without adequate infrastructure, visitor experiences are diminished, and opportunities for rural communities to participate meaningfully in the tourism economy remain constrained.

3.2 Institutional Fragmentation

A second major challenge is institutional fragmentation. Tourism development involves multiple actors—the Departments of Tourism, Culture, Rural Development, Forests, Transport, and MSME—all of which often operate in isolation. The lack of a coordinated platform for policy planning and implementation leads to duplication of efforts, bureaucratic delays, and ad-hoc management of events (Sharma & Dutta, 2019).

For example, while the Culture Department may organise fairs, the Tourism Department is responsible for marketing, and local municipalities manage infrastructure. The absence of integrated governance results in limited accountability and poor outcomes. This fragmentation also discourages private investment, as entrepreneurs face overlapping regulations and unclear procedures (Singh, 2018).

3.3 Skill Mismatches and Informality

Tourism in Birbhum is labour-intensive, but the local workforce is often not equipped with the necessary skills. Artisans and performers, while rich in creativity, frequently lack exposure to modern marketing techniques, packaging standards, or digital platforms for sales (Bhattacharya, 2016). Hospitality services such as homestays remain largely informal, with limited training in hygiene, customer care, or safety standards.

Youth migration compounds the problem. Many young people leave rural Birbhum for jobs in Kolkata or other cities, reducing the pool of available labour for tourism. As a result, festivals and events rely on temporary, untrained workers, which reduces both quality and sustainability. Scholars note that such mismatches between cultural talent and market readiness are common in South Asian heritage regions, where traditions survive but economic opportunities are underdeveloped (UNDP, 2021).

3.4 Seasonality and Brand Dilution

Birbhum's tourism is highly seasonal, peaking during events like Poush Mela, Basanta Utsav, or university convocations at Visva-Bharati. While these attract large numbers of visitors, they also create congestion, strain infrastructure, and lead to environmental degradation. Off-season months, however, witness very limited tourism activity, resulting in unstable incomes for artisans, vendors, and service providers (Sanyal, 2015).

The dependence on festivals has also led to brand dilution. Visitors often associate Birbhum only with Santiniketan and Tagore, overlooking its broader landscape and cultural diversity. This narrow branding limits the development of diversified circuits, such as eco-trails or agri-tourism, which could attract year-round visitors (Majumdar, 2020).

3.5 Value-Chain Leakages

Tourism can only contribute to regional development if revenues are captured locally. In Birbhum, however, significant leakages occur. During major fairs, a large share of stalls is occupied by vendors from outside the district, while logistics and accommodation are often managed by external operators (Chakrabarti, 2019). As a result, much of the economic value leaves the district, leaving local producers with limited gains.

This problem is not unique to Birbhum. Studies across India show that rural and heritage destinations often face high leakages because of weak local entrepreneurship and inadequate institutional support (Bhatia, 2020). Without mechanisms to empower local actors, tourism risks becoming extractive rather than developmental.

3.6 Environmental Pressures

Tourism also places stress on Birbhum's fragile ecosystems. During festivals, fairgrounds generate large volumes of plastic waste, often left unmanaged. Water demand spikes, putting pressure on local resources, while noise pollution threatens the integrity of Baul music performances (Sanyal, 2015). In Khoai landscapes, unregulated construction and tourist footfall risk destabilising soil formations.

These pressures illustrate what Butler's (1980) tourism life-cycle model describes as the "stagnation stage," where uncontrolled growth begins to degrade the very assets that attract visitors. Without ecological safeguards, Birbhum's cultural and natural heritage could face irreversible damage.

3.7 Equity Concerns

Finally, equity remains a critical concern. Women artisans, tribal performers, and informal workers often occupy peripheral roles in the tourism economy. They provide essential labour and creativity but rarely participate in decision-making or secure fair remuneration (Bhattacharya, 2016; UNDP, 2021). Gender barriers, lack of access to credit, and social hierarchies further restrict their opportunities.

