



# REPÚBLICA DEMOCRÁTICA DE TIMOR-LESTE

## Ministério dos Transportes e Comunicações



Economic Growth



Sustainable Future



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Livable Cities



Access for All

**Timor-Leste Public Transport Facilities**  
**Final Project Outputs 2026**

# Acknowledgements

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# Rationale/Objectives of the Study

Since achieving independence in 2002, Timor-Leste has made significant progress in state building and economic growth. The government's Strategic Development Plan (SDP) 2011-2030 is an instrument envisioning an extensive network of quality and well-maintained roads to connect communities, promote rural development, industry and tourism, and provide access to markets.<sup>1</sup> To transform the vision/goals in the SDP into reality, the government has also formulated the Program of the IX Constitutional Government with key focuses/priorities on land transport to develop and expand a quality public transport system for the Timorese.<sup>2</sup> ADB has been supporting such pursuit of economic growth, inclusive development, and climate resilience through several strategic documents including ADB Country Operations Business Plan 2021–2023 and ADB Country Partnership Strategy 2023-2027.<sup>3</sup>

Against this backdrop, the ADB is funding a multi-faceted study to support the Government of Timor-Leste's planned public transport reforms and improve public transport services and facilities in Timor-Leste by building on the findings and analysis from the 2022 Timor-Leste Public Transport Master Plan (PTMP) Update (hereinafter referred to as the 2022 PTMP).<sup>4</sup> The findings from this ADB Study will strengthen the position of Dili as the principal transport hub in the country and lay the groundwork to develop a sustainable and viable public transport system that can be replicated and adopted for Timor-Leste – through enabling planning, operating, and institutional frameworks and structures – based on international best practice aligning with national and local considerations and conditions. Key goals, objectives, and expected outcomes/outputs of the Study include:

## *Goals/Objectives of the Study*

- Provide a high-quality, sustainable public transport system that meets the needs of users for safety, comfort, security, convenience, affordability, accessibility and availability
- Create a transparent and stable regulatory environment that encourages ongoing private sector investment and operations

## *Expected Outcomes from the Study*

- **Output 1:** Climate-resilient and optimized public transport network system developed
- **Output 2:** Institutional capacity strengthened
- **Output 3:** Regulatory framework for low-carbon and climate-resilient development strengthened

## *Key Outputs of the Study*

- **2024 Public Transport Master Plan** – Produce an independent updated PTMP (hereinafter referred to as the 2024 PTMP) based on the review of the 2022 PTMP including a public transport sector assessment, route analysis and network optimization study, investment plans with phases and cost estimates, options analysis for public transport facilities, suggestions for innovative solutions, as well as roadmap for capacity building and regulatory development.<sup>5</sup>
- **Feasibility Study** – Conduct a feasibility study of ten priority facilities from the 2024 PTMP with key focuses on site assessment, facility schemes/design, cost estimates, financial analysis, economic analysis, climate change, environmental/social safeguards (including gender elements), and procurement.

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<sup>1</sup> Source: Government of Timor-Leste. 2011. Timor-Leste Strategic Development Plan, 2011–2030. Dili.

<sup>2</sup> Source: Government of Timor-Leste. 2023. Program of the IX Constitutional Government. Dili.

<sup>3</sup> Sources (i) <https://www.adb.org/sites/default/files/institutional-document/635976/cobp-tim-2021-2023.pdf>; and (ii) <https://www.adb.org/sites/default/files/institutional-document/806246/cps-tim-2023-2027.pdf>

<sup>4</sup> The 2022 PTMP is an update of a previous iteration of the 2016 PTMP.

<sup>5</sup> The 2024 PTMP was completed, and it was officially launched in May 2024 by the MOTC.

- **Supporting Public Transport Reform Programs**<sup>6</sup> – In parallel, six supporting public transport reform programs are assessed at strategic or pre-feasibility level to inform sequencing and integration with infrastructure investments: (i) Dili Pilot Bus Project – conduct a pre-feasibility study of a pilot bus service requested by MOTC on an east-west corridor in Dili; (ii) Public Transport Fare and Fare Structure Modelling – assess fare scheme and structure for public transport including a phased roadmap for fare system transition; (iii) Traffic Management Study to Improve Public Transport Operations – conduct a comprehensive assessment of traffic and parking operations/management options in Dili to create more effective management procedures and operations for public transport; (iv) Stringent Emission Standards for Public Transport Vehicles – assess potential for instituting more stringent emissions requirements for current public transport services; (v) Hybrid Courier Service Model – identify opportunities for hybrid courier services and furthermore potential physical implications on the terminal designs; and (vi) Microlet Operation Framework – assess potential to formulate operator associations among existing operators to ensure coordinated operations and maintenances of microlet services.
- **Recruitment Assistance for Detailed Engineering Design (DED)** – Provide tender support including preparation of a draft for the DED consultant as well as assistance during the recruitment process.

A log-frame of the linkages between government vision/strategies, project objectives, outcomes and outputs are presented and summarized as below:

**Table ES-1: Log-Frame of Study Goals, Objectives, and Outcomes/Outputs**

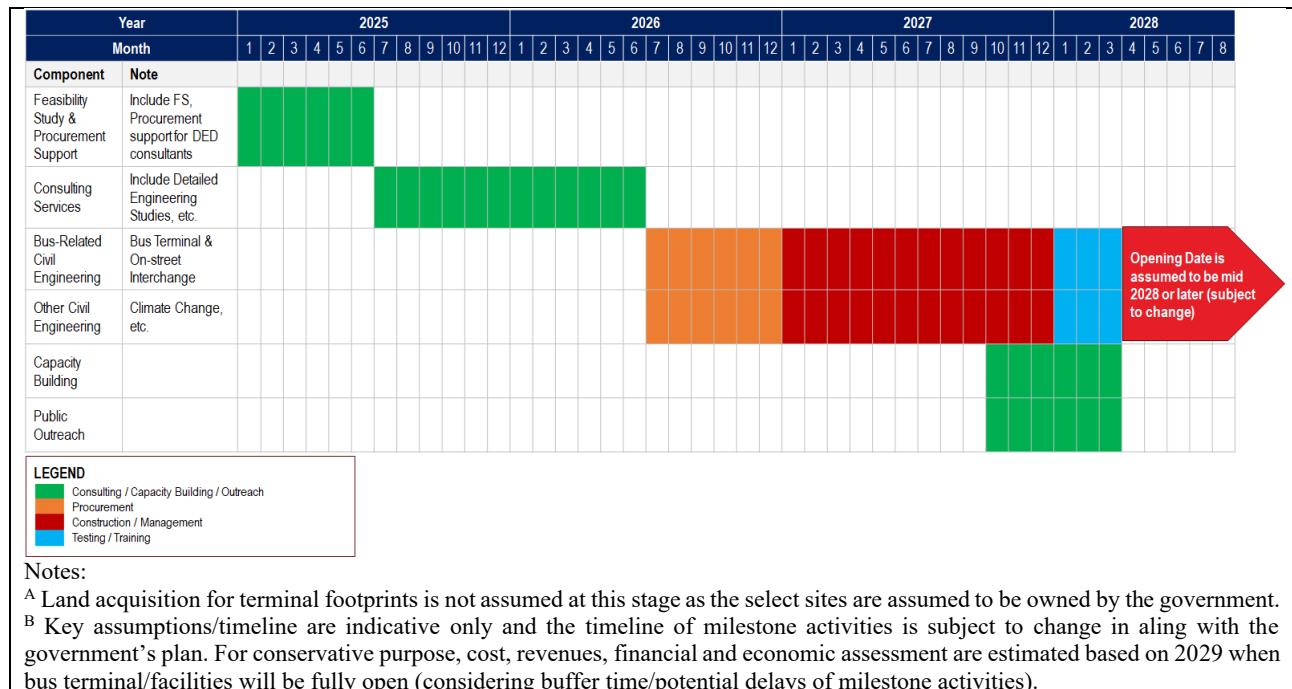
Item	Key Points in Log-Frame (Focus on Public Transport)
<b>Government Vision &amp; Strategies</b>	<ul style="list-style-type: none"> <li>• <b>Strategic Development Plan (SDP) 2011-2030</b> – envision an extensive network of quality and well-maintained roads to connect communities, promote rural development, industry and tourism, and provide access to markets.</li> <li>• <b>Program of the IX Constitutional Government</b> – develop and expand a quality public transport system for the Timorese (in particular for land transport).</li> </ul>
<b>Objectives</b>	<ul style="list-style-type: none"> <li>• Provide a <b>high-quality, sustainable public transport system</b> that meets the needs of users for safety, comfort, security, convenience, affordability, accessibility and availability</li> <li>• Create a <b>transparent and stable regulatory environment</b> that encourages ongoing private sector investment and operations</li> </ul>
<b>Outcomes</b>	<ul style="list-style-type: none"> <li>• <b>Output 1:</b> Climate-resilient and optimized public transport network system developed</li> <li>• <b>Output 2:</b> Institutional capacity strengthened</li> <li>• <b>Output 3:</b> Regulatory framework for low-carbon and climate-resilient development strengthened</li> </ul>
<b>Outputs</b>	<ul style="list-style-type: none"> <li>• <b>2024 Public Transport Master Plan</b> – the country’s public transport master plan including diagnostic assessment, route analysis and network optimization study, vision/strategies, investment plans with phases and cost estimates, facility assessment framework to shortlist public transport facilities, suggestions for innovative solutions, as well as roadmap for capacity building and regulatory development.</li> <li>• <b>Feasibility Study</b> – feasibility study of ten priority public transport facilities including site assessment, facility schemes/design, cost estimates, financial analysis, economic analysis, climate change, environmental/social safeguards, and procurement.</li> <li>• <b>Supporting Public Transport Reform Programs</b> – six supporting public transport reform programs to inform sequencing and integration with infrastructure investment.</li> <li>• <b>Recruitment Assistance for DED</b> – tender support including preparation of a draft for the DED consultant as well as assistance during the recruitment process</li> </ul>

<sup>6</sup> Six supporting public transport reform programs are assessed at strategic or pre-feasibility level to inform sequencing and integration with infrastructure investments, thus further assessment will be required.

# Key Assumptions in This Feasibility Study

The figure below shows the indicative timeline with key milestone activities including feasibility study, detailed engineering design, construction, testing and operation of bus terminals/on-street interchanges. Key assumptions in this timeline and preparation of the feasibility study are as follows:<sup>7</sup>

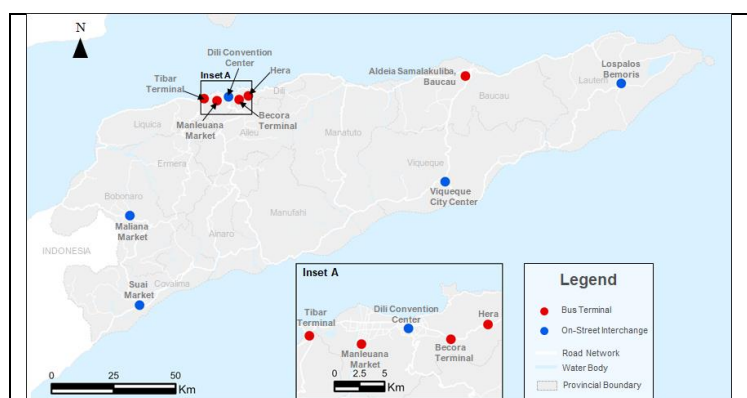
- **Mid 2025** – Start of DED work (to be completed by mid-2026)
- **Early 2027** – Construction of bus terminals/on-street interchanges (to be completed by end 2027)
- **Early 2028** – Testing / training of relevant personnel before opening of bus facilities
- **Mid 2028** – Opening of bus terminals/on-street interchanges



**Figure ES-1: Indicative Timeline of Bus Facility Development**

# Public Transport Facility Development Program

A total of ten locations are identified as priority sites for public transport facility improvement across the country. The proposed facility investment program is structured around two facility typologies: (i) bus terminals –function as primary hubs for terminating and interchange services, serving both urban and inter-regional routes; and (ii) on-street interchanges – provide organized boarding and alighting points with passenger amenities in locations where full terminals are neither feasible nor required.



**Figure ES-2: Priority Sites**

<sup>7</sup> Key assumptions/timeline are indicative only and may subject to change based on decisions/priorities of key stakeholders on the timeline of milestone activities. For conservative purpose, cost, revenues, financial and economic assessment are based on 2029 when bus terminal/facilities are expected to be fully open (considering buffer time/potential delays of milestone activities).

In the Dili metropolitan area, the program includes four bus terminals (Becora, Tibar, Manleuana, and Hera) and a central on-street interchange at the Dili Convention Center. Together, these facilities are designed to rationalize urban and inter-regional public transport operations, reduce curbside loading, and strengthen Dili's role as the national transport hub. In regional municipalities, the program includes a new municipal terminal in Baucau and on-street interchanges in Maliana, Suai, Lospalos, and Viqueque. These facilities are intended to improve regional accessibility, support rural–urban connectivity, and facilitate access to markets and services.

## Feasibility Assessment

The feasibility assessment identified a number of technical, social, environmental, hazard-related, financial, and institutional considerations that will need to be addressed during project implementation. None of these issues are considered prohibitive. Overall, the proposed investment program is assessed to be “feasible”, provided that appropriate mitigation measures, safeguard instruments, and institutional strengthening actions are implemented. Key findings are as follows:

- From a technical perspective, all ten priority facilities can be delivered within the proposed footprints based on the site assessment, with facility schemes/design developed for each site. Social and land-related impacts are limited, with potential impacts identified primarily in relation to access road improvements at selected sites (such as Manleuana).
- Environmental impacts are expected to be minor and manageable through standard mitigation measures. Climate- and hazard-related risks, particularly flooding, have been identified across multiple sites. These risks have been explicitly incorporated into the preliminary designs through climate-resilient features such as drainage and rainwater harvesting system. The Gender Equality and Social Inclusion Action Plan ensures that facilities and operations respond to the needs of vulnerable users. Potential environmental and land-related impacts are expected to be limited and manageable through appropriate safeguard instruments to be prepared during detailed engineering design.
- From a financial perspective, the study recognizes that public transport infrastructure in Timor-Leste will continue to require government support, particularly during the early years of operation. However, the analysis demonstrates that prudent design, commercial revenue opportunities, and clear institutional arrangements can enhance cost recovery and long-term sustainability. The economic analysis confirms that the project generates substantial net benefits through time savings, safety improvements, reduced congestion, and environmental gains, even under conservative assumptions.
- Institutional capacity constraints represent a cross-cutting risk to implementation. The study therefore proposes phased implementation, transitional management arrangements, and targeted capacity building to align project scope with institutional readiness (with MOTC/DNTT assuming primary responsibilities prior to the establishment of a Land Transport Authority). This pragmatic approach reduces risk while preserving the long-term vision of a modern, integrated public transport system.

## Total Project Cost

The total indicative cost (including 20% contingency) is estimated at about US\$40.4 million, including (i) US\$18.4 million for bus terminal & on-street interchange (45.4%); (ii) US\$12.4 million for pilot bus project (30.9%); (iii) US\$0.6 million for public transport fare structure (1.5%); (iv) US\$6.6 million for traffic management program (16.3%); (v) US\$0.6 million for stringent emission standards for microlet fleet replacement (1.5%); (vi) US\$1.2 million for hybrid courier service model (3.0%); and US\$0.6 million for microlet operation framework (1.5%).

**Table ES-2: Total Project Cost by Component**

#	Component	Total Cost – Unrounded (US\$) <sup>A</sup>	Total Cost (US\$) – Rounded to the Nearest Thousand <sup>A, B</sup>	%	Type of Improvements / Assumptions
1	Bus Facilities	18,383,735	18,384,000	45.4%	<ul style="list-style-type: none"> <li>5 bus terminals and 5 on-street interchanges with provision of innovative measures, access road/walk improvements, climate change facilities</li> <li>Cost includes bus terminal cost, consulting service (public outreach), capacity building, and social development program.</li> </ul>
2	Polit Bus Project	12,412,320	12,413,000	30.9%	<ul style="list-style-type: none"> <li>Proposed 25.6km round trip service with 59 bus stops</li> <li>10 buses (9m Euro 5 diesel city bus)</li> <li>1 depot to accommodate the fleet with ITS enhancement</li> <li>Cost includes bus system cost, consulting service, capacity building, and social development program.</li> </ul>
3	Public Transport Fare Model	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>Consulting services for developing specifications of fare collection system</li> <li>Cost includes consulting service (i.e., feasibility study)</li> </ul>
4	Traffic Management	6,588,960	6,589,000	16.3%	<ul style="list-style-type: none"> <li>Traffic circulation modifications &amp; ITS traffic enhancement</li> <li>Key intersection improvements (including signals &amp; crossings)</li> <li>On-street parking meter facilities, and off-street parking facilities</li> <li>Cost includes traffic/parking facilities cost, consulting service, capacity building, and social development program.</li> </ul>
5	Stringent Emission Standards	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>10% of existing microlet fleet in Dili (~90 vehicles) assumed to be replaced by more environmentally friendly vehicles (i.e., Euro 4/5 class)</li> <li>Cost includes consulting service (i.e., feasibility study)</li> </ul>
6	Hybrid Courier Service Model	1,164,000	1,164,000	3.0%	<ul style="list-style-type: none"> <li>Provision of logistics storage facilities including 3 gateway storage hub and 6 regional storage hub</li> <li>Cost includes storage facilities cost, consulting service (public outreach), capacity building, and social development program.</li> </ul>
7	Microlet Operation Framework	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>Consulting services to develop institutional framework</li> <li>Corporate branding, marketing, public outreach, social development program</li> </ul>
<b>Total</b>		<b>40,349,015</b>	<b>40,350,000</b>		

Notes:

<sup>A</sup> All cost items are inclusive of 20% contingency.

<sup>B</sup> The total cost in this table may not match with that of financial section (Section 12) due to rounding and that of economic section (Section 13) due to conversion factors used to generate the cost required for economic analysis.

In conclusion, the proposed Timor-Leste Public Transport Project represents a sound and strategic investment that directly addresses the country's most pressing public transport challenges while laying a credible foundation for longer-term, system-wide reform. By prioritizing well-designed, climate-resilient bus terminals and on-street interchanges, the project responds to immediate operational inefficiencies, safety concerns, and accessibility gaps that currently undermine the performance and attractiveness of public transport services across both urban and regional contexts. Furthermore, the feasibility study provides a robust basis for ADB loan preparation, supports informed decision-making by the Government of Timor-Leste, and establishes a coherent framework for sequencing future public transport investments and reforms.

While the feasibility study assesses a comprehensive public transport investment and reform package, it also recognizes that components differ in readiness and complexity. In particular, elements related to supporting public transport reform programs (such as pilot bus, traffic management, fare structure, fleet emissions standards, hybrid courier service, and microlet operation framework) are assessed at a strategic or pre-feasibility level and will require further development. After completion of this study, it is expected that the government will initiate DED preparation for priority facilities based on the results of this feasibility study.

**Table ES-3: Summary of Feasibility Assessment – Ten Priority Bus Facilities**

Facility Type	Bus Terminal					On-Street Interchange				
	Site Name	#2 – Becora	#3 – Tibar	#4 – Manleuana	#5 – Hera	#6 – Aldeia Samalakuliba	#1 – Dili Convention Center	#7 – Maliana Market	#8 – Suai Market	#9 – Lospalos Bemoris
Location	Dili	Dili	Dili	Dili	Baucau	Dili	Maliana	Suai	Lospalos	Viqueque
Technical (Facility Scheme and Design)	No technical constraints identified within the terminal footprint. Internal circulation, bay allocation, and integration with surrounding developments are addressed through the proposed scheme. Limited land acquisition may be required for access road improvements at selected sites (notably Manleuana), which should be addressed through resettlement planning (as warranted).					No technical constraints identified. On-street interchange feasible within existing street space through the proposed scheme.				
Social Considerations	Potential temporary impacts on adjacent commercial activities during construction, manageable through construction staging and stakeholder engagement.	No social impacts identified.	Potential impacts related to access road improvements; impacts are expected to be limited and manageable through appropriate safeguard measures.	No social impacts identified.	No social impacts identified.	No social impacts identified.				
Environment Considerations	Initial screening indicates limited environmental impacts.									
Hazard and Climate Risk	Potential flood risks identified; climate change adaptation facilities provided to mitigate potential hazards.									
Economic Implications	Overall project EIRR is economically viable due to potential benefits including time savings (for vehicles/people), operation efficiency within site, reductions in safety/accidents, less perceived waiting times, GHG reduction, etc.									
Financial Implications	The project is operationally and financially viable at the system level, with revenues sufficient to cover OPEX, CAPEX, and REPEX over the project life. The project can be commercially viable provided that appropriate government support is applied, including concessional or sovereign financing, capital grants, operating subsidies, or a combination of these measures.									
Institutional Arrangements	Implementation under the current institutional framework is feasible under proposed transitional arrangements, with MOTC/DNTT responsible for management and enforcement, supported by targeted capacity building and phased implementation.									

# 1. Introduction & Background

## 1.1 Introduction

Timor-Leste is Southeast Asia's newest country located between Indonesia and Australia. It includes the eastern half of the island of Timor (with an area of about 14,000 km<sup>2</sup>), an exclave on the northwestern side of the island known as Oecusse (815 km<sup>2</sup>), Atauro Island to the north (150 km<sup>2</sup>), and Jaco Island to the east (11 km<sup>2</sup>).<sup>8</sup> Altogether, the country has a cumulative area of about 15,000 km<sup>2</sup> with a total population of about 1.34 million (based on the 2022 Census). Population has grown at an average of 1.8% per year from 2015 to 2022, and the population is projected to reach 1.59 million by 2030.<sup>9,10</sup>

Dili, the capital of Timor-Leste, is located along the northern coast as shown in Figure 1-1. It has some 324,000 residents (based on the 2022 Census) having grown at an average rate of 2.7% per year from 2015 to 2022, much faster than that nationally (at 1.8% annually).<sup>11</sup> Dili is projected to grow to over 833,000 residents by 2030. Other major cities include Ermera (138,000 residents), Baucau (134,000 residents), and Bobonaro (107,000 residents). Based on the 2022 Census, Timor-Leste is predominantly rural with nearly 68% of the population living in rural areas and villages scattered throughout the country.

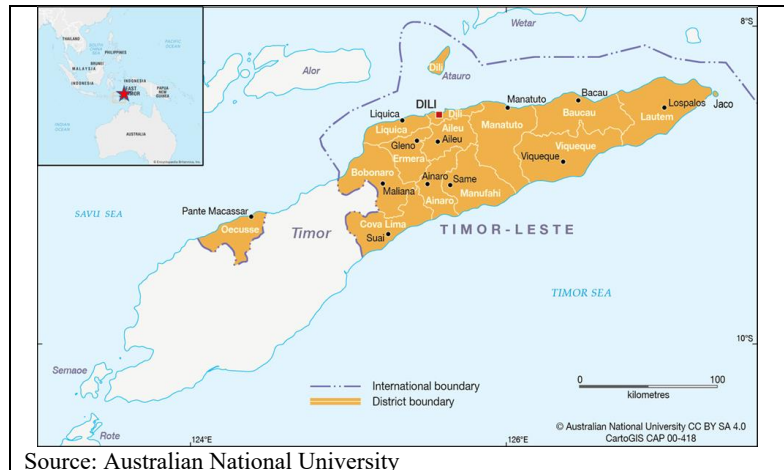


Figure 1-1: Map of Timor-Leste

The most populous city of Dili has a population density of 1,425 residents/km<sup>2</sup>, while other rural cities have densities of less than 100 residents/km<sup>2</sup> (except for Ermera at 179 and Liqueica at 152 residents/km<sup>2</sup>).

The public transport system in Timor-Leste faces key challenges that constrain/inhibit attractiveness and more widespread use:

- **Growing Population and Demand for Travel**<sup>12</sup> – As noted, the population in Timor-Leste is expected to grow to 1.59 million by 2030 (833,000 in Dili), resulting in higher trip demand, additional vehicles on the road and congestion, as well as more congested public transport operations. *More people traveling will increase the stress and strain on the existing public transport system, predominantly operated by informal enterprises. More people will drive or use private vehicles, leading to congestion and emissions, if step-changes are not made to improve public transport and make it more attractive as a travel alternative.*
- **Public Transport Attractiveness Constrained by Level of Service and Infrastructure** – Public transport (comprised of buses, microlets, and anggunas) account for about 25% of all trips in Timor-Leste. Attractiveness of public transport as a viable alternative to private vehicles and motorbikes is constrained by unscheduled and unreliable services, overcrowded low-capacity vehicles, short operating hours, and poor riding experience (such as lack of air-conditioning and older, poorly maintained vehicles). Bus infrastructure including bus stops, shelters, and terminals are in relatively poor condition. First/last-mile access to/from the bus stops and terminals has not been prioritized, making walking trips (and interlinkage with other modes such as private vehicles or motorbikes) inconvenient and uncomfortable. There is also a lack access-for-all facilities at terminals and bus stops to ensure safe and inclusive experiences for women and disadvantaged groups. These myriad issues

<sup>8</sup> Source: <http://timor-leste.gov.tl/?p=91&lang=en>

<sup>9</sup> Source: Ministry of Finance. 2022. Population and Housing Census 2022 – Preliminary Results.

The population trends in the Census 2022 reveal that the population growth has steadily slowed since the last census conducted in 2015 and 2022 (for instance, the average annual growth rate in 2010 and 2015 was 2.4% and 2.1%, respectively).

<sup>10</sup> Source: ADB. 2022. Timor-Leste – Public Transport Master Plan Update.

<sup>11</sup> Source: Ministry of Finance. 2022. Population and Housing Census 2022 – Preliminary Results.

<sup>12</sup> Source: JICA 2016 Dili Urban Master Plan.

combine to create a negative impression of bus services, resulting in uncomfortable and unsafe public transport journeys. *Concerted efforts to improve bus service, bus infrastructure, as well as the perception of bus services are essential to attracting public transport users.*

- **Weak Regional Connectivity Limits Access to Jobs and Services** – As noted, Timor-Leste is predominantly rural with nearly 68% of the population living in rural areas. Limited inter-city and inter-regional transport options impose challenges for rural residents in accessing community services, healthcare, education, and job opportunities in major cities such as Dili. *Better access to reliable public transport systems in all regions of the country is essential for inclusive development of the country.*
- **Slow Travel Speeds Impacting Journey Experience by Public Transport** – Average travel speeds range from 10-20 kph (during the morning, mid, and evening peak hours on weekdays) in urban areas of Dili, to below 10 kph in areas such as Colmera.<sup>13</sup> Public transport speeds in urban areas are slower than normal due to congestion and slow-moving roads, as well as frequent stop-and-go (including to load/unload passengers). These relatively slow travel speeds can elongate journeys and make public transport modes less competitive against other modes and inhibit modal shift to public transport. *Slow travel speeds can elongate journeys and make public transport modes less competitive and attractive.*
- **Climate Change Impact on Current and Future Bus Infrastructure** – Timor-Leste is vulnerable to natural disaster and climate change impacts, which threaten Dili and other cities. The frequency and severity of flooding is increasing, for instance Tropical Cyclone Seroja in 2021 brought flash floods and landslides to all 13 municipalities in Timor-Leste, with nearly 80% of households in Dili being impacted.<sup>14</sup> During these inundation events, most main roads (particularly lowland, coastal areas in Dili) experience flooding, disrupting transport connectivity and causing significant direct/indirect economic losses. *Current and future bus infrastructure (including bus stops and terminals) will continue to face inundation and climate change related impacts – thus planning and design must integrate the latest urban resilience and sustainable designs to minimize forthcoming impacts on public transport and allow buses to serve as a viable, safe, and convenient mode during these events.*
- **Limited Government Oversight on Efficiency, Safety and Attractiveness of Public Transport** – The Government maintains minimal oversight over intra-city and inter-regional services, as well as fixed microlet services. For instance, the Government approves the right to operate on a route, but does not specify/monitor service levels, service quality, or vehicle standards. Furthermore, the Government does not provide operating subsidies on these routes (except the noted subsidized fuel for microlet operators), encouraging operators to focus on profitable corridors and place less priority on routes providing “coverage” to key population areas or to provide high-quality services. Furthermore, the government does not penalize drivers for unsafe and unattractive conditions, leading to overcrowded vehicles, aggressive/coercive passenger herding (called *konjak*), and long waits at terminals to fill up passengers (known as *keliling*).<sup>15, 16</sup> *Therefore, the current institutional/regulatory framework does not incentivize quality of service and penalize unsafe and unlawful driving behavior – thus bus reform is not only an issue of service and infrastructure, but also creating an enabling framework.*

## 1.2 Key Findings of 2024 Public Transport Master Plan

The 2024 Public Transport Master Plan (hereinafter refer to as 2024 PTMP) was formulated to serve as a roadmap to guide the future growth and development of public transport system in Timor-Leste – which was approved by the Ministry of Transport and Communications (MOTC) in June 2024. Key findings of the 2024 PTMP are summarized in this section.

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<sup>13</sup> Source: Ministry of Planning and Territory. 2022. Dili Urban Master Plan Update.

<sup>14</sup> Source: Ministry of Planning and Territory. 2022. Dili Urban Master Plan Update (Draft). This study will be referred to as the 2022 Dili Urban Master Plan Update.

<sup>15</sup> Source: The Asia Foundation. 2015. A Political Economy of Public Transportation in Timor-Leste.






<sup>16</sup> Keiling (drivers slowly circling areas outside of a terminal to board more passengers) is illegal but tolerated by traffic police.

### 1.2.1 Vision Statement and Key Pillars

The Vision of the 2024 PTMP is defined as follows supported by the five key pillars to guide the goals of the 2024 PTMP in Table 1-1:

*“Public Transport in Timor-Leste is attractive, accessible, inclusive, and future-ready transport mode that supports economic growth, urban development, and quality of life across the country.”*

**Table 1-1: Vision and Five Key Pillars for Timor-Leste’s Public Transport System**

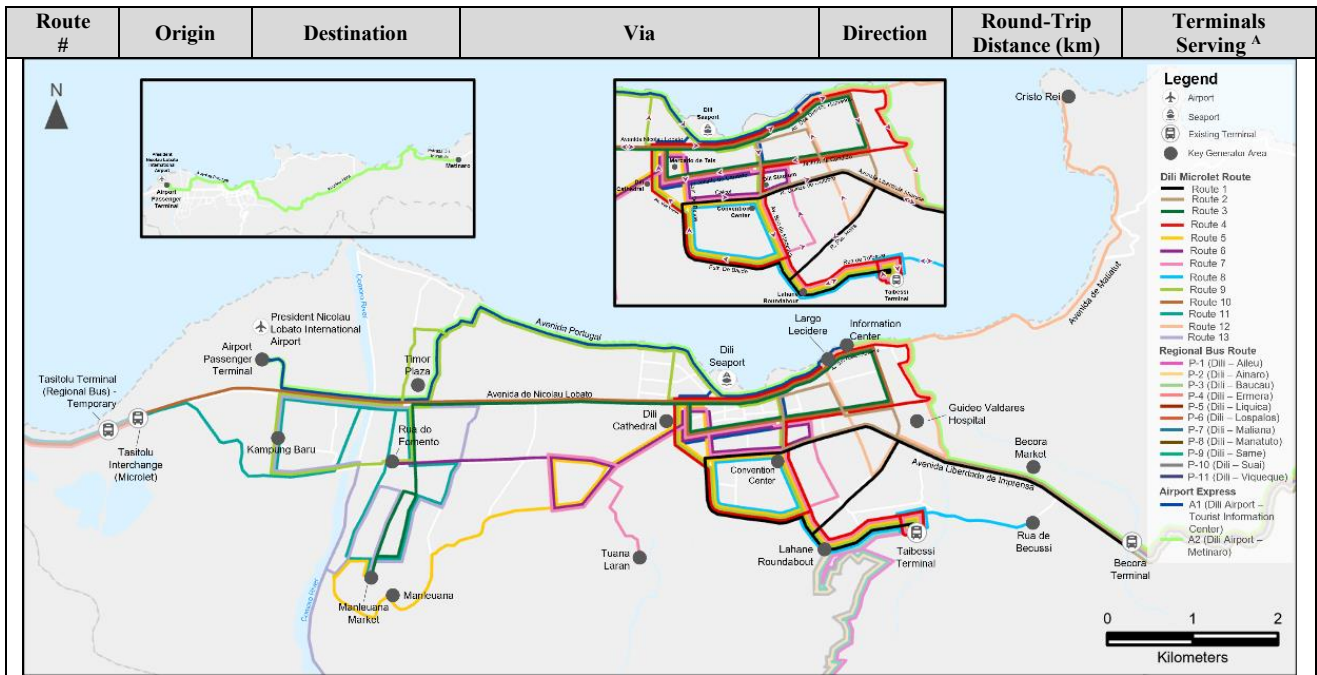
Five Key Pillar	Description
 <b>Economic Growth</b>	The public transport system supports economic growth and the growth of urban Centers. It connects Dili with other strategic Centers and enables the movement of people and goods to support the economy.
 <b>Access for All</b>	The public transport system provides the entire community with better access to jobs and services. Affordable, reliable services meet people’s needs, are inclusive of marginalized groups like women and the disabled and improve social mobility.
 <b>Livable Cities</b>	The public transport network and facilities are integrated with urban activity Centers. The system underpins healthy, safe, and connected places that improve livability in urban Centers and beyond.
 <b>Mode of Choice</b>	The public transport network provides seamless and integrated journeys that encourage sustainable travel choices, attracting more users and reducing private vehicle use and congestion.
 <b>Sustainable Future</b>	The public transport system plays a key role in meeting the goals of the Paris Agreement including by encouraging mode shift to reduce the emissions intensity of travel and harnesses new technologies and innovative features to support climate mitigation and resilience.

### 1.2.2 Overview of Modified Dili Microlet Routes and Regional Bus Routes

Route rationalization of Dili microlet routes as well as regional bus routes was undertaken in the 2024 PTMP to provide more efficient and convenient services to users. A summary of the modified Dili microlet routes (a total of 13 routes) as well as the two proposed Airport Express routes (between Airport and Tourist Information Center / Metinaro) is shown in Table 1-2. Also, a summary of the regional bus route recommendations (no change to the existing 11-route network) is shown in Table 1-3.

**Table 1-2: Modified Dili Microlet Routes and Proposed Airport Express Routes**

Route #	Origin	Destination	Via	Direction	Round-Trip Distance (km)	Terminals Serving <sup>A</sup>
M-1	Becora Terminal	Becora Terminal	Ave. Liberdade de Impresa, Estr. De Balide, R. Caicoli	Clockwise	14.8	Becora Terminal, Taibessi Terminal
M-2	Becora Terminal	Becora Terminal	Ave. Liberdade de Impresa, Ave. Bpo de Madeiros	Counter-Clockwise	10.1	Becora Terminal
M-3	Manleuana Market	Manleuana Market	Ave. de Nicolau Lobato, R. Jacinto de Candido	Clockwise	16.8	Manleuana Market
M-4	Taibessi Terminal	Taibessi Terminal	Estr. De Balide, Av. Alm Americo Tomas, R. Jacinto de Candido	Clockwise	12.6	Taibessi Terminal
M-5	Taibessi Terminal	Manleuana Market	Rua de Taibessi, Ave. de Manleuana	Clockwise	21.6	Taibessi Terminal, Manleuana Market
M-6	Rua do Fomento	Rua do Fomento	Rua Hudi-Laran, R. Caicoli, R. Jacinto de Candido,	Clockwise	12.2	No Terminal (serves Rua do Fomento)
M-7	Taibessi Terminal	Tuana Laran	Rua de Taibessi, Rua de Ai Lok Laran	Clockwise	15.9	Taibessi Terminal
M-8	Rua de Becussi	Rua de Becussi	Rua de Taibessi, Estr. De Balide	Clockwise	9.5	Taibessi Terminal (Thru)
M-9	Kampung Baru	Kampung Baru	Ave. de Nicolau Lobato, Av. de Portugal, Av. Salazar	Clockwise	22.7	Taibessi Terminal
M-10	Tasitolu Terminal	Tasitolu Terminal	Ave. de Nicolau Lobato, R. Jacinto de Candido	Clockwise	19.9	Tasitolu Terminal
M-11	Tasitolu Terminal	Manleuana Market	Rua de Tali-Laran, Ave. de Nicolau Lobato, Rua de Has Laran	Clockwise	14.6	Tasitolu Terminal, Manleuana Market
M-12	Rua de Cristo Rei	Rua de Cristo Rei	Ave. dos Direitos Humanos, Ave. de Matiatut	Clockwise	15.9	No Terminal (serves Cristo Rei)
M-13	Kasnafar	Kasnafar	Ave/ Praia dos Conqueiros, Rua de Lesibutak	Clockwise	20.6	Manleuana Market
<b>Total for Dili Microlet</b>					<b>207.2</b>	
AE-1	Airport	Tourist Information Center	Timor Plaza	EB/WB	19.1	Airport
AE-2	Airport	Metinaro	Timor Plaza, Tourist Information Center	EB/WB	71.3	Airport
<b>Total for Airport Express</b>					<b>90.4</b>	



Notes:

<sup>A</sup> The terminal(s) serving this route may change subject to the MOTC’s decision on future terminal locations.

**Table 1-3: Overview of Regional Route Recommendations**

Route #	Origin	Destination	Direction	One-Way Distance (km)	Terminals Serving <sup>A</sup>	Region Covered by Route
P-1	Dili	Aileu	NB/SB	44.3	Taibessi	South
P-2	Dili	Ainaro	NB/SB	109.3	Taibessi	South
P-3	Dili	Baucau	EB/WB	117.7	Becora	East
P-4	Dili	Ermera	NB/SB	46.0	Tasitolu	West
P-5	Dili	Liquica	EB/WB	23.1	Tasitolu	West
P-6	Dili	Lospalos	EB/WB	205.1	Becora	East
P-7	Dili	Maliana	EB/WB	132.7	Tasitolu	West
P-8	Dili	Manatuto	EB/WB	58.7	Becora	East
P-9	Dili	Same	NB/SB	112.1	Taibessi	South
P-10	Dili	Suai	NB/SB	171.0	Taibessi	South
P-11	Dili	Viqueque	EB/WB	176.6	Becora	East
<b>Total</b>				<b>1,196.6</b>		



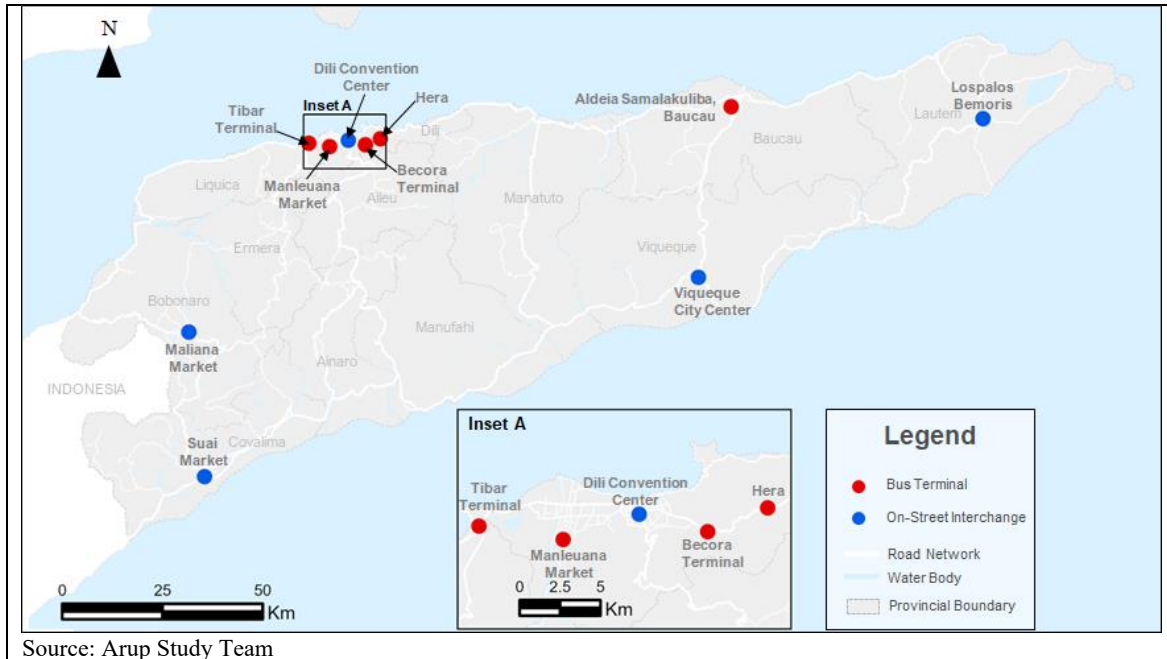
Notes:

<sup>A</sup> The terminal(s) serving this route may change subject to the MOTC’s decision on future terminal locations.

### 1.2.3 Selected Facility Sites for Feasibility Study

A two-tier facility assessment was conducted in the 2024 PTMP to objectively assess a longlist of 40+ facility sites across the country and shortlist priority sites for feasibility assessment. The facility assessment framework comprised of various criteria including stakeholder preferences (i.e., MOTC), strategic alignment, operational impacts, environmental and social implications, and engineering considerations. Of the longlist of 40+ facility sites, some 20+ sites were shortlisted – which were further delineated into short (up to 2025), medium (2026-2030), and long-term (2031-2035) phasing plans (in align with the timeframe of the 2024 PTMP).<sup>17</sup>






Based on the results of the 2024 PTMP (priority sites identified in the medium-term investment plan 2026-2030) and following ADB missions conducted in April and October 2024, a total of ten sites are selected by MOTC for this feasibility study including five locations in Dili and five other locations in regional municipalities including Baucau, Maliana, Suai, Losaplos, and Viqueque. Key details of the sites are summarized as below:








**Figure 1-2: Selected Transport Facility Sites for Feasibility Study**

<sup>17</sup> For detailed analysis/results of the facility assessment framework, please refer to Section 7.5 in the 2024 PTMP.

**Table 1-4: Selected Facility Sites for Feasibility Study**

#	Site Name	Location	Context	Proposed Facility Type	Existing or New	Indicative Size of Terminal Footprint (m <sup>2</sup> )	Location Map (Indicative)
1	Dili Convention Center	Dili City Center	The Dili Convention Center is strategically positioned at the city center, surrounded by key generators, making it an ideal interchange location with an extensive microlet network that covers the entire Dili City. Nestled beside the convention center, this site optimizes its limited available space by utilizing vacant land and capitalizes on its proximity to a local road, rendering it suitable as an on-street interchange.	On-Street Interchange	Existing	~2,200	
2	Becora Terminal	Dili East	The Becora Terminal is an existing terminal strategically located in the eastern part of Dili serving as the gateway to the municipalities in the east. Major operational issues (i.e., safety, maintenance, no defined bays) and facility issues (i.e., lack of passenger amenities, access-for-all facilities) are identified. The facility is proposed to be redeveloped with enhanced passenger amenities and climate change facilities accommodating microlet and shuttle services between Becora and Hera.	Bus Terminal	Existing	~3,600	
3	Tibar Terminal	Dili West	The Tibar Terminal serves as the Dili west gateway terminal connecting Dili with municipalities in the west as well as hubs for international trips to/from Indonesia. The proposed location is a vacant open area with the potential to develop into a bus terminal integrated with growth opportunities and development potentials expected in the area.	Bus Terminal	New	~8,000	
4	Manleuana Market	Dili South	The Manleuana Market lies to the south of Dili and presents an opportunity for an integrated bus terminal with surrounding markets (with the preference of this site over the existing Taibessi Terminal strengthened since improved roads connecting to municipalities in south). Currently road space inside the market is used for loading/unloading activities with provision of minimal passenger facilities.	Bus Terminal	New	~9,600	
5	Hera Terminal	Dili East	The Hera site is in the eastern end of Dili (about 6km from Becora Terminal). This site was initially proposed as an on-street interchange in the 2024 PTMP. However, based on the findings and discussions during the ADB Mission in April 2024, the MOTC requested to consider Hera as a strategic bus terminal and include it in the feasibility study. Following another ADB Mission in October 2024, ADB/MOTC concluded that an existing government site (currently used for driver testing only) can be repurposed for a bus terminal connecting to municipalities in the east, while the Becora terminal focuses on serving the connectivity needs of Dili and act as a central link between Dili and Hera. This site would accommodate regional buses to/from municipalities in the east as well as shuttle services between Becora and Hera.	Bus Terminal	New	~10,000	

#	Site Name	Location	Context	Proposed Facility Type	Existing or New	Indicative Size of Terminal Footprint (m <sup>2</sup> )	Location Map (Indicative)
6	Aldeia Samalakuliba	Baucau	Baucau is the second biggest municipality in the country and this location is proposed at about 1.5km to the west of city center. There is an opportunity to integrate a public transport terminal with the new market development in this area. The development of a municipal public transport hub would serve regional buses connecting to the eastern municipalities, as well as microlet services connecting into the urban area of Baucau. The existing Baucau Central Terminal site is being redeveloped into a sports venue by the local government and bus terminal functions will be transferred to this new location.	Bus Terminal	New	~11,600	
7	Maliana	Maliana	Maliana is in the western municipality of Timor-Leste (about 60km from Dili) and shares the border with Indonesia. This location is located next to the local market and also serves as a transit hub for international trips due to its proximity to Indonesia's land border. Maliana receives public transport passengers from six other administrative posts (Atabae, Balibo, Bobonaro, Cailaco, Lolotoe and Maliana).	On-Street Interchange	Existing but no facility provided	~680	
8	Suai Market	Suai	Suai is located to the southwest of Timor-Leste (about 90km from Dili) and shares the border with Indonesia. This location is located next to the local market and also serves as a transit hub for international trips due to its proximity to Indonesia's land border. Suai receives public transport passengers from seven other administrative posts (Fatululic, Fatumean, Fohorem, Maucatar, Suai, Tilomar and Zumalai).	On-Street Interchange	Existing but no facility provided	~210	
9	Lospalos Bemoris	Lospalos	Lautem municipality is in the eastern end of Timor-Leste (about 160km from Dili) and serves a destination with various landmarks/tourist spots (such as the largest national park, Nino Konis Santana). Lospalos receives public transport passengers from six other administrative posts (Iliomar, Lautem, Lospalos, Luro, Lore and Tutuala).	On-Street Interchange	Existing but no facility provided	~680	
10	Viqueque City Center	Viqueque	Viqueque is located to the southeast of Timor-Leste (about 100km from Dili) and serves a destination with various industrial centers for coconut oil, fishing, etc. Viqueque receives public transport passengers from five other administrative posts (Lacluta, Ossu, Uatucarbau, Viqueque and Watulari).	On-Street Interchange	Existing but no facility provided	~190	

### 1.3 Overarching Issues at Bus Terminal / Facilities

Key issues observed at the existing bus terminals/facilities (i.e., Becora Terminal, Baucau Terminal, Dili Convention Center) are delineated into operational (i.e., operating norms/ practices) and facility/amenity (i.e., physical issues related to the facility or provision of passenger amenities) although some may be cross-cutting:

**Table 1-5: Overarching Issues at Bus Terminal / Facilities**

Category	Key Issues
Operational Issues	<ul style="list-style-type: none"> <li>• <b>Safety of Passengers</b> – Current operation around the terminal (i.e., loading/unloading at the perimeter parking space, clockwise operation with doors on the left) require passengers to walk through circulation areas for boarding/alighting a vehicle and cross active roadways creating potential conflicts with vehicles.</li> <li>• <b>Unsafe Operations within Terminal</b> – Vehicles spaces (loading, unloading and layover) are not orderly designed with some vehicles making back-up movements to enter/leave the space.</li> <li>• <b>Layover / Queuing for Passengers on Circulation Areas Within Market</b> – No designated space for each mode is provided at existing terminals which may be confusing to passengers and also results in potential conflicts between modes.</li> <li>• <b>Bus Facilities Used by Mixed Modes</b> – Non-designated vehicles (such as private vehicles, motorbikes) are allowed to enter the site which add more congestion to the site and results in delays to microlet/regional bus.</li> <li>• <b>Lack of Maintenance/Cleaning Inside Terminal</b> – The passenger waiting areas, floor, and the facility are not regularly cleaned with discarded trash and litter observed around the facility (thus leading to unattractive waiting environment) and have limited maintenance based on their deteriorated conditions.</li> <li>• <b>Vehicles Blocking Bus Stop Hindering Efficient Operation</b> – In some bus stops, trucks and other non-public transport vehicles were observed parking in the designated loading areas, blocking public transport vehicles from directly accessing the stop. This also forces passengers to access the vehicles from outside the bus stop area (and possibly enter the active roadway).</li> </ul>
Facility / Amenity Issues	<ul style="list-style-type: none"> <li>• <b>Dirt Surfacing and Lack of Pedestrian Crossing Markings</b> – The facility has unpaved sections (e.g., access roads near the entry gate, potholes within the site) which affect passenger experience and operation efficiency. In addition, the surfacing can be muddy during rain, soiling clothes of pedestrians / users passing by</li> <li>• <b>Limited Provision of Passenger Amenities</b> – There is limited provision of passenger amenities creating unattractive waiting environment. Some sites such as Becora have buildings with covered facilities, but these are poorly maintained and not safe/comfortable for passengers.</li> <li>• <b>No Road Markings for Vehicle Navigation &amp; Pedestrian Crossing</b> – There is limited provision of road markings to navigate vehicles in an orderly manner and safe crossing environments for pedestrians. This endangers both drivers as well as passengers accessing the site.</li> <li>• <b>Deteriorating Roads on Access Road</b> – Access roads leading to/from the terminals are deteriorating with poor maintenance (as many potholders observed) affecting vehicle operation and posing safety issues.</li> <li>• <b>Minimal Provision of Lighting &amp; Covered Facilities</b> - While there is limited provision of lighting within the waiting area, lighting is dim in the parking lot where the majority of vehicles load/unload. This can cause visibility and safety issues when passengers cross active circulation areas.</li> <li>• <b>Lack of Access-for-All Facilities (i.e., Ramps for Disabled People)</b> - Access-for-all facilities such as tactile paving, ramps, wheelchair facilities are also lacking in particular considerations for disadvantaged social groups such as elderly and disabled people.</li> </ul>

### 1.4 Rationale and Objectives of this Study

Since achieving independence in 2002, Timor-Leste has made significant progress in state building and economic growth. The government’s Strategic Development Plan (SDP) 2011-2030 is an instrument envisioning an extensive network of quality and well-maintained roads to connect communities, promote rural development, industry and tourism, and provide access to markets.<sup>18</sup> To transform the vision/goals in the SDP into reality, the government has also formulated the Program of the IX Constitutional Government with key focuses/priorities on land transport to develop and expand a quality public transport system for the Timorese.<sup>19</sup> ADB has been supporting such pursuit of economic growth, inclusive development, and climate resilience through several strategic documents including ADB Country Operations Business Plan 2021–2023 and ADB Country Partnership Strategy 2023-2027.<sup>20</sup>

Against this backdrop, the ADB is funding a multi-faceted study to support the Government of Timor-Leste’s planned public transport reforms and improve public transport services and facilities in Timor-Leste by building on the findings and analysis from the 2022 Timor-Leste Public Transport Master Plan (PTMP) Update

<sup>18</sup> Source: Government of Timor-Leste. 2011. Timor-Leste Strategic Development Plan, 2011–2030. Dili.