This exclusion undermines tourism's potential as an inclusive development tool. As scholars argue, unless marginalised groups are deliberately integrated into value chains, tourism may reinforce existing inequalities rather than alleviate them (Sharma & Dutta, 2019).

3.8 Synthesis: Why Potential Has Not Converted

Taken together, these challenges explain why Birbhum's extraordinary cultural and ecological assets have not fully translated into regional development. Infrastructure weaknesses reduce accessibility, institutional silos hinder coordination, skill gaps limit market readiness, seasonality causes instability, and revenue leakages prevent local capture. Environmental degradation and inequities further compound the problem.

The district thus finds itself at a crossroads. On the one hand, it has all the ingredients for sustainable tourism: heritage, landscape, crafts, and festivals. On the other, without comprehensive planning, these assets risk being commodified in ways that neither benefit local communities nor protect the environment. Addressing these missed opportunities requires a framework that integrates infrastructure, culture, ecology, entrepreneurship, and governance—a framework explored in the next section.

4. A Framework for Tourism-Led Regional Development

For Birbhum to transform its cultural wealth into sustainable regional growth, tourism must be planned not as a collection of events but as an integrated system. The **4P+G model**—Product, Place, People, Platform, and Governance—offers a practical framework for this transformation.

Product refers to the experiences that define Birbhum's tourism. Instead of mass sightseeing, curated itineraries such as the Santiniketan–Bolpur cultural axis, Baul–Fakir music trails, khoai eco-circuits, terracotta temple routes, and agri-tasting tours can diversify offerings (Chaudhuri, 2017; Bhattacharya, 2016). These itineraries align with global "slow tourism" trends that encourage immersion and reciprocity (Richards, 2018).

Place highlights the spatial environment. Heritage–rural clusters must be strengthened with signage, sanitation, shaded seating, and cycle-friendly routes. Transit hubs like Bolpur should serve as gateways with e-shuttles and bicycle rentals, while blue–green infrastructure such as rainwater harvesting protects fragile ecosystems (Sanyal, 2015; MoT, 2022).

People are the backbone of tourism. Training programmes through a District Tourism and Creative Skills Hub can prepare artisans, homestay hosts, and guides for professional engagement (Sharma & Dutta, 2019). Producer cooperatives and women's enterprises can enhance bargaining power and ensure equity (UNDP, 2021).

Platform refers to the digital and financial ecosystem. A district-owned portal could integrate bookings, provenance-certified craft sales, and festival passes. QR codes for crafts would build authenticity, while micro-credit and credit guarantees could empower artisans to upgrade tools and stalls (Singh, 2018; UNWTO, 2022).

Finally, **Governance** ensures coordination. A District Tourism and Creative Economy Mission (DTCEM) should integrate departments, panchayats, and civil society to manage

rolling action plans and one-window permits. A small sustainability levy on tickets could finance heritage maintenance and ecological safeguards (Chakrabarti, 2019; NITI Aayog, 2021).

The 4P+G framework thus moves tourism beyond event-based growth to a **regional compact**, where cultural identity, ecological resilience, and livelihoods reinforce one another. Properly implemented, it can make Birbhum a model of inclusive development for *Viksit Bharat 2047*.

5. Pathways to Regional Growth

For Birbhum, translating tourism potential into regional development requires careful planning that balances growth centres with rural participation. The challenge is not merely to attract visitors but to create a system where local communities, artisans, and ecosystems benefit alongside economic expansion.

A useful approach is to view development through **growth poles and feeder circuits**. The **Santiniketan–Bolpur hub** can serve as a cultural and knowledge pole, offering museums, studios, performance venues, and creative incubators (Chaudhuri, 2017). The **Suri–Sainthia corridor** can evolve as a service and logistics pole, supporting training centres, craft wholesale hubs, and transport integration. These poles provide stability and visibility while anchoring tourism infrastructure.