<sup>19</sup> Source: Government of Timor-Leste. 2023. Program of the IX Constitutional Government. Dili.

<sup>20</sup> Sources (i) <https://www.adb.org/sites/default/files/institutional-document/635976/cobp-tim-2021-2023.pdf>; and (ii) <https://www.adb.org/sites/default/files/institutional-document/806246/cps-tim-2023-2027.pdf>

(hereinafter referred to as the 2022 PTMP).<sup>21</sup> The findings from this ADB Study will strengthen the position of Dili as the principal transport hub in the country and lay the groundwork to develop a sustainable and viable public transport system that can be replicated and adopted for Timor-Leste – through enabling planning, operating, and institutional frameworks and structures – based on international best practice aligning with national and local considerations and conditions. Key goals, objectives, and expected outcomes/outputs of the Study include:

### ***Goals/Objectives of the Study***

- Provide a high-quality, sustainable public transport system that meets the needs of users for safety, comfort, security, convenience, affordability, accessibility and availability
- Create a transparent and stable regulatory environment that encourages ongoing private sector investment and operations

### ***Expected Outcomes from the Study***

- **Output 1:** Climate-resilient and optimized public transport network system developed
- **Output 2:** Institutional capacity strengthened
- **Output 3:** Regulatory framework for low-carbon and climate-resilient development strengthened

### ***Key Outputs of the Study***

- **2024 Public Transport Master Plan** – Produce an independent updated PTMP (hereinafter referred to as the 2024 PTMP) based on the review of the 2022 PTMP including a public transport sector assessment, route analysis and network optimization study, investment plans with phases and cost estimates, options analysis for public transport facilities, suggestions for innovative solutions, as well as roadmap for capacity building and regulatory development.<sup>22</sup>
- **Feasibility Study** – Conduct a feasibility study of ten priority facilities from the 2024 PTMP as presented with key focuses on site assessment, facility schemes/design, cost estimates, financial analysis, economic analysis, climate change, environmental/social safeguards (including gender elements), and procurement.
- **Supporting Public Transport Reform Programs**<sup>23</sup> – In parallel, six supporting public transport reform programs are assessed at strategic or pre-feasibility level to inform sequencing and integration with infrastructure investments: (i) Dili Pilot Bus Project – Conduct pre-feasibility study of a pilot bus service requested by MOTC on an east-west corridor in Dili; (ii) Public Transport Fare and Fare Structure Modelling – Assess fare scheme and structure for public transport including consideration of fare setting, revenue schemes, institutional arrangements, etc.; (iii) Traffic Management Study to Improve Public Transport Operations – Conduct a comprehensive assessment of traffic and parking operations/management options in Dili to create more effective management procedures and operations for public transport; (iv) Stringent Emission Standards for Public Transport Vehicles – Assess potential for instituting more stringent emissions requirements for current public transport services; (v) Hybrid Courier Service Model – Identify opportunities for hybrid courier services and furthermore potential physical implications on the terminal designs; and (vi) Microlet Operation Framework – Assess potential to formulate operator associations to ensure coordinated operations and maintenances of microlet services.
- **Recruitment Assistance for Detailed Engineering Design (DED)** – Provide tender support including preparation of a draft for the DED consultant as well as assistance during the recruitment process.

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<sup>21</sup> The 2022 PTMP is an update of a previous iteration of the 2016 PTMP.

<sup>22</sup> The 2024 PTMP was completed, and it was officially launched in May 2024 by the MOTC.

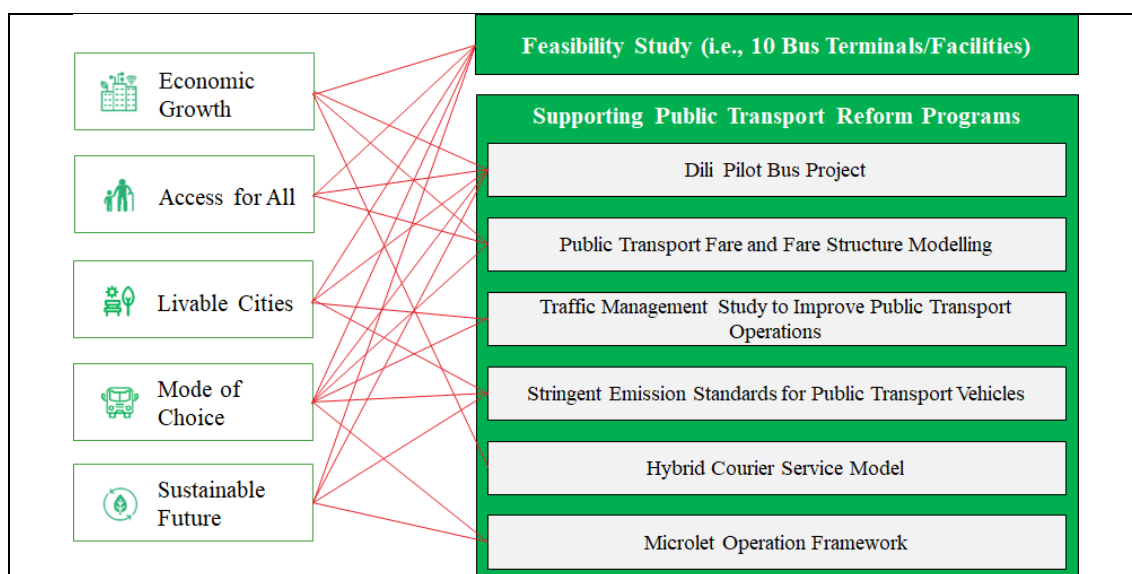
<sup>23</sup> Preliminary assessment was conducted for these six supporting programs which do not include feasibility study level analysis such as financial/economic analysis, safeguard assessment, and any other due diligence activities.

A log-frame of the linkages between government vision/strategies, project objectives, outcomes and outputs are presented and summarized in Table 1-6:

**Table 1-6: Log-Frame of Study Goals, Objectives, and Outcomes/Outputs**

Item	Key Points in Log-Frame (Focus on Public Transport)
<b>Government Vision &amp; Strategies</b>	<ul style="list-style-type: none"> <li>• <b>Strategic Development Plan (SDP) 2011-2030</b> – envision an extensive network of quality and well-maintained roads to connect communities, promote rural development, industry and tourism, and provide access to markets.</li> <li>• <b>Program of the IX Constitutional Government</b> – develop and expand a quality public transport system for the Timorese (in particular for land transport).</li> </ul>
<b>Objectives</b>	<ul style="list-style-type: none"> <li>• Provide a <b>high-quality, sustainable public transport system</b> that meets the needs of users for safety, comfort, security, convenience, affordability, accessibility and availability</li> <li>• Create a <b>transparent and stable regulatory environment</b> that encourages ongoing private sector investment and operations</li> </ul>
<b>Outcomes</b>	<ul style="list-style-type: none"> <li>• <b>Output 1:</b> Climate-resilient and optimized public transport network system developed</li> <li>• <b>Output 2:</b> Institutional capacity strengthened</li> <li>• <b>Output 3:</b> Regulatory framework for low-carbon and climate-resilient development strengthened</li> </ul>
<b>Outputs</b>	<ul style="list-style-type: none"> <li>• <b>2024 Public Transport Master Plan</b> – the country’s public transport master plan including diagnostic assessment, route analysis and network optimization study, vision/strategies, investment plans with phases and cost estimates, facility assessment framework to shortlist public transport facilities, suggestions for innovative solutions, as well as roadmap for capacity building and regulatory development.</li> <li>• <b>Feasibility Study</b> – feasibility study of ten priority public transport facilities including site assessment, facility schemes/design, cost estimates, financial analysis, economic analysis, climate change, environmental/social safeguards, and procurement.</li> <li>• <b>Supporting Public Transport Reform Programs</b> – six supporting public transport reform programs to inform sequencing and integration with infrastructure investment.</li> <li>• <b>Recruitment Assistance for DED</b> – tender support including preparation of a draft for the DED consultant as well as assistance during the recruitment process</li> </ul>

In addition, the linkage of the feasibility study and six supporting public transport reform programs to the aforementioned key pillars of the public transport system in Timor-Leste are shown as below:



**Figure 1-3: Linkage of Feasibility Study and Supporting Public Transport Reform Programs to Key Pillars in Public Transport Vision**

### **Definition of Bus Terminal and On-Street Interchange**

The purpose of this report is to conduct a feasibility study of transport facilities (i.e., bus terminals, on-street interchange) that are selected and prioritized in the 2024 PTMP. In total, ten bus facilities (including five bus terminals and five on-street interchanges) are identified as priority initiatives in terms of technical/strategic

importance and government preferences following two ADB missions conducted in April and October 2024. The definition of bus terminal and on-street interchange is highlighted in the table below:

**Table 1-7: Definition of Bus Terminal and On-Street Interchange**

Facility Typology	On-Street Interchange	Bus Terminal
Facility Type & Characteristics	 <ul style="list-style-type: none"> <li>Serves microlets only (or in the case of smaller municipalities, a small number of daily regional buses as well).</li> <li>Located at key points within city/ municipality for convenient transfers.</li> <li>Includes basic passenger amenities like sheltered waiting areas, seating, route maps, and real time arrival information.</li> <li>Possesses integrated pedestrian connectivity to surrounding urban areas and provisions for persons with disabilities.</li> <li>May incorporate active travel infrastructure (e.g., bicycle racks) to improve last mile connectivity.</li> </ul>	 <ul style="list-style-type: none"> <li>Serves microlets and/or major regional routes.</li> <li>Located in residential &amp; commercial areas/ centers for enhanced access.</li> <li>Includes additional amenities (beyond ones at on-street interchange) like restrooms, food and beverage options, and bicycle parking.</li> <li>Supports integration with other modes of transport (e.g., taxis &amp; private shuttles)</li> <li>Provides customer support (e.g., ticketing)</li> <li>May include depot provisions – i.e., administration, maintenance, fueling, cleaning and storage for public transport vehicles, however these would be separate from passenger areas.</li> </ul>
Demand Scale	Moderate passenger volume, primarily serving local areas.	Moderate to high passenger volume, serving urban centers and major employment centers.
Footprint Scale	Smaller-size footprint, generally occupying a single block or less.	Medium-size footprint, occupying a block or more, depending on available space and need.
Suitability	Implement at key locations within city/municipality, where bus/microlet routes intersect or where interchange is required between services.	Implement in areas with high public transport ridership, where multiple routes converge and there is a need to connect local neighborhoods to selected regional bus services.

Source: 2024 PTMP

As noted above, development of bus terminals will bring significant impacts and implications with robust buildings (i.e., operation and administration offices) and passenger amenities (such as covered waiting areas, ticket booth, retail/kiosk, etc.). In contrast, on-street interchanges are enhanced bus stops and have less impacts and influences on the surrounding environment.

The results of this study will inform investment decisions by the Government of Timor-Leste and support ADB’s decision on loan approvals to ensure financially viable and sustainable operation of public transport facilities and support strategic procurement planning and procurement plan including recruitment assistance for the detailed engineering design consultant.

## 1.5 Structure of the Report

This report is structured as follows:

- Section 1: Introduction and Background** – highlights the background, goals/objectives of the study, key findings from the 2024 PTMP, and structure of this report.
- Section 2: Facility Design Principles and Key Assumptions** – presents key design principle and assumptions in estimating the size of facilities, design of bus terminals and on-street interchanges, as well as key assumptions in preparation of this feasibility study including project timeline.

- **Section 3: Site Assessment & Facility Schemes/Design** – presents an engineering and architectural study focusing on site analysis, public transport services/demand, existing conditions of the site, site constraints, as well as facility improvement schemes/design including potential measures to strengthen climate resilience.
- **Section 4: Environmental Safeguards** – highlights an overview of environmental safeguards and environmental setting by site and potential environmental impacts by project phase.
- **Section 5: Gender Equality and Social Inclusion Assessment** – provides an overview of the Gender Equality and Social Inclusion (GESI) Assessment for the project including key issues/challenges, potential impacts on different social groups, opportunities for enhancement, and Gender Equality and Social Inclusion Action Plan.
- **Section 6: Institutional and Governance Arrangements** – presents key entities and relevance to public transport and a proposed responsibility matrix for public transport system, as well as operational framework for bus terminals (including standard forms of agreement).
- **Section 7: Bus Facility Options Analysis** – presents an options analysis to address observed issues and explore other potential solutions (besides developing new bus facilities) to support informed investment decisions.
- **Section 8: Risk Assessment** – provides an overview of potential risks to implement the project including technical risk (based on site assessment and facility design/scheme study), financial uncertainties, safeguard risks (including environment and social), legal and institutional risks, and other unforeseen events.
- **Section 9: Phasing Plan** – presents a phasing of the priority ten bus facilities in two phases to ensure successful implementation of the project.
- **Section 10: Supporting Public Transport Reform Programs** – entails six supporting public transport reform programs, with key findings summarized from technical working papers.
- **Section 11: Indicative Costs & Revenues** – presents indicative order-of-magnitude capital costs and O&M costs for bus terminals and on-street interchanges, and other supporting programs, as well as indicative revenues estimated for annual and a 30-year project cycle.
- **Section 12: Financial Viability Assessment** – examines the capital expenditure (CAPEX), operational expenditure (OPEX), replacement capital expenditure (REPEX), system revenue, financing costs and commercial costs of the proposed Timor-Leste public transport system to test the system's operational, financial and commercial viability and funding requirements.
- **Section 13: Economic Assessment** – presents key findings/results and economic assessment including economic evaluation approach, economic costs and benefits, and results of economic analysis.
- **Section 14: Conclusion** – summarizes key findings in this feasibility study report and outlines next steps based on the results of this study.

## 1.6 Abbreviations

Abbreviation	Definition
ADB	Asian Development Bank
ADN	National Development Authority (or Agência de Desenvolvimento Nacional)
BAU	Business as Usual
BEB	Battery Electric Bus
BOT	Built-Operate-Transfer
CAFI	Council for the Administration of the Infrastructure Fund
CAPEX	Capital Expenditure
CBD	Central Business District
CCD	Dili Convention Center
CCTV	Closed-Circuit Television
CDB	Conventional Diesel Bus
CEPTED	Crime Prevention Through Environmental Design
DMA	Dili Metropolitan Area
DBFO	Design, Build, Finance, Operate & Maintenance
DED	Detailed Engineering Design
DGTP	General Directorate of Land and Property
DNSR	National Directorate of Road Safety
DNTT	National Directorate of Land Transport of Timor-Leste
DRBFC	National Directorate for Roads Bridges and Flood Control
EIRR	Economic Internal Rate of Return
FGD	Focus Group Discussion
GDP	Gross Domestic Product
GESI	Gender Equality and Social Inclusion
GHG	Greenhouse Gas
ICE	Internal Combustion Engine
IEE	Initial Environmental Examination
IT	Information Technology
ITS	Intelligent Transportation System
JICA	Japan International Cooperation Agency
KII	Key Informant Interview
LNG	Liquefied Natural Gas
LEED	Leadership in Energy and Environmental Design
LTA	Land Transport Authority, Timor-Leste
MCA	Multi Criteria Analysis
MOF	Ministry of Finance, Timor-Leste
MOI	Ministry of Interior
MOJ	Ministry of Justice
MOP	Ministry of Planning and Territory
MOTC	Ministry of Transport and Communications, Timor-Leste
MPS	Major Projects Secretariat
MPT	Ministry of Planning and Territory, Timor-Leste
MPW	Ministry of Public Works, Timor-Leste
NCDC	National Capital District Commission
NPC	National Procurement Commission, Timor-Leste
NPV	Net Present Value
OPEX	Operating Expenditure
PMU	Project Management Unit
PNTL	National Police of Timor-Leste
PPP	Public Private Partnership
PTA	Public Transport Authority
PTMP	Public Transport Master Plan
REPEX	Replacement Capital Expenditure
TA	Technical Assistance
TCRP	Transit Cooperative Research Program
TOR	Terms of Reference
UNTL	National University of Timor-Leste
VOC	Vehicle Operating Cost

## 2. Facility Design Principles and Key Assumptions

### 2.1 Background

This section presents key design principle and assumptions in estimating the size of facilities as well as the design of bus terminals and on-street interchanges.

### 2.2 Bus Facility Enhancement Toolkit

National / local standards and codes for public transport terminals and facilities currently do not exist in Timor-Leste.<sup>24</sup> The Study Team developed the Bus Facility Enhancement Toolkit as below based on the review of international best practices and case studies – this toolkit provides a design guideline / framework with specific design requirements for creating an inclusive, accessible, and sustainable public transport system and infrastructure aligned to the vision for public transport.

#### 2.2.1 Vision & Bus Facility Design Principles

The 2024 PTMP formulated the overarching vision for the public transport system as follows:

***“Public transport in Timor-Leste is an attractive, accessible, inclusive, and future-ready transport mode that supports economic growth, urban development, and quality of life across the country.”***

In developing schemes/preliminary design for terminal/transit hubs, key operating and design principles (tied to the above vision) were formulated as follows with envisioned facilities/amenities for each facility type illustrated in Table 2-1 to create an attractive, inclusive, and future-ready public transport facilities that are attractive to all users:

- **Orderly / Organized** – Public transport is operated, maintained, and managed in an orderly and organized manner with seamless interchange between modes to ensure efficient passenger and vehicle movements.
- **Convenient / Comfortable** – Passenger facilities/amenities support convenient access to the site as well as a comfortable waiting environment, attracting more users and reducing private vehicle use.
- **Inclusive** – Universal access principles are integrated into designs of public transport facilities ensuring equality and social inclusion of the entire community and users of all mobility ability.
- **Secure** – Public transport facilities/designs improve security for all user groups to minimize dangers / harassment to bolster a sense of security.
- **Safe** – A safe access environment is created within and outside of public transport hubs with a suite of pedestrian-scale treatments supporting safe access for all users as well as safe vehicle operations within the site and minimized vehicle-pedestrian interactions/conflicts.
- **Climate Resilient** – Provision of climate resilience measures at public transport facilities minimize potential hazards and risks to users throughout their journey as well as future proof assets from climate change impacts and other hazard risks.



#### 2.2.2 Bus Facility Enhancement Toolkit

The table provides a clear and structured framework for determining which design elements should be prioritized in the development of public transport passenger facilities, tailored to the unique characteristics and needs of each typology. Note that this framework represents a conceptual design framework and inclusion of key elements at each site will be further refined during this feasibility study.

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<sup>24</sup> The 2022 Road Geometric Design Standards published by the Ministry of Public Works govern the provision of national directorate of roads, bridges, and flood control. Section 13.3 of this document includes some provision of bus laybys and parking bays along the road and have set minimum length and width of layover areas.

**Table 2-1: Bus Facility Enhancement Toolkit**

Focus Area	#	Elements	Description	On-Street Interchange 	Bus Terminal 
Orderly / Organized	1-1	Separation of People and Vehicles	Separate passenger and vehicle areas	✓	✓
	1-2	Separation by Vehicle Types	Separate areas for buses, PUV, private vehicles, and other vehicles	✓	✓
	1-3	Separation by Functions	Separate loading/unloading, layover, and circulation areas	✓	✓
	1-4	One-Way Operation	One-way internal circulation (excluding backup maneuvers)	✓	✓
	1-5	Paved Surfacing	Concrete paved loading/unloading, layover, and circulation areas	✓	✓
	1-6	Operation / Administration Office	Formal fully-equipped offices for operators and administrators		✓
	1-7	Signage	Directional and safety markings / signage		✓
	1-8	Facility Lighting	Well-lit vehicle areas	✓	✓
	1-9	Signalization <sup>B</sup>	Traffic signals at key junctions and mid-block areas outside of terminal	✓	✓
	1-10	Street Redesign <sup>B</sup>	Improved external access such as road/junction improvements, widening, etc.	✓	✓
	1-11	Curb Management <sup>B</sup>	Restricted parking, etc. outside of terminal	✓	✓
Convenient / Comfortable	2-1	Pick-Up & Drop-Off Curb <sup>C</sup>	Pick-up and drop-off curb for private vehicles		✓
	2-2	Interchange Zone <sup>C</sup>	Bus stop for loading/unloading and motorbike pick-up / drop-off		✓
	2-3	Covered Passenger Areas	Provision of covered passenger waiting and circulation areas	✓	✓
	2-4	Benches	Provision of benches in passenger waiting areas (especially for women, elderly, and PWD)	✓	✓
	2-5	Retail / Kiosk	Provision of retail and kiosk spaces for local businesses		✓
	2-6	Ticket & Information Center	Provision of ticketing & information center		✓
	2-7	Toilet	Provision of toilets		✓
	2-8	Wayfinding Signage <sup>C</sup>	Provision of wayfinding signage	✓	✓
	2-9	Convenient Walk Network <sup>C</sup>	Enhanced walk catchment network and linkages (such as expanded sidewalks)	✓	✓
Inclusive	3-1	Accessibility Ramps <sup>C</sup>	Provision of accessibility ramps at crosswalks	✓	✓
	3-2	Wheelchair Access <sup>C</sup>	Provision of wheelchair inclines	✓	✓
	3-3	Tactile Pavement <sup>C</sup>	Provision of tactile pavement	✓	✓
	3-4	Sensitive Design	Adoption of Crime Prevention Through Environmental Design (CEPTED) <sup>A</sup>	✓	✓
Secure	4-1	CCTV	Provision of CCTV for enhanced security		✓
	4-2	Pedestrian-Scale Lighting <sup>C</sup>	Well-lit facilities and walk areas to reduce harassment, etc.	✓	✓
	4-3	Guard Post	Provision of guard rooms		✓
Safe	5-1	Protected Sidewalk <sup>C</sup>	Curbed sidewalks, railings, etc.	✓	✓
	5-2	Crosswalks <sup>C</sup>	Provision of crosswalks	✓	✓
	5-3	Pedestrian Signals <sup>B</sup>	Pedestrian push buttons and countdown signs	✓	✓
Climate Resilient	6-1	Landscaping (trees, etc.)	Landscaping areas such as trees to provide green environment for users/visitors	✓	✓
	6-2	Climate Resilient Design	Future proofing of facilities from climate change impact		✓

Note:

<sup>A</sup> CEPTED is a design approach to manipulate the built environment to create a safer waiting area. This includes designing to eliminate blind spots, increasing visibility of waiting areas, etc. to deter crime and harassment, and minimize fear of crime.

<sup>B</sup> These elements can be considered for external access improvements outside of terminal / on-street interchange

<sup>C</sup> These elements can be considered for both facility improvements within terminal and external access improvements

## 2.3 Public Transport Facility Sizing Assumptions

### 2.3.1 Facility Sizing Assumptions

Scaling the sizing requirements for each facility is based on a combination of variable bay sizing and type of passenger amenities define by facility typology. For example, the number of bays is closely tied to peak hour trips by route and vehicle circulating area is increased relative to the number of bays. Similarly, concrete curb and gutters are scaled based on the total curb length required to support the total number of bays. Passenger amenities, such as the waiting area and roof are scaled based on the number of potential passengers resulting from the peak hour vehicles serving the facility. Key assumptions to estimate the size of bus terminals / on-street interchange are summarized as follows:

**Table 2-2: Facility Sizing Assumptions**

Element	Value	Unit	Assumption
<b>Concrete Bus Bay + Bus Circulating Area</b>			
Microlet Bay	15	m <sup>2</sup>	Based on microlet size
Microlet Bay with Circulating Area	22.5	m <sup>2</sup>	Assumed buffer space with 1.5 multiplier factor
Regional Bay	30	m <sup>2</sup>	Based on regional bus size
Regional Bay with Circulating Area	45	m <sup>2</sup>	Based on circulating area factor
<b>Concrete Curb and Gutters</b>			
Passenger bay	36	m/bay	Estimate for initial costing purposes – subject to final design
Layover bay	72	m/bay	Estimate for initial costing purposes – subject to final design
<b>Drop Off Area (Off-Street)</b>			
Minimum drop off area	126	m <sup>2</sup>	Estimate for initial costing purposes (3 pick/up drop off bays and queuing area) – subject to final design
Additional area for every 3 additional bays	13	m <sup>2</sup>	Assumption for initial costing purposes: one additional pick/up drop off bay per three passenger bays assume full microlet with 20% of passengers being dropped off by private vehicle with 10 sec drop off rate per passenger.
<b>Waiting and Queuing Area</b>			
Area per person	1.2	m <sup>2</sup>	Transit Capacity and Quality of Service Manual, 2014
Area per passenger bay	16	m <sup>2</sup>	Bus Terminal Planning and Design Guidelines for India, 2014 (2m x 8 m)
Growth factor	25%	%	Preserve space upon the total waiting area
<b>Terminal Facility Roof</b>			
Facility Roof Factor	25%	%	25% more space added to the roof based on the build/waiting areas (to undercover elements combined)
<b>Wayfinding and Signage</b>			
Bus Terminal	10	number	Assume 4 possible entry/exit directions of interchange (two each - 8 wayfinding) + 2 inside passenger waiting area
On-Street Interchange	2	number	Assume 2 wayfinding info per location
<b>Ticket &amp; Fare Collection Point</b>			
Bus Terminal	16	m <sup>2</sup>	Assume 4m x 4m space for ticket/fare collection
<b>Tactile Paving</b>			
Long length of passenger bays	13	m	N/A (Conservative estimate for costing purposes taken as long length of largest bay)
<b>Other</b>			
Operator Office	25	m <sup>2</sup>	Assume 5m x 5m space for operator office
Administration Office	25	m <sup>2</sup>	Assume 5m x 5m space for administration office
Booth (Regional)	9	m <sup>2</sup>	Assume 3m x 3m space for multi-function booth at regional on-street interchange.
Security Office	4	m <sup>2</sup>	Assume 2m x 2m space for security office
External works	100	m <sup>2</sup>	Assume 50m <sup>2</sup> of pedestrian improvements either side of facility entrance
Retention Pond	3%	%	Assume 3% of the site area based on similar bus projects in the region
Solar Pannel Roof (Terminal)	50%	%	Assume 50% of passenger waiting areas (on building roof)
Solar Pannel Roof (On-Street Interchange)	11	m <sup>2</sup>	Assume solar panel on roof of a bus shelter (area of bus shelter roof is 6m x 1.8m)

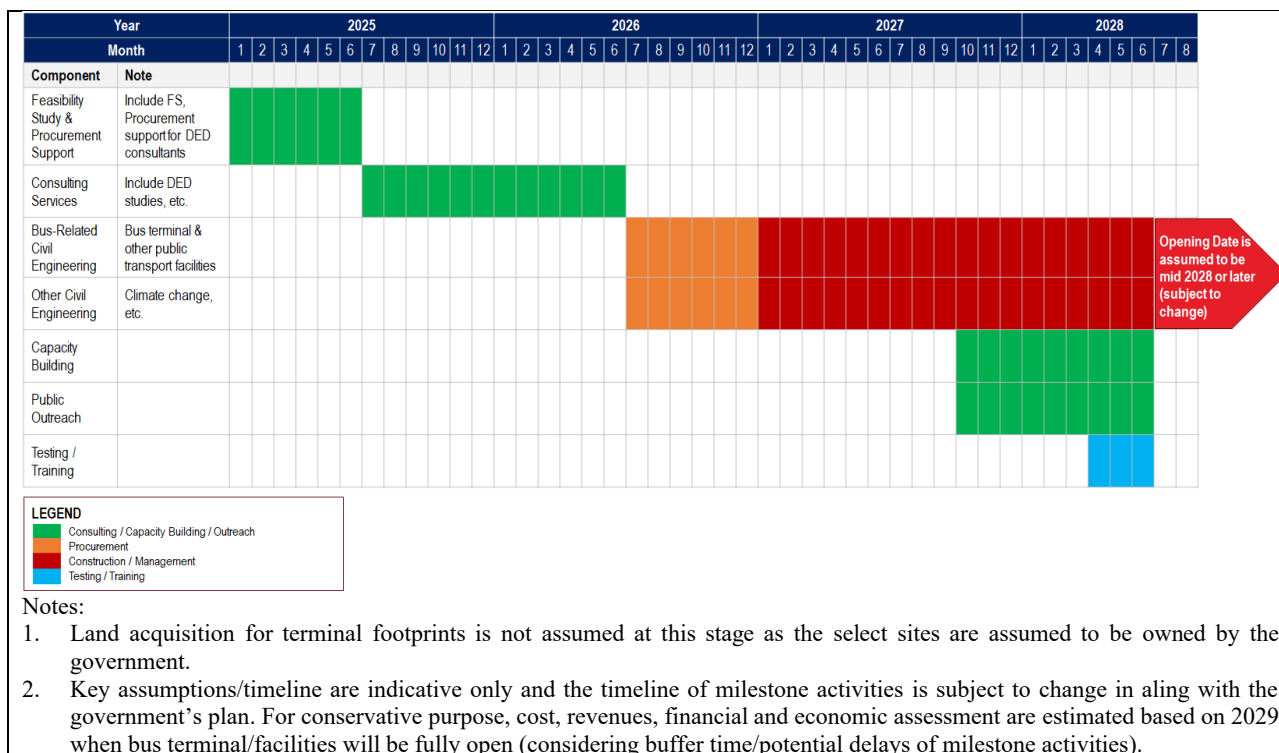
Source: 2024 PTMP and Facility Design Guidelines

## 2.4 Other Key Assumptions

### 2.4.1 Indicative Timeline of Key Milestone Activities

The figure below shows the indicative timeline with key milestone activities including feasibility study, detailed engineering design, construction, testing and operation of bus terminals/on-street interchanges. Key assumptions in this timeline and preparation of the feasibility study are as follows:<sup>25</sup>

- **Mid 2025** – Start of DED work (to be completed by mid-2026)
- **Early 2027** – Construction of public transport facilities (to be completed by mid-2028)
- **Early 2028** – Testing / training of relevant personnel before opening of bus facilities
- **Mid 2028** – Opening of public transport facilities (partially)



**Figure 2-1: Indicative Timeline of Bus Facility Development**

### 2.4.2 Key Assumptions in Preparation of This Feasibility Study

The feasibility study of bus terminals/facilities is prepared based on the following assumptions (as warranted):

- Future demand of microlet (Dili) and regional buses was projected up to 2035 in the 2024 PTMP. Key findings on route-level demand are further distributed into assumed demand for individual facility sites to estimate fare revenues.
- Existing microlet vehicles are assumed to be operating in this scenario. In other words, no replacement of the microlet with modern buses is assumed for this feasibility study assessment.
- Additional surveys were conducted to understand traffic and pedestrian volumes/activities outside the selected facility sites which will be used to come up with access road/sidewalks improvements. Key details and survey results are summarized in Appendix C.

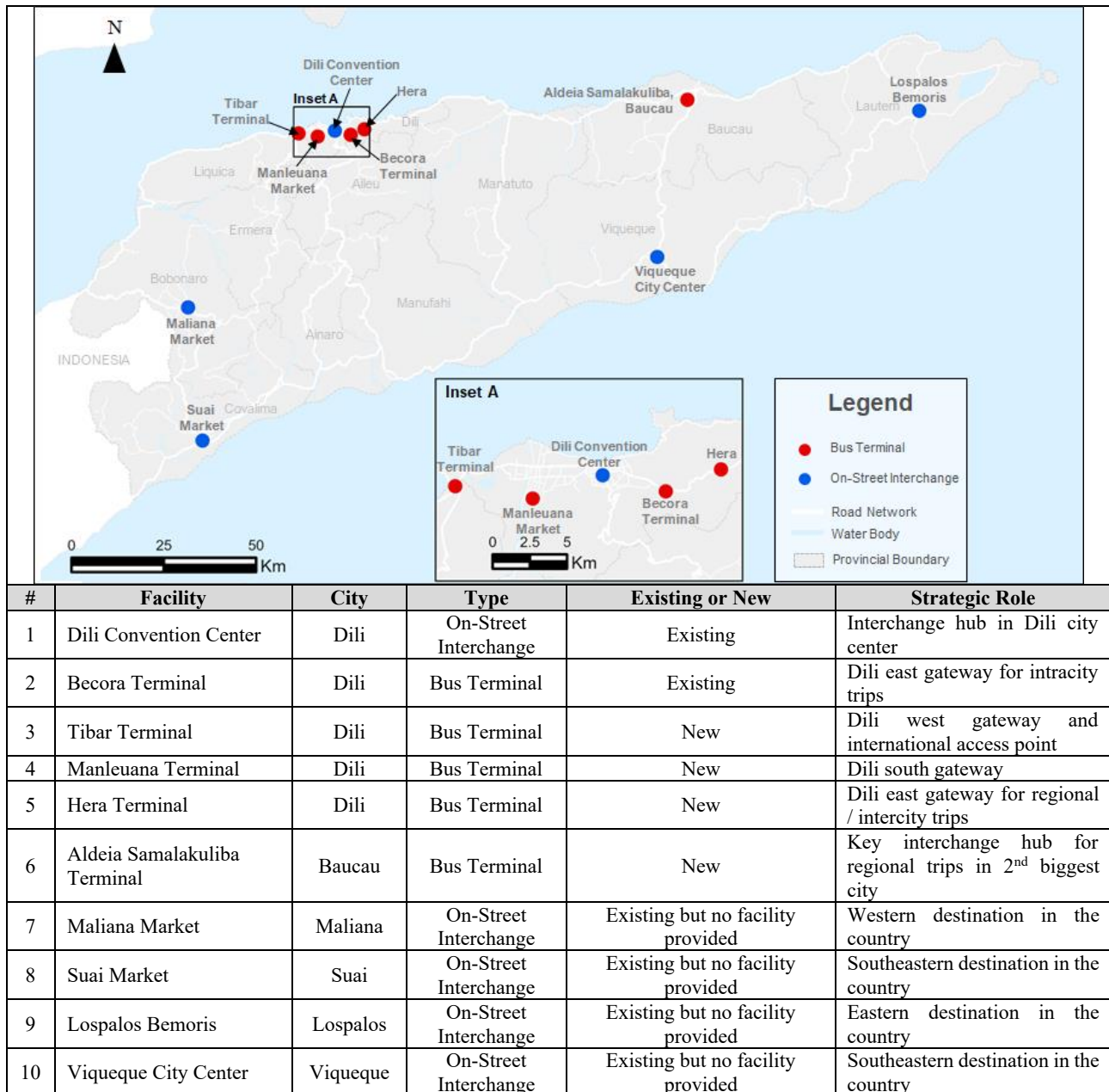
<sup>25</sup> Key assumptions/timeline are indicative only and may subject to change based on decisions/priorities of key stakeholders on the timeline of milestone activities. For conservative purpose, cost, revenues, financial and economic assessment are based on 2030 when bus terminal/facilities are expected to be fully open (considering buffer time/potential delays of milestone activities).

### 3. Site Assessment & Facility Schemes/Design

#### 3.1 Background

This section presents an engineering and architectural study focusing on site analysis, public transport services/demand, existing conditions of the site, as well as facility improvement schemes/design including potential measures to strengthen climate resilience. The overview of the selected sites is presented in Table 3-1.

**Table 3-1: Overview of Selected Transport Facility Sites**



Based on the bus facility enhancement toolkit, operational and facility issues are identified at site level (with key findings summarized in Appendix A). Furthermore, engineering data such as civil, structural, utilities, geotechnical, etc. are collected through various channels (including request for information via government agencies and site investigations) and are compiled in Appendix B.

### 3.2 Facility#1: Dili Convention Center

#### 3.2.1 Overview of Location and Strategic Importance

Dili Convention Center is an existing on-street bus stop located in the center of Dili and serve as a key interchange hub to travel/transfer across the city of Dili. The area size (including parking spaces for private vehicles) is about 2,200m<sup>2</sup> and surrounded by R. Caicoli in north (two-way roads, one lane per direction) and Dili Convention Center in south (with sidewalk access provided on east/west side of the site). A roundabout (two lanes) lies to the northeast of the site which constitutes a major corridor spanning the city (from Ave. de Nicalau Lobato to Ave. Liverdade de Imprensa leading to Becora Terminal).



Figure 3-1: Site Location – Dili Convention Center

Key generators around the site include Dili Convention Center (civic public center), schools, commercial buildings, hotel, government offices (the government office of DNTT located across R. Caicoli), landmark, Dili Municipal Stadium (within 500m) and schools, hospitals, and park (within 1km).

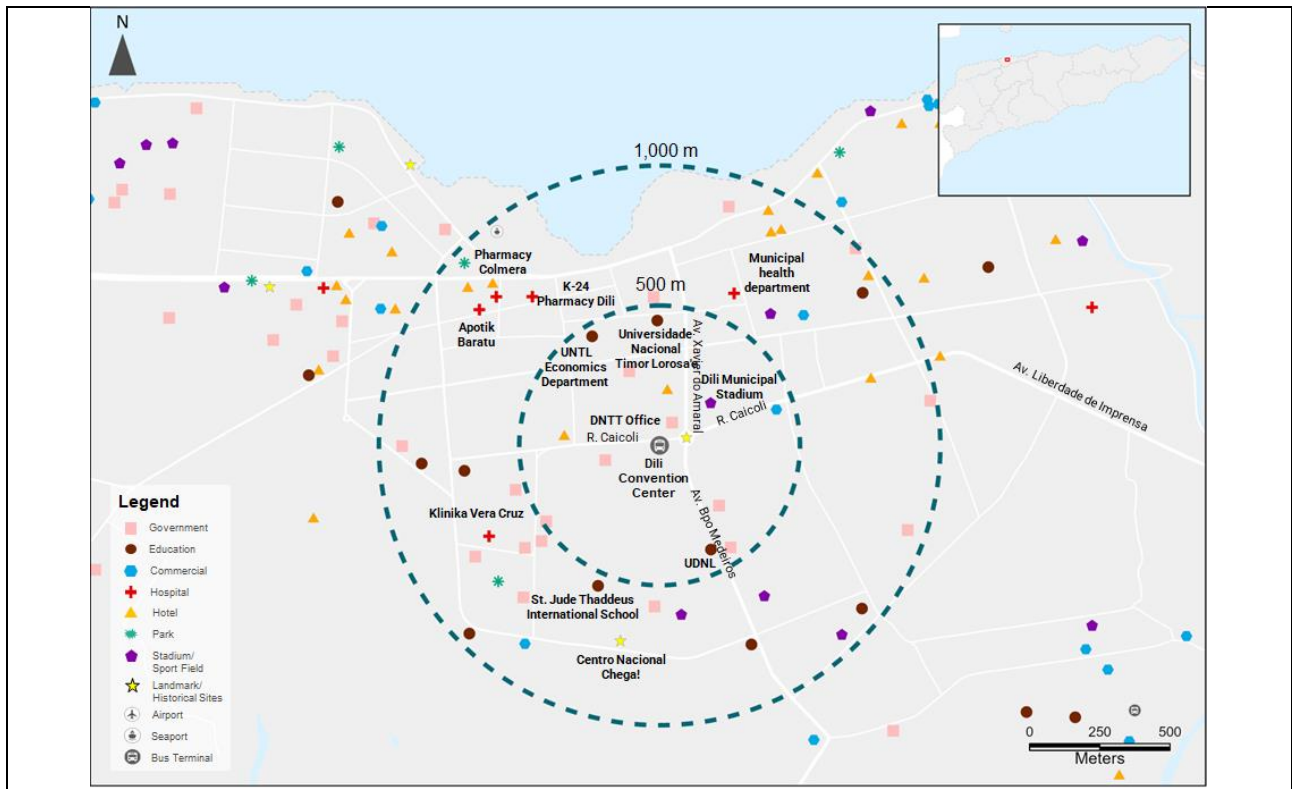


Figure 3-2: Key Generator – Dili Convention Center

#### 3.2.2 Public Transport Services and Demand

A total of eight microlet routes (Route 1, Route 2, Route 4, Route 5, Route 6, Route 7, Route 8, and Route 9) are proposed to serve this facility. The existing and future microlet services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP:

**Table 3-2: Public Transport Services and Demand (Existing and Future) – Dili Convention Center**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Dili Microlet</b>											
M-1	Becora Terminal	Becora Terminal	Microlet	Clockwise	11.8	1.5	240	6,420	1.5	260	15,110
M-2	Becora Terminal	Becora Terminal	Microlet	Counter-Clockwise	10.1	1.5	360	9,720	1	400	10,390
M-4	Taibessi Terminal	Taibessi Terminal	Microlet	Clockwise	12.6	3	180	5,590	2	270	14,390
M-5	Taibessi Terminal	Taibessi Terminal	Microlet	Clockwise	17.8	2	210	8,140	1.5	270	23,390
M-6	Rua do Fomento	Rua do Fomento	Microlet	Clockwise	12.2	1.5	230	6,200	1.5	290	17,160
M-7	Taibessi Terminal	Taibessi Terminal	Microlet	Clockwise	15.9	3.5	140	5,290	3	170	13,480
M-8	Rua de Becussi	Rua de Becussi	Microlet	Clockwise	9.5	2.5	140	3,760	2	170	9,550
M-9	Kampung Baru	Kampung Baru	Microlet	Clockwise	18.3	1.5	370	10,260	1	500	29,670

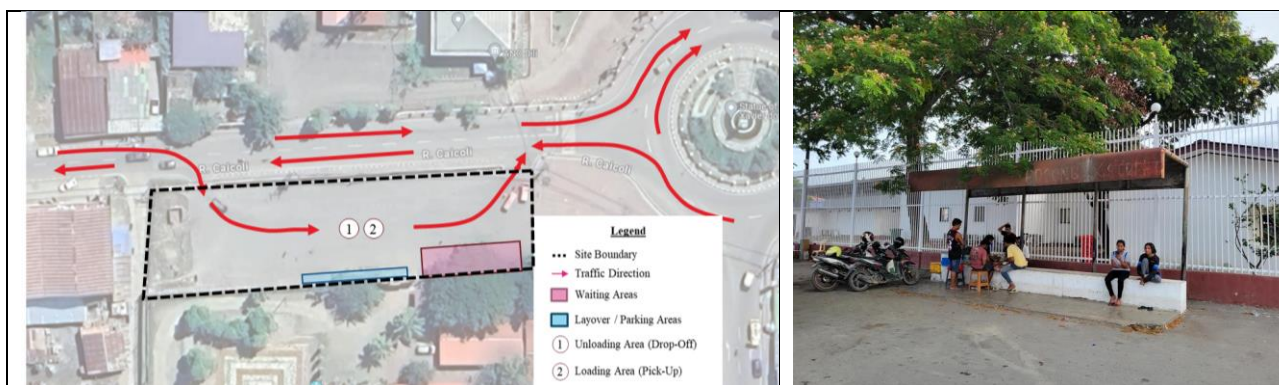
Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

### 3.2.3 Existing Facilities

The current layout of Dili Convention Center is illustrated below. The facility utilizes an open lot in front of the Dili Convention Center which is mainly used for parking spaces of private vehicles as well as loading, unloading and layover spaces for microlet services. A poorly maintained bus stop with concrete seating is provided at the south corner of the site (without other amenities such as lighting) as shown in Figure 3-3. Vehicles enter from the access point in the west corner, circulate in a counterclockwise fashion, and exit via the access point in the east corner (immediately adjacent to the roundabout). Other private vehicles also share the spaces for loading, unloading and parking and facility spaces are not clearly defined by mode/function. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in Appendix A.



**Figure 3-3: Current Facility Layout and Streetview – Dili Convention Center**

### 3.2.4 Key Routes Serving and Proposed # of Bays

As noted, this facility will be served by eight microlet routes – all operating as thru routes at this key interchange hub. Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces are summarized by route in Table 3-3.<sup>26</sup> In total, the facility requires six bays (with each bay size assumed for microlet operation) comprised of six boarding/alighting bays without layover space.

During the ADB Mission held in October 2024, it was agreed to reserve parking spaces for private vehicles for event purposes (as visitors normally use parking spaces in front of Dili Convention Center) – this results

<sup>26</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.

in less spaces reserved for loading/unloading spaces for public transport. To overcome such spatial constraints at this location, it is suggested to provide a one-way operation system to optimize the space for maneuvering.

### **3.2.5 Proposed Scheme and Preliminary Design**

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access** – The main entry point is proposed in the east corner and exit point proposed in the west corner along Rua Caicoli. Another access road in the middle is provided for private vehicles to minimize conflicts between microlet and private vehicle upon accessing the site.
- **Separation of Public Transport and Private Vehicles** – Boarding/alighting zones and circulation areas are proposed to be physically separated from private vehicle to reduce potential incidents.
- **Operational Considerations** – No backup maneuvers are assumed within the facility for safety purposes. Routes are assigned to specific bays with potential interchange in mind.
- **Provision of Facilities and Passenger Amenities** – Enhanced passenger facilities will be provided for better service/travel experience (such as covered waiting areas, benches) as well as access-for-all facilities (such as lighting, tactile paving, curb ramps) to enable safe access for all. Furthermore, climate adaptation measures (i.e., stormwater drainage) are proposed to strengthen the resilience of the facility against climate change impacts

**Table 3-3: Bay Assignment by Route for Dili Convention Center**

Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Direction	Trips/ Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)						Lay-over
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Bay 3	Bay4	Bay 5	Bay 6	
M-1	Microlet	Thru	Becora Terminal	Becora Terminal	Loop	40.0	0.24	0.48	C						0
M-2	Microlet	Thru	Becora Terminal	Becora Terminal	Loop	60.0	0.36	0.72				C			0
M-4	Microlet	Thru	Taibessi Terminal	Taibessi Terminal	Loop	30.0	0.18	0.36					C		0
M-5	Microlet	Thru	Taibessi Terminal	Taibessi Terminal	Loop	40.0	0.24	0.48			C				0
M-6	Microlet	Thru	Rua do Fomento	Rua do Fomento	Loop	40.0	0.24	0.48		C					0
M-7	Microlet	Thru	Taibessi Terminal	Taibessi Terminal	Loop	20.0	0.12	0.24		C					0
M-8	Microlet	Thru	Rua de Becussi	Rua de Becussi	Loop	30.0	0.18	0.36	C						0
M-9	Microlet	Thru	Kampung Baru	Kampung Baru	Loop	60.0	0.36	0.72						C	0
<b>Total</b>														<b>0</b>	

Based on these considerations above, the preliminary layout/design for this site is depicted below. Of note:

- At Dili Convention Center public transport vehicles circulate in a clockwise direction, with all circulation being one-way to reduce chances of incidents. Access is only permitted from the east corner and exit from west corner only.
- There are three 12m bays provided which is equivalent to six microlet bays (assuming one 12m bay can accommodate two microlet vehicles). This arrangement allows existing microlet operation and gives flexibility and future proof loading/unloading/layover spaces when microlet vehicles are converted to larger fleet.
- Covered passenger waiting areas are proposed at the south of the site (adjacent to Dili Convention Center) to facilitate seamless boarding/alighting and connecting to the venue.
- New pedestrian crossings and sidewalks are provided to enhance passenger connectivity within and outside the facility.
- Some 26 parking spaces for private vehicles are provided in the middle of the site with access to Rua Caicoli.



**Figure 3-4: Preliminary Layout/Design for Dili Convention Center**

### 3.3 Facility#2: Becora Terminal

#### 3.3.1 Overview of Location and Strategic Importance

The Becora Terminal is one of existing bus terminals located in the east of Dili and serves as a gateway connecting Dili and the East Region such as Baucau, Manatuto, Lospalos, and Viqueque. The area size is about 3,600m<sup>2</sup> and surrounded by Benamauc River in west, Rua Pe. Moteiro in south (which is a two-way road, one lane per direction), a local village road in north (narrower two-way road), and various low-floor commercial developments in north and east.

Key generators around the site include commercial establishments (i.e., Traditional Market), education (i.e., EPC Sabraka Laran, Escola Publica EPC Bedois), hotel, and several landmark sites within 500m of the site, as well as hospital (i.e., Centro Salude Comunitaria Becora) and sports center (i.e., Kampu Desportu Becora) within 1.0km of the site.



Figure 3-5: Site Location – Becora Terminal

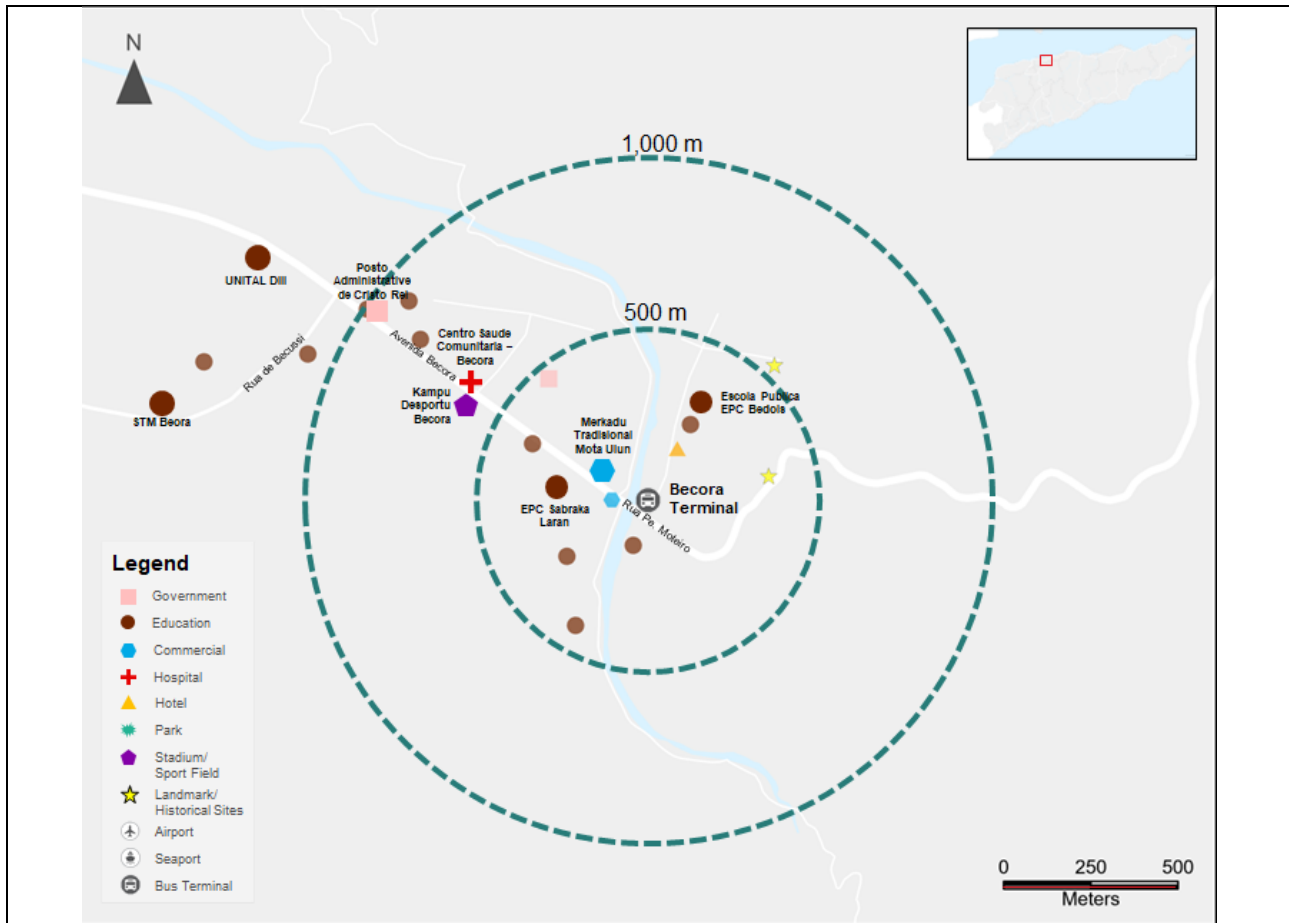


Figure 3-6: Key Generators – Becora Terminal

#### 3.3.2 Public Transport Services and Demand

Currently two microlet routes (Route 1 and Route 2) as well as four regional bus routes connecting to municipalities in the east (i.e., Baucau, Lospalos, Manatuto, Viqueque) serve Becora Terminal. In the future this facility will be served by microlet and shuttle services connecting Becora and Hera (see next section for details). The existing and future microlet and regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP:

**Table 3-4: Public Transport Services and Demand (Existing and Future) – Becora Terminal**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Dili Microlet</b>											
M-1	Becora Terminal	Becora Terminal	Microlet	Clockwise	11.8	1.5	240	6,420	1.5	260	15,110
M-2	Becora Terminal	Becora Terminal	Microlet	Counter-Clockwise	10.1	1.5	360	9,720	1	400	10,390
<b>Regional Bus</b>											
P-3	Becora Terminal	Baucau	Bus	EB/WB	117.7	10	39	1,218	Proposed to move to Hera Terminal as per the ADB/MOTC decision in the join Mission conducted in April 2024		
P-6	Becora Terminal	Lospalos	Bus	EB/WB	205.1	20	6	153			
P-8	Becora Terminal	Manatuto	Bus	EB/WB	58.7	60	6	126			
P-11	Becora Terminal	Viqueque	Bus	EB/WB	176.6	7	13	377			
<b>Shuttle Service<sup>C</sup></b>											
S-1	Becora Terminal	Hera Terminal	Microlet	Clockwise	15.2	-	-	-	3	240	2,460

Note:

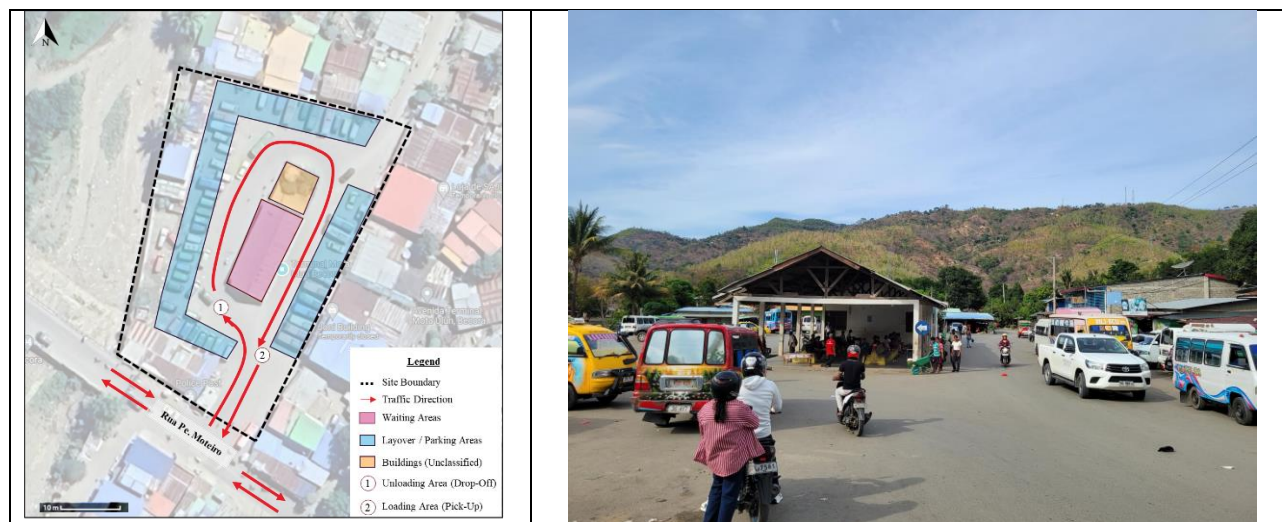
<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

<sup>C</sup> Operational scheme for shuttle service is assumed to be provided by existing microlet operators (such as by permitting Microlet Route 1 and Route 2 to provide extended services to Hera or allowing other operators/drivers to provide the service). This requires close coordination with relevant stakeholders including DNTT to ensure feeder services are provided prior to the opening of upgraded Becora Terminal.

### 3.3.3 Existing Facilities

The current layout of Becora Terminal is illustrated below. The terminal includes a sheltered passenger waiting area (with seating and some lighting as well as retail/food kiosk activities placed inside), a ticketing office (although purportedly not used), spaces for loading/unloading and layover (though not designated by function), a security post, and buildings adjacent to the terminal. Vehicles circulate in a clockwise fashion, though some vehicles are observed to operate in an opposite counterclockwise fashion (including private vehicles accessing the village road in north). Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-7: Current Facility Layout and Streetview – Becora Terminal**

### 3.3.4 Key Routes Serving and Proposed # of Bays

As noted, this facility will be served by two microlet routes (Route 1 and Route 2) and shuttle services which will connect Becora Terminal and Hera Terminal in the future (see **Section 3.6** for Hera Terminal). All routes operate as terminating routes. No regional buses will operate at this facility in the future as these will be transferred to Hera Terminal – which is a key outcome of the ADB Mission in April 2024 in line with the

MOTC's strategic decision on public transport terminal.<sup>27</sup> The Becora Terminal focuses on serving connectivity needs of Dili and act as a central link between Dili and Hera, while Hera Terminal serves regional trips.

Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces are summarized by route in the table below.<sup>28</sup> In total, the facility requires 17 bays (with each bay size assumed for microlet operation) comprised of 10 boarding/alighting bays and 7 layover spaces.

### 3.3.5 Proposed Scheme and Preliminary Design

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access** – The main entry/exit point is proposed in south of the site along existing road Rua Pe. Moteiro (with geometric improvements required for improved access road). The local road in the north will be retained and connected to Rua Pe. Moteiro for local access needs with physical separations from Becora terminal to ensure safe bus operations with minimal impacts from general traffic.
- **Separation of Public Transport and Private Vehicles** – Boarding/alighting zones and circulation areas (partially) are proposed to be physically separated to reduce potential bus-to-pedestrian accidents. The pickup and drop-off (PUDO) zone for private vehicles are located to the east/south of the access point of Becora Terminal to reduce the impact of private vehicle on public transport operation.
- **Operational Considerations** – No backup maneuvers are assumed within the facility for safety purposes. Routes are assigned to specific bays with potential interchange in mind. Alighting and boarding areas are separated as well, but within a short distance for easy interchange.
- **Provision of Facilities and Passenger Amenities** – Enhanced passenger facilities will be provided for better service/travel experience (such as covered waiting areas, kiosk/retail, toilet, office) as well as access-for-all facilities (such as lighting, tactile paving, curb ramps). Furthermore, climate adaptation measures (i.e., rainwater storage, stormwater drainage) are proposed to strengthen the resilience of the facility against climate change impacts.

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<sup>27</sup> ADB Timor-Leste Public Transport Project Consultation Mission held on 8-12 April 2024. Aide Memoire (Page 3).

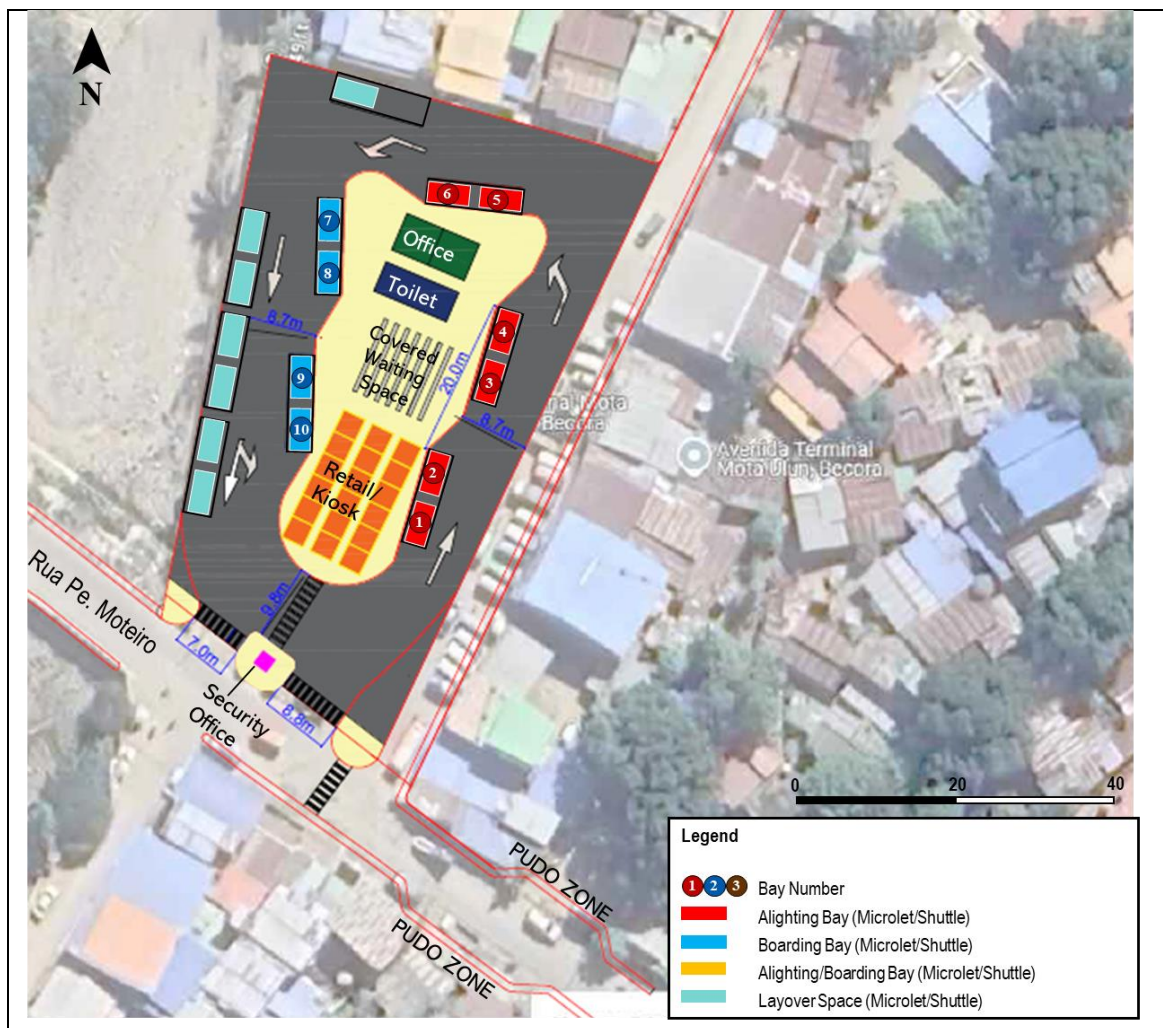
<sup>28</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.

**Table 3-5: Bay Assignment by Route for Becora Terminal**

Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Direction	Trips/ Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)										Lay-over	
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Bay 3	Bay 4	Bay 5	Bay 6	Bay 7	Bay 8	Bay 9	Bay 10		
M-1	Microlet	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Becora Terminal	Loop	40.0	0.96	1.92				A	A					B		2
M-2	Microlet	Terminating Route (100% Layover at This Terminal)	Becora Terminal	Becora Terminal	Loop	60.0	1.44	2.88	A	A	A				B	B				5
S-1	Microlet	Terminating Routes (No Layover at This Terminal)	Becora Terminal	Hera Terminal	Loop	20.0	0.48	0.96						A					B	0
<b>Total</b>																			<b>7</b>	

Based on these considerations above, the preliminary layout/design for this site is depicted below. Of note:

- Circulation spaces are redesigned to allow one-way movement and provide safe, separated driveway for local private vehicles accessing the area in the north. Public transport vehicles circulate in a counter-clockwise direction, with all circulation being one-way to reduce chances of accidents.
- Operation facilities and passenger amenities, as well as the covered passenger waiting area are retained in the middle of the terminal for easier interchange for the passengers. The unloading bay is mainly at east and north of the middle passenger island and loading bays on the west of the island.
- There are five 12m bays provided for loading/unloading which is equivalent to ten microlet bays (assuming one 12m bay can accommodate two microlet vehicles). This arrangement allows existing microlet operation and gives flexibility and future proof loading/unloading/layover spaces when microlet vehicles are converted to larger fleet.
- Seven layover areas for microlet are provided in the north/west of the site.
- New pedestrian crossings and sidewalks are provided to enhance passenger connectivity within and outside the facility.
- Pickup/drop-off zones are proposed to be located in the south along Rua Pe. Moteiro and east of terminal access point to facilitate transfers between modes.
- Although not specifically shown in the design, provision of a bus stop near the bus terminal is preferred and supported by key stakeholders (during a workshop conducted in October 2024) for quick implementation and create momentum and public interest for improved public transport system.



**Figure 3-8: Preliminary Layout/Design for Becora Terminal**

### 3.4 Facility#3: Tibar Terminal

#### 3.4.1 Overview of Location and Strategic Importance

The Tibar Terminal is a proposed bus terminal located in the west of Dili and serves as a gateway connecting Dili and the West Region such as Maliana, Suai, Batugade (sharing the border with Indonesia), etc. The area is about 150m north of the Rotunda Tibar (roundabout) as shown in the image below. The area size is about 8,000m<sup>2</sup> and located on a greenfield site connected to Rua Tibar-Gleno (two-way, one lane per direction) in

south serving as the main access road. Tobar Shortcut (two-way, two lanes per direction) connects this area with the city center in Dili – constituting a major east-west corridor in the city.

Key generators around the site include several government offices, natural parks and mangrove sites, with the ocean lying at some 500m to the west. Tibar Port is located to the southwest of the site but beyond the catchment area (some 1.5km). Limited developments are observed around the site – however the Tibar area is expected to grow into a major industrial/residential hub in next decades according to the 2022 Dili Urban Master Plan.



Figure 3-9: Site Location – Tibar Terminal

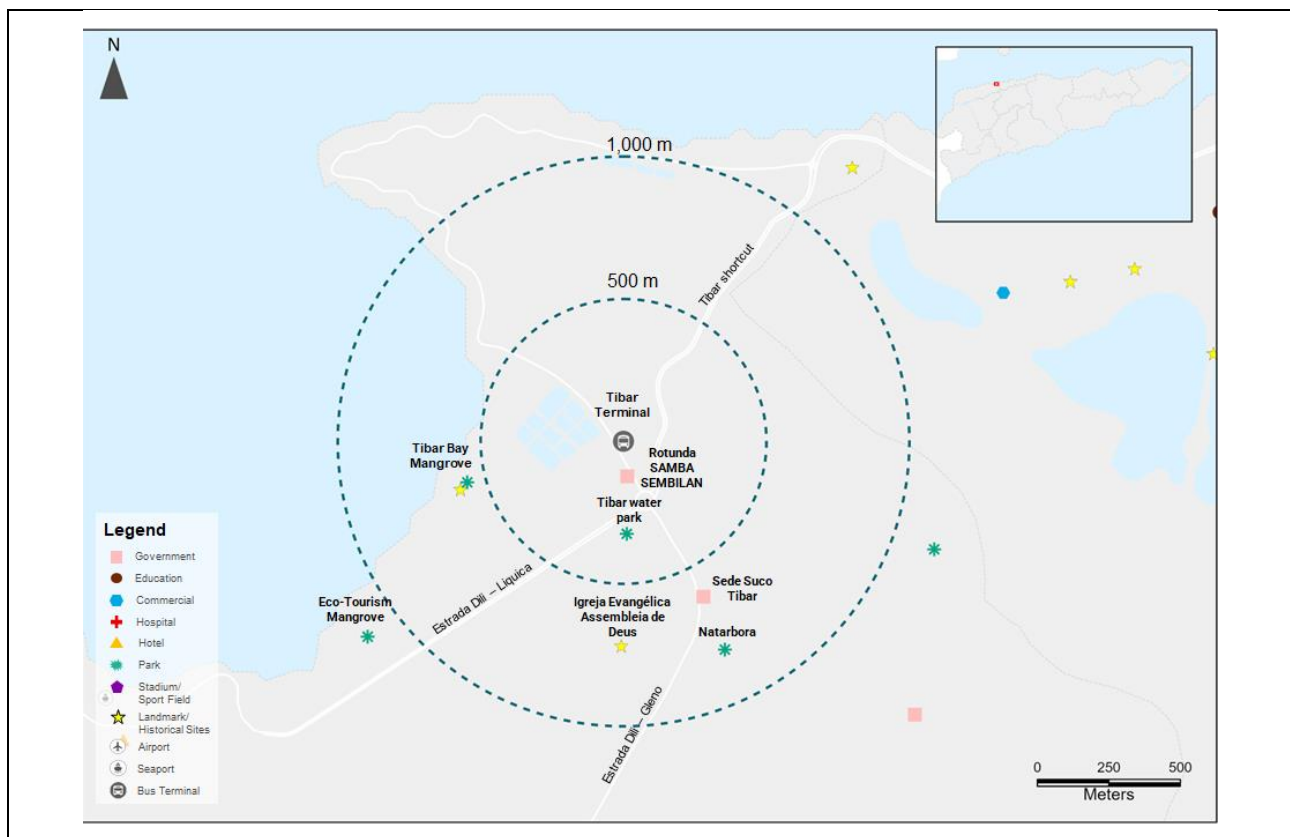


Figure 3-10: Key Generators – Tibar Terminal

#### 3.4.2 Public Transport Services and Demand

There is no dedicated public transport facility in the west of Dili. One microlet route (Route 10) and three regional bus routes (i.e., Ermera, Liquica, and Maliana) use Tasitolu areas comprised of on-street stop and off-street open lot (without any facilities). The joint ADB/MOTC Mission team held in October 2024 agreed that given the strategic importance of this location as a future bus terminal, public transport routes serving the western part of Dili will be transferred and extended to Tibar Terminal (with necessary changes to DNTT route licensing regulations to permit route extensions). During the workshop in October 2024, DNTT requested to accommodate international transport (i.e., Indonesia) at this facility. With these assumptions in mind, existing

and future microlet and regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP:<sup>29</sup>

**Table 3-6: Public Transport Services and Demand (Existing and Future) – Tibar Terminal**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A,B</sup>			Future <sup>A,B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Dili Microlet</b>											
M-10	Tasitolu Terminal	Tasitolu Terminal	Microlet	Clockwise	19.9	1	420	12,830	0.5	660	18,730
M-11	Tasitolu Terminal	Tasitolu Terminal	Microlet	Clockwise	14.6	-	-	-	1	610	14,630
<b>Regional Bus</b>											
P-4	Tasitolu Terminal	Ermera	Bus	SB/NB	46.0	12	19	470	12	21	620
P-5	Tasitolu Terminal	Liquica	Bus	WB/EB	23.1	5	56	1,970	4	70	2,690
P-7	Tasitolu Terminal	Maliana	Bus	WB/EB	132.7	20	6	310	15	8	400
<b>International Bus<sup>C</sup> and Pilot Bus</b>											
Pilot Bus	Tibar	On-street Interchange at Tourism Information Center	Bus	Loop	25.6	-	-	-	10	62	1,875
I-1	Tibar	Indonesia	Bus	WB/EB	-	-	-	-	60	28	840

Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

<sup>C</sup> International bus is assumed to operate one trip/hour.

### 3.4.3 Existing Facilities

As noted, there is no existing facility currently. Streetview images show that the site lies on an empty, unpaved lot with no establishments identified nearby (except some utilities). Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-11: Current Conditions / Streetview – Tibar Terminal**

### 3.4.4 Key Routes Serving and Proposed # of Bays

As noted, this facility will be served by two microlet routes (Route#10 and Route#11), three regional bus routes, as well as international buses linking the facility with Indonesia. Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover

<sup>29</sup> Existing services/demand refer to Tasitolu data as a proxy and future services/demand for Airport Transit Hub which was ultimately replaced by Tibar Terminal at the ADB/MOTC Mission in October 2024.

spaces are summarized by route in Table 3-7.<sup>30</sup> In total, the facility requires 45 bays comprised of 21 boarding/alighting bays (of which 14 for microlet and 7 for regional/international/pilot bus) and 24 layover spaces (of which 21 for microlet and 3 for regional/pilot bus).

### 3.4.5 Proposed Scheme and Preliminary Design

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access** – The main entry/exit point is proposed in the west along Rua Tibar-Gleno connected to Rotunda Tibar (with geometric improvements required for improved access road and pedestrian access).
- **Separation of Public Transport and Private Vehicles** – Boarding/alighting zones and circulation areas are proposed to be physically separated to reduce potential incidents. Pickup/drop-off zones will be provided along the local road in the west to facilitate transfers between modes (but private vehicles are not allowed to enter the terminal).
- **Operational Considerations** – No backup maneuvers are assumed within the facility for safety purposes. Routes are assigned to specific bays with potential interchange in mind. Alighting and boarding areas are separated as well, but within a short distance for easy interchange.
- **Provision of Facilities and Passenger Amenities** – Enhanced passenger facilities are provided in the center island for better service/travel experience (such as covered waiting areas, kiosk/retail, toilet, office) as well as access-for-all facilities (such as lighting, tactile paving, curb ramps). Furthermore, climate adaptation measures (i.e., retention pond, rainwater storage, stormwater drainage) are proposed to strengthen the resilience of the facility against climate change impacts.

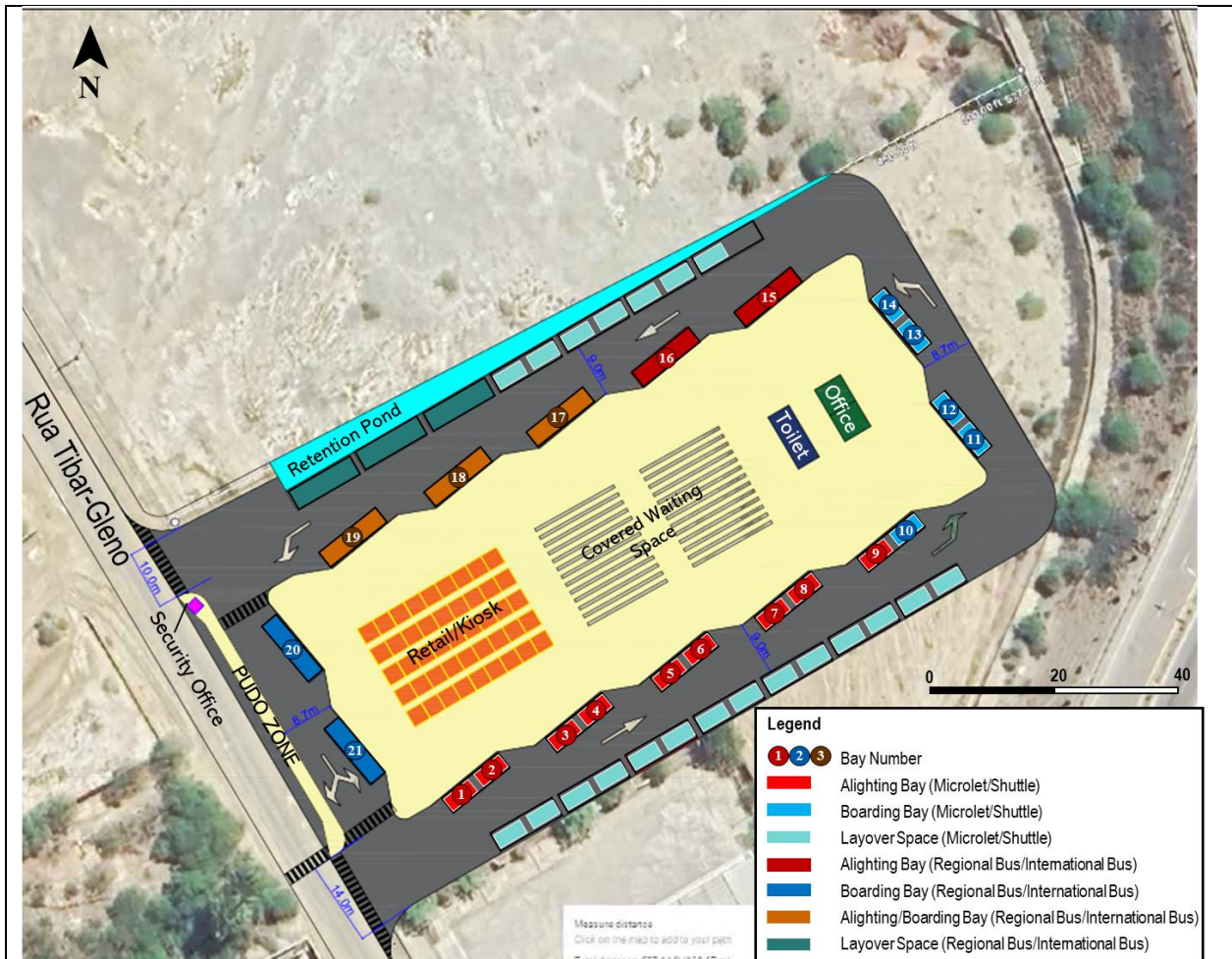
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<sup>30</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.



Based on these considerations above, the preliminary layout/design for this site is depicted below. Of note:

- Public transport vehicles circulate in a counter-clockwise direction, with all circulation being one-way to reduce chances of accidents.
- Operation facilities and passenger amenities, as well as the covered passenger waiting area are proposed in the middle island of Tibar Terminal for easier interchange for passengers (with retail areas placed near the entrance gate and toilet facilities around waiting area for easy access for passengers).
- There are 14 12m bays provided for loading/unloading, with seven 12m bays reserved for microlet (Bay#1-14, assuming one 12m bay can accommodate two microlet vehicles) and seven 12m bays (Bay#15-21) for international/regional bus as well as proposed pilot bus. This arrangement allows existing microlet operation and gives flexibility and future proof loading/unloading spaces when microlet vehicles are converted to larger fleet.
- Layover areas for microlets and buses are provided in the south and north of the site along the site boundary.
- New pedestrian crossings and sidewalks are provided to enhance passenger connectivity within and outside the facility.
- Pickup/drop-off zones are proposed in the west along Rua Tibar-Gleno to facilitate transfers between modes.



**Figure 3-12: Preliminary Layout/Design for Tibar Terminal**

### 3.5 Facility#4: Manleuana Terminal

#### 3.5.1 Overview of Location and Strategic Importance

The Manleuana Terminal is a proposed new bus terminal located in the southeast of Dili and serves as a gateway connecting Dili and the South Region such as Aileu, Ainaro, Same, Suai, etc. The area size is about 9,600 m<sup>2</sup> and surrounded by a cluster of markets (i.e., Manleuana Market) in north, and residential areas / schools in east/west/south. Comoro River runs about 500m to the west of the site. The site can be accessed from three directions – with the north access road (two-way road, one lane per direction) serving as the main entry/exit for vehicles to the Manleuana Market, the east access comprised of an unpaved pedestrian pathway (with no vehicles passable), and the south access comprised of narrow gravel roads used by local vehicles and residents.



Figure 3-13: Site Location – Manleuana Terminal

Key generators around the site include Manleuana Market in north and a cluster of residential areas in south (both immediately adjacent to the site) and numerous educational institutes are located within 1.0km of the site such as primary schools, middle schools, and Dili Institute of Technology.

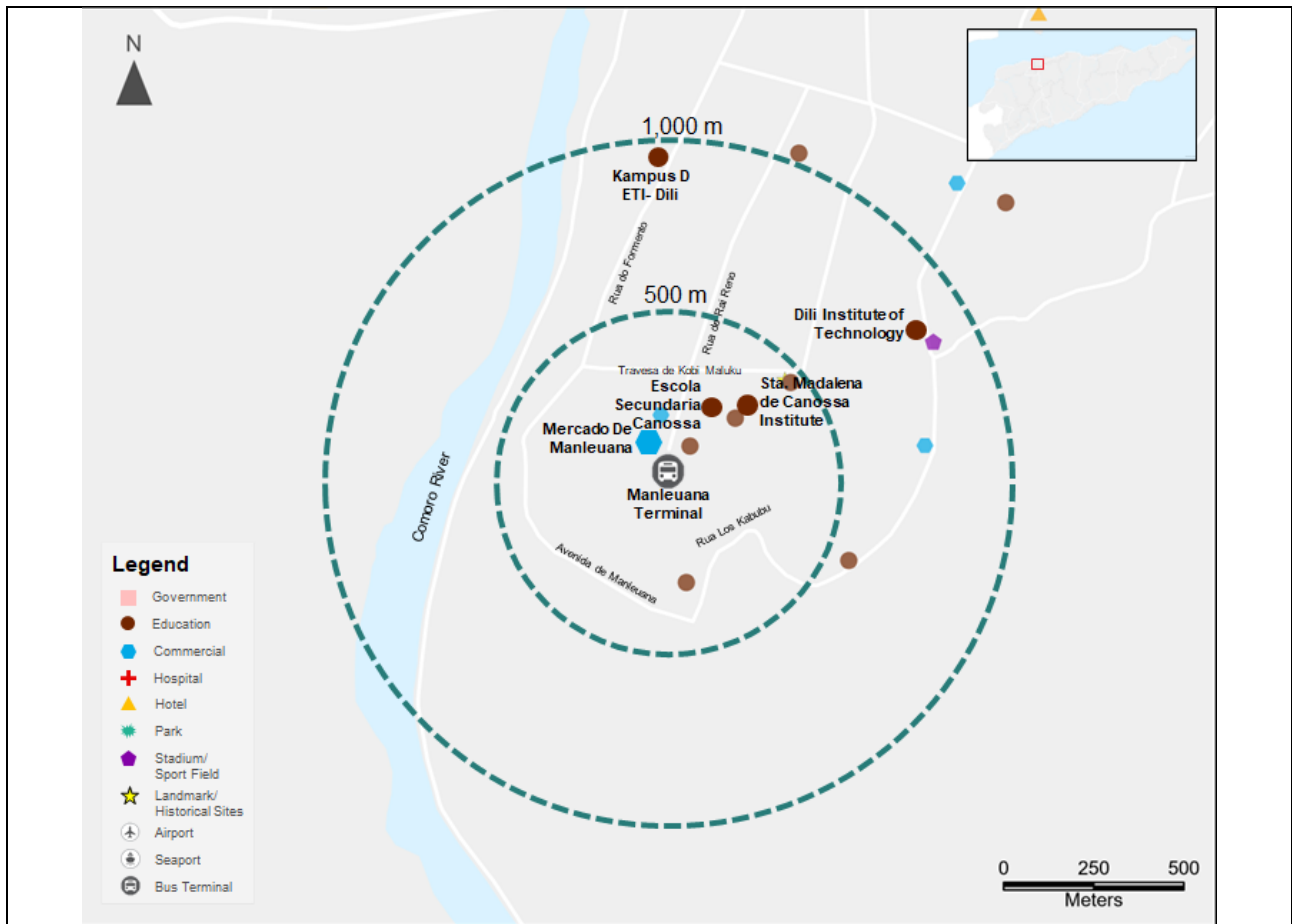


Figure 3-14: Key Generators – Manleuana Terminal

#### 3.5.2 Public Transport Services and Demand

Currently three microlet routes (Route 3, Route 11, Route 13) serve this location as terminating routes – with loading/unloading activities taking place on the road inside the market (which is explained in the next section). Three bus routes connecting to/from municipalities in the south also access here as thru routes. In the future a total of four microlet routes and four regional bus routes are proposed to serve this facility. The existing and

future microlet and regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP:

**Table 3-8: Public Transport Services and Demand (Existing and Future) – Manleuana Terminal**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Dili Microlet</b>											
M-3	Manleuana Market	Manleuana Market	Microlet	Clockwise	16.8	2	340	11,880	1.5	470	31,510
M-5	Taibessi Terminal	Taibessi Terminal	Microlet	Clockwise	17.8	-	-	-	1.5	270	23,390
M-11	Tasitolu Terminal	Tasitolu Terminal	Microlet	Clockwise	14.6	1.5	440	11,520	1	610	14,630
M-13	Kasnafar	Kasnafar	Microlet	Clockwise	22.1	4	120	2,910	3	150	3,780
<b>Regional Bus</b>											
P-1	Taibessi Terminal	Aileu	Bus	SB/NB	44.3	30	4	70	20	5	80
P-2	Taibessi Terminal	Ainaro	Bus	SB/NB	109.3	60	2	40	60	2	40
P-9	Taibessi Terminal	Same	Bus	SB/NB	112.1	60	4	150	30	6	190
P-10	Taibessi Terminal	Suai	Bus	SB/NB	171.0	-	-	-	20	10	350

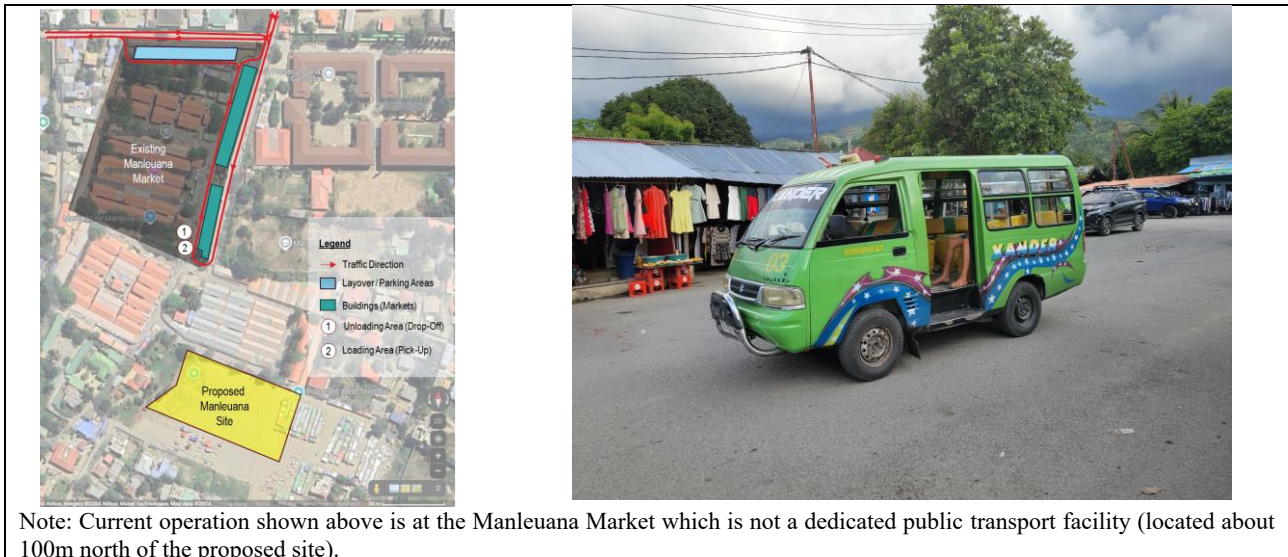
Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

### 3.5.3 Existing Facilities

Current operation of microlet services at this site (Manleuana Market) is illustrated below. On-street space inside the market is used for loading/unloading with passengers waiting for microlet along the roadside (without any facilities such as covered waiting areas, benches). Microlet services are customized to use available road space at the market for layover with most vehicles observed to be parking in the north of the market. Vehicles circulate in a clockwise fashion (with entry/exit gates separated). A mix of microlet and private vehicles are observed to operate and park at the market with no demarcation of functional spaces by mode. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



Note: Current operation shown above is at the Manleuana Market which is not a dedicated public transport facility (located about 100m north of the proposed site).

**Figure 3-15: Current Facility Layout and Streetview – Manleuana Terminal**

### 3.5.4 Key Routes Serving and Proposed # of Bays

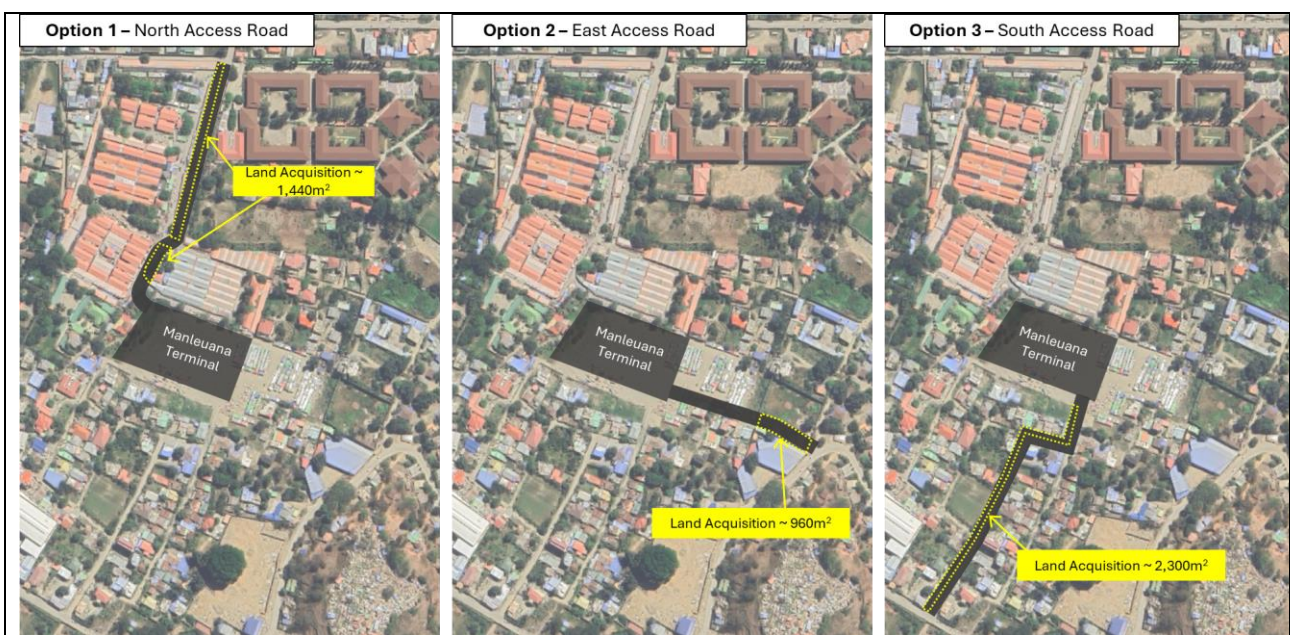
As noted, this facility will be served by four microlet routes (Route 3, Route 5, Route 11, Route 13) and four regional bus routes (Aileu, Ainaro, Same, Suai) in the future. All microlet routes operate as terminating routes, while regional bus routes serve as thru routes and terminate at Taibessi Terminal.

Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces are summarized by route in Table 3-9.<sup>31</sup> In total, the facility requires 25 bays (for microlet) comprised of 12 boarding/alighting bays and 13 layover spaces. Regional bus routes require two loading/unloading bays (as thru routes are assumed to operate with shorter alighting/boarding time compared to terminating routes and no provision for layover). Thus, a total of 27 bays (14 loading/unloading bays and 13 loading spaces) are proposed at this terminal.

### 3.5.5 Proposed Scheme and Preliminary Design

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access** – Three access road options are considered from a nearby road to the site (based on the review of existing conditions and field observations). All options involve land acquisition for access road improvements as compared in the maps below. Of these, Option 2 is a preferred option as it requires minimum land acquisition (~960m<sup>2</sup>), while other two options will require extensive land acquisition outside terminal footprints (with Option 1: North Access Road requiring some 1,440m<sup>2</sup> and Option 3: South Access Road some 2,300m<sup>2</sup>) involving existing residential areas and markets.



**Figure 3-16: Access Road Options Around Manleuana Terminal**

- **Separation of Public Transport and Private Vehicles** – Boarding/alighting zones and circulation areas are proposed to be physically separated to reduce potential incidents. Access road in the east connected to Los Kabubu will have four lane roads (with two lanes / direction) with one lane for public transport and the other for private vehicles and taxi access.
- **Operational Considerations** – No backup maneuvers are assumed within the facility for safety purposes. Routes are assigned to specific bays with potential interchange in mind. Alighting and boarding areas are separated as well, but within a short distance for easy interchange including access to taxi stand.
- **Provision of Facilities and Passenger Amenities** – Enhanced passenger facilities will be provided for better service/travel experience (such as covered waiting areas, kiosk/retail, toilet, office) as well as access-for-all facilities (such as lighting, tactile paving, curb ramps). Furthermore, climate adaptation measures (i.e., retention pond, rainwater storage, stormwater drainage) are proposed to strengthen the resilience of the facility against climate change impacts.

<sup>31</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.



Based on these considerations above, the preliminary layout/design for this site is depicted below. Of note:

- Public transport vehicles circulate in a clockwise direction, with all circulation being one-way to reduce chances of incidents.
- Operation facilities and passenger amenities are proposed along the perimeter of the site in the north and west, providing direct access to retail/commercial areas as well as Manleuana Market. Passenger waiting areas are proposed on the west of the terminal.
- There are eight 12m bays for loading/unloading, with six bays reserved for microlet (assuming one 12m bay can accommodate two microlet vehicles) and two bays for large bus services (including regional bus, pilot bus and international bus). This arrangement allows existing microlet operation and gives flexibility and future proof loading/unloading/layover spaces when microlet vehicles are converted to larger fleet.
- Layover areas for microlet are provided in the middle of the site.
- New pedestrian crossings and sidewalks are provided to enhance passenger connectivity within and outside the facility.
- Pickup/drop-off zones are proposed inside of the facility (northeast corner of site) but separated from the public transport terminal to facilitate transfers between modes, while minimizing congestion within the facility.



**Figure 3-17: Preliminary Layout/Design for Manleuana Terminal**

### 3.6 Facility#5: Hera Terminal

#### 3.6.1 Overview of Location and Strategic Importance

The Hera Terminal is a proposed new terminal located in the east of Dili and serves as a gateway connecting Dili (Becora) and the East Region such as Baucau, Manatuto, Lospalos, and Viqueque. The proposed location is within the driver training institute owned by DNTT, with an estimated area size for the terminal is about 10,000 m<sup>2</sup> (about one third of the institute area).<sup>32</sup> The proposed terminal site is surrounded by R. Hera in south (two-way road, one lane per direction), a church in west, and a driving training site in east. The north of the site is green areas with some residential houses spotted.

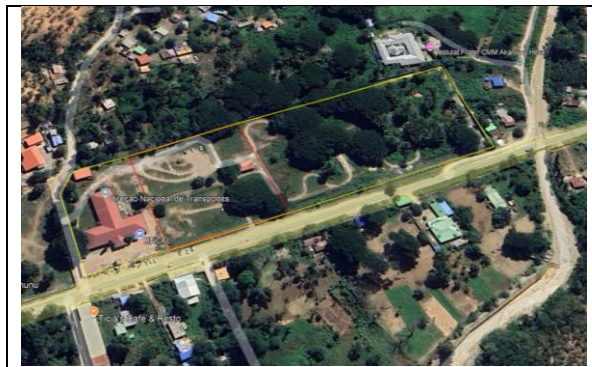


Figure 3-18: Site Location – Hera Terminal

Key generators around the site include government offices (within the site), church, schools, etc. within 500m of the site with some schools scattered along the road within 1.0km of the site.

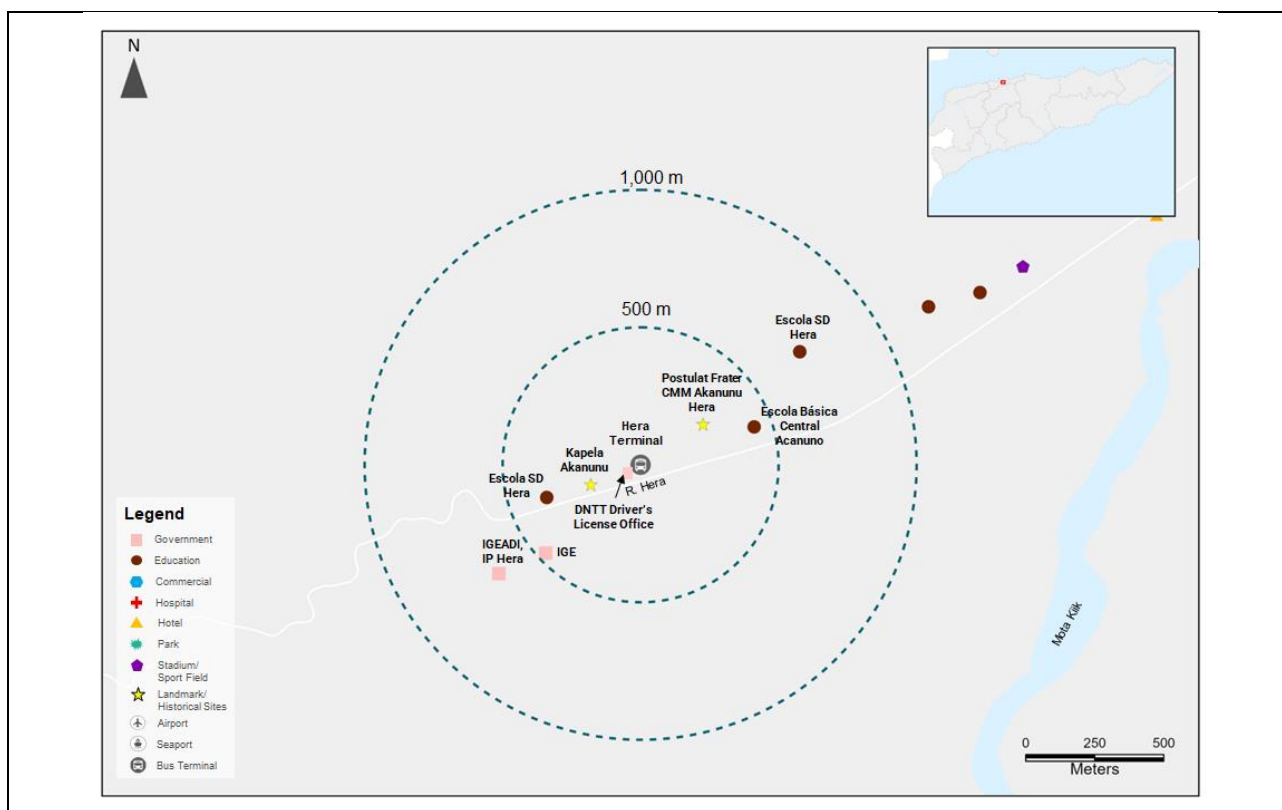


Figure 3-19: Key Generators – Hera Terminal

#### 3.6.2 Public Transport Services and Demand

Currently no services are provided at this site as there is no facility. Four regional bus routes (Baucau, Manatuto, Lospalos, Viqueque) pass through the site as this location sits between Becora and Baucau. The existing and future microlet and regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP:

<sup>32</sup> According to the DNTT, the Korea International Cooperation Agency plans to rehabilitate the existing building to develop a multi-story multi-purpose building.