Complementing them are **feeder circuits** that bring rural areas into the tourism economy. A **heritage–craft circuit** could connect terracotta and dokra villages with live studios; a **nature–Khoai circuit** could highlight geology, birding, and eco-caf  s; a **Baul–Fakir circuit** could focus on residencies and oral histories; and an **agri-culinary circuit** could showcase farm stays, local grains, and seasonal harvest festivals (Majumdar, 2020; Sanyal, 2015). These circuits spread benefits across communities and reduce the over-concentration of tourism in Santiniketan alone.

Green mobility is essential to connect poles and circuits. E-shuttles, cycle lanes, and peripheral parking hubs can reduce congestion and pollution during peak events. Public realm upgrades—such as **craft plazas** with shaded vending spaces and **performance courtyards** with acoustic design—can dignify artisans and performers while enhancing visitor experience (Sharma & Dutta, 2019). Waste segregation, composting, and rainwater harvesting should be integrated into festival grounds to safeguard ecological integrity (Singh, 2018).

The **value chain** must be designed to maximise local capture of revenues. District-level digital portals can surface authentic homestays and craft producers. QR-enabled stalls can ensure fair pricing and transparency, while bundled passes combining transport, workshops, and entry fees can guarantee earnings for local providers (UNDP, 2021; UNWTO, 2022).

Finally, human capital development is critical. **Women’s enterprise cells** can provide mentorship, safe transport, and micro-warehousing, while **youth creative fellowships** can support photography, storytelling, and digital marketing. Such interventions build resilience and reduce out-migration, ensuring that Birbhum’s young population sees tourism not as seasonal labour but as a viable career path (Bhatia, 2020).

If implemented systematically, these pathways can create a balanced model of regional growth where cultural pride, ecological stewardship, and economic opportunity coexist—helping Birbhum emerge as a leader in India’s march toward *Viksit Bharat 2047*.

6. Conclusion

Tourism in Birbhum represents both promise and paradox. On one side lies a district rich in cultural–intellectual heritage, landscapes, artisanal crafts, and vibrant festivals. On the other lie persistent challenges of weak infrastructure, fragmented governance, seasonal dependence, and inequitable benefit-sharing. Unless addressed systematically, these obstacles

risk turning Birbhum's living heritage into a commodified spectacle, with little long-term value for local communities.

This paper has argued that tourism in Birbhum should not be viewed narrowly as an industry but as a **regional development compact**. The **4P+G framework**—Product, Place, People, Platform, and Governance—offers a holistic strategy for translating heritage and ecology into inclusive growth. Curated itineraries such as Baul–Fakir trails or agri-tasting routes (Bhattacharya, 2016; Chaudhuri, 2017), infrastructure upgrades in rural clusters (Sanyal, 2015), empowerment of artisans and women's cooperatives (Bhatia, 2020; UNDP, 2021), digital platforms for authenticity and transparency (Singh, 2018), and mission-mode governance (Chakrabarti, 2019) together form the scaffolding of a sustainable tourism economy.

The pathways outlined—growth poles anchored in Santiniketan–Bolpur and Suri–Sainthia, feeder circuits that connect rural villages, and green mobility systems—demonstrate how tourism can extend beyond seasonal fairs into year-round livelihoods (Sharma & Dutta, 2019; Majumdar, 2020). Equally, the emphasis on women's enterprise, youth fellowships, and heritage preservation ensures that development is not only economic but also social and cultural.

In alignment with the national vision of *Viksit Bharat 2047* (NITI Aayog, 2021), Birbhum has the potential to emerge as a model of inclusive tourism-led regional development. Visitors should not simply consume culture but engage with it; artisans should not merely perform but prosper; and rural landscapes should not be eroded but conserved. By embedding dignity, equity, and ecological responsibility into its tourism systems, Birbhum can secure a future where culture and development reinforce one another.

The challenge ahead is one of stewardship: to ensure that the red soil of Birbhum, enriched by Tagore's vision and sustained by its people, becomes a fertile ground for innovation in regional development. If successful, Birbhum will not only strengthen West Bengal's cultural economy but also offer lessons for India's broader pursuit of a just and sustainable future.

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