**Table 3-10: Public Transport Services and Demand (Existing and Future) – Hera Terminal**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Regional Bus</b>											
P-3	Becora Terminal	Baucau	Bus	EB/WB	117.7	-	-	-	7.5	51	1,650
P-6	Becora Terminal	Lospalos	Bus	EB/WB	205.1	-	-	-	20	7	180
P-8	Becora Terminal	Manatuto	Bus	EB/WB	58.7	-	-	-	60	6	170
P-11	Becora Terminal	Viqueque	Bus	EB/WB	176.6	-	-	-	5	16	480
<b>Shuttle Service<sup>C</sup></b>											
S-1	Becora Terminal	Hera Terminal	Microlet	Clockwise	15.2	-	-	-	3	240	2,460

Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

<sup>C</sup> Operational scheme for shuttle service is assumed to be provided by existing microlet operators (such as by permitting Microlet Route 1 and Route 2 to provide extended services to Hera or allowing other operators/drivers to provide the service). This requires close coordination with relevant stakeholders including DNTT to ensure feeder services are provided prior to the opening of upgraded Becora Terminal.

### 3.6.3 Existing Facilities

No public transport facilities are provided at this site (as no public transport serves here). The current conditions and street view of the driving test site/office are shown in the figure below. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-20: Current Conditions / Streetview – Hera Terminal**

### 3.6.4 Key Routes Serving and Proposed # of Bays

As noted, this facility will be served by four regional bus routes (Baucau, Manatuto, Lospalos, Viqueque) and shuttle services which will connect Becora Terminal and Hera Terminal in the future. All routes operate as terminating routes. Establishing this site as a major transport hub (i.e., bus terminal) in Dili is a key outcome of the ADB Mission in April 2024 in line with the MOTC’s strategic decision on public transport terminal.<sup>33</sup>

Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces is summarized by route in Table 3-11.<sup>34</sup> In total, the facility requires nine boarding/alighting bays (i.e., seven for regional bus and two for shuttle) with two layover spaces (shuttle only).

### 3.6.5 Proposed Scheme and Preliminary Design

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Middle Section Preferred for Bus Terminal** – During the site visit, two sections are considered for a future bus terminal (the east or the middle with both sites are currently used by a driving test site).

<sup>33</sup> ADB Timor-Leste Public Transport Project Consultation Mission held on 8-12 April 2024. Aide Memoire (Page 3).

<sup>34</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.

- **Option#1 (Bus Terminal in East with Driving Test Site in Middle)** – This option proposes building a bus terminal in the east corner of the site, with a driving test site adjacent to the existing building (which will be refurbished and repurposed as a multi-function building with terminal offices). In this site arrangement, passengers would be required to walk some 150m passing through the driving site – which poses grave safety concerns and inconvenient for passengers. This option is therefore not recommended.
  - **Option#2 (Bus Terminal in Middle with Driving Test Site in East)** – In contrary, this option proposes building a bus terminal adjacent to the existing building and passengers would benefit from convenient and direct access to terminal facilities (once refurbished). Furthermore, passengers are not required to walk through the driving test site with minimal safety concerns. From the operational and safety point of view, this option is recommended for Hera Terminal.
- **Site Access** – The main entry/exit point is proposed in south along existing road R. Hera (with geometric improvements required for improved access road).
  - **Separation of Public Transport and Private Vehicles** – Boarding/alighting zones and circulation areas are proposed to be physically separated to reduce potential incidents. Access point to the terminal in the south to/from R. Hera will be for public transport only. Pickup/drop-off zones will be provided along the local road in the south to facilitate transfers between modes, while ensuring that private vehicles are separated from public transport operation (thus are not allowed to enter the terminal).
  - **Operational Considerations** – No backup maneuvers are assumed within the facility for safety purposes. Routes are assigned to specific bays with potential interchange in mind. Alighting and boarding areas are separated as well, but within a short distance for easy interchange.
  - **Provision of Facilities and Passenger Amenities** – Enhanced passenger facilities will be provided for better service/travel experience (such as covered waiting areas, kiosk/retail, toilet, office) as well as access-for-all facilities (such as lighting, tactile paving, curb ramps). Furthermore, climate adaptation measures (i.e., retention pond, rainwater storage, stormwater drainage) are proposed to strengthen the resilience of the facility against climate change impacts.
  - **Inspection Site** – The DNTT envisions developing this site into a multi-purpose transport facility comprised of driving training institute, public transport terminal, administrative offices, etc. As such, provision of inspection areas and light maintenance facilities is also a key component of the future facility (given that there is no maintenance site in the eastern part of Dili requiring all vehicles to travel through the city to access the maintenance site near Comoro). Inspection areas are proposed to be away from offices and passenger waiting areas to minimize negative impacts on passenger experiences.<sup>35</sup> The inspection area located on the east of the bus terminal will require separate access points to minimize conflict points between bus fleet in operation and those requiring inspections.

Based on these considerations above, the preliminary layout/design for this site is depicted below. Of note:

- Public transport vehicles circulate in a clockwise direction, with all circulation being one-way to reduce chances of accidents.
- Passenger facilities/amenities and passenger waiting area are proposed along the perimeter of the site in the west, and pickup/drop-off zones along R. Hera (for convenient access for visitors/passengers).
- There are eight 12m bays provided for loading/unloading, with one bay reserved for shuttle services (assuming one 12m bay can accommodate two shuttle/microlet vehicles) and seven bays for regional buses. This arrangement gives flexibility and future proof loading/unloading/layover spaces when shuttle services are converted to larger fleet (similar to microlet vehicles).

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<sup>35</sup> In general, mixing light maintenance and operations in the bus terminal is not ideal unless full separation of activities can be achieved (i.e., operations, passengers, and maintenance) to eliminate issues with noise and air emissions, grease, dust, etc. Given this is still a potential consideration, it is recommended that any provisions for light maintenance at this site undergo more extensive investigation in the next stage.

- Layover areas for bus/shuttle are provided at the middle of site (with buffer space for additional layover spaces).
- New pedestrian crossings and sidewalks are provided to enhance passenger connectivity within and outside the facility.

Interchange point and pickup/drop-off zones are proposed in the south along R. Hera to facilitate transfers between modes.



**Figure 3-21: Preliminary Layout/Design for Hera Terminal**

**Table 3-11: Bay Assignment by Route for Hera Terminal**

Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Direction	Trips/ Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)									Lay-over	
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Bay 3	Bay 4	Bay 5	Bay 6	Bay 7	Bay 8	Bay 9		
P-3	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Baucau	EB/WB	8.0	0.96	0.96			A					B			0
P-6	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Lospalos	EB/WB	3.0	0.36	0.36					C						0
P-8	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Manatuto	EB/WB	1.0	0.12	0.12						C					0
P-11	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Viqueque	EB/WB	11.0	1.32	1.32				A					B	B	0
S-1	Microlet (Shuttle)	Terminating Route (100% Layover at This Terminal)	Becora Terminal	Hera Terminal	EB/WB	20.0	0.48	0.96	A	B									2

### 3.7 Facility#6: Aldeia Samalakuliba Terminal (Baucau)

#### 3.7.1 Overview of Location and Strategic Importance

The Aldeia Samalakuliba Terminal is a proposed bus terminal located in the west of Baucau, the second largest city in Timor-Leste (with the proposed site located about 1.5km to the west from the city center). This location serves as a gateway to several regions including Dili to the west, Lospalos to the east, and Viqueque to the south. The area size is about 11,600m<sup>2</sup> with limited developments surrounding the site (except the government building located next to the site). Access road is unpaved which is connected to Ave. Vicente do Reis Bieky Sahe which links to the city center. This site is proposed as a future bus terminal in the 2024 PTMP as the current bus terminal in city center will be re-purposed and re-developed into a sports venue in the future – thus all transport services, operation functions, and terminal facilities need to be transferred to this new site in the future.



Figure 3-22: Site Location – Aldeia Samalakuliba Terminal

A few key generators exist around the site include government properties and warehouse within a 500m buffer and a newly built market and several schools within 1 km catchment areas.

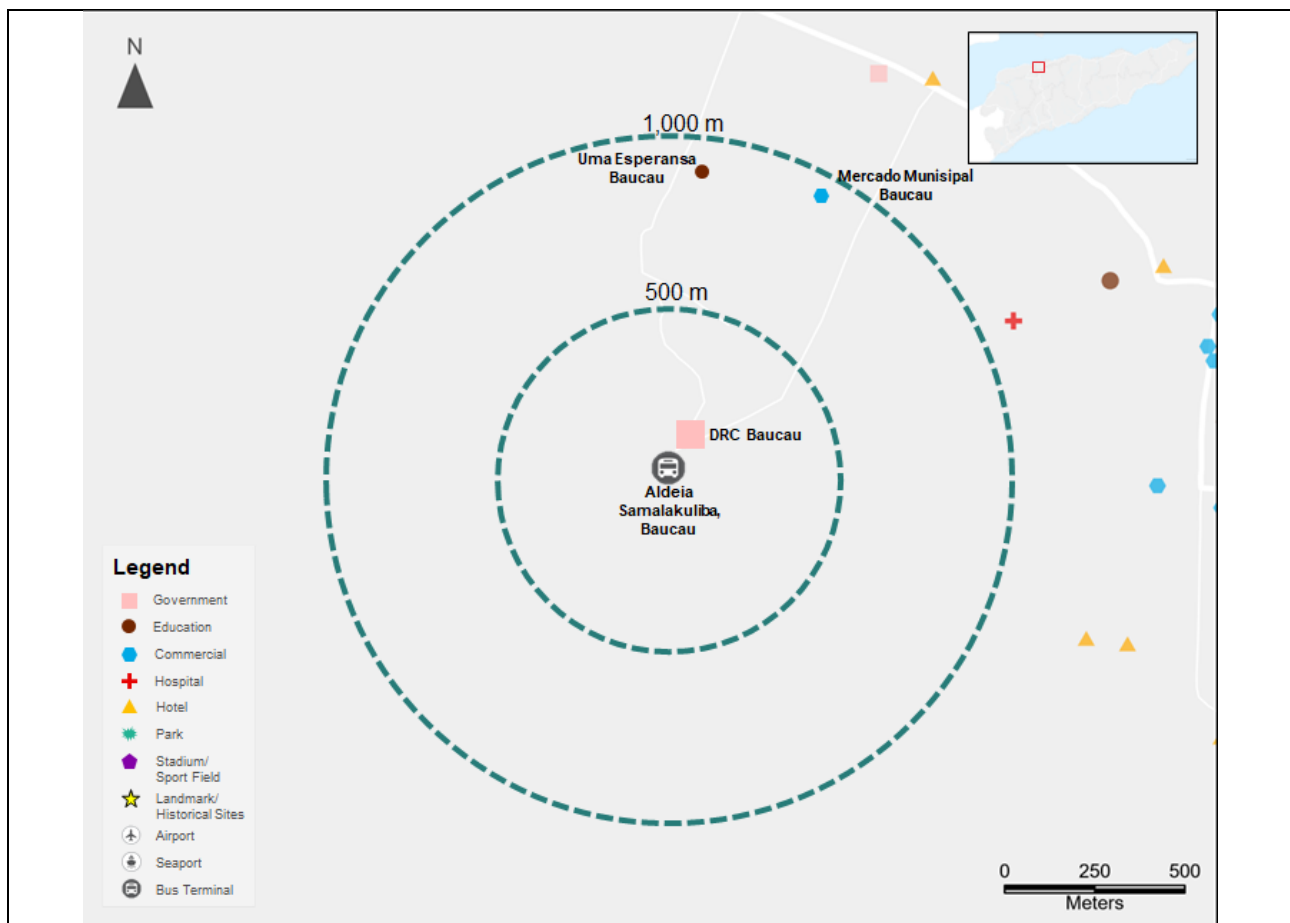


Figure 3-23: Key Generators – Aldeia Samalakuliba Terminal

#### 3.7.2 Public Transport Services and Demand

Given that no public transport routes serve this location, the existing bus terminal (Baucau Terminal) is used as a proxy for service/demand analysis as well as to develop schemes/design for the future bus terminal. The

existing and future microlet and regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP:

**Table 3-12: Public Transport Services and Demand (Existing and Future) – Aldeia Samalakuliba Terminal**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<i>Regional Bus</i>											
P-3	Becora Terminal	Baucau Terminal	Bus	EB/WB	117.7	10	39	1,220	7.5	51	1,650
P-6	Becora Terminal	Lospalos	Bus	EB/WB	205.1	-	-	-	20	7	180
P-11	Becora Terminal	Viqueque	Bus	EB/WB	176.6	-	-	-	5	16	480

Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

### 3.7.3 Existing Facilities

As noted, there is no existing facility at Aldeia Samalakuliba Terminal with the proposed site lying on an empty, unpaved lot with no establishments identified nearby (except government building nearby). Streetview of the existing Baucau Terminal are shown below for reference. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-24: Streetview of Existing Baucau Terminal (Reference Only)**

### 3.7.4 Key Routes Serving and Proposed # of Bays

This facility will be served by three regional bus routes (Dili, Lospalos, and Viqueque) and local microlet services. Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces is summarized by route in Table 3-13.<sup>36</sup> It is assumed that the facility requires three loading/unloading bays for regional bus routes (without layover spaces). Furthermore, additional loading/unloading areas for local microlet services are provided to cater for local travel needs (in total nine microlet spaces).

### 3.7.5 Proposed Scheme and Preliminary Design

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access** – The main entry/exit point is proposed in east along a proposed local road connected to Ave. Vicente do Reis Bieky Sahe (with geometric improvements required for improved access road).
- **Separation of Public Transport and Private Vehicles** – Boarding/alighting zones and circulation areas are proposed to be physically separated to minimize potential incidents. Pickup/drop-off zones will be provided along the local road in the west to facilitate transfers between modes (but private vehicles are not allowed to enter the terminal).

<sup>36</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.

- **Operational Considerations** – No backup maneuvers are assumed within the facility for safety purposes. Routes are assigned to specific bays with potential interchange in mind. Alighting and boarding areas are separated as well, but within a short distance for easy interchange.
- **Provision of Facilities and Passenger Amenities** – Enhanced passenger facilities will be provided for better service/travel experience (such as covered waiting areas, kiosk/retail, toilet, office) as well as access-for-all facilities (such as lighting, tactile paving, curb ramps). Furthermore, climate adaptation measures (i.e., retention pond, rainwater storage, stormwater drainage) are proposed to strengthen the resilience of the facility against climate change impacts.

Based on these considerations above, the preliminary layout/design for this site is depicted below. Of note:

- Public transport vehicles circulate in a counterclockwise direction, with all circulation being one-way to reduce chances of incidents.
- Operation facilities and passenger amenities, as well as the covered passenger waiting area are proposed in the middle island of Aldeia Samalakuliba Terminal for easier interchange for passengers (with retail placed close to the gate and toilet close to waiting area for easy access for passengers).
- There are eight 12m bays provided for loading/unloading, with five bays reserved for local microlet services (assuming one 12m bay can accommodate two microlet vehicles) and three bays for regional buses. This arrangement allows existing microlet operation and gives flexibility and future proof loading/unloading/layover spaces when microlet vehicles are converted to larger fleet.
- New pedestrian crossings and sidewalks are provided to enhance passenger connectivity within and outside the facility.
- Interchange point and pickup/drop-off zones are proposed along the local road in the south.



**Figure 3-25: Preliminary Layout/Design for Aldeia Samalakuliba Terminal**

**Table 3-13: Bay Assignment by Route for Aldeia Samalakuliba Terminal**

Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Direction	Trips/Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)														
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Bay 3	Bay 4	Bay 5	Bay 6	Bay 7	Bay 8	Bay 9	Bay 10	Bay 11	Bay 12	Layover		
P-3	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Baucau Terminal	EB/WB	8.0	0.96	0.96	A	B													0
P-6	Regional Bus	Thru	Becora Terminal	Lospalos	EB/WB	3.0	0.09	0.09			C												0
P-11	Regional Bus	Thru	Becora Terminal	Viqueque	EB/WB	11.0	0.33	0.33			C												0
Microlet A1	Microlet	Terminating Routes (100% Layover at This Terminal)	Baucau Terminal	Baucau Terminal	EB/WB	58.0	1.39	2.78				A	A	A				B	B				0
Microlet A2	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	20.0	0.48	0.96							A						B		0
Microlet A3	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	3.0	0.07	0.14										C					0
Microlet A4	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	1.0	0.02	0.05											C				0
Microlet B	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	5.0	0.12	0.24											C				0
Microlet D	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	2.0	0.05	0.10											C				0
Microlet E	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	31.0	0.50	1.01									A					B	0
Microlet F1	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	1.0	0.02	0.05											C				0
Microlet F2	Microlet		Baucau Terminal	Baucau Terminal	EB/WB	1.0	0.02	0.05											C				0

### 3.8 Facility#7: Maliana Market

#### 3.8.1 Overview of Location and Strategic Importance

The Maliana Market is a terminating location in the western end of Timor-Leste. An on-street interchange is proposed utilizing on-street space near the market next to a major local road running through the city (two-way road, one lane per direction).

Key generators around the site include commercial properties, hospitals, sports field and government offices (within 500m of the site) and several schools and commercial sites located along major roads connected to the site (within 1.0km of the site).



Figure 3-26: Site Location – Maliana Market

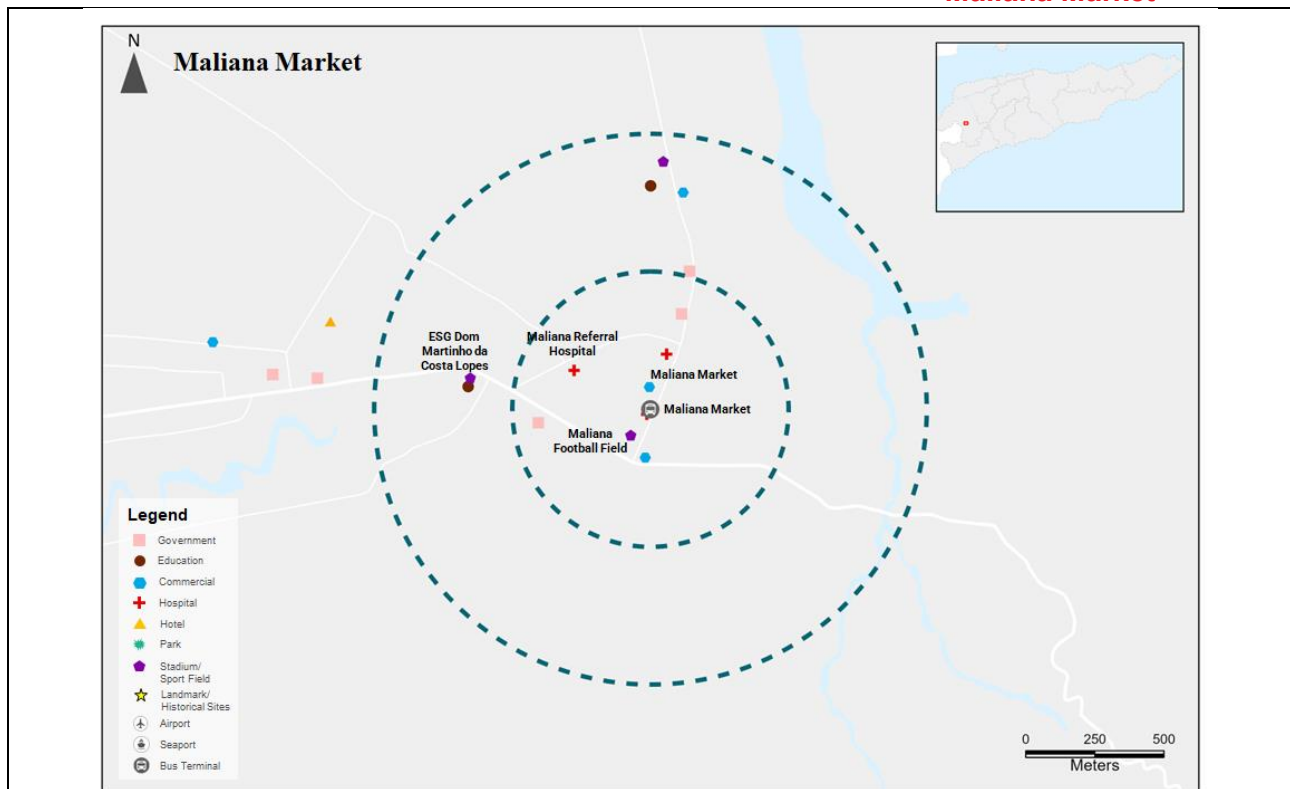


Figure 3-27: Key Generator – Maliana Market

#### 3.8.2 Public Transport Services and Demand

Regional Bus Route 7 connects Maliana to Dili. The existing and future regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP.

Table 3-14: Public Transport Services and Demand (Existing and Future) – Maliana Market

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Regional Bus</b>											
P-7	Tasitolu Terminal	Maliana	Bus	WB/EB	132.7	20	6	310	15	8	400
-	Within Maliana City	Within Maliana City	Microlet	-	-	-	-	-	-	-	-

Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

### 3.8.3 Existing Facilities

As noted, there is no existing facility at this on-street facility. Streetview images of the proposed on-street facility are provided below for reference. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-28: Streetview of Malian Market On-Street Interchange**

### 3.8.4 Key Routes Serving and Proposed # of Bays

As noted, this facility is proposed as an on-street interchange and served by one regional route and assumed local microlet service. Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces are summarized by route in Table 3-15.<sup>37</sup> In total, it is assumed that the facility requires 2 bays comprised of 1 loading/unloading bay for regional bus and 1 loading/unloading bay for local microlet (for interchange opportunities).

**Table 3-15: Bay Assignment by Route for Maliana Market**

Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Direction	Trips/ Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)		
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Layover
P-7	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Tibar Terminal	Maliana	EB/WB	4.0	0.48	0.48	C		0
-	Microlet	Assumed Terminating	Within Maliana City	Within Maliana City	-	-	-	-		C	0

### 3.8.5 Proposed Scheme and Preliminary Design

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

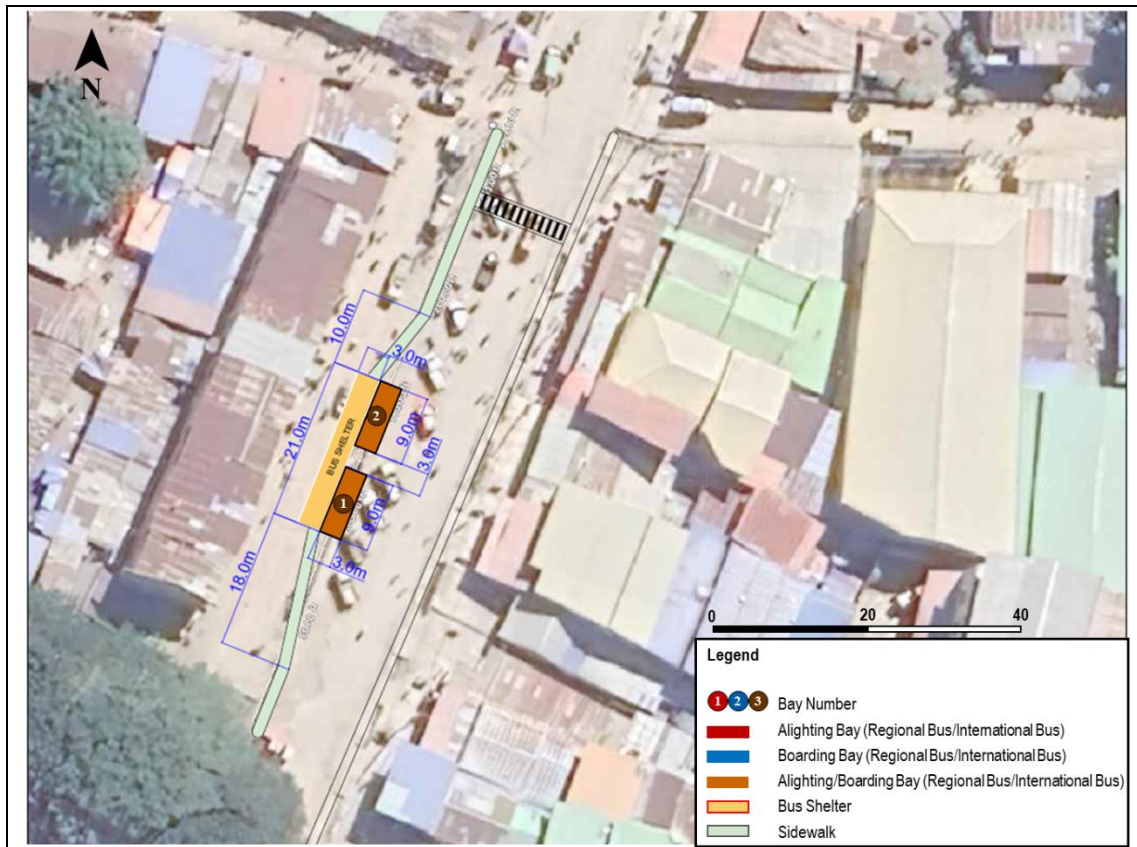
- **Site Access to Curbside Space** – The site has sufficient curbside space accommodating the required number of bays estimated above by route.
- **ROW and Sidewalk Constraints** – Sidewalks are relatively narrow without provision for access-for-all facilities. Creating a safe and connected walk environment to access the site is essential to the success of this scheme.

Based on these considerations above, the proposed preliminary design for this on-street interchange is depicted below. Of note:

- Two boarding/alighting bays are proposed on the curbside lane (currently used for parking spaces) which will have enhanced passenger facilities such as shelter.

<sup>37</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.

- Improved crosswalks, signages and markings are proposed to provide a safe crossing environment for pedestrians and passengers.



**Figure 3-29: Preliminary Layout/Design for Maliana Market**

### 3.9 Facility#8: Suai Market

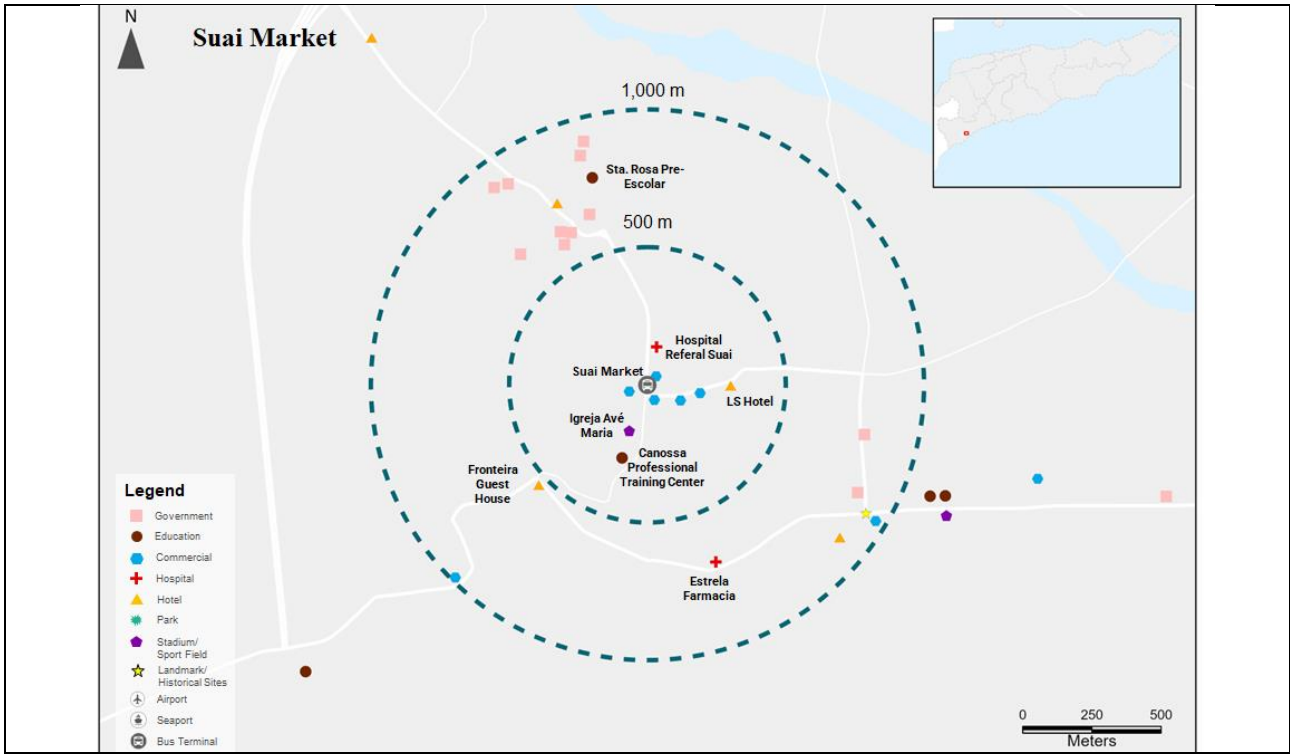
#### 3.9.1 Overview of Location and Strategic Importance

The Suai Market is a terminating location in the southwest of Timor-Leste. An on-street interchange is proposed utilizing on-street space near the market next to a north-south local road running through the city (two-way road, one lane per direction).

Key generators around the site include commercial properties, hospitals, sports field and government offices (within 500 m of the site) and government buildings located along major roads connected to the site (within 1.0 km of the site).



**Figure 3-30: Site Location – Suai Market**



**Figure 3-31: Key Generators – Suai Market**

### 3.9.2 Public Transport Services and Demand

Regional Bus Route 10 connects Suai to Dili. The existing and future regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP.

**Table 3-16: Public Transport Services and Demand (Existing and Future) – Suai Market**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Regional Bus</b>											
P-10	Taibessi Terminal	Suai	Bus	SB/NB	171.0	20	10	290	20	10	350
-	Within Suai City	Within Suai City	Microlet	-	-	-	-	-	-	-	-

Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

### 3.9.3 Existing Facilities

As noted, there is no existing facility at this on-street facility. Streetview images of the proposed on-street facility are provided below for reference. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-32: Streetview of Suai Market On-Street Interchange**

### 3.9.4 Key Routes Serving and Proposed # of Bays

As noted, this facility is proposed as an on-street interchange and served by one regional route and assumed local microlet service. Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces are summarized by route in Table 3-17.<sup>38</sup> In total, it is assumed that the facility requires 2 bays comprised of 1 loading/unloading bay for regional bus and 1 loading/unloading bay for local microlet (for interchange opportunities).

**Table 3-17: Bay Assignment by Route for Suai Market**

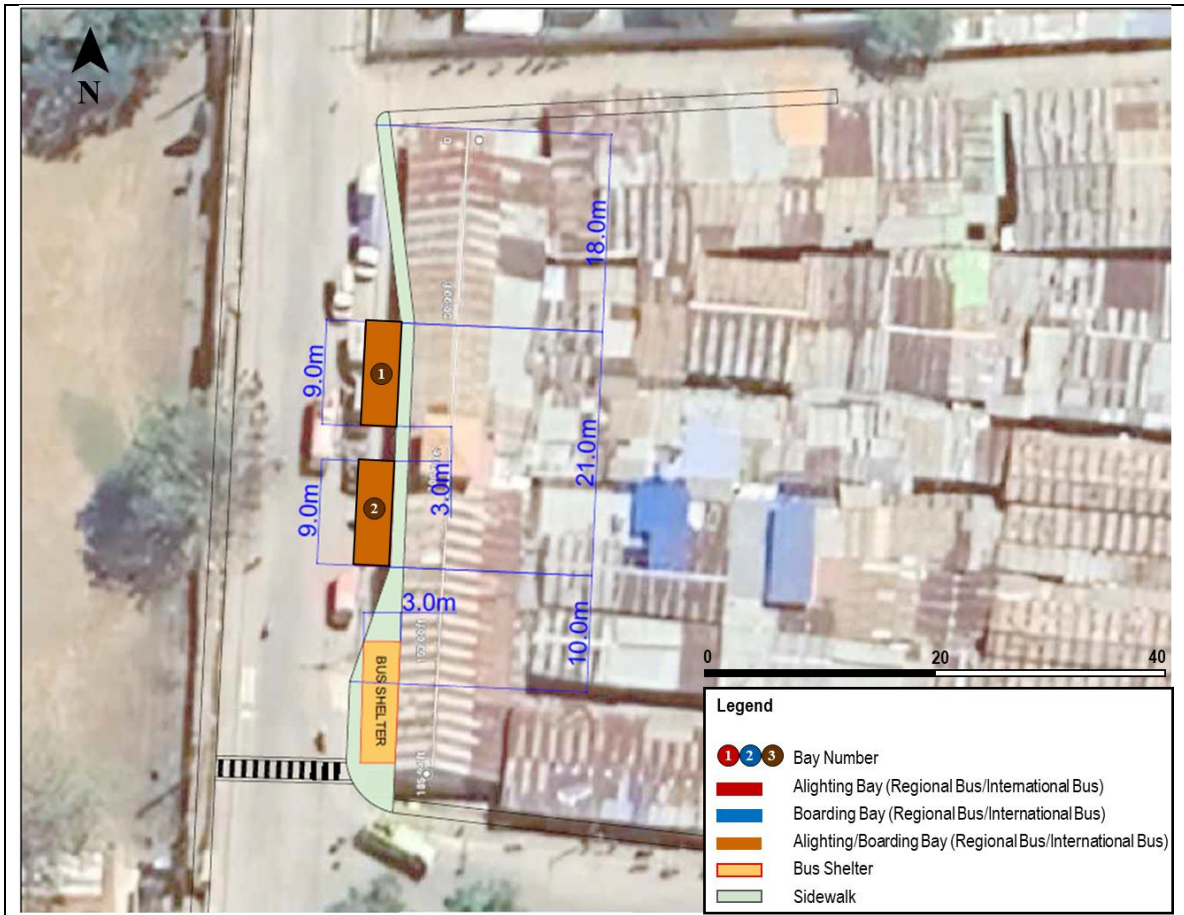
Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Direction	Trips/Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)		
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Lay-over
P-10	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Taibessi Terminal	Suai	EB/WB	3.0	0.36	0.36	C		0
-	Microlet	Assumed Terminating	Within Suai City	Within Suai City	-	-	-	-		C	0

### 3.9.5 Proposed Scheme and Preliminary Design

Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access to Curbside Space** – The site has sufficient curbside space accommodating the required number of bays estimated above by route.
- **ROW and Sidewalk Constraints** – Sidewalks are relatively narrow without provision for access-for-all facilities. Creating a safe and connected walk environment to access the site is essential to the success of this scheme.

<sup>38</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.



**Figure 3-33: Preliminary Layout/Design for Suai Market**

Based on these considerations above, the proposed preliminary design for this on-street interchange is depicted below. Of note:

- Two boarding/alighting bays are proposed on the curbside lane (currently used by local microlet for loading/unloading) which will have enhanced passenger facilities such as shelter.
- Improved crosswalks, signages and markings are proposed to provide a safe crossing environment for pedestrians and passengers.

### 3.10 Facility#9: Lospalos Bemoris

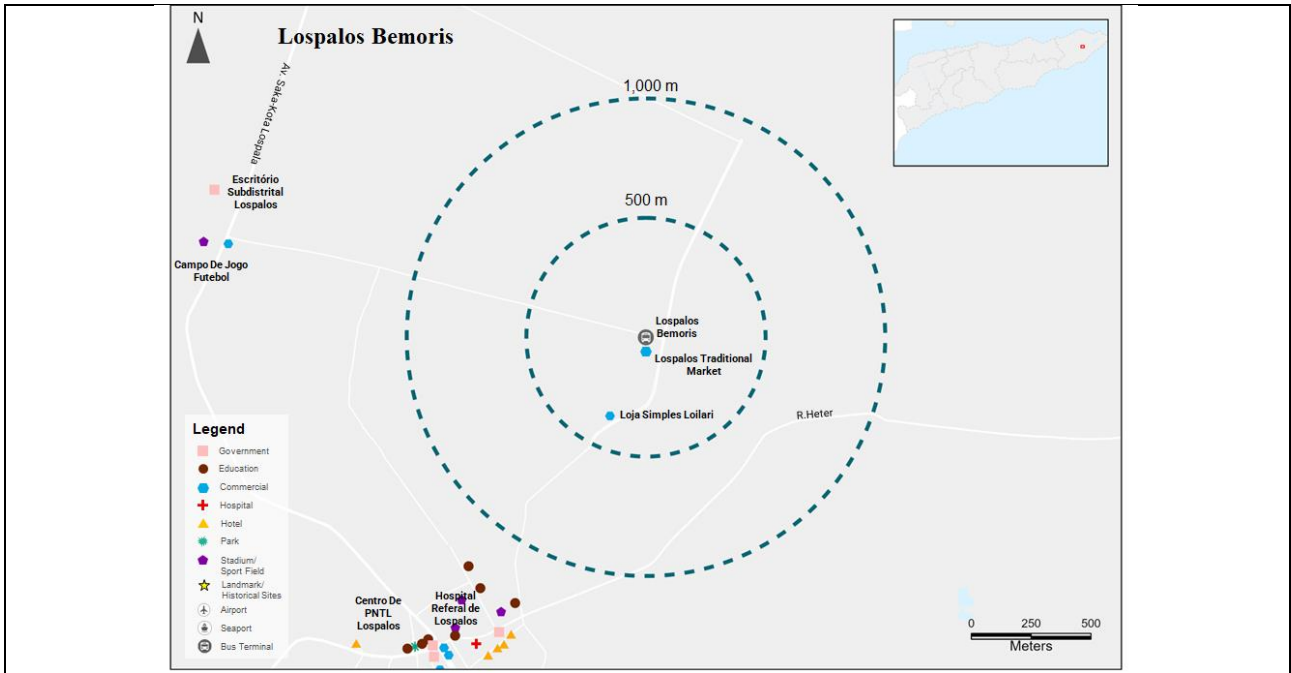
#### 3.10.1 Overview of Location and Strategic Importance

The Lospalos Bemoris is a terminating location in the eastern end of Timor-Leste. An on-street interchange is proposed utilizing on-street space near the traditional market next to an east-west major local road connected to the city (two-way road, one lane per direction).

Key generators around the site include commercial properties, hospitals, sports field and government offices (within 500m of the site) and several schools and commercial sites located along major roads connected to the site (within 1.0km of the site).



**Figure 3-34: Site Location – Lospalos Bemoris**



**Figure 3-35: Key Generators – Lospalos Bemeris**

### 3.10.2 Public Transport Services and Demand

Regional Bus Route 6 connects Lospalos to Dili. The existing and future regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP.

**Table 3-18: Public Transport Services and Demand (Existing and Future) – Lospalos Bemeris**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<b>Regional Bus</b>											
P-6	Becora Terminal	Lospalos	Bus	EB/WB	205.1	20	6	160	20	7	180
-	Within Laspalos City	Within Laspalos City	Microlet	-	-	-	-	-	-	-	-

Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

### 3.10.3 Existing Facilities

As noted, there is no existing facility at this on-street facility. Streetview images of the proposed on-street facility are provided below for reference. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-36: Streetview of Lospalos Bemeris On-Street Interchange**

### 3.10.4 Key Routes Serving and Proposed # of Bays

As noted, this facility is proposed as an on-street interchange and served by one regional route and local microlet service. Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces are summarized by route in Table 3-19.<sup>39</sup> In total, it is assumed that the facility requires 2 bays comprised of 1 loading/unloading bay for regional bus and 1 loading/unloading bay for local microlet (for interchange opportunities).

**Table 3-19: Bay Assignment by Route for Lospalos Bemoris**

Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Direction	Trips/Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)		
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Lay-over
P-6	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Lospalos	EB/WB	3.0	0.36	0.36	C		0
-	Microlet	Assumed Terminating	Within Lospalos City	Within Lospalos City	-	-	-	-		C	0

### 3.10.5 Proposed Scheme and Preliminary Design

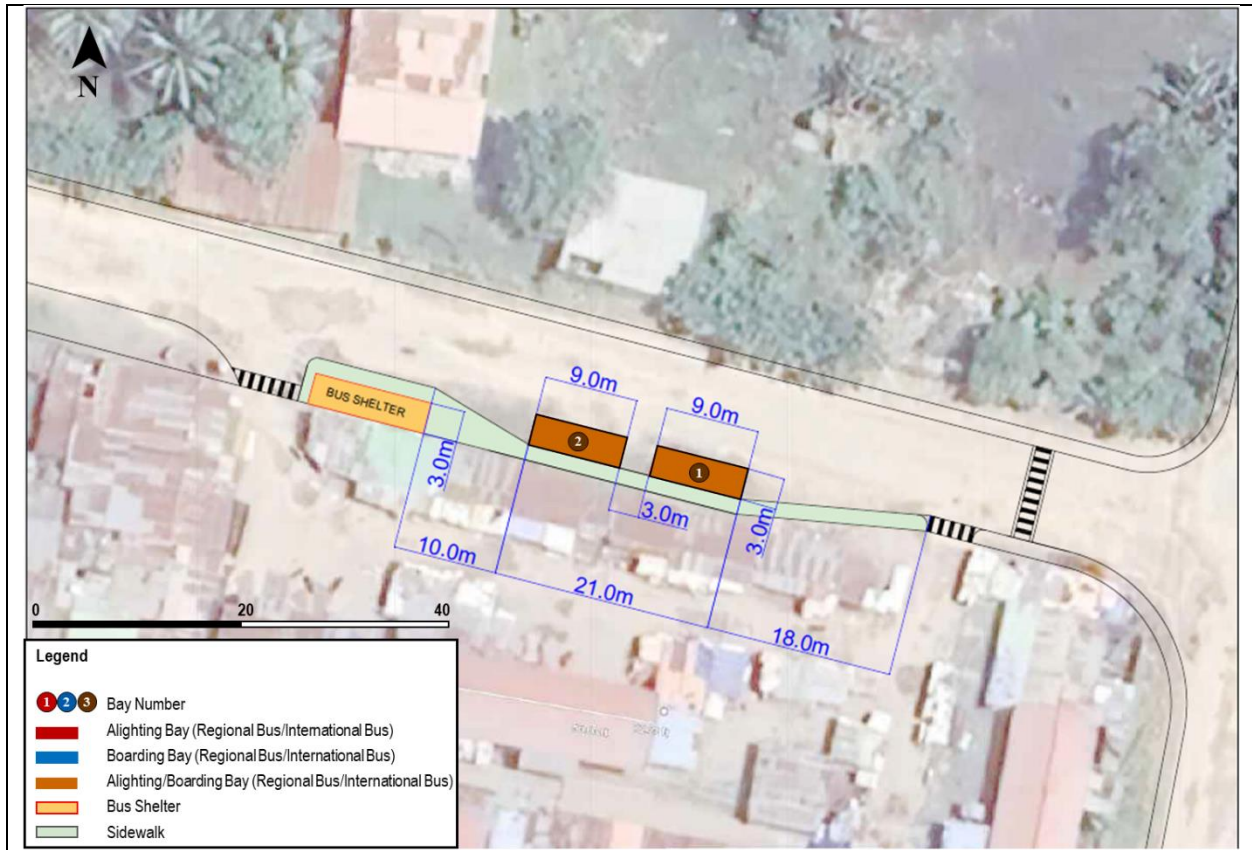
Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access to Curbside Space** – The site has sufficient curbside space accommodating the required number of bays estimated above by route.
- **ROW and Sidewalk Constraints** – Sidewalks are relatively narrow without provision for access-for-all facilities. Creating a safe and connected walk environment to access the site is essential to the success of this scheme.

Based on these considerations above, the proposed preliminary design for this on-street interchange is depicted below. Of note:

- Two boarding/alighting bays are proposed on the curbside lane (adjacent to the market) which will have enhanced passenger facilities such as shelter.
- Improved crosswalks, signages and markings are proposed to provide a safe crossing environment for pedestrians and passengers.

<sup>39</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.



**Figure 3-37: Preliminary Layout/Design for Lospalos Bemoris**

### 3.11 Facility#10: Viqueque City Center

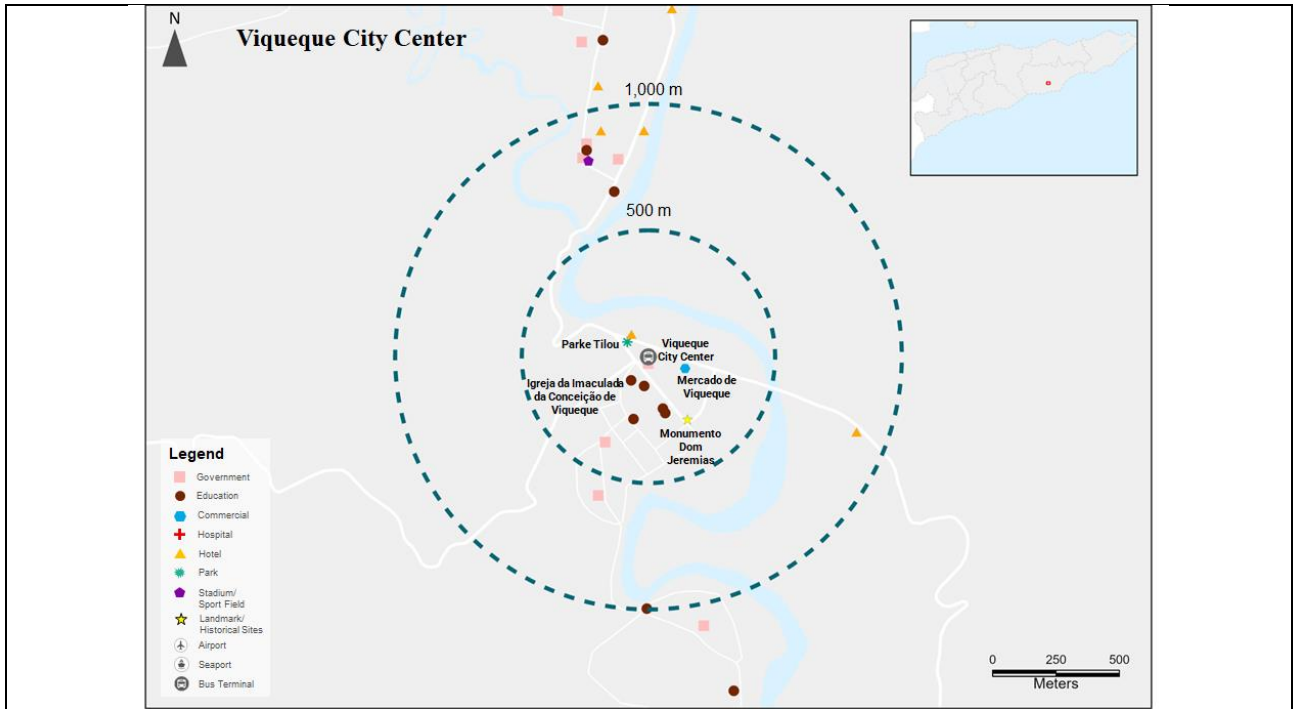
#### 3.11.1 Overview of Location and Strategic Importance

The Viqueque City Center is a terminating location in the southeast of Timor-Leste. An on-street interchange is proposed utilizing on-street space (between the Monumento Pancasilla and local police office) which lies at the center of the city. A local road passing through here is a two-way road, one lane per direction.

Key generators around the site include commercial properties, government offices, and schools (within 500m of the site) and several schools, government offices and hotels located in the north along major roads connected to the site (within 1.0km of the site).



**Figure 3-38: Site Location – Viqueque City Center**



**Figure 3-39: Key Generators – Viqueque City Center**

### 3.11.2 Public Transport Services and Demand

Regional Bus Route 11 connect Viqueque to Dili. The existing and future regional bus services, operation, routing, and demand details are summarized below based on the key findings/results from the 2024 PTMP.

**Table 3-20: Public Transport Services and Demand (Existing and Future) – Viqueque**

Route #	Origin	Destination	Vehicle Type	Direction	Distance (km)	Existing <sup>A, B</sup>			Future <sup>A, B</sup>		
						Peak Headway (Minutes)	Daily Round Trips	Daily Demand	Peak Headway (Minutes)	Daily Round Trips	Daily Demand
<i>Regional Bus</i>											
P-11	Becora Terminal	Viqueque	Bus	EB/WB	176.6	7	13	380	5	16	480
-	Within Viqueque City	Within Viqueque City	Microlet	-	-	-	-	-	-	-	-

Note:

<sup>A</sup> Daily round trips and demand are based on weekday data.

<sup>B</sup> Daily demand is based on route-level boardings which is further distributed into assumed demand for individual facility sites for revenue analysis.

### 3.11.3 Existing Facilities

As noted, there is no existing facility at this on-street facility. Streetview images of the proposed on-street facility are provided below. Assessment of observed site conditions/issues based on the bus facility enhancement toolkit and assessment framework are summarized in **Appendix A**.



**Figure 3-40: Streetview of Viqueque City Center On-Street Interchange**

### 3.11.4 Key Routes Serving and Proposed # of Bays

As noted, this facility is proposed as an on-street interchange and served by one regional route and local microlet service. Based on the bay estimation process detailed in Facility Design Guidelines in 2024 PTMP, bay assignment of boarding/alighting bay and layover spaces are summarized by route in Table 3-21.<sup>40</sup> In total, it is assumed that the facility requires 2 bays comprised of 1 loading/unloading bay for regional bus and 1 loading/unloading bay for local microlet (for interchange opportunities).

**Table 3-21: Bay Assignment by Route for Viqueque City Center**

Route #	Vehicle Type	Service Type	Terminating Point#1	Terminating Point#2	Dir- ection	Trips/ Hour	# of Equivalent Bays (Based on Dwell Time Calculation)		Bay Assignment (where A = Alighting Only, B = Boarding Only, and C = Boarding/Alighting)			
							Boarding Bays per Route (With 20% Growth)	Alighting Bays per Route (With 20% Growth)	Bay 1	Bay 2	Bay 3	Lay-over
P-11	Regional Bus	Terminating Routes (50% Layover at This Terminal)	Becora Terminal	Viqueque	EB/W B	11.0	1.32	1.32	A	B	B	0
-	Microlet	Assumed Terminating	Within Viqueque City	Within Viqueque City	-	-	-	-	-	-	C	0

### 3.11.5 Proposed Scheme and Preliminary Design

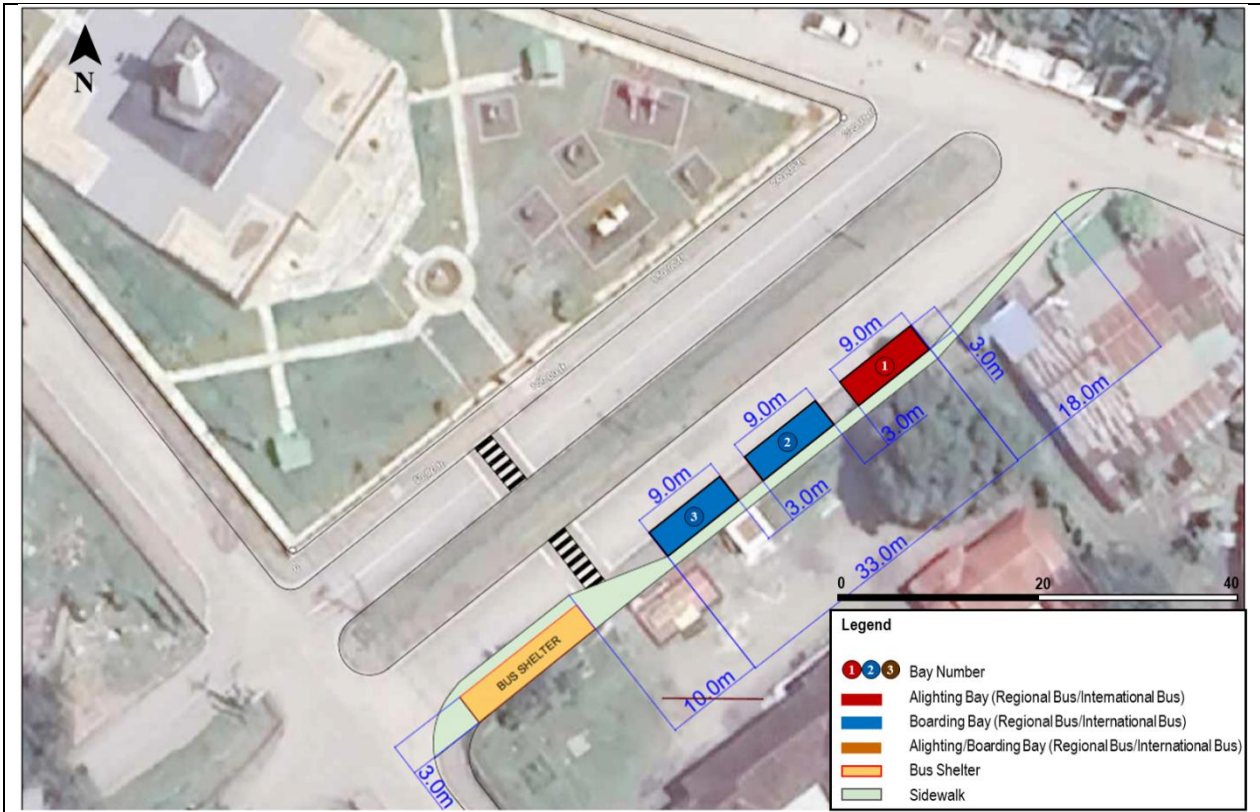
Based on the facility design principles in the Bus Facility Enhancement Toolkit, the following considerations were taken into account in developing schemes/design for this facility:

- **Site Access to Curbside Space** – The site has sufficient curbside space accommodating the required number of bays estimated above by route.
- **ROW and Sidewalk Constraints** – Sidewalks are relatively narrow without provision for access-for-all facilities. Creating a safe and connected walk environment to access the site is essential to the success of this scheme.

Based on these considerations above, the proposed preliminary design for this on-street interchange is depicted below. Of note:

- Three boarding/alighting bays are proposed on the curbside lane which will have enhanced passenger facilities such as shelter.
- Improved crosswalks, signages and markings are proposed to provide a safe crossing environment for pedestrians and passengers.

<sup>40</sup> Bay estimation process is presented in Section 4.6 of the Facility Design Guideline.



**Figure 3-41: Preliminary Layout/Design for Viqueque City Center**

## 4. Environmental Safeguards

At strategic level, the project is aligned with the goals of the Paris Agreement through (i) mitigation benefits from reduced congestion, improved operational efficiency, and modal shift; and (ii) adaptation measures embedded in facility design, including flood-resilient layouts, drainage, and climate-responsive materials.

A total of ten (10) bus terminal sites are proposed and some of these sites have been visited by the ADB Environmental Safeguards staff and Environmental consultants (under ADB’s Technical Assistance) between November 2022 and April 2024. During these visits, initial scoping and sensitive receptor mapping were conducted and based on initial screening, the project has been categorized as ‘B’ as per ADB SPS, 2009 and hence, an Initial Environmental Examination (IEE) study will be required.

A brief summary of the project settings at each of the proposed ten sites is provided in the table below:

**Table 4-1: Environmental Settings at Ten Proposed Bus Facility Sites**

Site Name	Environmental Setting
Dili Convention Center	<ul style="list-style-type: none"> <li>DCC is mainly used for hosting important international and national events.</li> <li>DCC main building is under the protection of the Secretary of Art and Culture as a Heritage Building. Changes to the surrounding landscape requires coordination with the relevant entity.</li> <li>The location sits on a flood prone area. The surrounding area is historically known as peatland and was converted for offices during Indonesian occupation. Thus, land elevation earthwork is recommended.</li> <li>The site features small gutters and narrow u-ditch drainage. The drainage system is poorly maintained. Rainy season causes transitional flood and the stormwater recedes within hours. Flood height is unknown. Recommending further investigation.</li> <li>Sensitive receptors in the area include the residents, road users, pedestrians, and operating microlet and commuters, government office (MOTC), and Dili Municipal Stadium.</li> </ul>
Becora Terminal	<ul style="list-style-type: none"> <li>Site located in an urban setting with different types of residential and commercial structures located around the site with a dry riverbed present along the western boundary of the site.</li> <li>Bedois Church and a Catholic private school is located at approx. 270 m north of the existing terminal. The only access to the church and the school is through the only entrance and exit of the proposed terminal.</li> <li>The entrance and exit also serves as the main access for the communities living in the lower sections of Camea village.</li> <li>The riverbank of Beoids River was severely damaged during the cyclone Seroja on 4 April 2021. The streambank has been repaired. But damage to the bridge remains.</li> <li>The river does not host any aquatic species. Narrow floodplain in Dili’s watershed characterizes strong currents of the rivers, which can easily cause riverine inundation. Besides the rivers Dili are ephemeral and inhabitable for aquatic species.</li> <li>The sensitive receptors identified were the local residents, businesses (i.e., kiosks), churches, students, commuters, and general road users of the main road exposed to high risk of traffic accidents.</li> </ul>
Tibar Terminal	<ul style="list-style-type: none"> <li>Site located in a rural setting consisting of hilly terrain although site is located on flat land with some sparse vegetation consisting of trees and shrubs located around the site and some scattered settlements around the site.</li> </ul>
Manleuana Terminal	<ul style="list-style-type: none"> <li>The site is located within the Manleuana market. The market contains business such as sealing vegetables, clothes, and plants.</li> <li>The site currently is accessed by microlet as the only means of public transportation to the site.</li> <li>The location is not within any protected area. And the surrounding area has been disturbed due to recent land use change.</li> <li>In previous years, the surrounding areas were used primarily for rice padding, but in the recent decade the area has experienced extensive land use change towards residential and real estate businesses.</li> <li>The sensitive receptors in the area include the Canossa School (near the entrance to the market in the east), Externato de Sao Jose School (along the access road to the market), local residents, businesses in the market, commuters, and the microlet.</li> </ul>
Hera Terminal	<ul style="list-style-type: none"> <li>The site is located on hilly terrain with considerable vegetation on the site and also around it consisting of trees and grasses along with scattered settlements around the terminal site.</li> </ul>

Site Name	Environmental Setting
	<ul style="list-style-type: none"> <li>• Nearest protected area is the nationally declared (land and sea hybrid) Marine Protected Area (MPA) in the north, namely Cristo Rei.</li> </ul>
Aldeia Samalakuliba Terminal	<ul style="list-style-type: none"> <li>• Site is located in a rural setting in a primarily barren plot of land with minimal vegetation located in its surroundings and only some commercial structures located near the site.</li> </ul>
Maliana	<ul style="list-style-type: none"> <li>• Site located in an urban setting with different types of residential and commercial structures located around the site.</li> </ul>
Suai	<ul style="list-style-type: none"> <li>• Site located in a semi-urban setting consisting of hilly terrain with commercial and residential settlements located along the eastern boundary of the site with the western boundary of the site consisting primarily of trees and vegetation with some scattered settlements.</li> </ul>
Lospalos	<ul style="list-style-type: none"> <li>• The site is located on hilly terrain with considerable vegetation on the site and also around it consisting of trees and grasses along with scattered settlements around the terminal site.</li> </ul>
Viqueque	<ul style="list-style-type: none"> <li>• Site located in an urban setting with different types of residential and commercial structures located around the site.</li> </ul>

However, during the detailed scoping activities, if any areas of special importance/sensitivities are identified, the project category will be re-assessed at that stage and the detailed scoping and baseline data collection along with stakeholder consultations will be conducted during preparation of the required IEE study as per ADB SPS, 2009 requirements.

The proposed works for the bus terminal development are generally expected to be site specific and of short duration, and any potential impacts are expected to be reversible and short term in nature mainly occurring during the construction stage. The expected works shall mainly consist of the following activities:

- Earth works for land leveling and vegetation removal, wherever necessary
- Masonry, civil and metal works for development of bus terminal structures
- Electrical works for lighting, etc.
- Painting and finishing works

The potential impacts to be assessed during the different project phases are summarized in the table below:

**Table 4-2: Potential Environmental Impacts by Project Phase**

Project Phase	Potential Impact
<b>Design / Pre-Construction</b>	<ul style="list-style-type: none"> <li>• Lack of integration of IEE/EMP requirements into construction bid documents</li> <li>• Relocation of existing utilities</li> <li>• Identification of locations for labor camps and ancillary facilities</li> <li>• Traffic issues</li> <li>• Seismic impacts</li> </ul>
<b>Construction</b>	<ul style="list-style-type: none"> <li>• Degradation of air quality</li> <li>• Noise / vibration</li> <li>• Occupational health and safety and labor conditions</li> <li>• Community health and safety</li> <li>• Traffic issues</li> <li>• Biodiversity impacts</li> <li>• Construction camps/Camp site</li> <li>• Wastewater generation</li> <li>• Solid waste generation</li> <li>• Disposal of spoil/demolition waste</li> <li>• Communicable diseases</li> <li>• Site restoration</li> </ul>
<b>Operation</b>	<ul style="list-style-type: none"> <li>• Air quality, noise and vibration from buses and other large commuter vehicles</li> <li>• Waste generation at bus terminals</li> <li>• Community safety risks from accidents due to bus and large commuter vehicular movement</li> <li>• Climate change related impacts such as flooding at Dili Convention Center, Becora transportation hub etc.</li> </ul> <p><b>Positive impacts</b></p> <ul style="list-style-type: none"> <li>• Employment generation</li> </ul>

Project Phase	Potential Impact
	<ul style="list-style-type: none"> <li>• Increased tourism and development of business avenues</li> <li>• Increased passenger convenience and travel safety in better vehicles.</li> </ul>

The next steps to prepare one consolidated IEE study for the proposed ten bus terminal sites are as follows:

- Detailed scoping will be conducted of the finalized sub-project sites and re-screening to assess any areas of special importance or significance, potentially ecological significance and for reconfirmation of the project category as per ADB SPS, 2009.
- Accredited laboratories will be engaged for baseline development of key environmental parameters (air, noise and water quality) and for conducting any specific studies/surveys as required.
- Detailed and meaningful stakeholder consultations will be conducted to fulfil ADB SPS, 2009 requirements.
- Impact analysis of various potential impacts likely to arise during various project phases with appropriate mitigation measures and monitoring requirements also provided.
- Preparation of draft IEE study for internal circulation and finalization for disclosure, including an Environmental Management Plan (EMP).
- Checking of Autoridade Nacional de Licenciamento Ambiental (ANLA) requirements to ensure Timor-Leste national requirements are also met in parallel with ADB requirements.

## 5. Gender Equality and Social Inclusion Assessment

This document provides an overview of the comprehensive Gender Equality and Social Inclusion (GESI) Assessment and Action Plan for the Timor-Leste Public Transport Master Plan (PTMP). This assessment was prepared in collaboration with the ADB and the Government of Timor-Leste to enhance the country's public transport system by addressing gender and social inclusion issues. A comprehensive Gender Equality and Social Inclusion Assessment and Action Plan is provided in a separate document.

The report outlines the project's alignment with the Effective Gender Mainstreaming (EGM) category and ADB's Disability Inclusive Rating 3, emphasizing the project's commitment to improving women's access to social services, economic opportunities, and infrastructure, while also being socially inclusive.

The assessment utilized both primary and secondary data collection methods, including bus service/facility interview surveys, key informant interviews (KIIs), focus group discussions (FGDs), perception surveys, and covert observations at existing transport facilities. The methodology aimed to gather comprehensive insights into the current state of public transportation and the specific needs of various sectors.

The national GESI-related policies and plans, including constitutional provisions, gender equality, disability, and social inclusion policies, and programs were also reviewed as part of the assessment. It highlights the political representation of women, support programs for women with children, and the ratification of international conventions.

### 5.1 Key Issues and Challenges Identified

The public transport system in Timor-Leste faces significant accessibility challenges, particularly for PWDs and the elderly. Essential features are lacking, such as ramps, tactile paving, audio announcements, and Braille signages at terminals and in public transport vehicles, making it difficult for these groups to use public transportation comfortably. The poor condition of facilities, such as non-functional public toilets and lack of seating areas, further hinders mobility and comfort.

Safety concerns are prevalent, especially for women and LGBTQIA+ individuals who face significant risks of gender-based violence and harassment. Issues such as forced rides, overcrowded vehicles, physical assaults, inappropriate touching, and smoking inside vehicles discourage these groups from using public transportation. Drivers and staff are often not responsive to emergencies, and there are no evacuation routes or emergency equipment at terminals. While the results of the interview survey indicate that women's travel for education and work may suggest progress in gender equality, it also highlights the need for safe and accessible transportation to ensure their continued empowerment.

Discrimination and social exclusion are also significant issues. PWDs face bullying and derogatory comments from drivers, and the elderly often face discrimination and lack of assistance. These issues discourage these groups from using public transportation. Members of the LGBTQIA+ community also encounter bullying and discrimination, making public transportation an unwelcoming environment for them. Economic barriers, such as inconsistent fare pricing, fare manipulation, and lack of transparency, make public transportation less affordable and less attractive for vulnerable groups, including women, PWDs, and the elderly. The poor condition of facilities at terminals, such as non-functional public toilets, lack of seating areas, and poor waste management, affects the overall acceptability and usability of public transportation.

### 5.2 Potential Impacts on Different Social Groups

The project has potential impacts to various vulnerable groups in Timor-Leste. As women, PWDs, the elderly, and LGBTQIA+ individuals face significant challenges in public transportation such as issues on safety and security, accessibility, and inclusion, several aspects of the project may either worsen or improve their current experiences.

During the construction phase, risks related to health may be experienced by the community due to presence of debris. PWDs may also experience temporary obstructions along sidewalks or roads where construction is taking place which would limit their mobility and pose significant safety risks. On the other hand, benefits to the urban poor sector and the youth are expected as job opportunities may be increased due to the possibility

of getting hired as laborers for the project or business opportunities due to the presence of workers within the area.

Post-construction is also expected to provide benefits to all sectors as it is seen to improve economic opportunities through job creation and better access to transportation. It is also expected that positive impacts will be experienced by the vulnerable sector if all recommendations by the stakeholders, particularly the women, PWDs, the elderly, and LGBTQIA+ individuals are taken into consideration

### **5.3 Opportunities for Enhancing Gender Equality and Social Inclusion**

Key informants and participants of FGDs recommended that installing accessibility features, implementing safety and security measures, conducting trainings and stakeholder engagements, and properly enforcing rules and procedures can help improve gender equality and social inclusion in Timor-Leste's public transportation. These measures can significantly enhance the daily lives of Timorese people and facilitate better mobility and inclusivity.

Accessibility of the vulnerable sector can be improved by installing ramps, audio announcements, and Braille signages at all terminals, and ensuring public transport vehicles are equipped with accessibility features like low floors, grab bars, and non-slip flooring, which will make public transportation more inclusive. Improving terminal facilities by rehabilitating seating areas, ensuring functional public toilets, and providing shaded waiting areas and designated seating for pregnant women, the elderly, and PWDs will enhance the overall user experience.

Establishing passenger flow management systems and training drivers and staff to respond to emergencies effectively can improve safety and efficiency. Addressing safety concerns by installing CCTV cameras, voice recorders, streetlights, and building police stations to enhance safety, and providing shelters and support from security forces for victims of violence and abuse, will help create a safer environment for all passengers.

Enforcing compliance with rules and procedures through education and strict enforcement of standard operating procedures for drivers and staff is crucial. Promoting social inclusion and equity through training for drivers and passengers on mutual respect and proper access and designing public transportation to accommodate the needs of all passengers, including PWDs and the elderly, is vital.

These comprehensive measures aim to improve the inclusivity, safety, and accessibility of public transportation for all passengers, especially those facing intersecting barriers related to gender, disability, and social inclusion

### **5.4 Gender Equality and Social Inclusion Action Plan**

The Gender Action Plan for Timor-Leste Public Transport, as shown in the table below, is a comprehensive set of targets aimed at promoting gender equality and social inclusion within the country's public transportation system. This plan outlines specific objectives and activities to improve accessibility and inclusivity, enhance safety and security, promote social inclusion and equity, address economic barriers, improve infrastructure and facility conditions, promote gender equality and women's empowerment, and enhance monitoring and evaluation. Key activities include installing ramps and tactile paving at all terminals, implementing audio announcements and Braille signages, providing designated seating and priority queuing for PWDs, elderly, and pregnant women, and equipping public transport vehicles with low floors, grab bars, and non-slip flooring. Additionally, the plan includes installing CCTV cameras and voice recorders, training drivers and staff to respond to emergencies, and conducting awareness campaigns on gender-based violence and harassment. The plan also sets employment targets for women, ensures women's participation in training programs, and conducts gender sensitivity training for all project staff. It emphasizes the importance of developing gender performance indicators, conducting regular assessments, and involving stakeholders in monitoring and evaluation processes. By addressing these key areas, the Gender Action Plan aims to create a more equitable and accessible public transport system that benefits all sectors of society, particularly women, people with disabilities, and other marginalized groups. The MOTC, DNTT, MSSSI, Ministry of Finance, community organizations, and local authorities will be responsible for the implementation of these initiatives.

**Table 5-1: Gender Action Plan for Timor-Leste Public Transport**

Activities/ Indicators/ Targets	Linked project outputs <sup>41</sup>	Responsibilities	Timeframe
<b>Operational Priority 1: Addressing remaining poverty and reducing inequalities</b>			
Implement transparent fare pricing to prevent fare manipulation, and publicly disclose through multiple channels (notice board, website, mobile application, etc.).	1, 2	MTC, DNTT, MSSSI, Ministry of Finance, Local Authorities	Medium-term (1-3 years)
Develop a ticketing system with differentiated prices for short trips and off-peak fares, to make ticket prices affordable for low-income people.	1, 2	MTC, DNTT, MSSSI, Ministry of Finance, Local Authorities	Medium-term (1-3 years)
Provide subsidies for vulnerable groups, including women, PWDs, and the elderly.	1, 3	MTC, DNTT, MSSSI, Ministry of Finance, Local Authorities	Medium-term (1-3 years)
At least five (5) information and education campaign products developed and disseminated in accessible formats (e.g., infographics, videos, posters, etc. in Tetum language) to promote awareness on GBV-SEAH and VAWC.	1, 3	MTC, DNTT, MSSSI, Community Organizations, Local Authorities	Medium-term (1-3 years)
<b>Operational Priority 2: Accelerating progress in gender equality</b>			
Ensure adequate lighting and security measures are in place in all public transportation vehicles and facilities to enhance safety for women, PWDs, the elderly, and LGBTQIA+ individuals, including installation of CCTVs in all public transportation vehicles and terminals to prevent harassment and monitor driver and passenger behavior.	1	MTC, DNTT, PNTL, Local Authorities	Short term (0-1 year)
At least 33% of those involved in the planning and decision-making process for public transportation are women.	2	MTC, DNTT, MSSSI, Ministry of Finance, Local Authorities	Long term (3-5 years)
At least 10% of skilled positions and 10% of unskilled positions hired in all stages of civil works are women.	2	MTC, DNTT, MSSSI, Ministry of Finance, Local Authorities	Medium term (1-3 years)
Employ at least 33% (skilled and unskilled) women in new jobs, including operation of public transportation (i.e., as drivers and assistants), ticketing and fare collection works, maintenance works, and administration works, at equal pay for work of equal value.	2	MTC, DNTT, Ministry of Finance, Local Authorities	Medium term (1-3 years)
100% of all personal involved in the transportation system (MTC, DNTT, local government, drivers, assistants, and other operations and maintenance personnel) will undergo orientation/ trainings on GBV-SEAH, gender equality, disability, and social inclusion, and at least 80% of the said participants report of having an improved understanding of, and practices and behavior toward the issues covered.	2	MTC, DNTT, MSSSI, Community Organizations, Local Authorities	Medium-term (1-3 years)
Ensure at least 50% female participation in public consultations within the project.	2	MTC, DNTT, MSSSI, Community Organizations, Local Authorities	Long term (3-5 years)
<b>Operational Priority 3: Tackling climate change, building climate and disaster resilience, and enhancing environmental sustainability</b>			
Provide shaded waiting areas and designated seating for pregnant women, women with small children, PWDs, and the elderly.	1	MTC, DNTT, Local Authorities	Medium-term (1-3 years)
Implement regular waste collection and disposal systems at all terminals.	1	MTC, DNTT, Local Authorities	Medium-term (1-3 years)
<b>Operational Priority 4: Making cities more livable</b>			
Establishment of higher capacity functional public toilets at all terminals for female and male toilet facilities at 2:1 ratio constructed in all terminals; equipped with a continuous supply of water, vending machines with tissues and sanitary pads for women, hooks, diaper-changing tables, and disposal.	1	MTC, DNTT, Local Authorities	Short-term (0-1 year)
Establishment of toilet facilities for PWDs and an all-gender inclusive toilet in all terminals.	1	MTC, DNTT, Local Authorities	Short-term (0-1 year)
Install ramps, guidance signs, and tactile pavement and provide information and access to emergency response available (e.g., GBV/ VAWC helpdesks) at all terminals.	1	MTC, DNTT, Local Authorities	Short-term (0-1 year)
Implement audio announcements and Braille signages at all terminals and in public transport vehicles; Equip public transport vehicles with low floors, grab bars, and non-slip flooring.	1	MTC, DNTT, Local Authorities	Short-term (0-1 year)

<sup>41</sup> Project outputs are: 1 – climate-resilient and optimized public transport network system developed; 2 – institutional capacity strengthened; and 3 – regulatory framework for low carbon and climate-resilient development strengthened.

Activities/ Indicators/ Targets	Linked project outputs <sup>41</sup>	Responsibilities	Timeframe
Provide designated seating and priority queuing for PWDs, elderly, women with small children, and pregnant women.	1	MTC, DNTT, Local Authorities	Short-term (0-1 year)
At least 75% of surveyed women, PWDs, elderly, and LGBTQIA+ individuals confirm that the mentioned facilities are more accessible and safer.	1, 2	MTC, DNTT, Local Authorities	Short-term (0-1 year)
Train drivers and staff to respond to emergencies effectively and establish safety policies, including evacuation routes and emergency equipment.	1	MTC, DNTT, PNTL, Local Authorities	Short-term (0-1 year)
<b><i>Operational Priority 6: Strengthening governance and institutional capacity</i></b>			
Implement a feedback mechanism or grievance redress mechanism (GRM) to receive complaints and establish a structured procedure for grievance resolution; The GRM shall be accessible in accessible channels (e.g., helpdesks, cellular phone, online platform) and information on the availability and process of the GRM shall be disseminated through consultations and other accessible platforms (e.g., e.g., infographics, videos, posters, etc. in Tetum language).	1,2	MTC, DNTT, MSSSI, Local Authorities	Short-term (0-1 year)
Appoint a project staff responsible for gender mainstreaming and Gender Action Plan implementation, monitoring, and reporting.	2	MTC, DNTT, MSSSI, Community Organizations, Local Authorities	Long-term (3-5 years)
Appoint a Gender/ Gender and Social Specialist to support the implementation of the Gender Action Plan.	2	MTC, DNTT, MSSSI, Community Organizations, Local Authorities	Long-term (3-5 years)
Establish and implement a comprehensive program to prevent and address GBV-SEAH during civil works and operations and maintenance.	1, 2	MTC, DNTT, Local Authorities	Medium-term (1-3 years)

## 6. Institutional and Governance Arrangements

The 2024 PTMP conducted a comprehensive review of the existing institutional and legal framework (including a review of legal, regulatory, and policy framework governing public transport, assessment of the government’s capacity to manage and operate the public transport system, etc.), best practice review on the operation and management of public transport facilities/services in comparable contexts, a gap assessment on institutional / capacity arrangements, recommendations on an operational mode/framework for public transport facilities, and a roadmap for capacity development in line with the proposed operational framework.

The feasibility study builds upon the previous work documented extensively in the 2024 PTMP and focuses on achieving the following objectives:

- Identify key entities and their relevant roles to public transport in particular bus terminals / facilities
- Propose responsibility matrix by entity for bus terminal/facilities development and improvement (i.e., construction, operation, maintenance, and management of bus facilities, as well as fee collection and traffic / safety enforcement)

### 6.1 Key Entities and Relevance to Public Transport

Based on a review of current roles and responsibilities and the proposed institutional arrangements in the 2024 PTMP, key entities and their relevant responsibilities pertain to public transport are summarized in the table below:

**Table 6-1: Key Entities and Relevance to Public Transport**

Entity	Key Responsibilities	Public Transport Relevance
<b>Ministry of Transport and Communications (MOTC)</b>	<ul style="list-style-type: none"> <li>- MOTC’s key responsibilities among others include (i) develop policies and draft regulations; (ii) implement and enforce legal and regulatory activities; (iii) coordinate and promote the management, maintenance, and improvement of transport infrastructure; (iv) propose and execute policy guidelines for urbanism, infrastructure, road networks, buildings, and public works; (v) create and implement the legal and regulatory framework for construction; (vi) conserve and repair bridges, roads, river, and sea with a focus on flood control; (vii) prepare and develop the implementation of the national road plan / land development plans, and (viii) coordinate transportation and encourage complementarity between different modes of transport.</li> </ul>	<ul style="list-style-type: none"> <li>- MOTC will be a key stakeholder in planning and guiding the implementation of public transport facilities.</li> <li>- Of note, design and implementation of transport infrastructure works was transferred to the Ministry of Public Works (MPW) in 2018.</li> </ul>
<b>National Directorate of Land Transport (DNTT)</b>	<ul style="list-style-type: none"> <li>- The DNTT operates under the jurisdiction of MOTC and has prime responsibility for land transport management and operations (including issuing driver and vehicle licenses, permits, and ensuring compliance with vehicle conditions). It also oversees essential aspects such as line markings, signage, and road furniture to promote safe navigation throughout the national road system.</li> <li>- DNTT is further responsible for identifying and establishing intercity bus stops, implementing protective measures, and determining the locations of bus laybys. To execute these measures, DNTT collaborates closely with the National Directorate for Roads Bridges and Flood Control (DRBFC), which falls under the Ministry of Public Works. This coordination facilitates the effective implementation of safety and traffic control measures, with DNTT defining the required road safety protocols and traffic control measures before DRBFC carries out their implementation.</li> </ul>	<ul style="list-style-type: none"> <li>- DNTT has prime responsibility for identifying and ensuring the provision of bus facilities including terminals, bus stops, laybys, waiting areas, and appropriate signage (with MPW / DRBFC responsible for actual implementation).</li> </ul>
<b>Ministry of Finance (MOF)</b>	<ul style="list-style-type: none"> <li>- MOF is the central government agency responsible for designing, executing, coordinating, and evaluating the</li> </ul>	<ul style="list-style-type: none"> <li>- MOF will be a key stakeholder in the</li> </ul>

Entity	Key Responsibilities	Public Transport Relevance
	<p>planning and monitoring of the annual budget and public finances.</p> <ul style="list-style-type: none"> <li>- MOF plays a crucial role in controlling the project budget flow, managing public finance, and coordinating development project funding with other line ministries.</li> <li>- Additionally, MOF is involved in negotiating and managing public-private partnerships (PPP), ensuring financial assessments and risk sharing for the sustainability of projects.</li> <li>- Its expertise in financial matters contributes to the effective implementation of transport initiatives.</li> </ul>	<p>financing of public transport infrastructure projects and operations and will be a key negotiator if there are any facilities or other initiatives that are to be implemented through PPPs.</p>
<p><b>Ministry of Interior (MOI)</b></p>	<ul style="list-style-type: none"> <li>- MOI is the central government agency entrusted with designing, executing, coordinating, and evaluating policies related to internal security, migration and border control, civil protection, and police cooperation.</li> <li>- The MOI plays a vital role in ensuring the safe operation of road vehicles, with a particular emphasis on enforcement through the national police.</li> <li>- The Government of Timor-Leste has set up the National Directorate of Road Safety (DNSR) under MOI to spearhead its initiatives in improving road safety.</li> <li>- DNSR collaborates closely with DNTT, National Police of Timor-Leste (PNTL), and other government entities responsible for road safety regulations, as well as engaging with a wider group of stakeholders dedicated to reducing road accidents.</li> </ul>	<ul style="list-style-type: none"> <li>- MOI, in conjunction with DNSR coordinate road traffic safety and enforcement – which includes the safe operation of public transport vehicles on the roads and managing traffic concerns or unsafe conditions to maintain a safe public transport system and transport network.</li> </ul>
<p><b>Ministry of Justice (MOJ)</b></p>	<ul style="list-style-type: none"> <li>- MOJ is the central government agency entrusted with ensuring the implementation and functioning of justice, law, human rights, and land and property-related matters.</li> <li>- Within the MOJ, the General Directorate of Land and Property (Direção Geral das Terras e Propriedades or DGTP) is responsible for executing, coordinating, and evaluating policies concerning land and property.</li> <li>- This includes the administration and management of immovable property for both public and private domains, maintaining an information system on state property, and providing geospatial information for effective land control.</li> <li>- The MOJ and DGTP play a crucial role in upholding legal frameworks and safeguarding land and property rights within the transport sector.</li> </ul>	<ul style="list-style-type: none"> <li>- As the regulatory framework and capacity to regulate the public transport system develops in Timor-Leste, MOJ will have a role in evaluating and upholding legal frameworks.</li> <li>- Additional DGTP within MOJ will coordinate land requirements for public transport facilities.</li> </ul>
<p><b>Ministry of Planning and Territory (MOP)</b></p>	<ul style="list-style-type: none"> <li>- MOP is the central government body responsible for the design, management, and evaluation of urban planning policies aimed at promoting economic acceleration and social development through strategic planning, integrated planning, and rationalization of financial resources.</li> <li>- The ministry also oversees the implementation of Strategic Development Plans, with a particular focus on infrastructure, urban planning, mining, and spatial planning.</li> <li>- MOP holds authority over the national planning agency and the Major Projects Secretariat. Collaboration between DNTT and MOP is essential for the successful implementation of the National Road Plan.</li> <li>- Within MOP, the General Directorate of Territorial Planning (GDTP) is responsible for spatial planning and the implementation of national spatial planning policies, encompassing territorial, urban, and coastal planning, as well as geospatial and cartographic information management</li> </ul>	<ul style="list-style-type: none"> <li>- MOP will coordinate strategic integrated planning that integrates public transport and broader Urban Master Plans – they play a crucial role in ensuring integration between public transport and the urban environment.</li> <li>- MOP also set broader urban policy targets which can be aligned with public transport.</li> </ul>
<p><b>Agência de Desenvolvimento Nacional (ADN) or National</b></p>	<ul style="list-style-type: none"> <li>- Established under Decree Law 2011, ADN operates under the authority of the Prime Minister, while being supervised by the Minister for Planning and Investment.</li> <li>- Its primary responsibilities encompass the review of capital development projects, assessing their cost benefits through</li> </ul>	<ul style="list-style-type: none"> <li>- ADN will be a key stakeholder in the delivery of any major public transport facilities and major</li> </ul>

Entity	Key Responsibilities	Public Transport Relevance
<b>Development Agency</b>	<p>comprehensive analysis. ADN also plays a pivotal role in monitoring project implementation and execution by employing a quality certification system.</p> <ul style="list-style-type: none"> <li>- These endeavors contribute to the efficient utilization of financial resources, fostering national development, and promoting economic activities at both the national and local levels.</li> </ul>	<p>infrastructure relating to the public transport system, playing a monitoring and certification role as the projects proceed.</p>
<b>Major Projects Secretariat (MPS)</b>	<ul style="list-style-type: none"> <li>- Established under Decree Law No. 8/2011, MPS provides technical and administrative support to the Council for the Administration of the Infrastructure Fund (CAFI).</li> <li>- Its key roles include conducting preliminary and formal evaluations of projects for funding from the Infrastructure Fund, considering both technical and financial aspects. MPS also handles project scheduling and returns, performs secretarial duties during CAFI meetings, drafts meeting minutes, and prepares releases on behalf of CAFI.</li> <li>- Additionally, MPS reports its activities to the Council of Ministers monthly, ensuring effective project management and communication.</li> </ul>	<ul style="list-style-type: none"> <li>- MPS will provide support to CAFI for any major public transport facilities or infrastructure projects – including evaluation of projects for their benefits.</li> </ul>
<b>Ministry of Public Works (MPW)</b>	<ul style="list-style-type: none"> <li>- MPW is the central government agency tasked with the design, implementation, coordination, and evaluation of policies (approved by the Council of Ministers) in various areas, including public works for roads, bridges, flood control, urban planning, housing, water supply distribution/management, sanitation, and electricity.</li> <li>- Within the road sector, MPW serves as the primary agency responsible for studying, planning, and executing construction projects for the protection, conservation, and repair of roads and bridges.</li> <li>- Under MPW, the DRBFC is specifically responsible for the planning and development of the national road network, encompassing national roads, municipal roads, urban roads, and rural roads.</li> <li>- As part of road construction, MPW is also responsible for providing facilities along the roads that can be utilized for public transport services.</li> <li>- Note that DNTT controls the provision of facilities including terminals in Dili and in municipalities outside Dili, on route laybys and waiting areas and appropriate signage.</li> <li>- In addition to terminals, DNTT also holds the responsibility of identifying and designating on-route stops for each route.</li> <li>- Once the need for these stops has been specified, DNTT collaborates with DRBFC to design the on-route stops into new road construction or upgrades or retrofit existing roads that lack adequate public transport facilities with the necessary on-route stops.</li> </ul>	<ul style="list-style-type: none"> <li>- MPW will implement road-based public transport infrastructure initiatives such as bus stops or bus lanes.</li> <li>- They will coordinate closely with DNTT and MOTC who will provide planning input, however MPW will ultimately deliver the initiatives and maintain on-road initiatives.</li> <li>- MPW are also responsible for general road quality, which is an important aspect of public transport reliability.</li> </ul>
<b>National Procurement Commission (NPC)</b>	<ul style="list-style-type: none"> <li>- Established under Decree Law 14/2011, NPC operates under the Minister of Planning and Investment.</li> <li>- Its primary responsibility is to manage all public procurement exceeding a value of US\$1 million.</li> <li>- The NPC has a twofold mandate: (i) to provide procurement services to line ministries and other public entities involved in major infrastructure projects, and (ii) to ensure transparency in the state procurement process.</li> <li>- Following a thorough review and approval, the NPC assumes responsibility for overseeing capital procurement activities.</li> </ul>	<ul style="list-style-type: none"> <li>- NPC will be responsible for the procurement of suppliers (both designers and construction contractors) for the delivery of public transport projects, providing a transparent assessment of proposals.</li> </ul>
<b>National Police of Timor-Leste (PNTL)</b>	<ul style="list-style-type: none"> <li>- The National Command of Operations, under the General Command of PNTL, is responsible for making decisions and executing actions related to public security.</li> </ul>	<ul style="list-style-type: none"> <li>- PNTL play an integral role in managing road safety. Public transport</li> </ul>

Entity	Key Responsibilities	Public Transport Relevance
	<ul style="list-style-type: none"> <li>- Within the National Command of Operations, there are various units and services, including the Traffic and Road Safety department.</li> <li>- The Traffic and Road Safety Unit has a specific mission to ensure order and public security in various areas such as roads, ports, airports, and transport terminals.</li> <li>- They are responsible for policing access roads, protecting passengers and goods in different modes of transportation, enforcing laws and regulations related to vehicle and pedestrian movement, organizing traffic flow, preventing road accidents, conducting road surveillance, defining road signage and markings, promoting road safety campaigns, and educating citizens about traffic laws.</li> </ul>	<p>is a key mode within the road-based transport system in Timor-Leste and therefore PNTL should be actively involved in policing public transport operators and other road users to ensure passenger safety</p>
<b>Municipality</b>	<ul style="list-style-type: none"> <li>- Municipality of Dili has unique roles over existing Taibessi Terminal where they operate/maintain the terminal and collect fees (such as entry and parking). Apart from this, the municipality is also responsible for collecting parking levies.</li> </ul>	<ul style="list-style-type: none"> <li>- Municipality may play a vital role in collecting fees for bus terminal operation and management, though coordination with DNTT and other relevant agencies required.</li> </ul>

## 6.2 Proposed Responsibility Matrix

The table below summarizes the roles and responsibilities for key entities relating to key public transport functions in particular for bus terminals/facilities (i.e., planning, constructing, operating / maintaining, managing, collecting fees/levies) – using the Responsible, Accountable, Consulted, and Informed framework as follows:<sup>42</sup>

- **Responsible** – Those who do the work to achieve the task (others can be commissioned or delegated to assist or support);
- **Accountable** – Those who approve/sign off, either technical or budgetary terms, on key outputs, performance, or desired outcomes;
- **Consulted** – Opinions are sought throughout the planning and delivery stage or may be involved in implementation/operation. Likely to be two-way communication; and
- **Informed** – Those who are kept up to date on progress, on a specific or general basis on completion of the task or function. Likely to be one-way communication.

<sup>42</sup> The overarching institutional framework and assessment was conducted in Section 3.5 in the 2024 PTMP.

**Table 6-2: Proposed Responsibility Matrix for Envisioned Bus Terminal Functions**

Key Functions Related to Public Transport	Description	MOTC	DNTT	MOF	MOI	MOJ	MPW	MOP	AND (Under MOP)	MPS (Under MOP)	NPC	PNTL	Municipality	Notes
<b>Vision and Strategy</b>	- Formulation of public transport vision, strategies, and plans	R	A	C	C	C	C	C	C	C	C	-	C	- MOTC has prime responsibilities over planning and guiding the implementation of public transport facilities
<b>Budget &amp; Financing</b>	- Planning and monitoring of annual budget and finances	A	A	R	-	-	-	-	-	-	C	-	C	- MOF plays a crucial role in controlling the project budget flow and managing public finances - MOF involved in negotiations if initiatives are implemented through public-private partnerships (PPP) - Coordination with NPC required for procurement
<b>Facility Planning</b>	- Planning of bus terminals and investment plans	R	A	C	C	C	C	C	C	C	C	-	C	- Primary planning roles of bus terminals fall under MOTC / DNTT with various inputs from other ministry lines
<b>Facility Design and Construction</b>	- Design and construction of bus terminals	R	A	I	I	A	A	I	I	I	I	-	I	- Coordination with MPW required over road-based public transport infrastructure - Coordination with MOJ required over land requirements & property rights for public transport
<b>Facility O&amp;M and Management</b>	- Operation, maintenance and management of bus terminals	A	R	-	C	-	C	C	-	-	-	-	C	- Coordination between ministries / departments required over safe operation and managing traffic concerns - Coordination with MOP may be required in ensuring integration between bus terminals and surrounding urban environment - Coordination with MPW may be required in ensuring quality access roads
<b>Road-Based Planning</b>	- Planning of on-street interchange (as part of road infrastructure)	R	A	C	C	C	A	C	C	C	C	-	C	-
<b>Road-Based Infrastructure Provision</b>	- Design and construction of on-street interchange (as part of road infrastructure)	R	A	I	I	A	R	I	I	I	I	-	I	- Close coordination required between MOTC and MPW over provision of on-street public transport facilities - Coordination with MOJ required over land requirements & property rights for public transport

Key Functions Related to Public Transport	Description	MOTC	DNTT	MOF	MOI	MOJ	MPW	MOP	AND (Under MOP)	MPS (Under MOP)	NPC	PNTL	Municipality	Notes
<b>Road-Based O&amp;M and Management</b>	- Operation, maintenance and management of on-street interchange (as part of road infrastructure)	A	R	-	C	-	C	C	-	-	-	-	C	- Coordination between ministries / departments required over safe operation and managing traffic concerns - Coordination with MPW may be required in ensuring quality bus stops/shelters, bays, and other passenger amenities.
<b>Fare Collection ^</b>	- Collection of fees / levies for bus terminal O&M and management	A	R	C	-	-	-	-	-	-	-	-	R	- Regulatory / policy changes may be required to institute new fare collection schemes - Coordination with other entities such as operators and municipality (as warranted) may be required to manage collection of levies from fare revenue, commercial rental, advertisement, and on-street parking.
<b>Traffic Management and Enforcement</b>	- Enforcement of traffic and road safety	C	R	-	A	-	C	-	-	-	-	C	C	- Coordination required between DNTT, DNSR, PNTL, and other government entities responsible for traffic and road safety
<b>Monitoring and Outcomes</b>	- Monitoring of bus terminal O&M and management against target performance and outcomes	A	R	-	-	-	-	-	-	-	-	-	C	- No monitoring mechanism in place currently - Monitoring the performance of the public transport system and measuring outcomes against policy goals and contractual agreements
<b>Supplier Procurement</b>	- Procurement of services and goods	A	C	C	-	-	-	-	-	-	R	-	C	- Coordination with NPC required over procurement

Abbreviations: R – Responsible; A – Accountable; C – Consulted; and I – Informed.

Notes:

^ Roles and responsibilities of entities in regard to fare collection may be further fine-tuned subject to government plans.

## 6.3 Operational Framework for Bus Terminal Operation, Management and Maintenance

Establishing a comprehensive operational framework for the operation, management, and maintenance of bus terminals in Timor-Leste is essential for ensuring efficient, safe, and sustainable public transportation services across urban, inter-city, and rural areas. Drawing on international best practices, this section presents a simple framework focusing on governance/management structures and operation standards for cleaning and maintenance, as well as standard forms of agreements for facility use, service operations, leasing, etc.

### 6.3.1 Operational Framework

#### 6.3.1.1 Governance and Management Structure

Key components of the governance and management structure are as follows:

- **Oversight Authority** – The MOTC will oversee the implementation and adherence to this framework.
- **Terminal Management Entity** – A dedicated Terminal Management Unit (TMU) will need to be established within the MOTC/DNTT or an existing unit/team with similar functions. Alternatively, management responsibilities could be contracted out through private operator. The TMU will be responsible for daily operations, maintenance, and management of the bus terminals.
- **Staffing and Roles** – At minimum, the following roles are proposed to operate, manage, and maintain bus terminal/facilities.
  - **Terminal Manager:** Oversees overall terminal operations, ensures compliance with policies, and liaises with stakeholders.
  - **Operations Supervisor:** Manages scheduling, platform assignments, and supervises ground staff.
  - **Maintenance Supervisor:** Oversees cleaning and maintenance activities, ensuring facilities are in optimal condition.
  - **Customer Service Representatives:** Assist passengers with inquiries, ticketing, and provide general support.
  - **Security Personnel:** Ensure the safety and security of passengers and terminal property.

#### 6.3.1.2 Standard Operating Procedures (SOPs)

Standard operating procedures (SOPs) in principles consist of bus scheduling and platform allocations, passenger flow management, and emergency response protocols. These are fundamental elements of the SOPs and shall be further developed by entity responsible for bus terminal operation, maintenance, and management. Key elements are:

- **Bus Scheduling and Platform Allocation:**
  - Develop a scheduling system that minimizes congestion and ensures timely departures and arrivals.
  - Allocate platforms based on destination, bus size, and frequency to optimize space utilization.
- **Passenger Flow Management:**
  - Designate clear signage for boarding, alighting, ticketing, and waiting areas.
  - Implement crowd control measures during peak hours to maintain order and safety.
- **Emergency Response Protocols:**
  - Establish procedures for medical emergencies, fires, natural disasters, and security threats.

- Conduct regular drills and training sessions for staff to ensure preparedness.

### 6.3.2 Cleaning and Maintenance Standards

Establishing standards for cleaning and maintenance of bus terminals/facilities is essential to ensure that facilities function according to the standards allowing efficient operations without disruptions and posing negative impressions and impacts to users who access the site.

**Table 6-3: Cleaning and Maintenance Standards**

Category	Type of Cleaning/Maintenance	Description
Cleaning Protocols	Daily Cleaning	<ul style="list-style-type: none"> <li>• Sweep and mop all floors, especially in high-traffic areas</li> <li>• Clean and sanitize restrooms, ensuring the availability of supplies</li> <li>• Empty trash bins and ensure waste is disposed of properly</li> </ul>
	Weekly Cleaning	<ul style="list-style-type: none"> <li>• Deep clean waiting areas, including seating and fixtures</li> <li>• Wash windows and glass surfaces</li> </ul>
	Monthly Cleaning	<ul style="list-style-type: none"> <li>• Perform thorough cleaning of exterior areas, including platforms and parking zones</li> <li>• Inspect and clean ventilation systems</li> </ul>
Maintenance Protocols	Routine Maintenance	<ul style="list-style-type: none"> <li>• Conduct daily inspections of facilities to identify and address minor repairs</li> <li>• Ensure all lighting, signage, and electronic systems are functioning correctly</li> </ul>
	Preventive Maintenance	<ul style="list-style-type: none"> <li>• Schedule regular servicing of mechanical systems</li> <li>• Inspect structural elements quarterly to identify wear and tear</li> </ul>
	Emergency Maintenance	<ul style="list-style-type: none"> <li>• Establish a rapid response team to address urgent repairs that could impact safety or operations</li> </ul>
Quality Assurance	Not Time-Bound	<ul style="list-style-type: none"> <li>• Implement a checklist system to monitor cleaning and maintenance tasks</li> <li>• Conduct regular audits and solicit passenger feedback to ensure standards are met</li> </ul>

### 6.3.3 Standard Forms of Agreement

Standard forms of agreement specify terms and conditions for bus operators utilizing facilities, relationship among involved entities, terms for leasing spaces within the terminal, etc. Key elements of the standard forms of agreement are provided as follows, with a sample standard agreement template for bus terminal operation and management included in **Appendix H**.

**Table 6-4: Standard Forms of Agreement**

Category	Purpose	Key Clauses
Facility Use Agreement	Outline terms and conditions for bus operators utilizing terminal facilities	<ul style="list-style-type: none"> <li>• Duration: Define the period of use and conditions for renewal.</li> <li>• Fees: Specify usage fees, payment schedules, and penalties for late payments.</li> <li>• Operator Responsibilities: Detail obligations regarding adherence to schedules, maintenance of their designated areas, and compliance with terminal regulations.</li> <li>• TMU Responsibilities: Outline services provided, such as security, utilities, and maintenance of common areas.</li> </ul>
Service Operation Agreement	Define the relationship between the TMU and service providers, including cleaning, maintenance, and security services	<ul style="list-style-type: none"> <li>• Scope of Work: Detail specific services to be provided, including frequency and quality standards.</li> <li>• Performance Metrics: Establish key performance indicators (KPIs) to assess service quality.</li> <li>• Compensation: Specify payment terms, including rates, invoicing procedures, and penalties for non-performance.</li> <li>• Termination: Define conditions under which the agreement can be terminated by either party.</li> </ul>
Leasing Agreement	Set terms for leasing retail or office spaces within the terminal to third parties.	<ul style="list-style-type: none"> <li>• Lease Term: Define the length of the lease and renewal options.</li> <li>• Rent: Specify rental rates, payment schedules, and escalation clauses.</li> <li>• Tenant Responsibilities: Detail obligations regarding fit-out, maintenance of leased space, and adherence to terminal policies.</li> </ul>

Category	Purpose	Key Clauses
		<ul style="list-style-type: none"> <li>• Landlord Responsibilities: Outline services provided, such as utilities, security, and maintenance of common areas.</li> </ul>
Public-Private Partnership (PPP) Agreement	Facilitates private sector participation in terminal operations, maintenance, and revenue generation	<ul style="list-style-type: none"> <li>• Roles and Responsibilities: Clearly define the roles of the public and private entities in managing, maintaining, and operating the bus terminal.</li> <li>• Investment and Funding: Specify how costs will be shared between the government and the private partner, including capital investments and operational expenses.</li> <li>• Revenue Sharing: Outline the profit-sharing mechanism from commercial activities such as leasing, advertising, and service fees.</li> <li>• Performance Standards: Establish service level agreements (SLAs) and penalties for non-compliance.</li> <li>• Exit Strategy: Define procedures for contract termination, asset transfer, and dispute resolution.</li> </ul>

## 7. Bus Facility Options Analysis

This section presents an options analysis to address observed issues and explore other potential solutions (besides developing new bus facilities) to support informed investment decisions. Such options include:

- **Option#1: Regulation and Enforcement** – This option explores the potential of enhancing safe operations in the terminal through better regulation and enforcement.
- **Option#2: Innovative O&M Contracting** – This option aims to address the lack of quality maintenance at the terminal through innovative O&M contracting.
- **Option#3: Retrofitting Facilities** – This option considers cost effectiveness of retrofitting existing bus terminals/facilities compared to building new facilities. Retrofitting involves modifying existing structures to meet current standards and accommodate new technologies, while new construction entails building from the ground up.

These options are analyzed to address the key operational and facility/amenity issues observed at the bus terminal/facilities (as identified in Section 1.4). Each option is evaluated based on its applicability to the issues with rating of **High**, **Moderate**, and **Low** along with implications for the evaluation.

A summary of options analysis and evaluation are presented in Table 7-1, with a matrix of issues and options with evaluation highlighted in Table 7-2. Of note, Option#1 (Regulation and Enforcement) and Option#2 (Innovative O&M Contracting) can both address operational and infrastructure issues to some extent through proper enforcement and operation/maintenance compliance as part of O&M contracting. However, these two options cannot address infrastructure issues thus should be treated as complementary to support infrastructure investments. Option#3 (Retrofitting Facilities) can address operational and infrastructure issues partially but not as a whole. Existing sites (such as Becora) lack essential facilities (such as designated loading/unloading bays, layover spaces, circulation areas) and passenger amenities in compliance with standards. It is considered more cost effective to build new facilities ensuring operational efficiency, safety, and better passenger experience at the core of bus facility schemes/design.

**Table 7-1: Summary of Options Analysis and Evaluation**

Option	Overall Applicability	Implications
Option#1: Regulation and Enforcement	High	Regulations and enforcement are effective for addressing operational issues like safety, queuing, and access control but limited in addressing physical infrastructure gaps directly. Furthermore, a regulatory framework and enforcement mechanisms to enforce safe and efficient operations are currently not in place.
Option#2: Innovative O&M Contracting	High	Contracting combines operational improvements with maintenance and incentivizes compliance, though fully addressing physical issues requires building / upgrading facilities.
Option#3: Retrofitting Facilities	Moderate	Retrofitting directly addresses infrastructure gaps, particularly for facility/amenity issues. However, existing sites (such as Becora) lack essential facilities (such as designated loading, unloading, and layover spaces) and passenger amenities in compliance with standards (no standards exist currently). It is considered more cost effective to build new facilities as a whole ensuring operational efficiency, safety, and better passenger experience.

Note: Evaluation of applicability is based on a 1-3 scoring scale (1 = Low, 2 = Moderate, 3 = High). No weighting is assumed.

A total composite score for this overall applicability is 36 where Low is given to scores lower than 12, Moderate between 13 and 24, and High between 25 and 36. The total composite score of each option is as follows: Option#1 = 28 (High), Option#2 = 29 (High), and Option#3 = 20 (Moderate).

**Table 7-2: Matrix of Issues and Relevance of Options Analysis**

Issue Type	Key Issues	Current Situation	Option#1: Regulation and Enforcement	Option#2: Innovative O&M Contracting	Option#3: Retrofitting Facilities
Operational	Safety of Passengers	Current operation around the terminal (i.e., loading/unloading at the perimeter parking space, clockwise operation with doors on the left) require passengers to walk through circulation areas for boarding/alighting a vehicle and cross active roadways creating potential conflicts with vehicles.	<b>High</b> – Laws / regulations can mandate designated pedestrian and vehicle circulation areas and enforce compliance of operators/ drivers to enhance safety.	<b>Moderate</b> – O&M contracts can incorporate safety improvements and monitoring mechanisms, but implementation depends on operators and agencies.	<b>Low</b> – Retrofitting existing facilities (only Becora with some facilities) may improve some physical areas, but it doesn't address enforcement or operational behavior directly as vehicle and passenger functions are not physically separated currently.
	Unsafe Operations within Terminal	Vehicles spaces (loading, unloading and layover) are not orderly designed with some vehicles making back-up movements to enter/leave the space	<b>High</b> – Enforcement can ensure orderly vehicle movement and eliminate unsafe practices such as backing into spaces.	<b>High</b> – O&M contracts can incentivize proper vehicle operation (or penalize) through performance-based criteria.	<b>Moderate</b> – Retrofitting can redesign layouts/design to reduce unsafe operations, but this depends on enforcement for maximum impact.
	Layover / Queuing for Passengers on Circulation Areas Within Market	No designated space for each mode is provided at existing terminals which may be confusing to passengers and also results in potential conflicts between modes.	<b>Moderate</b> – Regulations can assign designated spaces for each mode, but enforcement may be challenging as <i>keliling</i> is a common practice to collect more passengers (as revenue directly linked to number of passengers).	<b>High</b> – Contracts can include requirements for clear queuing systems with designated spaces for each mode (along with penalties for occupying circulation areas for pickup/drop-off).	<b>Moderate</b> – Retrofitting can help create designated queuing areas (and loading / unloading areas), but it requires significant upfront investment (and no less cost efficient compared to building new facilities).
	Bus Facilities Used by Mixed Modes	Non-designated vehicles (such as private vehicles, motorbikes) are allowed to enter the site which add more congestion to the site and results in delays to microlet/regional bus.	<b>High</b> – Enforcement can restrict access for non-designated vehicles other than permitted public transport vehicles to reduce congestion and delays.	<b>Moderate</b> – Contracts can include access control provisions (such as signage, gate control), but enforcement may still be required.	<b>Low</b> – Physical retrofits can help limit access, but operational enforcement is still necessary to prevent violations.
	Lack of Maintenance/ Cleaning Inside Terminal	The passenger waiting areas, floor, and the facility are not regularly cleaned with discarded trash and litter observed around the facility (thus leading to unattractive waiting environment) and have limited maintenance based on their deteriorated conditions.	<b>Moderate</b> – Regulations can mandate minimum maintenance standards, but compliance may vary. Monitoring mechanism need to be instituted to ensure such compliance.	<b>High</b> – O&M contracts can include regular cleaning and maintenance requirements with penalties for non-compliance.	<b>Low</b> – Retrofitting doesn't directly address lack of maintenance and cleaning issues.
	Vehicles Blocking Bus Stop Hindering Efficient Operation	Trucks and other non-public transport vehicles were observed parking in the designated bus stop/ loading areas, blocking public transport vehicles from directly accessing the stop. This also forces passengers to access the vehicles from outside the bus stop area (and possibly enter the active roadway).	<b>High</b> – Enforcement can penalize non-public transport vehicles parking at bus stops, ensuring safe and efficient operation for public transport and creating an accessible environment for passengers.	<b>Moderate</b> – Contracts can include monitoring and reporting mechanisms to address blockages, but impact is limited as blockage of such designated space by private vehicles is beyond control of operators/drivers. Strict enforcement is required.	<b>Low</b> – Retrofitting bus facilities/stops won't prevent vehicles from blocking them unless coupled with enforcement.

Issue Type	Key Issues	Current Situation	Option#1: Regulation and Enforcement	Option#2: Innovative O&M Contracting	Option#3: Retrofitting Facilities
Facility / Amenity	Dirt Surfacing and Lack of Pedestrian Crossing Markings	The facility has unpaved sections (e.g., access roads near the entry gate, potholes within the site) which affect passenger experience and operation efficiency. In addition, the surfacing can be muddy during rain, soiling clothes of pedestrians / users passing by	<b>Moderate</b> – Regulations can mandate minimum standards for pavement (such as concrete) and provision of crossings, but this requires direct investment in infrastructure.	<b>Moderate</b> – O&M contracts can include maintenance of pedestrian crossings, but this doesn't address initial infrastructure gaps.	<b>Moderate</b> – Retrofitting can directly address unpaved surfaces and add well-designed pedestrian crossings (with access for all elements), improving safety and experience of passengers. However, this needs to be integrated with overall bus terminal / facility improvements.
	Limited Provision of Passenger Amenities	There is limited provision of passenger amenities creating unattractive waiting environment. Some sites such as Becora have buildings with covered facilities, but these are poorly maintained and not safe/comfortable for passengers.	<b>Moderate</b> – Regulations can mandate minimum standards for amenities, but this requires direct investment in infrastructure.	<b>High</b> – Contracts can incentivize provision and maintenance of passenger amenities, ensuring a more attractive environment for passengers.	<b>Moderate</b> – Retrofitting can improve amenities, but cost constraints and maintenance issues need to be considered. However, this needs to be integrated with overall bus terminal / facility improvements.
	No Road Markings for Vehicle Navigation & Pedestrian Crossing	There is limited provision of road markings to navigate vehicles in an orderly manner and safe crossing environments for pedestrians. This endangers both drivers as well as passengers accessing the site.	<b>Moderate</b> – Regulations can mandate minimum provisions / standards for road markings for vehicles and crossings for pedestrians, but this requires direct investment in infrastructure.	<b>Moderate</b> – Contracts can include performance-based incentives to maintain visible road markings and strict compliance of drivers to follow marked areas for vehicles.	<b>Moderate</b> – Retrofitting can directly create proper markings and crossings, leading to immediate safety improvements. However, this needs to be integrated with overall bus terminal / facility improvements.
	Deteriorating Roads on Access Road	Access roads leading to/from the terminals are deteriorating with poor maintenance (as many potholders observed) affecting vehicle operation and posing safety issues.	<b>Moderate</b> – Regulations cannot address physical deterioration, but this requires direct investment in infrastructure.	<b>Moderate</b> – O&M contracts can include requirements for road repairs and maintenance. Demarcation of responsibilities between bus terminal operators and road agencies must be clarified.	<b>Moderate</b> – Retrofitting directly addresses road deterioration, improving safety and operational efficiency. However, this needs to be integrated with overall bus terminal / facility improvements.
	Minimal Provision of Lighting & Covered Facilities	While there is limited provision of lighting within the waiting area, lighting is dim in the parking lot where the majority of vehicles load/unload. This can cause visibility and safety issues when passengers cross active circulation areas.	<b>Moderate</b> – Regulations can require a minimum standard for lighting and covered facilities, but this requires direct investment in infrastructure.	<b>High</b> – Contracts can include provisions for lighting upgrades and maintenance of covered areas, improving the user experience.	<b>Moderate</b> – Retrofitting can immediately address these deficiencies by installing proper lighting and covered facilities (with immediate impact on user safety and security). However, this needs to be integrated with overall bus terminal / facility improvements.
	Lack of Access-for-All Facilities (i.e., Ramps for Disabled People)	Access-for-all facilities such as tactile paving, ramps, wheelchair facilities are also lacking in particular considerations for disadvantaged social groups such as elderly and disabled people.	<b>Moderate</b> – Regulations can mandate inclusive design, but this requires direct investment in infrastructure.	<b>Moderate</b> – Contracts can include incentives to maintain access-for-all facilities, but retrofitting is still required initially.	<b>Moderate</b> – Retrofitting can directly address physical barriers to accessibility, improving inclusiveness for disabled users. However, this needs to be integrated with overall bus terminal / facility improvements.

## 8. Risk Assessment

This section provides an overview of potential risks to implement the project – including technical risk (based on site assessment and facility design/scheme study), financial uncertainties, safeguard risks (including environment and social), legal and institutional risks, and other unforeseen events. Such risks are assessed by site or as a whole project depending on the scale/applicability of risks.

### 8.1 Risk Assessment Framework

A risk assessment framework to guide evaluation of potential risks to implement the project is summarized as below:

- **Technical Risks** – this risk entails site-level operational/facility design considerations (i.e., terminal facilities, passenger amenities, loading/unloading space, etc.) in compliance with standards.
- **Legal / Regulatory Risks** – this legal/regulatory risk is applicable to the project as a whole as introduction of new laws, amendments, and orders can impact the scope/timeline of the project (including unclear ownership of lands which could increase the project cost).
- **Institutional / Governance Risks** – this institutional risk is applicable to the project as a whole as changes in the government administration could impact the scope/timeline of the project (including any changes/updates to responsibilities of government agencies involved in public transport).
- **Financial Uncertainties** – this risk is partially discussed in Section 5 (Financial Viability Assessment) that looks at financial viability of the project based on capex, opex, and repex as well as the government budget to support the project.
- **Social Risks** – this social risk includes due consideration of affected people and socially disadvantaged groups at the site level ensuring their voices are incorporated in the project design.
- **Other Unforeseen Events** – other unforeseen events may include natural disasters (in particular Dili is located on low-lying areas facing the ocean with multiple river channels in the city), pandemic, etc.

### 8.2 Risk Assessment, Mitigation Strategies, and Contingency Plan

The results of risk assessment are presented in the table below. In short, by proactively addressing these risks through careful planning and stakeholder engagement, the feasibility project can enhance its resilience and improve the likelihood of successful completion. Regularly reviewing and updating risk management strategies will also be crucial as the project progresses.

**Table 8-1: Risk Assessment, Mitigation Strategies, and Contingency Plan**

Risk Category	Implications	Mitigation Strategies	Contingency Plan
Technical Risks	<ul style="list-style-type: none"> <li>• Inadequate design may lead to operational inefficiencies, user dissatisfaction, and non-compliance with standards.</li> <li>• Potential delays and increased costs due to redesigns or modifications.</li> </ul>	<ul style="list-style-type: none"> <li>• Conduct comprehensive site assessments and engage with experienced architects and engineers to ensure compliance with all relevant standards (both local and international if no such standards available in local context).</li> </ul>	<ul style="list-style-type: none"> <li>• Prepare budget for potential cost changes (contingency) if initial plans do not meet operational or regulatory requirements.</li> <li>• Prepare alternative design options if needed to accommodate any future changes during detailed engineering design stage.</li> </ul>
Legal / Regulatory Risks	<ul style="list-style-type: none"> <li>• New laws or amendments may extend project timelines and increase project costs.</li> </ul>	<ul style="list-style-type: none"> <li>• Establish a compliance monitoring system to ensure adherence to legal requirements throughout the project lifecycle.</li> </ul>	<ul style="list-style-type: none"> <li>• Establish clear roles / responsibilities among relevant government agencies over terminal construction, O&amp;M, management, etc.</li> </ul>

Risk Category	Implications	Mitigation Strategies	Contingency Plan
	<ul style="list-style-type: none"> <li>Changes in design, site boundary, or location may involve land ownership issues.</li> <li>Possible legal challenges could arise, delaying project approval and implementation.</li> </ul>	<ul style="list-style-type: none"> <li>Develop a clear land acquisition plan (as warranted), including negotiations with landowners and securing necessary permits in advance.</li> <li>While terminal footprints are assumed to be located on government-owned land, limited land acquisition may be required for access road improvements at selected sites (notably Manleuana), which will be addressed through a resettlement planning framework</li> </ul>	<ul style="list-style-type: none"> <li>Allocate a buffer in the project timeline and budget to address potential legal challenges and land acquisition delays.</li> </ul>
Institutional / Governance Risks	<ul style="list-style-type: none"> <li>Changes in government administration may result in shifting priorities or responsibilities, impacting project continuity and support.</li> <li>Potential for reduced funding or changes in oversight that may affect project scope.</li> </ul>	<ul style="list-style-type: none"> <li>Identify key stakeholders and decision-makers within government agencies to facilitate communication and collaboration.</li> <li>Engage in advocacy efforts to maintain project visibility and support within changing political contexts.</li> </ul>	<ul style="list-style-type: none"> <li>Develop a communication plan to manage stakeholder expectations and maintain transparency throughout the project lifecycle.</li> </ul>
Financial Uncertainties	<ul style="list-style-type: none"> <li>Fluctuations in capital and operational expenditures can threaten financial viability and lead to project delays and increased costs.</li> <li>Dependence on government budgets may introduce uncertainty in funding availability.</li> </ul>	<ul style="list-style-type: none"> <li>Utilize financial modeling and forecasting to identify potential funding gaps and plan accordingly.</li> <li>Explore multiple funding avenues, such as public-private partnerships, grants, or alternative financing to minimize reliance on a single source.</li> </ul>	<ul style="list-style-type: none"> <li>Establish a financial reserve or seek alternative funding sources to mitigate potential shortfalls.</li> <li>Explore private sector participation in bus terminal O&amp;M, management, etc.</li> </ul>
Social Risks	<ul style="list-style-type: none"> <li>Ignoring the needs of affected populations can lead to community opposition, project delays, and reputational damage.</li> <li>Failure to engage socially disadvantaged groups may exacerbate inequities.</li> </ul>	<ul style="list-style-type: none"> <li>Implement a robust community engagement strategy to involve local residents and affected groups in the planning process.</li> <li>Conduct social impact assessments to identify and address the needs and concerns of vulnerable populations.</li> <li>Establish channels for ongoing feedback from the community to ensure their voices are heard throughout the project.</li> </ul>	<ul style="list-style-type: none"> <li>Create a social impact mitigation plan that includes resources for addressing community concerns and grievances.</li> </ul>
Other Unforeseen Events	<ul style="list-style-type: none"> <li>Natural disasters, pandemics, or other unexpected events can severely disrupt project timelines and increase costs.</li> </ul>	<ul style="list-style-type: none"> <li>Conduct a detailed risk assessment to identify potential natural disasters specific to the project area and plan accordingly.</li> <li>Incorporate resilience measures into the design.</li> </ul>	<ul style="list-style-type: none"> <li>Allocate a buffer in the project timeline and budget to address climate change impacts.</li> <li>Prior to bus terminal operations, develop an emergency response plan that includes safety protocols, communication strategies, recovery plan, training, etc.</li> </ul>

## 9. Phasing Plan

This section presents a phasing of the selected ten bus facilities to ensure successful implementation of the project considering various elements such as government plan/priorities, strategic importance, site conditions, budget and financial situation, government capacity, etc. As a starting point, the ten facilities are delineated into two phases, Phase 1 (2027-2028) and Phase 2 (2028-2029), with 2029 assumed as full opening of all bus terminals/ on-street interchanges across the country.<sup>43</sup>

**Table 9-1: Phasing Plan of Ten Bus Facility Sites**

#	Facility Site	Proposed Phase	Rationale / Note
1	Dili Convention Center	Phase 1 (2027-2028)	<ul style="list-style-type: none"> <li>This site sits at the heart of Dili City and is currently used by various microlet routes. Improving this site first will have a strategic importance to the public as it can bring immediate and tangible benefits to users. The initial investment cost is lower given on-street interchange.</li> </ul>
2	Becora Terminal	Phase 1 (2027-2028)	<ul style="list-style-type: none"> <li>Becora is an existing site and serves as the east gateway to municipalities in the east such as Becora. Improving this site is a stepping-stone to developing other facilities in the east.</li> </ul>
3	Tibar Terminal	Phase 2 (2028-2029)	<ul style="list-style-type: none"> <li>Tibar Terminal will serve as the west gateway connecting municipalities in the west. Surrounding areas have not been developed as of today and future developments may impact its location. The site is assumed as public land but is not secured at this stage. Thus, this site can be developed at a later stage (Phase 2) to ensure integration with surrounding environments to maximize synergy effects.</li> </ul>
4	Manleuana Market	Phase 1 (2027-2028)	<ul style="list-style-type: none"> <li>Manleuana will serve as the south gateway and its land is already secured by the government. Given strategic importance of this site (adjacent to Manleuana Market) and potential to create revenues from surrounding environments, this site can be designated as Phase 1.</li> </ul>
5	Hera Terminal	Phase 2 (2028-2029)	<ul style="list-style-type: none"> <li>Hera Terminal is the second east gateway terminal (outside of Dili City area) and will accommodate regional buses in the future. This can be developed after Becora Terminal.</li> </ul>
6	Aldeia Samalakuliba (Baucau)	Phase 1 (2027-2028)	<ul style="list-style-type: none"> <li>This site in Baucau is a major bus terminal connecting populace in the eastern municipalities to Dili. Among regional sites, this location should be prioritized to ensure improving regional connectivity between Dili and Baucau / other municipalities in the east.</li> </ul>
7	Maliana	Phase 2 (2028-2029)	<ul style="list-style-type: none"> <li>An on-street interchange is proposed at this regional site. Given the strategic importance of developing Dili as a transport hub for regional connectivity, this site can be developed at a later stage (Phase 2), though its priority depends on the government decision given lower cost investment.</li> </ul>
8	Suai Market	Phase 2 (2028-2029)	
9	Lospalos Bemoris	Phase 2 (2028-2029)	
10	Viqueque City Center	Phase 2 (2028-2029)	

<sup>43</sup> Note: Phasing is based on the assumed construction timeline which is subject to change based on government priorities and plans.



assuming 85% occupancy are derived – overall, a 10-minute headway is adopted for the pilot bus service.

- **Vehicles** – 9m diesel bus is proposed for the Dili Pilot Bus service (which is similar size as existing regional buses that are suitable for current road conditions in Dili). In 2035, the peak number of vehicles required (including 10% spare) is 10 buses.
- **Key Operating Statistics** – Annual ridership in 2035 is projected at around 1.4 million. Annual vehicle-hours are estimated to be about 0.58 million veh-kms. Annualized veh-hours are estimated to be about 33,568 hours.

Based on the Operating Plan above, the Infrastructure Plan is developed as below:

- **Bus Lanes** – Based on the road profile/inventory data and field investigations (i.e., selected road segments are two-way with three or more lanes), a cumulative 7.2 km of bus lane segments are identified as feasible for the Dili Pilot Bus corridor.
- **Bus Stops** – Based on the bus stop concepts and guidelines, a total of 59 bus stops are proposed along the pilot bus corridor. Of these, 39 proposed bus stops are located at mid-block of the road accounting for some 66% of the total, followed by 10 far-side stops and 10 near-side stops (constituting some 17% respectively). In terms of stop configuration, 23 off-line bus stops are proposed with bus bays and 36 locations are proposed as online stops. No bulbout bus stop are proposed. In terms of bus shelter type, 46 bus stops (or 78% of the total) are proposed with enhanced bus shelter (6.0m long) to serve key generators, while 13 stops (or 22%) will have a regular shelter (3.0m long) for coverage stops. In terms of sidewalk width, 56 bus stops are proposed on typical sidewalk width (1.5m to 3.0m), one stop at narrow area (with sidewalk space less than 1.5m), and two stops on wide sidewalk (3.0m or wider).
- **Terminal** – Terminals are strategic significant off-street facilities, with larger footprint and robust facilities and buildings (often requiring land and impacting cost and schedule compared to on-street interchanges). Based on the results of the prior feasibility study assessment, Tibar Terminal is proposed as a terminating location for the Dili Pilot Bus service. Proposed facilities at this terminal include 14 bays for loading/unloading (of which one bay assigned for Dili Pilot Bus service) as well as 14 layover bays (all bays are assumed to be able to accommodate 12m conventional bus to future proof the terminal facility/sizing in the long-term). Enhanced passenger facilities will be provided for better service/travel experience (such as covered waiting areas, kiosk/retail, toilet, office) as well as access-for-all facilities (such as lighting, tactile paving, curb ramps). Furthermore, climate adaptation measures (i.e., retention pond, rainwater storage, stormwater drainage) are proposed to strengthen the resilience of the facility against climate change impacts.
- **Pedestrian Crossings** – Enhancement of walk journeys to bus stops is an essential element to create an attractive, convenient, and safe Dili Pilot Bus service that meets the needs of users of all abilities. Pedestrian improvements (including sidewalks, streetlights, trees, signage, etc.) are proposed around all bus stops. In terms of sidewalks, additional 10m sidewalks improvements on both sides of the bus stops are assumed (thus total 20m sidewalk improvements at each bus stop). In addition, crossing improvements (including crosswalk, curb ramps, tactile paving, etc.) are proposed at 39 locations along the corridor. Lastly, based on an inventory of existing signalized locations, 15 locations are identified for pedestrian signal improvements along the corridor.
- **Depot** – A depot is a bus facility where several key activities for bus operations and maintenance take place including overnight storage, washing/cleaning, maintenance, etc. The depot size of Dili Pilot Bus is estimated at 2,200m<sup>2</sup> and can accommodate ~12 buses (including 10% spare and 20% future margin). The depot area ratio per bus (based on the total fleet size per total depot area) is 183m<sup>2</sup> – which is in the ballpark of the recommended bus-to-depot size for small-sized depot (i.e., 165-200m<sup>2</sup> for a depot with less than 80 buses) based on international bus depot design guidelines.<sup>44</sup>
- **Other Innovative Measures** – Innovative measures such as intelligent transport system (ITS) are key to helping the bus system operate efficiently and effectively, while creating an attractive and convenient passenger experience. A number of ITS components are proposed for Dili Pilot Bus

including on-board bus technology, passenger information system (such as panels) at select bus stops, back-end system, etc. Other ITS components such as automatic fare collection system (AFCS), transit signal priority (TSP), and other management related ITS items (such as management information system, contract management system, inventory management, etc.) are not considered in this pilot bus study.<sup>45</sup>

## 10.2 Supporting Program#2: Public Transport Fare and Fare Structure Modelling

### 10.2.1 Background

In parallel with the refinement of the microlet service network and introduction of a pilot bus scheme, there is also a need to set-up more rigorous fare structures for public transport services by undertaking high-level financing modeling and scenario analyses of the proposed pilot bus system and underlying microlet and other public transport services in Dili. Currently there is no formal ticketing/fare system in Timor-Leste. Setting up transparent and effective fare schemes can attract potential users from various social and geographics groups, while contributing to the revenue stream that transport operators can rely on. Such fare schemes need to be considered for various factors including affordability, conditions of vehicles, requirements for subsidy (if any), payment media, payment validation, etc. Thus, the focus of this scope of work includes assessment of the fare scheme and structure for public transport including consideration of fare setting, revenue schemes, institutional arrangements, financial implications, etc. As part of this study, an institutional survey was sent to the MOTC and National Directorate of Land Transport of Timor-Leste (DNLT) to provide official clarifications regarding regulations/policies, fare setting and structure, subsidy, and fare collection.

### 10.2.2 Key Findings

The findings highlight that the existing system – rooted in outdated regulations, manual cash collection, and informal operator arrangements – poses significant challenges to operational efficiency, financial sustainability, and equitable access. Without reform, the system will continue to struggle with fare leakage, service unreliability, and social inclusion, especially among disadvantaged groups. The current fare regime does not provide the legal, institutional, or operational structure necessary for a reliable and accountable public transport service. Addressing these issues requires integrated interventions across policy, technology, business models, and institutional governance.

Drawing from successful models in Fiji and Jakarta, this paper recommended a clear roadmap for modernization, anchored by a hybrid fare collection system, business model restructuring, revised fare policy, and legal-institutional reforms. These reforms are not merely technical in nature – they are essential to achieving inclusive growth of the country, improving institutional credibility, and advancing climate resilient and digital transformation objectives. The following conclusions and recommendations are drawn from the assessment:

- **Adopt a Hybrid Fare Collection Model** – Implementing digital fare collection on Dili’s busiest microlet route offers a pragmatic entry point for wider fare system reform in Timor-Leste. Leveraging existing electronic mobile payment platforms such as T-Pay and Mosan avoids costly development and benefits from their existing networks and regulatory approval. At the same time, retaining cash as a valid fare option is critical to inclusivity, especially for low-income and rural riders. A phased roll-out by mode and geographical areas will allow the system to mature before it is extended to the wider populace/regions, ultimately improving transparency, financial sustainability and service quality across Timor-Leste’s public transport network.
- **Establish a Central Fare System Operator** – Appoint a single entity through a transparent tender process to manage the fare system’s operations, maintenance, and service quality. The operator should be held accountable through a formal service contract and government oversight.

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<sup>45</sup> Detailed assessment is required to understand operational requirements, specifications, and local needs/opportunities for such ITS systems.

- **Restructure the Business Model** – Transition from the current revenue-linked model to a service contract framework. Depending on the availability of public subsidies, either a net-cost or gross-cost contract should be adopted to align operator incentives with service quality.
- **Revisit the Fare Scale** – The current fare of US\$0.25 per ride, in place since 2015, is outdated and insufficient to cover rising operating costs. A phased fare adjustment, guided by a formal mechanism, is necessary to ensure financial viability while maintaining affordability.
- **Retain Flat Fare Structure in the Short Term** – While distance-based and zonal fares offer better alignment with service usage, the flat fare model should be maintained initially due to its simplicity and ease of implementation. Interchange discounts can be introduced to improve affordability for multi-leg journeys.
- **Implement Fare Adjustment Mechanism** – Establish a structured, transparent process for periodic fare reviews based on fuel prices, inflation, operating costs, and service quality. The Fare Adjustment Mechanism (FAM) should include affordability safeguards for vulnerable groups.
- **Expand Fare Concessions** – Establish a formal subsidy and concession scheme beyond students to include the elderly, people with disabilities, and low-income users. These groups should be identified through verified eligibility and reimbursed through public budget allocations.
- **Strengthen Legal and Regulatory Framework** – Enact new ministerial regulations or laws to authorize digital payment systems, define enforcement mechanisms, and regulate contractual fare operations. Legal clarity is essential for enforcement and long-term sustainability.
- **Clarify Institutional Roles** – Until the proposed LTA is operational, DNTT should lead fare system implementation, supported by MOTC and other relevant agencies. Clear coordination mechanisms are essential for effective governance.

### 10.3 Supporting Program#3: Traffic Management Study to Improve Public Transport Operations

#### 10.3.1 Background

Currently, microlets and other public transport services load and unload passengers at non-designated areas. This practice has detrimental impacts on traffic flow and congestion (with vehicles queuing up to load/unload passengers as well as racing to capture passengers), as well as pedestrian and passenger safety. In addition, vehicles are often observed illegally parking in public transport loading/unloading zones, as well as on sidewalks, blocking the path for pedestrians. Enforcement of traffic regulations rules is limited. Lastly, traffic flow on main corridors in peak hours is often heavily congested due to the limited provision of traffic signals (i.e., quantity and spatial coverage of traffic signals across the urban road network in Dili) as well as the underlying one-way road network in downtown Dili (with the 2024 PTMP identifying key bottleneck areas including those related to sudden lane drops/changes, directional changes, and one-way streets – all creating significant congestion and circuitous/inefficient public transport routing). Combined, these elements impact reliability and convenience of the current public transport system and may impact any refined/improved systems planned for the future.

Against this backdrop, this study aims to conduct a comprehensive assessment of traffic and parking operations along the selected pilot bus corridor in Dili (refer to the Working Paper#1: Pilot Bus Study), then formulate improvement measures to reduce parking conflicts as well as mitigate traffic delays incurred by public transport (this may include removing or relocating curbside parking, enhancing management of curbside parking and loading zones, as well as modifying street circulation and direction of flow) – paving the way for public transport to flourish by reducing traffic-related impacts and conflicts that slow down the current system and make public transport slow and unreliable.

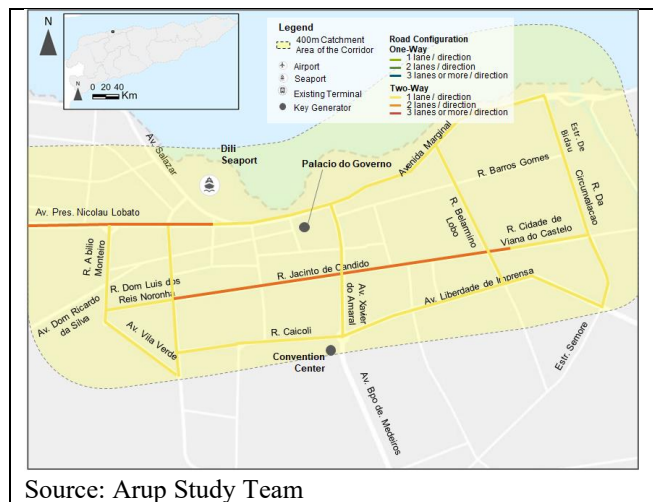
#### 10.3.2 Key Findings

Based on the comprehensive review/assessment of road/traffic infrastructure (supply-side), traffic assessment (demand-side), and parking assessment, we've identified key issues and bottlenecks that impact safe and

efficient traffic operation and management (in particular from the perspective of public transport operation) – which are used as key inputs to come up with improvement strategies/plans as summarized below:

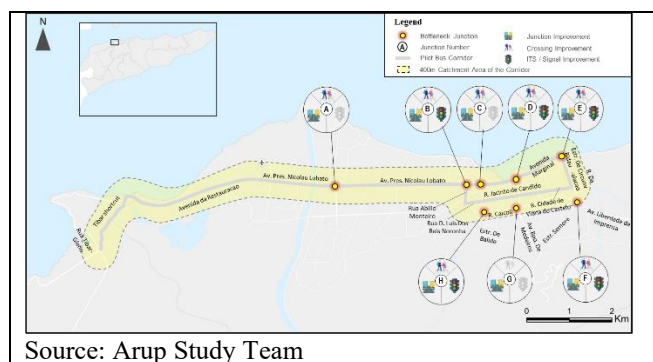
- **Goals and Strategies** – The overarching goal/objective of traffic/parking management is to create a safe and efficient road/street environment that enhances the travel experience for residents/visitors and ensures convenient access for all. This goal is supported by three strategies as follows:
  - **Strategy#1: Road Configuration Optimization** – Establish a coherent mix of one/two-way roads in the city center to allow more optimal and efficient routing for public transport and private vehicles and reduce the need of making detours to reach destinations at shortest time possible.
  - **Strategy#2: Junction & Crossing Improvement** – Improve junctions to manage efficient vehicle flows and create safe walk/crossing environment to enhance pedestrian safety supported by latest technologies (including modernization of ITS to optimize efficiency and effectiveness of signals).
  - **Strategy#3: Parking Management and Enforcement** – Enhance both on-street and off-street parking facilities to reduce the pressure on roadside parking and minimize illegal parking ensuring clear pathways for public transport, vehicles and pedestrians. At the same time, imposing strict enforcement is essential to restore a favorable environment for public transport as well as sidewalks for their intended purpose.

- **Strategy#1: Road Configuration Optimization** – Some 10km of one-way roads along the major corridors are proposed to be modified to two-way operation (i.e., one-way, two-lane roads into two-way, one-lane road; one-way, three lane road into two-way, two-lane roads) considering road configuration and ROW. The total length of all lanes increased by some 2km from about 22.4km to about 24.6km by adding additional lanes to increase roadway capacity for all vehicles including public transport.



**Figure 10-2: Proposed Road Configuration**

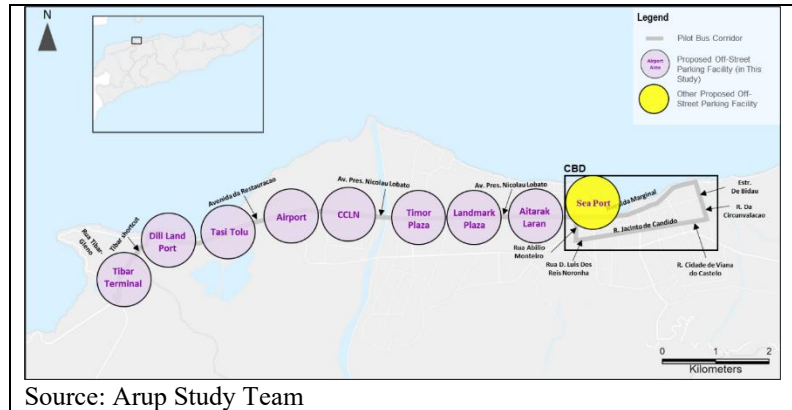
- **Strategy#2: Junction & Crossing Improvement** – Some eight junctions are identified for various improvements including junction improvements at eight locations, crossing improvements at seven locations, as well as signalization improvements at four locations. Junction improvements include road surface pavement and road lane markings to improve channelization of vehicular lanes, etc. to enhance efficient and safe traffic movement at junction and improve visibility of lanes for safe driving. Crossing improvements include zebra crossings, curbs/ramps, as well as tactile pavement to enhance the safety and convenience of pedestrians (including disadvantaged groups) when crossing the junctions. Signalization improvements include provision of signals at existing unsignalized locations to improve efficiency and effectiveness of all vehicles including public transport.



**Figure 10-3: Proposed Junction Improvements**

- **Strategy#3: Parking Management and Enforcement**

– Two types of parking facility improvements are proposed based on the review of existing parking conditions: (i) on-street parking facility, which aim is to enhance on-street parking management leveraging existing on-street parking spots (mainly within CBD) by introducing modern parking management technologies; and (ii) off-street parking facility, which aim is to reduce illegal on-street parking by developing new off-street parking facilities along major roads served by public transport (outside CBD). Key improvements include:



**Figure 10-4: Proposed Off-Street Parking**

- **On-Street Parking Facility** – The key issue to parking within the CBD in Dili is absence of parking space management as this is currently handed by on-site staff (hired by municipality) who hands a ticket to users and collects fees manually at irregular times (without monitoring system and enforcement mechanisms). To overcome parking management issues in Dili, it is suggested to install parking meters to better manage and control existing on-street parking spaces (assumed to install one parking meter for every two spaces). Therefore, a total of 380 parking meters are proposed to cover existing parking spaces of 759.
- **Off-Street Parking Facility** – Development of off-street parking facilities is necessary to accommodate some 400 parking spaces along the major east-west corridor in Dili (i.e., Ave. Pres. Nicolau Lobato). A total of eight parking lots are proposed, with a capacity of 400 spaces (assuming 50 per each lot). Each space is assumed around 18.8m<sup>2</sup> – assuming parking space of 12.5m<sup>2</sup> (based on 5m x 2.5m) and 50% additional space allocated for circulation and maneuvering area (or 6.25m<sup>2</sup>). This translates into a total area of 1,000m<sup>2</sup> per lot (each parking lot can be flexibly used to accommodate motorbikes and private vehicles, while decreasing the number of full-size automobile spaces).
- **Parking Enforcement** – A multi-faced approach that includes development of a parking strategy with parking restrictions, payment systems, technologies, and enforcement/management system will be required to create enabling conditions to improve parking enforcement. Such actions include developing parking strategies (including rationalizing parking rules, parking signages, etc. as well as potential adoption of technologies to support monitoring and enforcement), capacity building and training, and public awareness and engagement.

## 10.4 Supporting Program#4: Stringent Emission Standards for Public Transport Vehicles

### 10.4.1 Background

The 2024 PTMP envisions improving public transport in Timor-Leste by encouraging a mode shift to reduce the scale of emissions from transport to align with the country’s commitment to the Paris Agreement. Existing public transport in Dili includes 13 microlet routes with about 900 vehicles registered in the city as of 2023. According to the DNTT, nearly 41% of the total registered microlets are over 10 years old, with the average microlet age at 11.8 years – this advanced average age may impact emissions and road safety.<sup>46</sup> MOTC is keen to modernize the current fleet by replacing this fleet with cleaner, more emissions efficient vehicles (such as Euro 4/5 emission standards) or by transitioning to electric vehicles. However, such a transition would necessitate refinements to existing policies/regulations/standards on fleet procurement (including minimum

<sup>46</sup> Source: 2024 PTMP

standards), lifecycle cost analysis (including total cost of ownership between different types of bus models chosen), capacity building of local operators, maintenance requirements, procurement planning for replacing vehicles, etc. Against this backdrop, the focus of this activity is to understand potential for instituting more stringent emissions requirements for public transport services in Dili and elsewhere in the country.

#### 10.4.2 Key Finding

The major findings of this working paper are summarized as follows:

- **Existing Microlet Conditions** – A review of the existing microlet conditions focusing on Dili was conducted based on the 2025 microlet fleet data which identified key findings on the operating environment and fleet conditions of the Dili microlet including second-hand, old vehicles predominant in the public transport market, a large share of vehicles older than 15-20 years old (nearly 40% of the total fleet), and high competition and supply of microlet vehicles on lucrative routes.
- **Legal, Regulatory and Institutional Framework** – Based on a review of policy / regulations and institutional arrangements, several issues were identified including weak regulatory framework (such as limited inspection after entry of vehicles, lack of stringent emission standards), minimal monitoring and enforcement mechanism, and weak financial incentives for vehicle renewal / replacement. While there are some policies / mechanisms in place regarding vehicle inspection and time-bound requirements for new registrations and license renewals, the overall regulatory environment allows for a substantial number of older vehicles to remain in operation, posing challenges for safety, efficiency, and environmental sustainability within Dili's public transport system.
- **Best Practices** – Two case studies in Indonesia and Fiji were reviewed to identify key successful factors and lessons learned from their experiences in modernizing public transport system and improving monitoring and oversight over vehicle emission limits and efficiency in line with international standards. Each country provides valuable lessons for instituting more stringent emissions requirements for public transport services in Dili and elsewhere in the country including inclusion of emission standards in the existing framework, coordination efforts among multiple government agencies, service reforms, institutional capacity building, as well as financial incentives to create enabling conditions for decarbonization of public transport sector and reduction of emissions.
- **Stringent Emission Standards Roadmap & Action Plans** – The proposed actions span six key components: (A) Legal and Regulatory Framework, (B) Institutional Capacity and Enforcement, (C) Financial Incentives, and (D) Other including Fuel, Service Reform, and Public Awareness. Each indicative action is structured to be practical, time-bound, and implementable, with clear roles assigned to relevant government entities. The timeframe for actions is set as follows: short-term (1-2 years), medium-term (3-5 years), and long-term (5+ years). The plan includes the development of a national low-emission transport strategy, amendments to relevant vehicle/import regulations, establishment of vehicle age and emission limits, creation of inspection and data systems, and the introduction of financial incentives such as loan/grant, donor support programs, etc.
- **Prioritization Strategies and Potential Microlet Replacement** – A two-tier approach in identifying priority routes/vehicles for potential replacement of existing microlet vehicles with newer models (such as Euro 4) was presented based on the assumption that private operators will be responsible for renewal of microlet vehicles with support from the government (such as financial incentives, etc.). Case studies demonstrated that replacement programs should be done in phases with the initial phase targeting at 10+ % of eligible vehicles to minimize service disruptions to microlet operations. Some 99 existing microlet vehicles aged over 21 years across the network were proposed for the initial replacement once the stringent emissions standards (based on the above roadmap) are in place to guide such vehicle transition towards cleaner public transport system.
- **Reallocation of Old Retired Vehicles to Underserved Regions** – As part of the broader strategy to reduce transport emissions in Dili, the phasing out of older public transport vehicles is a key priority. However, in recognition of the limited transport services available in rural areas, the government may consider reallocating some of these retired vehicles to underserved regions as a short-term measure. While this approach is not ideal from an environmental standpoint, it may be necessary due to economic constraints and the immediate mobility needs of rural populations. This temporary reallocation could also serve as a transitional solution for operators whose vehicles are being replaced

in Dili, allowing them to continue providing services while the national fleet upgrade progresses. To ensure long-term sustainability, this strategy should be accompanied by a clear roadmap for eventual fleet modernization across all regions, including rural and peri-urban areas.

- **Preliminary GHG Emissions Assessment** – Preliminary GHG emission reductions were assessed to estimate potential reductions in GHG emissions due to vehicle renewal from the current microlet (assumed Euro 2) to a newer model (Euro 4). At Dili’s microlet network level, the microlet fleet currently generates about 4,500 tons of GHG emissions. By replacing 10% of older fleet to newer models, it is estimated that some 103 tons of GHG emissions can be saved (or about 2% reduction in the current/base emission level).

## 10.5 Supporting Program#5: Hybrid Courier Service Models

### 10.5.1 Background

Bus terminals in Dili located in the east, west and south of the capital function as gateways for rural communities that are home to some 60% of the population and key suppliers of agricultural products. Areas surrounding the bus terminals also are used by vendors to transfer and sell goods/products. Vehicles serving these terminals also transport both passengers and goods/products. Therefore, proposed public transport terminal enhancements may also be leveraged and could facilitate the introduction of “hybrid” services providing efficient, affordable transport of both people and commodities.

Therefore, the intention of this study is to identify opportunities for hybrid courier services (i.e., transport services carrying both passengers and logistics goods which are often observed in rural areas) and furthermore potential physical implications on the terminal designs, as some segregation of these activities can make the facility more efficient and safer to operate, while generating revenue potential from non-public transport services such as renting spaces for logistic hubs.

### 10.5.2 Key Findings

The major findings from the existing conditions of goods transport and logistics, a review of policies/regulations, and best practices on hybrid passenger-goods service are summarized as follows:

- **Current Logistics Operating Conditions** – Preliminary surveys reveal informal hybrid transport operations already widespread in the country (in particular around markets in Dili), with vendors traveling from distant municipalities (Baucau, Ainaro, Maliana) carrying agricultural produce and parcels using *anggunas* and other passenger services. This indicates that hybrid passenger–goods transport is not a new behavior; rather, it is an existing system that requires risk controls, service discipline, and basic facilities to become safer and more reliable.
- **Support for Regulated Courier Services Among Existing Vendors** – A majority of interviewed vendors expressed support for formalized hybrid courier services, indicating strong market demand for regulated passenger-cargo integration. Additionally, a majority of vendors are willing to pay a modest fee (US\$1–2 per day) for secure market space, implying that a formalized hybrid service with proper terminal facilities could be sustainable if fees are affordable.
- **Infrastructure Gaps** – Existing terminals and roads adjacent to the markets lack dedicated goods-handling facilities, standardized cargo tariffs, and safety protocols for mixed passenger-freight operations. This contributes to operational inefficiency, congestion, and safety risks – particularly where goods are loaded informally on street side or mixed unsafely with passengers.
- **Regulatory Framework** – The legal baseline exists but requires operational rules. Decree-Law No. 2/2003 distinguishes passenger, goods, and mixed transport in principle. However, hybrid operations require implementing provisions that define cargo eligibility, safe storage, service standards, tariffs, liability, and enforcement procedures. The revised Action Plan therefore strengthens the short-term focus on a hybrid vehicle safety and cargo eligibility regulation and complementary service protocols.
- **International Precedents** – Fiji’s Land Transport Authority successfully regulates “carriers” through dedicated vehicle classifications, route permits, and fare controls that balance passenger affordability with operator viability. Indonesia’s *angkot* system demonstrates effective cross-subsidy mechanisms

where cargo revenues support passenger services on remote routes, while that of China illustrates benefits of setting up hybrid passenger-cargo operation sites at relevant terminals, equipped with dedicated cargo handling areas along with spaces for marketing/retail activities to generate potential revenue opportunities.

Three hybrid courier service models are outlined below (with each model leveraging current operating conditions and scalable nationwide):

- **Model 1: Intercity Bus Courier Integration** formalizes terminal-to-terminal parcels and approved goods carriage on intercity passenger services, prioritizing Dili-to-municipality movements. It emphasizes designated cargo space, terminal-based handling, transparent tariffs, and safe storage of goods so that loads cannot slide, tip, or fall during travel, consistent with international cargo securing principles.
- **Model 2: Urban Microlet Courier Service** is deliberately constrained to protect passenger reliability. It is designed as stop-to-stop only, limited to small parcels, and restricted to terminals and designated exchange stops, with pilots focusing on off-peak and peripheral corridors. This ensures to prevent ad hoc parcel drop-offs that may undermine schedules and worsen reliability and dwell time in urban areas.
- **Model 3: Rural Anggona Integration** targets the Dili-bound agricultural produce flow that already exists, and it captures efficiency gains by organizing return-trip backhaul from Dili to rural areas. This model strengthens rural access while improving operator viability by using existing capacity more efficiently.

The proposed actions span six key components: (A) Legal and Regulatory Framework, (B) Infrastructure, (C) Financial Mechanisms, (D) Operation and Services, and (E) Capacity Building. Each indicative action is structured to be practical, time-bound, and implementable, with clear roles assigned to relevant government entities. The timeframe for actions is set as follows:

- **Short-Term Actions (1-2 Years)** prioritize legal and operational readiness, such as establishing guiding policy for hybrid services, introducing the hybrid service category and route permits, and implementing safety and cargo eligibility rules and service protocols. Short-term institutional actions also include inter-agency coordination and training for drivers and terminal staff.
- **Medium-Term Actions (3-5 Years)** focus on launching pilot services on key corridors (such as Dili-Baucau), constructing dedicated terminal infrastructure including cargo handling bays, loading zones, and passenger safety features, establish a hybrid fleet development fund providing financial incentives for vehicle upgrades and operator participation, and coordinating terminal-transport integration initiatives to ensure seamless passenger transfers and cargo consolidation at terminals.
- **Long-Term Actions (5+ Years)** focus on completing national network expansion, integrating technology platforms enabling seamless booking, tracking, and payment systems, and scaling infrastructure investments to support comprehensive hybrid operations at selected terminals, as well as developing a tracking system to monitor hybrid service performance.

## 10.6 Supporting Program#6: Microlet Operation Framework

### 10.6.1 Background

The public transport sector is largely informal with many individual operators and drivers operating public transport services in Timor-Leste. Beyond licensing and route allocation, National Directorate of Land Transport (DNLT), a government body overseeing land transport within the Ministry of Transport and Communications (MOTC), plays a limited role in the oversight, monitoring, evaluation, and enforcement of public transport service operations. This situation creates key impediments to efficient and attractive public transport, impacting schedule adherence, on-time performance, in-vehicle comfort, safety of passengers, as well as maintenance and enforcement.

Recent efforts to better regulate the public transport landscape include establishing a Land Transport Authority (LTA) to oversee and manage the public transport system (as of mid-2025, the LTA has yet to be established).

Along with public sector reforms, formalization of operator association could be an initial steppingstone to better regulation, management, and monitoring of the public transport network. Instead of negotiating with multiple individual operators and drivers, the government can deal/negotiate with a smaller subset of associations, which can represent the interests of the larger populace of operators and drivers. Association decisions (on behalf of these parties) are to be complied with by members of the association – this could include stricter driver or license requirements, driving standards, vehicle maintenance standards, vehicle operating protocol (i.e., stop only at designated stops and not at non-designated locations), integrated and coordinated fare schemes, marketing, etc.

As such, the focus of this scope is on how to best formulate operator associations to ensure coordinated operations and maintenances, allowing for collective bargaining, contracting and service level agreements (i.e., incentives and penalties), and the pooling of resources for the benefits of its members – which will ultimately lead to improved service quality and profitability of public transport services.

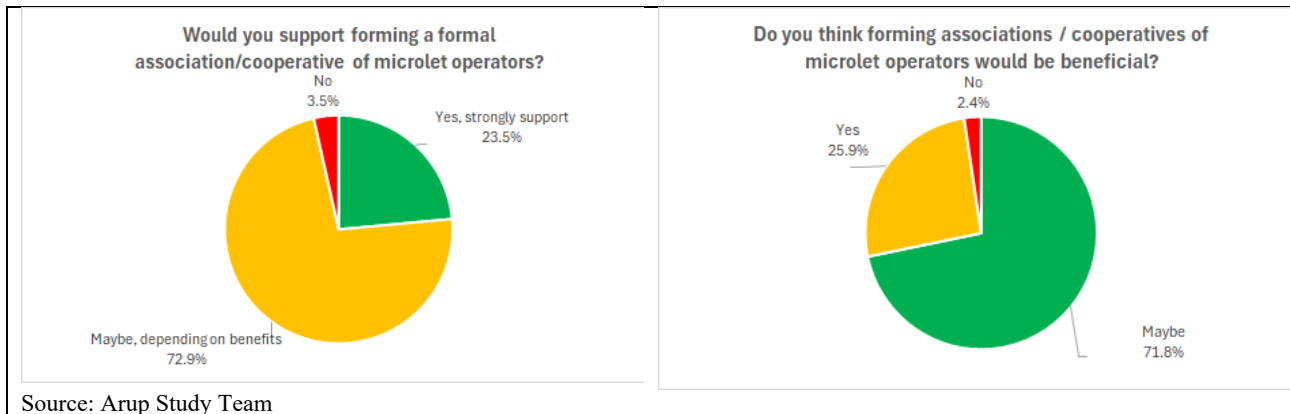
### 10.6.2 Key Findings

Key findings are as follows:

- **Current Sector Challenges** – The current microlet sector is highly fragmented, informally managed, and constrained by minimal government oversight. Individual operators and drivers face unstable incomes, weak maintenance regimes, and unsafe, uncoordinated operations that undermine the overall quality and reliability of microlet services in Dili.
- **Institutional and Legal Gaps** – The review of the legal and institutional framework highlighted that, despite the existence of foundational legislation (such as Decree Law 2/2003), implementation remains limited. The DNTT currently oversees licensing and inspection functions but lacks sufficient capacity for planning, monitoring, and enforcement. Establishment of an LTA is foreseen in government policy, but it has not yet been realized. As such, strengthening institutional capacity within MOTC/DNTT in the short term is critical to enable effective regulation and support sector formalization.
- **Best Practices** – The international case studies from Indonesia, Fiji, and Philippines provided valuable insights into how informal transport sectors have been reorganized elsewhere. Jakarta’s angkot integration demonstrated the importance of government-supported cooperatives and service contracts; Fiji’s voluntary associations showed how operator dialogue and incentives can improve compliance; and the Philippines’ jeepney modernization highlighted the risks of overly rapid, mandatory consolidation without sufficient financial or institutional support. These lessons underscore the need for a phased, adaptive reform process tailored to local realities.
- **Microlet Association Models** – Based on these lessons, three institutional models for microlet operations were developed and assessed: (i) Voluntary Association with Government Incentives; (ii) Mandatory Cooperative Scheme with Service Contracts; and (iii) Hybrid Association combining voluntary association and gradual contractual formalization. The MCA concluded that the Hybrid Association (Model#3) provides the most balanced and realistic approach – achieving meaningful service improvements while remaining financially and institutionally feasible. It allows MOTC and DNTT to formalize operations incrementally, with early focus on voluntary organization, training, and simple performance agreements, and later evolution toward route-based gross-cost contracts as digital fare systems and institutional capacities mature.
- **Operator’s Appetite and Perceptions Towards Associations** – Approximately 10% of existing microlet operators in Dili were interviewed to assess the appetite and willingness to support forming operator associations, as well as concerns and types of assistance that may influence decisions to join future associations. A combined 96.5% support or would consider supporting formation of an association/cooperative (20 strongly; 62 maybe; 3 no). Similarly, 97.6% believe associations would be beneficial or potentially beneficial (22 yes; 61 maybe; 2 no). This indicates that most operators are open to associations if design features address their concerns.<sup>47</sup>

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<sup>47</sup> Note: The high proportion of “maybe” responses in the operators’ appetite/perception towards associations suggest conditional openness rather than outright opposition. The “maybe” responses are strongly associated with concerns around trust and governance – notably lack of trust among operators



**Figure 10-5: Operator's Appetite and Perceptions Towards Association**

- The phasing plan for the proposed Hybrid Association model comprises three stages:
  - **Phase 1 (Year 1-2): Laying the Foundation** – The first phase focuses on creating an enabling legal and institutional framework to recognize operator associations and allow service contracting. It includes stakeholder engagement and capacity building through workshops and training on cooperative governance and safety. Pilot associations will be formed on lower-risk routes (prioritizing routes with limited overlap with the pilot bus corridor, ageing fleets, and high competition pressure) with incentives such as priority license renewals and access to microcredit. Service improvements like scheduled departures and designated stops will be tested, while technology procurement such as e-ticketing and GPS is initiated for future deployment.
  - **Phase 2 (Year 3–5): Scaling and Mixed Contracting** – The second phase expands associations and introduces mandatory cooperatives on other selected priority corridors, coupled with gross-cost service contracts and clear KPIs. Electronic fare collection systems will be deployed to improve transparency and data availability. Fleet renewal incentives, including low-interest loans and grants, will be tied to cooperative participation and performance. Monitoring and enforcement will be strengthened using GPS data and inspections. A subsidy framework will be developed to fund service contracts and maintain fare affordability.
  - **Phase 3 (Year 5+): Full Formalization and Integration** – The final phase consolidates smaller associations into zonal cooperatives to achieve economies of scale and simplify contract management. All routes transition to gross-cost service contracts, with standardized service frequencies and branding. A dedicated authority assumes responsibility for planning, contracting, and monitoring. Microlet services are integrated with broader bus services through common ticketing and coordinated schedules, while financial sustainability is ensured through fare adjustments, subsidies, and alternative revenue sources.
  - **Government Support Mechanisms** – Throughout all phases, government involvement is critical. Key actions include regulatory reform to establish the legal basis for associations and service contracting, an incentive framework offering tax breaks and fuel subsidies, capacity building for operators and officials, mobilization of funding for modernization and technology, and robust monitoring and enforcement through data-driven inspections and compliance mechanisms.

(77.4% of “maybe” respondents) and risk of poor leadership/management (64.5%) – and with a desire for enabling measures such as legal recognition/formal registration (90.3%) and targeted financial support (58.1%). These findings indicate that (i) many operators may support association formation in principle, but will only commit once governance arrangements are credible, transparent, and demonstrably fair; and (ii) operators are seeking safeguards that reduce uncertainty and protect them from financial impact due to associations. As such, additional stakeholder engagement is required, with drivers and owners actively involved in shaping governance rules, accountability mechanisms, and a phased implementation approach to build trust and demonstrate benefits before implementation.

# 11. Indicative Costs and Revenues

## 11.1 Overview

This section presents indicative, order-of-magnitude cost and revenue estimates for the proposed Timor-Leste Public Transport Project. The estimates cover capital expenditure (CAPEX), operating and maintenance costs (OPEX), and indicative revenue streams associated with bus terminals, on-street interchanges, and selected supporting public transport programs. These inputs will inform investment decisions, financial viability assessment, economic assessment, and procurement. Final costs arrangements will be confirmed during detailed engineering design (DED) and subsequent procurement stages.

## 11.2 Indicative Capital Costs by Component

Indicative capital cost estimates are prepared for each project component based on preliminary facility layouts, with unit rates derived from local estimates as well as benchmarking comparable studies in the region. All capital costs are expressed in 2025 constant prices and include an allowance for physical contingencies (i.e., 20%) to reflect uncertainties at the feasibility study stage. Capital cost estimates for supporting public transport reform programs are indicative only, as these components are assessed at a strategic or pre-feasibility level and will require further refinement.

### 11.2.1 Bus Terminal & On-Street Interchange

Capital costs for bus facilities (i.e., bus terminals, on-street interchanges) include various passenger facilities and amenities defined as follows:

- **Bus Terminal** – includes terminal facility roof, concrete bus bays (assumed for a 9m bus to accommodate actual buses), drop-off areas, parking areas, waiting and queuing areas (with seating), pavement markings, wayfinding signages, ticket and fare collection booth, retail and kiosk, security office, operation office, administration office, air conditioning (inside the offices), fans at waiting areas, toilets, lighting, tactile paving, circulation areas, utility removal and relocation, as well as other additional works (including site formation, utility connections+, drainage, mechanical and electrical works). Besides bus facilities, innovative measures (such as ITS) and climate adaptation measures (i.e., retention pond, rainwater storage, stormwater drainage, solar panel) are also proposed to future proof facilities and create an innovative and attractive bus terminal for Timorese.
- **On-Street Interchange** – includes bus shelter (enhanced 6m shelter), concrete bus bays (assumed for a 9m bus), sidewalk improvement, streetlights, trees, utility poles, tactile paving, signage, additional sidewalk improvement on each side of bus stop (to improve access to bus stops), as well as other additional works (including site cleaning, drainage, etc.). Similarly, climate adaptation measures (i.e., stormwater drainage, solar panel) are proposed to future proof facilities against climate change events.

Indicative cost estimates for the priority bus facilities with the unit cost of each element and assumptions are presented in the table below. The size of each facility site is informed by the facility schemes and preliminary design from **Section 3.2** to **Section 3.11**. Key findings are as follows:

- The total cost for all ten facility sites is about US\$18.4 million, which includes the construction cost for bus terminal/on-street interchange, cost for supporting programs and contingency. Of this, the total capital cost for all ten facility sites is about US\$14.9 million (including bus facilities at terminal/on-street interchange, ITS elements, climate resilient facilities). Of the selected ten sites, Tibar Terminal is the most expensive site accounting for about US\$5.6 million (37.8%), followed by Hera Terminal at US\$2.6 million (17.5%), Manleuana Terminal at US\$2.4 million (16.2%), Aldeia Samalakuliba Terminal at US\$2.3 million (15.3%), and Becora Terminal at US\$1.4 million (9.6%). On-street interchange sites are less expensive items with Dili Convention Center and other four regional sites including Maliana, Suai, Lospalos and Viqueque each accounting for some 0.1 million (0.7%) of the total capital cost estimates.
- The cost for other soft components including consulting service cost is about US\$0.2 million, capacity building cost and social development program cost is about US\$0.1 million. Contingency is assumed as 20% of the total cost of construction cost, about US\$3.1 million.

**Table 11-1: Indicative Capital Costs for Bus Facilities**

#	1	2	3	4	5	6	7	8	9	10		
Site	Dili Convention Center	Becora Terminal	Tibar Terminal	Manleuana Terminal	Hera Terminal	Aldeia Samalakuliba Terminal	Maliana Market	Suai Market	Lospalos Bemoris	Viqueque City Center		
Facility Type	On-Street Interchange	Bus Terminal	Bus Terminal	Bus Terminal	Bus Terminal	Bus Terminal	On-Street Interchange	On-Street Interchange	On-Street Interchange	On-Street Interchange	Total	
Cost Item	US\$	US\$	US\$	US\$	US\$	US\$	US\$	US\$	US\$	US\$	US\$	
1	Bus Facilities at Terminal	0	1,037,737	3,646,854	1,679,422	1,662,173	1,506,582	0	0	0	0	9,532,768
2	ITS at Terminal	0	182,734	829,228	334,404	364,086	311,724	0	0	0	0	2,022,176
3	Climate Resilient Facilities at Terminal	0	217,300	1,163,900	409,800	590,300	457,900	0	0	0	0	2,839,200
4	Bus Facilities at On-Street Interchange	63,527	0	0	0	0	0	63,527	63,527	63,527	63,527	317,635
5	ITS at On-Street Interchange	0	0	0	0	0	0	0	0	0	0	0
6	Climate Resilient Facilities at On-Street Interchange	41,600	0	0	0	0	0	41,600	41,600	41,600	41,600	208,000
	Sub-Total	<b>105,127</b>	<b>1,437,771</b>	<b>5,639,982</b>	<b>2,423,626</b>	<b>2,616,559</b>	<b>2,276,206</b>	<b>105,127</b>	<b>105,127</b>	<b>105,127</b>	<b>105,127</b>	<b>14,919,779</b>
7	Consulting Service	This cost item is provided only for the total cost (not individual site-level cost)										200,000
8	Capacity Building	This cost item is provided only for the total cost (not individual site-level cost)										100,000
9	Social Development Program	This cost item is provided only for the total cost (not individual site-level cost)										100,000
	<b>Sub-Total Cost with Other Supporting Components</b>	This cost item is provided only for the total cost (not individual site-level cost)										<b>15,319,779</b>
10	Contingency (20%)	This cost item is provided only for the total cost (not individual site-level cost)										3,063,956
	<b>Gran Total with Contingency</b>											<b>18,383,735</b>
	<b>Gran Total with Contingency (Rounded to Nearest Thousand)</b>											<b>18,384,000</b>

### 11.2.2 Supporting Program#1: Dili Pilot Bus Project

Based on the proposed schemes in Section 10.1, the total capital cost for the pilot bus project is estimated at about US\$12.4 million including bus fleet, bus stops, bus lanes, depot and ITS as shown in the table below.

**Table 11-2: Capex of Pilot Bus Project**

#	Cost Item <sup>A</sup>	Final Quantities	Unit	Unit Cost (US\$)	Total Cost (US\$)	Total Cost (US\$) by Component	Breakdown of Costs (%) Excluding Contingency	Notes
1	9m Bus	10	Bus	110,000	1,100,000	1,100,000	11.4%	Assume to be Euro 4/5 City Bus (including 5% customs duty, 2.5% sales tax, 30% excise tax applicable to vehicles value of over US\$50,000 according to Timor-Leste Customs Authority). Unit cost of 9m diesel bus is assumed to be US\$80,000 based on general market prices in the region.
2	Regular Shelter (3.0m)	13	number	1,700	22,100	689,100	7.1%	Local unit cost of a regular bus shelter 3m x 1.8m
3	Enhanced Shelter (6.0m)	46	number	2,600	119,600			Local unit cost of an enhanced bus shelter 6m x 1.8m
4	Bus Shelter for Microlet Feeder Routes	322	number	1,700	547,400			Local unit cost of a regular bus shelter 3m x 1.8m
5	Bus Stops (Offline)	23	number	11,000	253,000	397,000	4.1%	Assumed one 12m concrete offline bus bay cost with 3m width including excavation, bay, markings, curb/gutter improvement (future proofing for larger conventional bus)
6	Bus Stops (Online)	36	number	4,000	144,000			Assumed one 12m concrete online bus space with 3m width including curb and gutter improvement (without bay) (Unit cost assumed to be 1/3 of the offline bus bay based on other similar bus project experiences in the region and localized to Dili)
7	Bus Lanes	7,196	m	300	2,158,800	2,158,800	22.4%	Cost includes pavement resurfacing of 3m bus lanes with curbs, color markings, signage, etc.
8	Pedestrian Improvements	59	number	5,800	342,200	478,700	5.0%	Costs include sidewalks, streetlight, trees, utilities, signage, etc.
9	Crossing Improvements	39	number	3,500	136,500			Costs include tactile paving, curb ramps, zebra crossing, signage, etc.
10	Depot	12	Per bus	160,000	1,920,000	1,920,000	19.9%	Assume to build a new depot to accommodate larger fleet (including bus fleet with 10% spare and 20% future expansion). Unit cost is per bus based on similar bus project experiences in the region and localized to Dili
11	ITS	1	lumpsum	2,900,000	2,900,000	2,900,000	30.1%	Cost includes on-board technology on bus fleet, selected bus stops, pedestrian signals, and back-end system
<b>Subtotal</b>					<b>9,643,600</b>	<b>9,643,600</b>	100.0%	
12	Consulting Service	1	lumpsum	500,000	500,000	500,000		Assumed cost for consulting services
13	Capacity Building	1	lumpsum	100,000	100,000	100,000		Assumed cost for capacity building
14	Social Development Program	1	lumpsum	100,000	100,000	100,000		Assumed cost for social development program
<b>Subtotal</b>					<b>10,343,600</b>	<b>10,343,600</b>		
15	Contingency	-	20%	%	2,068,720	2,068,720		
<b>Total</b>					<b>12,412,320</b>	<b>12,412,320</b>		
<b>Total (Rounded to Nearest Thousand)</b>					<b>12,413,000</b>	<b>12,413,000</b>		

Notes:  
<sup>A</sup> Land acquisition/resettlement costs are not included in this cost estimate as these require further assessment. Terminal costs are not included here as this is included in the Public Transport Terminal/Facility Feasibility Study. For reference, the cost for Tibar Terminal is estimated at US\$5.7 million.

### 11.2.3 Supporting Program#2: Public Transport Fare and Fare Structure Modelling

Based on the preliminary assessment in Section 10.2, further assessment on developing more detailed specifications of a fare collection system suitable to the context of Timor-Leste is essential based on best practices and successful experiences in comparable cities to Dili. As such, a lumpsum of US\$0.6million (with 20% contingency) is assumed for such consulting services in this cost estimate.

### 11.2.4 Supporting Program#3: Traffic Management Study to Improve Public Transport Operations

Based on the preliminary assessment in Section 10.3, the total cost for traffic improvement/management is estimated at US\$6.6 million, with a breakdown of each cost presented in the table below:

**Table 11-3: Cost Estimate for Traffic Improvement Measures**

Cost Item	Unit Cost (US\$)	Quantities	Unit	Total Cost (US\$)
<b>Road Improvement (1/2 Way Lane Modification)</b>				
Road Lane Upgrade (1 Lane 2 Way)	60	23,280	m	1,396,800
Road Lane Upgrade (2 Lane 2 Way)	60	11,400	m	684,000
<b>Junction Improvement</b>				
Junction Road Improvement (3-arm)	4,000	4	number	16,000
Junction Road Improvement (4-arm)	8,000	4	number	32,000
Crossing Facilities Improvement (3-arm)	10,000	4	number	40,000
Crossing Facilities Improvement (4-arm)	14,000	3	number	42,000
<b>Parking Meter</b>				
On-Street Parking Meter	600	380	number	228,000
Off-Street Parking Lot	92,000	8	number	736,000
<b>ITS</b>				
Intersection Signalization (3-arm)	144,000	3	number	432,000
Intersection Signalization (4-arm)	192,000	2	number	384,000
ITS System for City Level	1,000,000	1	lumpsum	1,000,000
Subtotal				4,990,800
Consulting Service	300,000	1	lumpsum	300,000
Capacity Building	100,000	1	lumpsum	100,000
Social Development Program	100,000	1	lumpsum	100,000
<b>Subtotal With Other Components</b>				<b>5,490,800</b>
Contingency	20%			1,098,160
<b>Total Cost With Contingency</b>				<b>6,588,960</b>
<b>Total Cost With Contingency (Rounded to Nearest Thousand)</b>				<b>6,589,000</b>

### 11.2.5 Supporting Program#4: Stringent Emission Standards for Public Transport Vehicles

Based on the preliminary assessment in Section 10.4, further assessment on developing framework/specifications of stringent emission standards suitable to the context of Timor-Leste is essential. As such, a lumpsum of US\$0.6million (with 20% contingency) is assumed for such consulting services in this cost estimate.

### 11.2.6 Supporting Program#5: Hybrid Courier Service Models

Based on the preliminary assessment in Section 10.5, the total cost for enhancing hybrid courier service is estimated at US\$1.2 million, with a breakdown of each cost presented in the table below:

**Table 11-4: Cost Estimate for Hybrid Courier Service**

Cost Item	Average Size per Site (m2)	Unit Cost (US\$)	Quantities	Unit	Total Cost by Type (US\$)
Gateway Storage Hub	300	450 (per m2)	3	m2	405,000
Regional Storage Hub	100	450 (per m2)	3	m2	135,000
Distribution	10	500 (per m2)	6	m2	30,000
<b>Subtotal</b>					<b>570,000</b>
Consulting Service	-	200,000	1	lumpsum	200,000
Capacity Building	-	100,000	1	lumpsum	100,000
Social Development Program	-	100,000	1	lumpsum	100,000
<b>Subtotal With Other Components</b>					<b>970,000</b>
Contingency	-	20%			194,000
<b>Total with Contingency</b>					<b>1,164,000</b>
<b>Total with Contingency (Rounded to Nearest Thousand)</b>					<b>1,164,000</b>

### 11.2.7 Supporting Program#6: Microlet Operation Framework

To support the transition of current individual operators/drivers to a more organized/coordinated microlet operation framework (including associations), a number of soft components are proposed based on the preliminary assessment in Section 10.6 – including institutional framework to develop microlet associations,

cooperate branding & marking plan, public outreach campaign, and social development program. The total cost of these soft components is estimated at about US\$0.6 million.

### 11.2.8 Total Project Cost

As presented in Table 11-5, the total project cost is about US\$40.4 million (including 20% contingency). The biggest ticket item is bus terminal & on-street interchange improvement at US\$18.4 million (45.4%), followed by pilot bus project at US\$12.4 million (30.9%), traffic management at US\$6.6 million (16.3%), and hybrid courier service model at US\$1.2 million (3.0%). Other three programs including public transport fare model, stringent emissions standards, and microlet operation framework cost US\$0.6 million each (1.5%).

**Table 11-5: Total Project Cost by Component**

#	Component	Total Cost – Unrounded (US\$) <sup>A</sup>	Total Cost (US\$) – Rounded to the Nearest Thousand <sup>A, B</sup>	%	Type of Improvements / Assumptions
1	Bus Facilities	18,383,735	18,384,000	45.4%	<ul style="list-style-type: none"> <li>5 bus terminals and 5 on-street interchanges with provision of innovative measures, access road/walk improvements, climate change facilities</li> <li>Cost includes bus terminal cost, consulting service (public outreach), capacity building, and social development program.</li> </ul>
2	Polit Bus Project	12,412,320	12,413,000	30.9%	<ul style="list-style-type: none"> <li>Proposed 25.6km round trip service with 59 bus stops</li> <li>10 buses (9m Euro 5 diesel city bus)</li> <li>1 depot to accommodate the fleet with ITS enhancement</li> <li>Cost includes bus system cost, consulting service, capacity building, and social development program.</li> </ul>
3	Public Transport Fare Model	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>Consulting services for developing specifications of fare collection system</li> <li>Cost includes consulting service (i.e., feasibility study)</li> </ul>
4	Traffic Management	6,588,960	6,589,000	16.3%	<ul style="list-style-type: none"> <li>Traffic circulation modifications &amp; ITS traffic enhancement</li> <li>Key intersection improvements (including signals &amp; crossings)</li> <li>On-street parking meter facilities, and off-street parking facilities</li> <li>Cost includes traffic/parking facilities cost, consulting service, capacity building, and social development program.</li> </ul>
5	Stringent Emission Standards	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>10% of existing microlet fleet in Dili (~90 vehicles) assumed to be replaced by more environmentally friendly vehicles (i.e., Euro 4/5 class)</li> <li>Cost includes consulting service (i.e., feasibility study)</li> </ul>
6	Hybrid Courier Service Model	1,164,000	1,164,000	3.0%	<ul style="list-style-type: none"> <li>Provision of logistics storage facilities including 3 gateway storage hub and 6 regional storage hub</li> <li>Cost includes storage facilities cost, consulting service (public outreach), capacity building, and social development program.</li> </ul>
7	Microlet Operation Framework	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>Consulting services to develop institutional framework</li> <li>Corporate branding, marketing, public outreach, social development program</li> </ul>
<b>Total</b>		<b>40,349,015</b>	<b>40,350,000</b>		

Notes:

<sup>A</sup> All cost items are inclusive of 20% contingency.

<sup>B</sup> The total cost in this table may not match with that of financial section (Section 12) due to rounding and that of economic section (Section 13) due to conversion factors used to generate the cost required for economic analysis.

### 11.3 Indicative Annualized O&M Costs

This section presents a summary of indicative annualized O&M costs by component in align with the capital cost items presented in Section 11.2.

#### 11.3.1 Bus Terminal & On-Street Interchange

Annualized O&M cost estimates for bus facilities (i.e., bus terminals and on-street interchanges) comprise of various elements including bus infrastructure O&M, ITS O&M, and other direct operating expenses (facility operation/management costs), and personnel cost. Key assumptions on O&M are summarized as follows:

**Table 11-6: O&M Cost Assumptions for Bus Terminal & On-Street Interchange**

#	Component	Assumptions
1	Bus Facilities O&M	<ul style="list-style-type: none"> <li>Bus facilities include bus terminal, shelter, bays, terminal operation offices, passenger waiting areas, etc.</li> </ul>

#	Component	Assumptions
		<ul style="list-style-type: none"> <li>Assumed to be 2% of capita cost</li> </ul>
2	ITS O&M	<ul style="list-style-type: none"> <li>Assumed to be 2% of capital cost of ITS</li> </ul>
3	Climate Resilient Facilities O&M	<ul style="list-style-type: none"> <li>Climate resilient facilities include retention pond, drainage, stormwater system, solar panel, etc.</li> <li>Assumed to be 2% of capital cost</li> </ul>
4	Other Direct Operating Expenses	<ul style="list-style-type: none"> <li>Other direct operating cost includes miscellaneous cost such as management, utility bills, etc.</li> <li>Assumed to be 5% of the total OPEX cost of bus facilities, ITS, and climate resilient facilities.</li> </ul>
5	Personnel	<ul style="list-style-type: none"> <li>Personnel cost is related to the size of facilities and number of bays provided at the facility as well as provision of offices.</li> <li>Assumed staff includes operation, technical maintenance, administrative, and management.</li> </ul>

Total O&M cost estimates by component are summarized in the table below. Of note, the total annualized O&M cost is about US\$0.67 million, with personnel cost accounting for US\$0.3 million (52.8%), followed by bus facilities O&M at about US\$0.2 million (29.7%), climate resilient facilities at about US\$0.06 million (9.2%), ITS O&M at about US\$0.04 (6.1%), and other direct operating expenses at US\$0.1 million (2.2%).

**Table 11-7: Annualized O&M Costs for Bus Terminal & On-Street Interchange**

#	Component	Annualized Cost (US\$)	Breakdown (%)	Notes
1	Bus Facilities O&M	197,009	29.7%	Assumed to be 2% of capital cost
2	ITS O&M	40,444	6.1%	Assumed to be 2% of capital cost
3	Climate Resilient Facilities O&M	60,944	9.2%	Assumed to be 2% of capital cost
4	Other Direct Operating Expenses	14,920	2.2%	Assumed to be 5% of OPEX cost of bus facilities, ITS, and climate resilient facilities
5	Personnel	350,900	52.8%	Estimated number of staff required for operation and management of bus facilities. See Appendix D for build-up cost estimates
<b>Total Annual O&amp;M Cost (US\$)</b>		<b>664,217</b>	<b>100.00%</b>	
<b>Total Annual O&amp;M Cost (US\$)</b>		<b>670,000</b>		-

### 11.3.2 Supporting Program#1: Dili Pilot Bus Project

Annualized O&M for the pilot bus is estimated at about US\$1.0 million including vehicle operating expenses, labor, and bus infrastructure and ITS O&M.

**Table 11-8: Annualized O&M Costs for Pilot Bus Project**

#	Component	Cost Item	Final Quantities	Unit	Unit Cost (US\$)	Total Cost (US\$)	Total Cost by Component (US\$)	Notes
1	Annual Bus Operation O&M	Vehicle-Related O&M	1	Lump Sum	339,685	339,685	732,991	Includes bus fuel cost, bus maintenance cost and bus registration/license cost
2		Bus-Related Personnel	1	Lump Sum	188,000	188,000		The bus-related personnel include driver, technical maintenance staff, operation staff, administration staff and management
3		Non-Bus Related O&M	1	Lump Sum	205,306	205,306		Includes cost for administration and casualty & liability
4	O&M for Bus Infrastructure	O&M for Bus Stops & Shelters	2%	%	-	22,000	162,000	Assumed as 2% of CAPEX <sup>A</sup>
5		O&M for Bus Lanes	2%	%	-	44,000		Assumed as 2% of CAPEX <sup>A</sup>
6		O&M for Depot	5%	%	-	96,000		Assumed as 5% of CAPEX <sup>A</sup>
7	O&M for ITS	O&M for ITS	5%	%	-	145,000	145,000	Assumed as 5% of CAPEX <sup>A</sup>
<b>Total</b>						<b>1,039,991</b>		
<b>Total (Rounded to Nearest Ten Thousand)</b>						<b>1,040,000</b>		

Notes:

<sup>A</sup> Annualized O&M costs for bus infrastructure and ITS are assumed as follows: bus stops/shelters (2% of capex), depot (5% of capex) and ITS (5% of CAPEX) based on regional experience and benchmarking of other similar projects.

### 11.3.3 Supporting Program#2: Public Transport Fare and Fare Structure Modelling

Consulting services are proposed in capex for this program. As such, no O&M cost is assumed at this stage.

### 11.3.4 Supporting Program#3: Traffic Management Study to Improve Public Transport Operations

Annualized O&M for traffic management is estimated at about US\$0.1 million, including O&M for road, junctions, parking facilities, as well as ITS elements.

**Table 11-9: Annualized O&M Costs for Traffic Management**

#	Cost Item	Ratio	Unit	Unit Cost (US\$)	Total Cost (US\$)	Notes
1	Road Improvement O&M	2%	%	-	41,616	Assumed as 2% of CAPEX <sup>A</sup>
2	Junction Improvement O&M	2%	%	-	2,600	Assumed as 2% of CAPEX <sup>A</sup>
3	Parking Facilities O&M	2%	%	-	19,280	Assumed as 2% of CAPEX <sup>A</sup>
4	ITS O&M	2%	%	-	36,320	Assumed as 2% of CAPEX <sup>A</sup>
<b>Total</b>					<b>99,816</b>	
<b>Total (Rounded to Nearest Ten Thousand)</b>					<b>100,000</b>	

Notes:

<sup>A</sup> Annualized O&M costs for civil items and ITS are assumed as 2% of capex based on regional experience and benchmarking of other similar projects.

### 11.3.5 Supporting Program#4: Stringent Emission Standards for Public Transport Vehicles

Consulting services are proposed in capex for this program. As such, no O&M cost is assumed at this stage.

### 11.3.6 Supporting Program#5: Hybrid Courier Service Models

Annualized O&M for traffic management is estimated at about US\$0.1 million, including O&M for road, junctions, parking facilities, as well as ITS elements.

**Table 11-10: Annualized O&M Costs for Traffic Management**

#	Cost Item	Ratio	Unit	Unit Cost (US\$)	Total Cost (US\$)	Notes
1	Courier Facilities O&M	2%	%	-	11,400	Assumed as 2% of CAPEX <sup>A</sup>
<b>Total</b>					<b>11,400</b>	

Notes:

<sup>A</sup> Annualized O&M costs for civil items is assumed as 2% of capex based on regional experience and benchmarking of other similar projects.

### 11.3.7 Supporting Program#6: Microlet Operation Framework

Consulting services are proposed in capex for this program. As such, no O&M cost is assumed at this stage.

## 11.4 Indicative Revenues

This section presents a summary of revenues estimated for (i) bus terminal operations and management based on the feasibility study; and (ii) other supporting public transport reform programs based on preliminary assessment (where applicable). Indicative revenue estimates are prepared to reflect potential system-level revenue generation from farebox and non-farebox sources, including passenger fares, kiosk and retail rentals, advertising, parking charges, and storage rentals associated with courier services.

Revenue projections are based on demand estimates from the 2024 Public Transport Master Plan and assume the implementation of organized terminal operations, enforcement of designated loading and parking arrangements, etc. These revenue estimates are indicative and non-guaranteed, and actual revenues will depend on policy decisions, service performance, and institutional effectiveness during implementation. The table below presents different types of revenues applicable to each component and assumptions used to estimate revenues (with detailed assumptions presented in Appendix E).

**Table 11-11: Type of Revenue Schemes**

Component <sup>A</sup>	Type of Revenues	Assumptions <sup>B</sup>
Bus Terminal & On-Street Interchange	Farebox Revenues (from Microlet Operations)	<ul style="list-style-type: none"> <li>Estimated based on yearly ridership forecast by route from the 2024 PTMP</li> <li>5% of fare revenues per year (based on the existing fare structure, i.e., US\$0.25/ride for adults and US\$0.15/ride for students) is assumed to be allocated to bus terminal O&amp;M (including entry fees)</li> </ul>
	Kiosk Rental at Terminal <sup>C, D</sup>	<ul style="list-style-type: none"> <li>Commercial space (3m x 3m) provided within the terminal assumed to be rented out to merchants at a daily rental fee of US\$2.0/day (rounded a daily minimum fee based on US\$6.0 per m<sup>2</sup> per month).</li> </ul>

Component <sup>A</sup>	Type of Revenues	Assumptions <sup>B</sup>
	Advertisement at Terminal	<ul style="list-style-type: none"> <li>Revenue generated from advertising on panel/displays/walls of infrastructure (i.e., terminals and on-street interchange). Bus shelters assumed to have 2 advertisement displays (with assumed fees of US\$2-5/day) depending on locations.</li> </ul>
Dili Pilot Bus	Fare Revenue (from Pilot Bus)	<ul style="list-style-type: none"> <li>Estimated based on assumed ridership for the pilot bus route</li> <li>Pilot bus fare is assumed as follows as proposed by MOTC/DNTT (US\$0.50/ride for adults and US\$0.30/ride for students) which is 100% increase from the existing fare scale</li> </ul>
	Advertisement	<ul style="list-style-type: none"> <li>Revenue generated from advertising include those from bus (external and internal) as well as advertisement panel on bus shelters (with assumed advertising fees of US\$5/day).</li> </ul>
Traffic Management	Off-Street Parking	<ul style="list-style-type: none"> <li>Daily parking utilization is estimated for daytime (where parking hours last from 7:00AM-9:00PM, with 80% utilization rate per space) and nighttime (where parking hours last from 9:00PM to 7:00AM, with 30% utilization rate per space) based on the benchmarking of other cities in Southeast Asia.</li> <li>Based on the above and a parking fee of US\$0.5 per hour per space (as per the Decree law No.8/2008), the daily off-street parking fee per space is estimated at US\$7.0.</li> </ul>
	On-Street Parking	<ul style="list-style-type: none"> <li>Daily parking utilization is estimated for daytime only (where parking hours last from 8:00AM-6:00PM, with 80% utilization rate per space). On-street parking outside of this period is assumed as free of charge.</li> <li>Based on the above and a parking fee of US\$0.5 per hour per space (as per the Decree law No.8/2008), the daily on-street parking fee per space is estimated at US\$4.0.</li> </ul>
Hybrid Courier Service	Rental Storage Facilities	<ul style="list-style-type: none"> <li>Commercial space at storage hubs with annual rental fees per site estimated at US\$20,000 for gateway storage hubs (300m<sup>2</sup>) and US\$5,000 for regional storage hubs (100m<sup>2</sup>) which is adjusted based on a daily rental fee of US\$2.0/day (applicable to commercial space of 3m x 3m)</li> </ul>

Source: [https://timor-leste.gov.tl/wp-content/uploads/2010/03/DL\\_2003\\_19\\_PortFees\\_and\\_Charges\\_.pdf](https://timor-leste.gov.tl/wp-content/uploads/2010/03/DL_2003_19_PortFees_and_Charges_.pdf)

Notes:

<sup>A</sup> At this stage, no revenue is assumed for Public Transport Fare and Fare Structure Modelling (Supporting Program#2), Stringent Emission Standards for Public Transport Vehicles (Supporting Program#4), and Microlet Operation Framework (Supporting Program#6).

<sup>B</sup> Revenue projections assume the establishment of clear legal authority for terminal management entities to levy and retain user fees, rental income, and advertising revenues. Until such authority is formalized, revenues may need to be centrally collected and budgeted, affecting cash flow and financial sustainability.

<sup>C</sup> Decree-Law No. 19/2003 outlines the fees and charges associated with port services, including the leasing of office space within port premises. Section 34 of this decree-law specifies that the Port Authority may lease buildings or parts thereof for business activities directly related to port operations, with monthly rentals determined based on market values and location, starting from a minimum of US\$6.00 per square meter per month.

<sup>D</sup> Based on sample interviews with existing market owners/coordinators at Manleuana Market, market vendors pay US\$50 for initial cost to rent space (with some using space for free of charge). The market coordinator (under the Ministry of State of Administration) also mentioned that a new law on allocation of taxes for market space is being drafted currently.

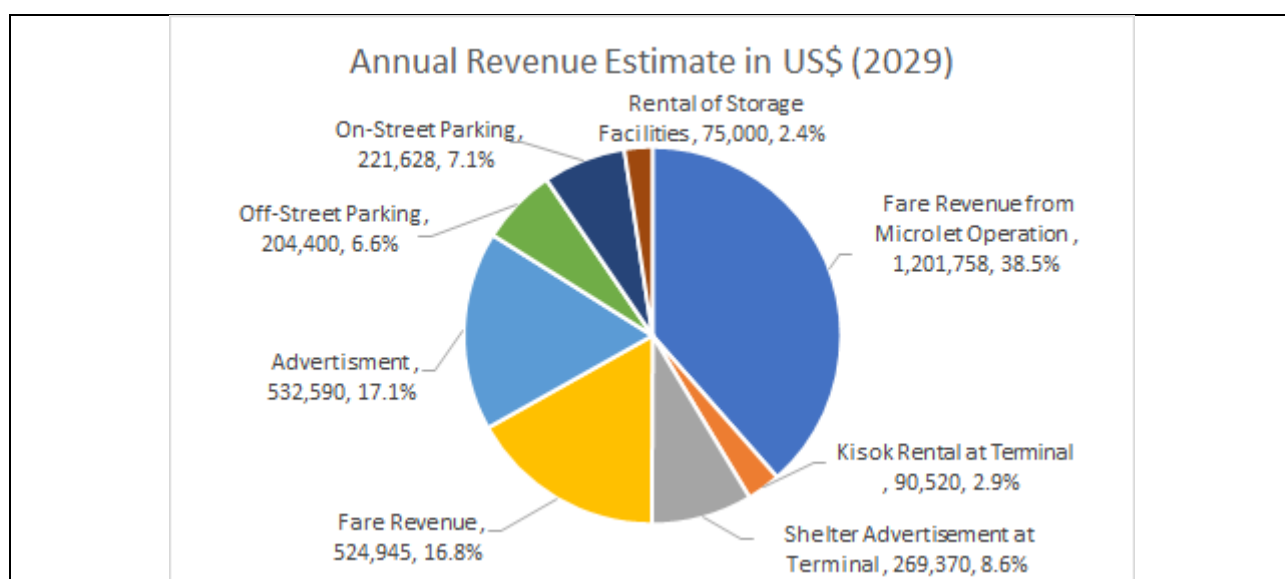
Key findings are as follows:

- The total annual revenue is estimated at about US\$3.12 million, with revenue from bus terminal (including on-street interchange) being the largest revenue source accounting for US\$1.56 million (50.0%), which includes US\$1.20 million (38.5%) from fare revenue from microlet operation, US\$0.27 million (8.6%) from shelter advertisement at terminal, and US\$0.09 million (2.9%) from kiosk rental at terminal. Additionally, Dili pilot bus service revenue totals about US\$1.06 million (33.9%), which includes US\$0.53 million (17.1%) from advertisement and US\$0.52 million (16.8%) from fare revenue from pilot bus. The revenue from traffic management accounts for US\$0.43 million (13.7%), including US\$0.22 million (7.1%) for on-street parking and US\$0.20 million (6.6%) for off-street parking. Lastly, the revenue for hybrid courier service model is estimated at US\$0.08 million (2.4%). The annual revenue estimates for 2029 year (which represents the full-year annual revenue) are illustrated in Table 11-12 and Figure 11-1.
- A revenue projection over 30 years (up to 2058) is illustrated in Table 11-13. Annual fare revenue is assumed to grow yearly in align with ridership while other items (such as kiosk rental, advertising, parking, and courier storage) are assumed to be the same.<sup>48</sup>

<sup>48</sup> Inflation factors and other valuables are not factored in revenue analysis in this section, which are further discussed in the subsequent financial and economic analysis.

**Table 11-12: Annual Revenue Estimate in US\$ (2029)**

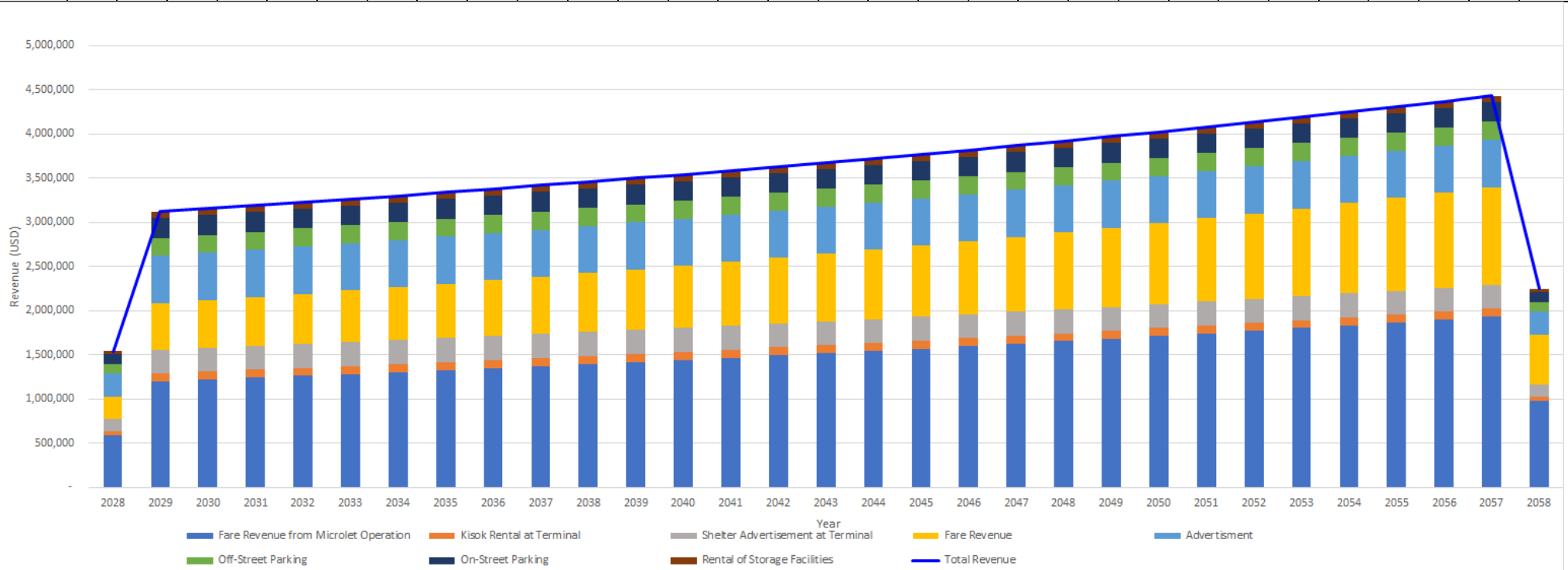
Component	Revenue Item	Annual Revenue (US\$)	Composition (%)
Bus Terminal & On-Street Interchange	Farebox Revenues (from Microlet Operations)	1,201,758	38.5%
	Kiosk Rental at Terminal	90,520	2.9%
	Advertisement at Terminal	269,370	8.6%
	<b>Sub-Total</b>	<b>1,561,648</b>	<b>50.0%</b>
Dili Pilot Bus	Fare Revenue (from Pilot Bus)	524,945	16.8%
	Advertisement (Including pilot bus fleet and bus stops)	532,590	17.1%
	<b>Sub-Total</b>	<b>1,057,535</b>	<b>33.9%</b>
Traffic Management	Off-Street Parking	204,400	6.6%
	On-Street Parking	221,628	7.1%
	<b>Sub-Total</b>	<b>426,028</b>	<b>13.7%</b>
Hybrid Courier Service	Rental Storage Facilities	75,000	2.4%
	<b>Sub-Total</b>	<b>75,000</b>	<b>2.4%</b>
<b>Total</b>		<b>3,120,211</b>	<b>100.0%</b>



**Figure 11-1: Composition of Annual Revenue Estimate in US\$ (2029)**

**Table 11-13: Revenue Projection for 30 Years (US\$ in 1,000)**

Item	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Fare Revenue from Microlet Operation	591	1,202	1,222	1,243	1,264	1,285	1,307	1,329	1,352	1,375	1,398	1,421	1,445	1,470	1,495	1,520	1,546	1,573	1,600	1,627	1,655	1,684	1,713	1,742	1,772	1,803	1,835	1,866	1,899	1,932	983
Kisok Rental at Terminal Shelter Advertisement at Terminal	45	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	91	45
Fare Revenue	256	525	539	554	569	584	600	616	633	650	667	685	704	723	742	762	783	804	826	848	871	894	919	943	969	995	1,022	1,049	1,078	1,107	568
Advertisement	266	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	533	266
Off-Street Parking	102	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	204	102
On-Street Parking	111	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	222	111
Rental of Storage Facilities	38	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	75	38
<b>Total Revenue</b>	<b>1,543</b>	<b>3,120</b>	<b>3,155</b>	<b>3,190</b>	<b>3,226</b>	<b>3,263</b>	<b>3,300</b>	<b>3,339</b>	<b>3,378</b>	<b>3,418</b>	<b>3,458</b>	<b>3,500</b>	<b>3,543</b>	<b>3,586</b>	<b>3,631</b>	<b>3,676</b>	<b>3,723</b>	<b>3,770</b>	<b>3,819</b>	<b>3,869</b>	<b>3,919</b>	<b>3,971</b>	<b>4,025</b>	<b>4,079</b>	<b>4,135</b>	<b>4,192</b>	<b>4,250</b>	<b>4,309</b>	<b>4,370</b>	<b>4,433</b>	<b>2,248</b>



Note: Revenue estimates for 2028 and 2058 are based on the half-year analysis, given that the operations start from 1 July 2028 and end at 30 June 2058.

## 12. Financial Viability Assessment

### 12.1 Overview

In this section, the financial assessment examines the capital expenditure (CAPEX), operational expenditure (OPEX), replacement capital expenditure (REPEX), system revenue, financing costs and commercial costs of the proposed Timor-Leste public transport system to test the system's operational, financial and commercial viability and funding requirements:

- Operational viability is defined as total system revenues (farebox and non-farebox revenues) less system-wide OPEX, i.e., all OPEX incurred for the system which includes OPEX components for the Bus Terminal, Pilot Bus Services, Traffic Management and Courier Service. A project is deemed operationally viable if total system revenue can cover total system-wide OPEX.
- Financial viability is defined as total system revenues less system-wide OPEX, CAPEX and REPEX (full replacement and midlife renewal), i.e., capital expenditure incurred for the system during construction and operation period. A project is deemed financially viable if total system revenue covers the sum of total system-wide OPEX, CAPEX and REPEX.
- Commercial viability is defined as total system revenues less system-wide OPEX, CAPEX, REPEX and financing (e.g., upfront fee, commitment fee, interest rates during construction and operation) and commercial (e.g., tax) costs during construction and operation periods. REPEX includes full replacement and midlife renewals. A project is deemed commercially viable if total system revenue can cover the sum of total system-wide OPEX, CAPEX, REPEX, financing and commercial costs.

The financial assessment was conducted across the forecast period of the project, which includes a two-year construction period (i.e., Construction Year 1 (CY 1) and Construction Year 2 (CY 2)), and thirty-year operating period (i.e., Operating Year 1 (OY 1) to Operating Year 30 (OY 30)). The commencement of the first forecast period is 1 July 2026, as informed by the construction start date of 1 July 2026, and therefore, the financial period in the financial model is from July to June the following year. For example, the first construction period is 1 July 2026 to 30 June 2027, and the first operations period is 1 July 2028 to 30 June 2029 after construction is completed on 30 June 2028. Key assumptions used in financial viability assessment are presented in Appendix F.

### 12.2 System Revenue

Total system revenues amount to US\$162.89 million over the forecast period, consisting of fare revenues from microlet and pilot bus services operations amounting to US\$102.9 million (63.2%). Other non-farebox revenues (i.e., kiosk rentals, parking, advertisement) total to the remaining US\$59.99 million or 36.8% of total cumulative revenue. The breakdown of the system-wide revenue is provided in the table below.

**Table 12-1: System Revenue Breakdown (US\$ Million)**

Item <sup>A</sup>	Amount in US\$ million, Cumulative Over Forecast Period (Real)	Amount in US\$ million, Cumulative Over Forecast Period (Nominal) <sup>A</sup>
<b>Bus Terminal</b>	<b>56.95</b>	<b>83.38</b>
Fare Revenue from Microlet Operation	46.15	67.88
Kiosk Rental at Terminal	2.75	3.90
Shelter Advertisement at Terminal	8.08	11.60
<b>Pilot Bus Services</b>	<b>39.46</b>	<b>57.95</b>
Fare Revenue from Pilot Bus Services	23.48	35.02
Advertisement from Pilot Bus Services	15.98	22.93
<b>Traffic Management</b>	<b>12.78</b>	<b>18.34</b>
Off-street Parking	6.13	8.80
On-street Parking	6.65	9.54
<b>Courier Service</b>	<b>2.25</b>	<b>3.23</b>
Rental of Storage Facilities	2.25	3.23
<b>Total Revenue</b>	<b>114.44</b>	<b>162.89</b>

Item <sup>A</sup>	Amount in US\$ million, Cumulative Over Forecast Period (Real)	Amount in US\$ million, Cumulative Over Forecast Period (Nominal) <sup>A</sup>
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Note:

<sup>A</sup> No revenue is assumed for other supporting programs including Public Transport Fare and Fare Structure Modelling (i.e., highlighting a roadmap for modernization, anchored by a hybrid fare collection system, business model restructuring, revised fare policy, and legal-institutional reforms) and Stringent Emission Standards for Public Transport Vehicles (i.e., highlighting a stringent emissions standards roadmap and prioritization strategies for potential microlet replacement).

The system revenue profile during the operations period is as below:

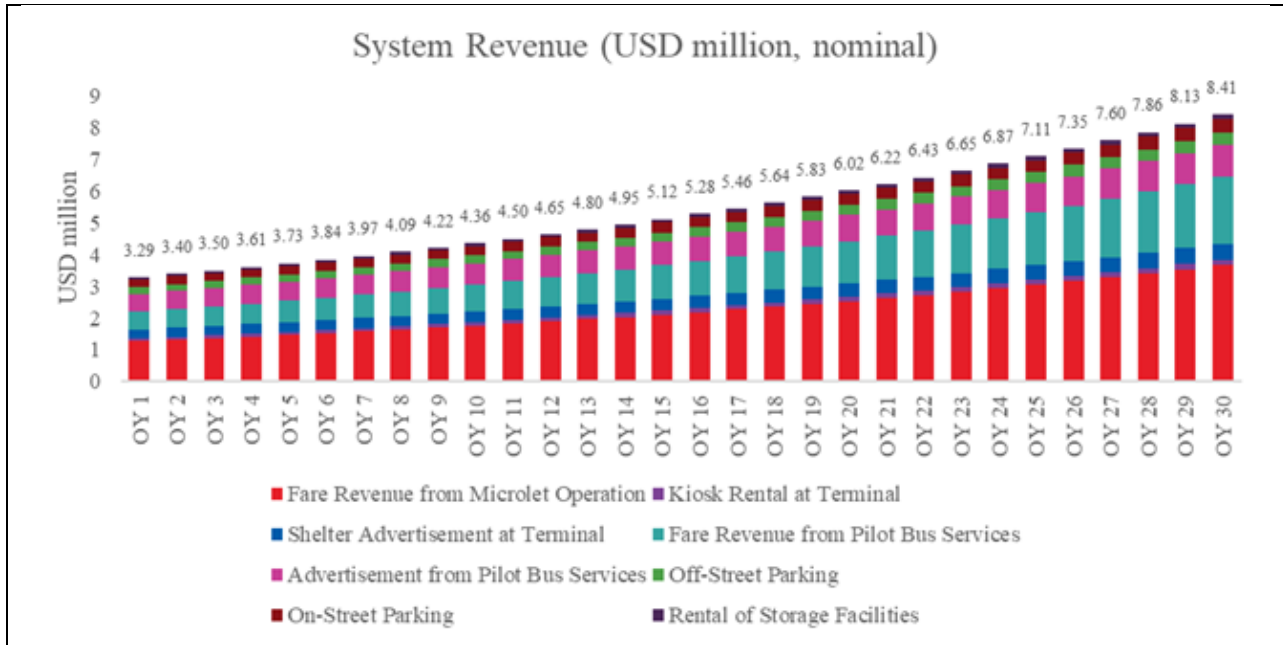


Figure 12-1: System Revenue Profile Over Operation Period (US\$)

### 12.3 CAPEX

CAPEX consists of the development of Bus Terminal, Pilot Bus Services, Traffic Management, Courier Service and Others as presented in Table 12-2. The profile of the CAPEX disbursement over the 2-year construction period are Figure 12-2. Note that Construction Year 1 (“CY 1”) refers to July 2026 – June 2027 and Construction Year 2 (“CY 2”) refers to July 2027 – June 2028.

Table 12-2: CAPEX Breakdown (US\$ Million)

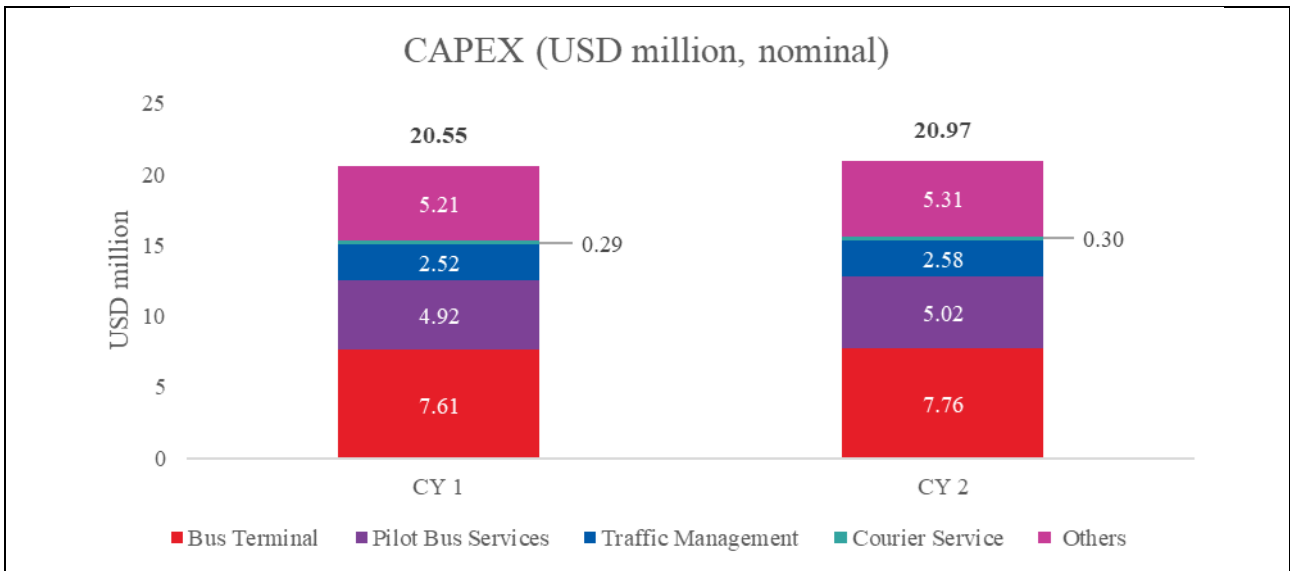
CAPEX item	Amount in US\$ million, Cumulative Over Forecast Period (Real) <sup>A</sup>	Amount in US\$ million, Cumulative Over Forecast Period (Nominal) <sup>B</sup>
<b>Bus Terminal</b>	<b>14.92</b>	<b>15.37</b>
Bus Facilities at Terminal	9.53	9.82
ITS at Terminal	2.02	2.08
Climate Resilient Facilities at Terminal	2.84	2.92
Bus Facilities at On-Street Interchange	0.32	0.33
Climate Resilient Facilities at On-Street Interchange	0.21	0.21
<b>Pilot Bus Services</b>	<b>9.64</b>	<b>9.93</b>
9m Diesel Bus	1.10	1.13
Bus Shelter	0.69	0.71
Bus Stop	0.40	0.41
Bus Lanes	2.16	2.22
Pedestrian and Crossing Improvements	0.48	0.49
Depot	1.92	1.98
ITS	2.90	2.99
<b>Traffic Management</b>	<b>4.95</b>	<b>45.10</b>
Road Improvement	2.08	2.14

CAPEX item	Amount in US\$ million, Cumulative Over Forecast Period (Real) <sup>A</sup>	Amount in US\$ million, Cumulative Over Forecast Period (Nominal) <sup>B</sup>
Junction Improvement	0.09	0.09
Parking Facilities	0.96	0.99
ITS	1.82	1.87
<b>Courier Service</b>	<b>0.57</b>	<b>0.59</b>
Storage Facilities	0.57	0.59
<b>Others</b>	<b>10.22</b>	<b>10.53</b>
Consulting Service	2.70	2.78
Capacity Building	0.40	0.41
Social Development Program	0.40	0.41
Contingency	6.72	6.92
<b>Total CAPEX</b>	<b>40.30</b>	<b>41.52</b>

Note:

<sup>A</sup> Contingency and non-capital cost items (such as consulting services, capacity building, etc.) are combined under “Others” category. As such, the total cost by bid component (i.e., Bus Terminal) differs from indicative capital costs shown in Section 11.2.

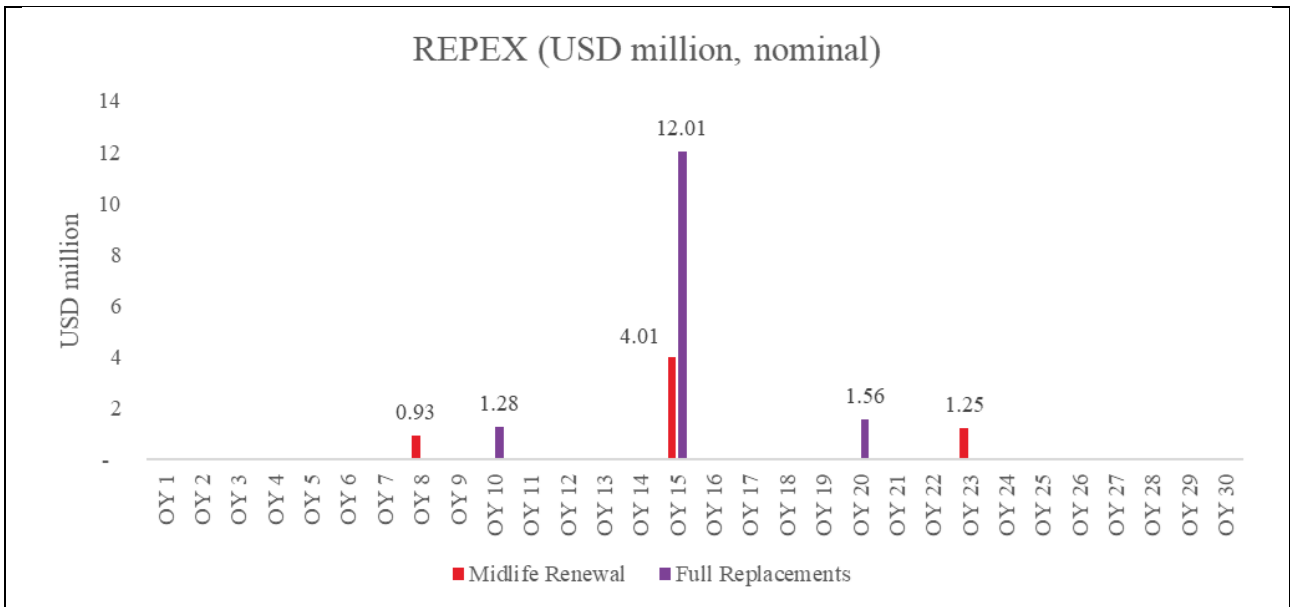
<sup>B</sup> This is a nominal number (i.e. after taking into account inflation of 2.0% p.a.) based on a real number (i.e. before inflation). We have assumed 2025 is the base year (inflation index = 1), and 2026 onwards will start inflating by 2.0% p.a.



**Figure 12-2: CAPEX Profile Over Construction Period**

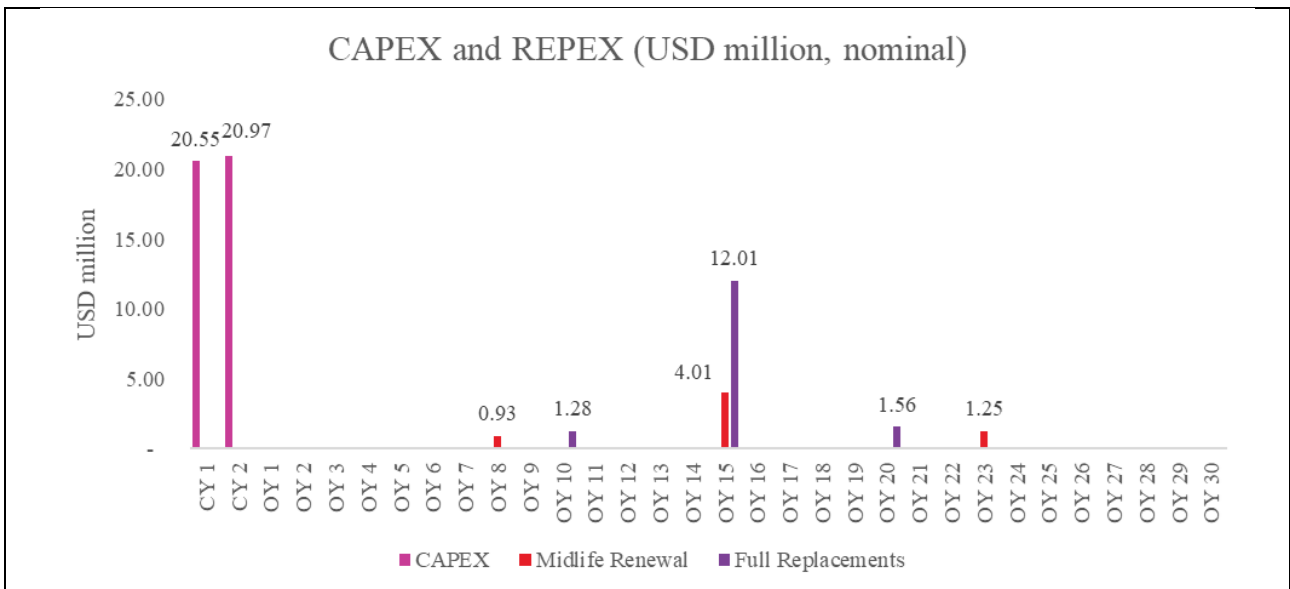
## 12.4 REPEX

REPEX consists of midlife renewal and full replacements in accordance with the timing and quantum as described in Appendix F. US\$6.19 million and US\$14.85 million of midlife renewal and full replacements, respectively, will be incurred during the operations period, with their profile presented in the figure below. Please note that Operation Year 1 (“OY 1”) refers to July 2028 – June 2029 and Operation Year 30 (“OY 30”) refers to July 2057 – June 2058. The REPEX profile over the forecast period is presented below:



**Figure 12-3: REPEX Profile Over the Operations Period (Nominal Values in US\$ Million)**

To provide more clarity regarding the CAPEX and REPEX profile during the project life, below is a figure that demonstrates the CAPEX and REPEX profile over the construction and operations periods:



**Figure 12-4: CAPEX and REPEX Profile over Construction and Operation Period (Nominal Values in US\$ Million)**

## 12.5 OPEX

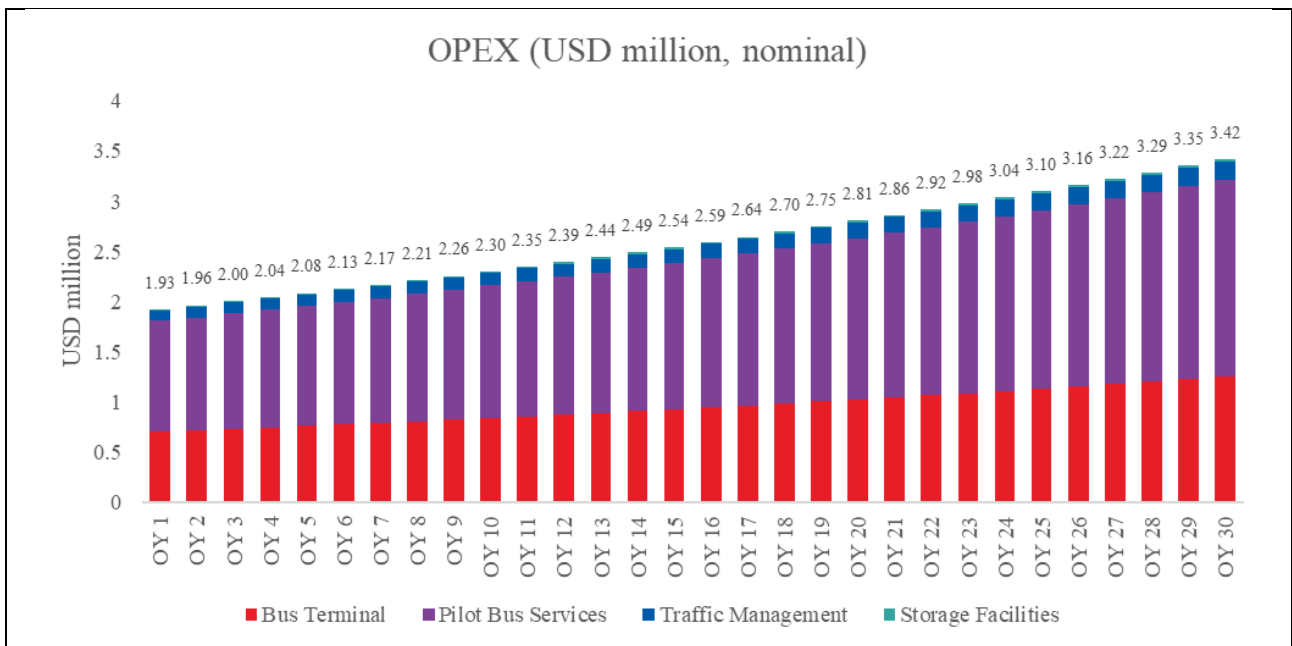
OPEX for Bus Terminal, Pilot Bus Services, Traffic Management and Courier Service amounts to US\$1.81 million p.a., in real 2025 values. The OPEX profile in nominal values (with 2% inflation p.a., based on estimates from IMF World Economic Outlook, as detailed Appendix F) over the operations period (i.e., OY 1 to OY 30; or 1 July 2028 to 30 June 2058) is presented in the table below:

**Table 12-3: Cumulative OPEX Breakdown**

OPEX item	Amount in US\$ million p.a., real (2025 values)	Amount in US\$ million, cumulative over forecast period, real (2025 values)	Amount in US\$ million, cumulative over forecast period, nominal
<b>Bus Terminal</b>	<b>0.67</b>	<b>19.93</b>	<b>28.60</b>
Infrastructure O&M	0.20	5.91	8.48
ITS O&M	0.04	1.21	1.74

OPEX item	Amount in US\$ million p.a., real (2025 values)	Amount in US\$ million, cumulative over forecast period, real (2025 values)	Amount in US\$ million, cumulative over forecast period, nominal
Climate Resilient Facilities O&M	0.06	1.83	2.62
Other Direct Cost	0.02	0.45	0.64
Salary	0.35	10.53	15.11
<b>Pilot Bus Services</b>	<b>1.05</b>	<b>31.20</b>	<b>44.77</b>
Vehicle-Related O&M - Diesel Bus	0.34	10.19	14.62
Bus-Related Personnel - Diesel Bus	0.19	5.64	8.09
Non-Bus Related O&M - Diesel Bus	0.21	6.16	8.84
Bus Infrastructure O&M	0.16	4.86	6.97
ITS O&M	0.15	4.35	6.24
<b>Traffic Management</b>	<b>0.10</b>	<b>2.97</b>	<b>4.26</b>
Road Improvement O&M	0.04	1.25	1.79
Junction Improvement O&M	0.001	0.05	0.08
Parking Facilities O&M	0.02	0.58	0.83
ITS O&M	0.04	1.09	1.56
<b>Courier Service</b>	<b>0.01</b>	<b>0.34</b>	<b>0.49</b>
Storage Facilities O&M	0.01	0.34	0.49
<b>Total OPEX</b>	<b>1.83</b>	<b>54.44</b>	<b>78.12</b>

The OPEX profile over the operations period is presented in the figure below:



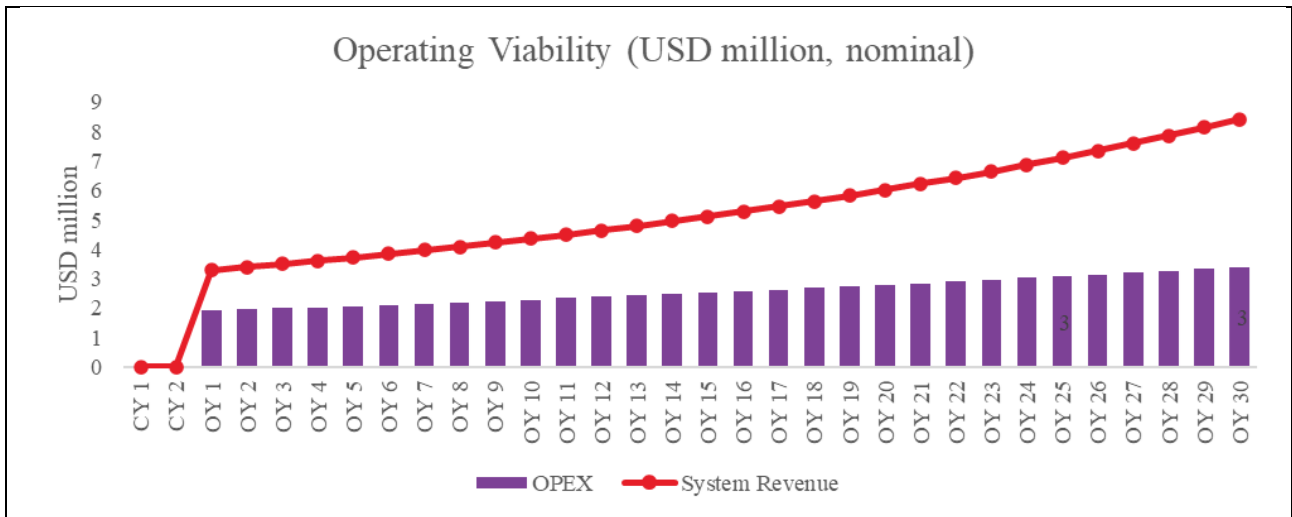
**Figure 12-5: OPEX Profile Over Operations Period, Nominal in US\$ Million**

## 12.6 Operational Viability Assessment

Operational viability of the project is assessed to determine whether the system revenue could cover OPEX associated with the operations of the project.

Over the 30-year operating period, the project will accumulate US\$162.89 million in system revenue (nominal) and incur US\$78.12 million in total OPEX (nominal), which results in US\$84.77 million of total operating surplus (averaging US\$2.83 million per year in operating surplus generation). On the basis that the project is expected to generate operating surpluses throughout, the project can be considered as operationally viable.

The following figure reflects the operating viability of the project:



**Figure 12-6: Operating Viability**

### 12.7 Financial Viability Assessment

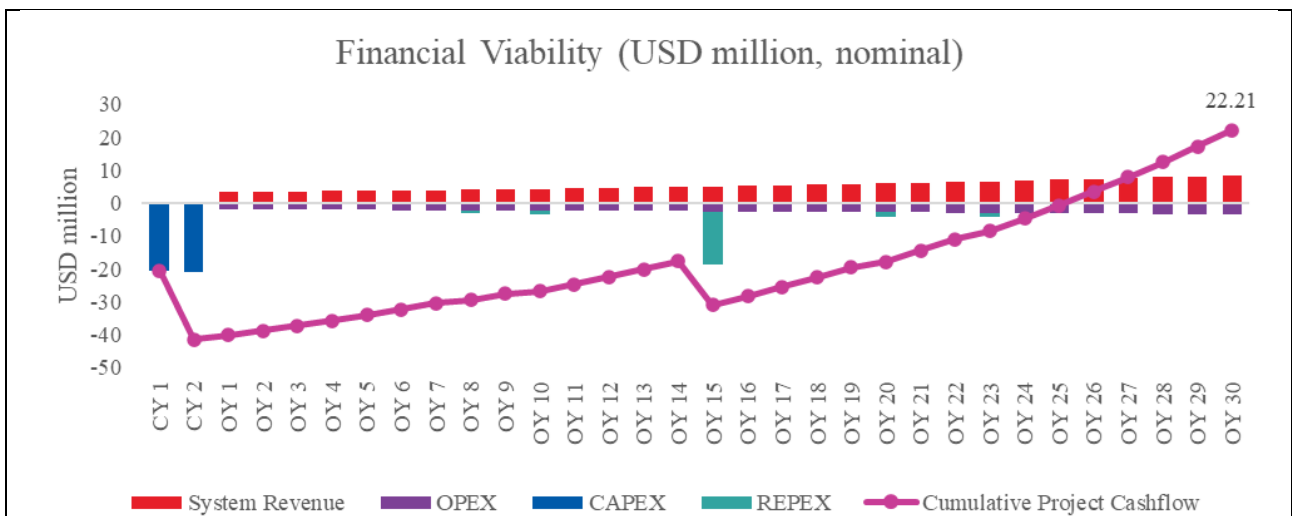
Financial viability of the project is assessed to determine whether the system revenue could cover CAPEX, REPEX and OPEX associated with the implementation and operations of the project.

As aforementioned, the project will accumulate US\$162.89 million in system revenue and incur US\$78.12 million in total OPEX over the 30-year operation period. With regards to CAPEX (nominal; without interest during construction, upfront fees and commitment fees), the project is expected to incur US\$41.52 million during the 2-year construction period and with regards to REPEX (nominal), the project is expected to incur US\$21.04 million during the operations period.

Taking into account of the total system revenue netted off with OPEX, CAPEX and REPEX, the project will generate a cumulative project cashflow surplus of approximately US\$22.21 million (nominal) which infers that the project can be considered as financially viable on the basis the project is expected to generate enough system revenue to cover CAPEX, OPEX and REPEX within the operations period.

However, the cumulative project cashflow is expected to turn into a surplus (positive) only after OY 25, resulting in pre-tax project IRR of 2.23% and pre-tax project NPV of -US\$21.56 million . This considerably low level of pre-tax project IRR and negative pre-tax project NPV infer that the project may not be justifiable as an investment without any financial support.

The following figure reflects the financial viability of the project:



**Figure 12-7: Financial Viability**

## 12.8 Commercial Viability Assessment

Commercial viability of the project is assessed to determine whether the system revenue could cover CAPEX, REPEX, OPEX, financing and commercial (i.e., tax) costs associated with the operations of the project.

The project will incur US\$2.87 million (nominal) in financing costs during construction period (i.e., upfront fee, commitment fee and interest during construction) and US\$97.38 million (nominal) in financing costs during operations period (i.e., interest during operations). The project will incur no tax expenses because of the lack of profit before tax (i.e., taxable income) due to operating cashflow not being enough to cover depreciation and financing costs every year during the operations period.

With the assumption that financing costs during construction period will be capitalized (i.e., rolled up into loan balance), the project yields a cumulative free cashflow to equity of -US\$ 36.99 million (nominal) and post-tax equity IRR of -12.72% by the end of the operations period. On the basis the project is not expected to generate enough system revenue to cover CAPEX, OPEX, REPEX, financing and commercial costs within the operation period, this project cannot be considered as “commercially viable”, and the project requires support in the form of CAPEX reduction or increased operating revenue to ensure commercial viability.

The following figure reflects the commercial viability of the project:

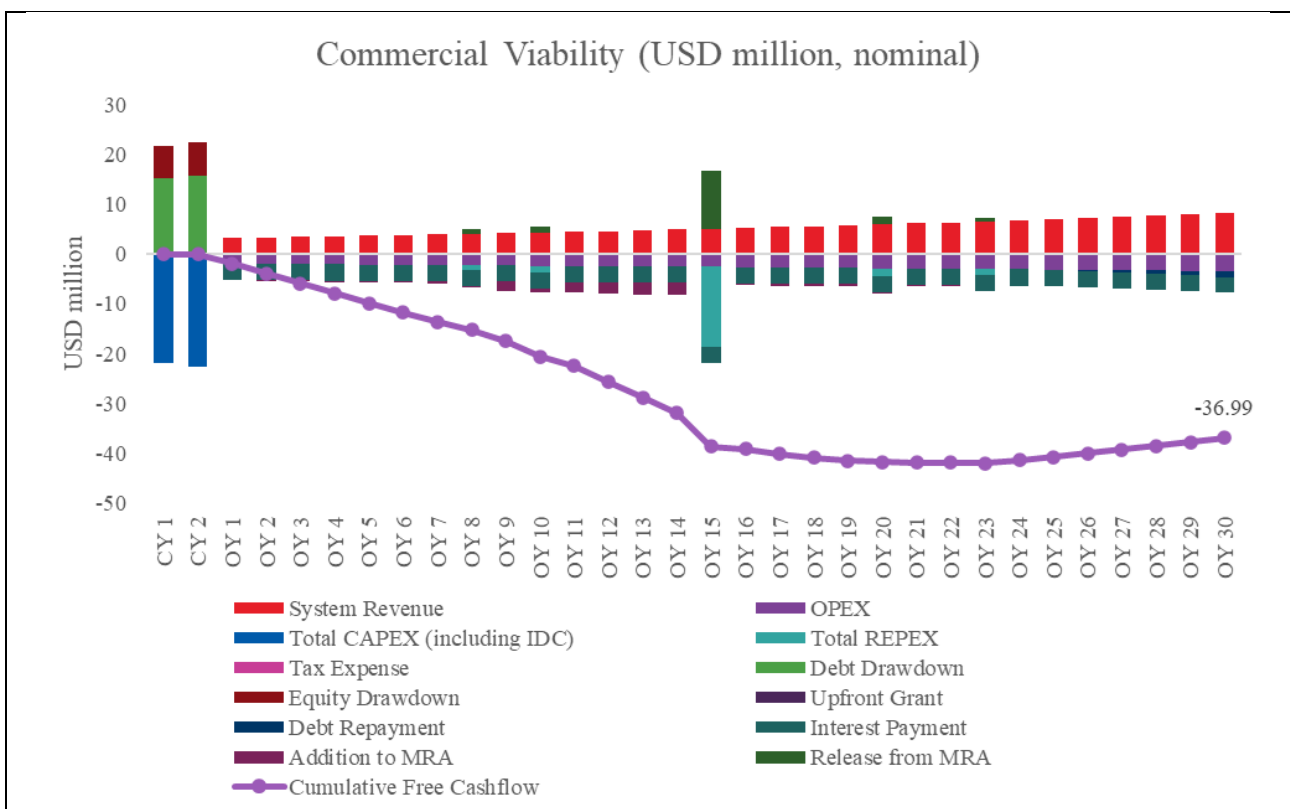


Figure 12-8: Commercial Viability

## 12.9 Financial Assessment – Requirements to Achieve Commercial Viability

Commercial viability may be achieved by applying the following options: (i) CAPEX reduction; (ii) additional operating revenue; or (iii) combination of both. In this Section, the requirements for each option will be analyzed to ensure the project will generate a post-tax equity IRR of 12%. This 12% hurdle rate was assumed based on a number of feedback received from market sounding exercises for other bus scheme procurement and transactions in Southeast Asia, which Arup was involved in. The 12% hurdle rate may be deemed acceptable for investors under the following conditions:

- That there is a balanced risk allocation for the bus scheme implementation and service delivery between the government procuring entity and the private sector party; and
- That private sector party is not expected to bear demand risk (ridership risk).

Prior to undertaking a scenario analysis, the Base Case scenario is defined as follows:

- Base Case scenario assumes that the Government delivers the public transport scheme, with financing in the form of a commercial loan

The following sub-sections now consider the following potential scenarios in order to achieve a target equity IRR of 12%:

- Scenario 1: CAPEX reduction applied to Base Case scenario
- Scenario 2: Increased operating revenue (as a proxy for operating subsidy required) applied to Base Case scenario
- Scenario 3: Combination of Scenarios 1 and 2 above applied to Base Case scenario

### 12.9.1 Scenario 1: CAPEX Reduction

In order to generate a post-tax equity IRR of 12%, the project requires a CAPEX reduction of US\$31.25 million (nominal), which translates to a 75.27% in CAPEX, which is significant given that the Base Case scenario only yields -12.72% post-tax equity IRR. The CAPEX reduction requirement to achieve a post-tax equity IRR of 8%, 9%, 10% and 11% can also be seen below:

**Table 12-4: CAPEX Reduction Requirements**

Post-Tax Equity IRR	%	8%	9%	10%	11%	12%
CAPEX Reduction	US\$, cumulative, nominal <sup>A</sup>	US\$28.40 million	US\$29.15 million	US\$29.88 million	US\$30.58 million	US\$31.25 million
	% of reduction in CAPEX	68.41%	70.22%	71.97%	73.65%	75.27%

<sup>A</sup> Cumulative CAPEX incurred over the 2-year construction period

### 12.9.2 Scenario 2: Increased Operating Revenue

In order to generate a post-tax equity IRR of 12%, the project requires an additional US\$4.28 million p.a. in operating revenue during the operation period, which translates to cumulative additional operating revenue of US\$128.48 million over the operations period. The additional operating revenue requirement to achieve post-tax equity IRR of 8%, 9%, 10% and 11% can also be seen in the following table:

**Table 12-5: Additional Operating Revenue Requirements**

Post-Tax Equity IRR	%	8%	9%	10%	11%	12%
Additional Operating Revenue	US\$, annual, nominal	US\$3.25 million	US\$3.46 million	US\$3.70 million	US\$3.98 million	US\$4.28 million
	US\$, cumulative, nominal <sup>A</sup>	US\$97.47 million	US\$103.89 million	US\$111.09 million	US\$119.36 million	US\$128.48 million
	% increase in cumulative operating revenue	59.84%	63.78%	68.20%	73.30%	78.87%

<sup>A</sup> Cumulative OPEX over the 30-year operations period

### 12.9.3 Scenario 3: Combination of CAPEX Reduction and Increase Operating Revenue

There are numerous possible combinations of CAPEX reduction and additional operating revenue that may generate a post-tax equity IRR of 12%. The table below shows five possible combinations ranging from:

- Only applying CAPEX reduction;

- Only applying increase in operating revenue; and
- Combinations of CAPEX reduction on a decreasing scale, with a corresponding increase in operating revenue to achieve the target post-tax equity IRR of 12%.

**Table 12-6: Combination Requirements, Nominal**

Post-Tax Equity IRR	%	8%	9%	10%	11%	12%
CAPEX Reduction	US\$, cumulative, nominal <sup>A</sup>	US\$31.25 million	US\$24.91 million	US\$16.61 million	US\$8.30 million	-
	% of reduction in CAPEX	75.27%	60.00%	40.00%	20.00%	-
Additional Operating Revenue	US\$, cumulative, nominal <sup>A</sup>	-	US\$26.46 million	US\$60.39 million	US\$94.27 million	US\$128.50 million
	% increase in cumulative operating revenue	-	16.24%	37.07%	57.87%	78.87%

<sup>A</sup> Cumulative CAPEX incurred over the 2-year construction period

<sup>B</sup> Cumulative OPEX over the 30-year operations period

The table above shows that higher CAPEX reduction will lead to no or lower additional operating revenue requirements. Achieving the target post-tax equity IRR through solely CAPEX reduction will require US\$31.25 million, however achieving the target post-tax equity IRR through solely additional operating revenue will require a larger sum of US\$128.50 million across the operation period. This significant difference is caused by time value of money whereby the additional operating revenue will be escalated by inflation over a 30-years operating period, while the CAPEX reduction will be escalated by inflation over the initial 2-year construction period.

The following table is another representation of the CAPEX reduction and additional operating revenue requirements in present value (PV) terms to disregard impacts from time value of money.<sup>49</sup> In PV terms, the requirement to achieve target post-tax equity IRR from solely CAPEX reduction or solely additional operating revenue is similar (i.e., US\$24.79 million and US\$31.26 million, respectively).

**Table 12-7: Combination Requirements, Present Value**

Post-Tax Equity IRR	%	12%	12%	12%	12%	12%
CAPEX Reduction	US\$, cumulative, PV	US\$24.79 million	US\$19.76 million	US\$13.18 million	US\$6.59 million	-
Additional Operating Revenue	US\$, cumulative, PV	-	US\$6.44 million	US\$14.70 million	US\$22.94 million	US\$31.26 million

#### 12.9.4 Sensitivity Analysis

A sensitivity analysis has been carried out on the Base Case scenario to understand the impact of loan interest rate reduction on the resulting post-tax equity IRR. Keeping all other technical, commercial and financial assumptions the same, the reduction of loan interest rate through the use of sovereign and concessional loan increases post-tax equity IRR, as below:

<sup>49</sup> Discounted with WACC of 9.73%

**Table 12-8: Loan Interest Rates Sensitivity Analysis**

Loan Type	Interest Rate <sup>A</sup>	Post-Tax Equity IRR	Post-Tax Equity NPV	Change from Base Case
Base Case (Commercial Loan)	10.50%	-12.72%	-US\$ 23.38m	-
Sovereign Loan	5.47%	-6.35%	-US\$ 13.46m	+ 6.37%
Concessional Loan	2.00%	1.59%	-US\$ 8.85m	+ 14.31%

<sup>A</sup> Note: This sensitivity analysis only considers a reduction in interest rate (i.e., other financing costs such as upfront fee and commitment fee remain the same as Base Case, as detailed in Appendix F). Commercial loan interest rate is based on Timor-Leste's lending interest rate in February 2025, Banco Central de Timor-Leste. Sovereign loan interest rate is based on ADB's Regular OCR Flexible Loan Product, while concessional loan interest rate is based on ADB's Concessional Loan Product, ADB.

The utilization of concessional loan is able to turn the project's post-tax equity IRR positive (i.e., 1.59%). However, the project still results in a negative equity NPV of -US\$8.85 million, which is considered unattractive for potential equity investors. Hence, optimizing loan interest rate through sovereign loan or concessional loan, in conjunction with CAPEX reduction and/or additional operating revenue, will be imperative to increase the project's commercial viability and attractiveness.

### 12.10 Preliminary Procurement Model Recommendation

Based on the operational, financial and commercial viability assessments, as well as the sensitivity analysis, it is recommended that the **Timor-Leste government to fully deliver the public transport system**. Despite being operationally and financially viable, the project will still likely be unattractive and unmarketable to the private sector because of the project's inability to provide equity returns for potential investors (i.e., not commercially viable), unless the public transport system costs can be reduced without jeopardizing service quality, or operating subsidies are provided to private sector parties.

There is potential for the project to be commercially viable through the realization of CAPEX reduction, additional operating revenue and loan interest reduction, and the Timor-Leste Government is likely to be better placed to realize these because the Timor-Leste Government should be eligible for official development assistance (ODA) from development banks in the form of an upfront grant that could be used to reduce the project's CAPEX burden and also in the form of sovereign or concessional loan which would have lower interest rates than commercial loans to reduce overall financing costs of the project.

## 13. Economic Assessment

### 13.1 Background

The Public Transport Master Plan 2024 for Timor-Leste has identified key issues affecting the country’s public transport system and outlines an investment program aimed at achieving the plan’s vision. A feasibility study was conducted for the priority investment program covering preliminary designs, route reorganization, technical assessments, project costing, environmental and social assessments, economic and financial assessments. The study evaluated selected projects including development and improvement of ten public transport facilities (such as terminals and bus stops), the introduction of a pilot bus service using larger capacity buses, integrated courier service, and traffic management and improvement at city level in Dili. These components are proposed for inclusion in a project to be funded by the Asian Development Bank (ADB). An economic evaluation of the proposed project components was undertaken in accordance with the ADB Guidelines for the Economic Analysis of Projects.<sup>50</sup>

### 13.2 Economic Evaluation Approach

Economic analysis was carried out by estimating the incremental costs and benefits to the society under two scenarios, namely “without project” and “with-project” scenarios. The “without project” scenario represent the current state of public transport facilities and operations. The “with-project” scenario encompasses implementation of proposed project components and the resulting improvement in operation of the public transport system. The capital and operation costs of the proposed project were estimated based on the project preliminary design and operational planning.

The project will improve mobility within and around the terminal facilities, improve time spent at various stages of public transport travel, encourage shift to public transport from private vehicles, improve passenger safety and experience at bus terminals and bus stops, improve public transport operation, improve travel speed on Dili city road network, reduce greenhouse gas (GHG) emission with improved vehicle circulation and create employment opportunities. The study estimated a five percent shift from private modes to public transport modes with the project improvements compared to without project situation. Potential benefits identified by the project are indicated in Table 13-1. Estimates of each of the identified benefit parameters were made both for the without and with project option over the analysis period. Analysis and estimates were made based on projected traffic, estimated changes in speeds and public transport usage and other project design aspects.

**Table 13-1: List of Identified Project Benefits**

No.	Potential Benefits	Description
1	Travel time and vehicle operating cost savings (vehicles)	Reduction in peak hour travel time spent for all vehicles due to speed improvements around the terminal facility (about 1 km around the site)
2	Travel time savings (passenger)	Reduction in peak hour travel time spent for all passengers due to speed improvements around the site
3	Travel time savings (pedestrians)	Reduction in peak hour travel time spent by pedestrians using the sidewalk in front of the terminal due to sidewalk improvements
4	Perceived waiting time savings	Perceived waiting time savings due to facility improvements (better waiting experience)
5	Operation time savings for public transport in terminal	Reduction in total operating time within the terminal (including unloading, loading, layover and moving time from entry to exit)
6	Employment creation at terminal	Jobs created due to provision of commercial rental space
7	Direct travel time savings for pilot bus passengers	Reduction in travel time spent in pilot buses compared to microlet due to speed improvements
8	Perceived travel time savings for pilot bus passengers	Perceived travel time savings due to vehicle improvements (better in-vehicle experience)
9	Waiting time savings for pilot bus passengers at stops	Reduction in accumulated passenger waiting time at stop due to scheduled services provided by pilot bus (compared to microlets with longer dwell time thus longer waiting time at stop)

<sup>50</sup> Asian Development Bank. 2017. Guidelines for the Economic Analysis of Projects. Manila.

No.	Potential Benefits	Description
10	Reduced incidents of sexual harassment against women	Reduction in number of sexual harassment incidents against female users due to larger space and safety in vehicle
11	Travel Time Savings for Vehicles at City Level	Reduction in travel time spent in vehicles due to speed improvements (due to traffic and parking improvement in Dili)
12	Vehicle operating cost (VOC) savings and GHG emission reduction	Reduction of VOC and GHG emissions due to expected shift from private vehicle to public transport, speed increase and reduced driving in private vehicles
13	Accidents reduction	Reductions of accidents (including light injury, heavy injury and fatalities) due to mode shift and reduced driving
14	Employment Opportunities from Courier Service	Jobs created due to provision of courier service facilities (such as logistics/distribution center)

Economic viability can be expressed with a number of indicators incorporating the concept of discounting and two of these have been calculated from the annual cost and benefit streams; the Net Present Value (NPV) and the Economic Internal Rate of Return (EIRR). Normally the NPV and EIRR will give the same indications of viability. The NPV is the difference between the present value of costs and the present value of benefits. If the NPV is greater than zero the project is considered to be viable. The EIRR is the discount rate at which the present value of benefits equals the present value of costs, and thus provides a measure of the return on an investment that illustrates the rate of return more readily than the NPV criterion. If it exceeds the required discount rate then the project is considered viable. For the current project a discount rate of 9% is considered as per ADB guidelines.

The economic evaluation was conducted using constant prices without taking the impact of inflation on prices. Project costs and benefits are valued in 2025 prices. Costs and benefits are valued in monetary terms and expressed in economic prices to avoid distortions in the input prices of labor, materials, equipment and foreign exchange due to market imperfections by removing taxes and applying shadow exchange rate and shadow wage rate factors. Timor-Leste use United States Dollar (USD) as its currency and the evaluation was conducted using US\$ as the unit of currency. With all transactions conducted in Timor-Leste in US Dollar, shadow exchange rate factor (SERF) is taken as 1.0. A shadow wage rate factor (SWRF) of 0.6 for unskilled labor was adopted from previous analysis.<sup>51</sup> The project implementation is expected to commence in 2026 and an operational period of 30 years starting in 2028 following the construction completion in 2028 was considered for the analysis.

### 13.3 Economic Costs

The economic costs of the project comprise (i) capital investment for civil works including social and environmental mitigation measures, construction management, and physical contingencies; and (ii) operation and maintenance cost over the life of the project. Construction and testing is expected to take two and half years starting from 2026 and complete by mid-2028. The work will mainly be carried out away from existing traffic lanes and expect only limited traffic flow disruption during the implementation and no additional road user cost due to disruption during construction was considered.

Financial costs are converted to economic costs in line with ADB guidelines. The project investment cost is given in Table 13-2. During operation, the project will incur operation and maintenance costs as well as renewal of facilities after a period of time. The operation and maintenance costs is estimated at \$1.815 million per year. Renewal or replacement of facilities will be required in the case of some of the bus facilities and systems and include renewal of bus facilities at Terminals in year 15, replacement of ITS facilities at year 15, replacement of transit hub facilities every 10 years, and pilot bus replaced every 15 years. These costs are added to the operation and maintenance costs.

**Table 13-2: Project Investment Costs (2025)**

Intervention	Financial cost <sup>A</sup> (excluding tax), US\$ million	Conversion factor	Economic cost, US\$m
Bus Terminal and facilities	15.18	0.964 <sup>b</sup>	14.63

<sup>51</sup> Proposed Loans for Additional Financing Democratic Republic of Timor-Leste: Road Network Upgrading Sector Project, Report and Recommendation of the President to the Board of Directors, Asian Development Bank, November 2015

Intervention	Financial cost <sup>A</sup> (excluding tax), US\$ million	Conversion factor	Economic cost, US\$m
Pilot Bus service	9.45	0.982 <sup>C</sup>	9.28
Traffic Management	4.85	0.964 <sup>B</sup>	4.68
Consulting services	3.43	1.000 <sup>D</sup>	3.43
Contingency (20%)	6.58	0.972	6.40
<b>Total excluding taxes</b>	<b>39.50</b>		<b>38.42</b>

Source: Consultants estimates

Note:

<sup>A</sup> Project cost based on preliminary designs (2025 prices) excluding 2% local tax

<sup>B</sup> Considering 6% unskilled labor at a SWRF of 0.6

<sup>C</sup> Considering 3% unskilled labor at a SWRF of 0.6

<sup>D</sup> No unskilled labor component

### 13.4 Economic Benefits

The project will provide several benefits as listed in Table 13-1. The main quantifiable economic benefits are vehicle operating cost (VOC) savings, savings in travel time, employment creation, improved safety for passengers and environmental benefits from reduced vehicle emissions. There are also potential for reduced wait times with increased bus frequency and improved perception of waiting time with improved facilities. Benefits related to wait times are not considered in the analysis. Reduced wait times are related to bus operation and not enough information to value improved perception of wait time.

**Vehicle operating cost savings.** Unit VOC costs at different speed levels were estimated and used to arrive at the total vehicle operating cost in the without and with project scenarios. To quantify unit VOC values, HDM-4 model developed for Tasitolu to Airport Junction road project in 2021 was used. The prices were updated to 2025 prices considering inflation.

**Travel time cost savings.** Travel time savings based on improved traffic operation have been monetized by applying values of time estimated for different categories of road users. Values of time was estimated from average household income data from surveys and updated to 2025 value by applying per capita income growth rate of 2 percent per annum. The value of time estimated is given in Table 13-3. Non-working time is valued at 30% of working time.

**Table 13-3: Adopted Values of Passenger Working and Non-Working Time**

Vehicle Type	Value of Working Time (US\$/hour)	Value of Non-Working Time (US \$/hour)
Car/SUV	3.07	0.92
Bus & motorcycle	1.02	0.31

Source: Consultants estimates

The proposed project will lead to reductions in greenhouse gas (GHG) emissions due to mode shift, improved traffic operation and improved speeds. Emissions reductions were calculated by comparing emissions “without-project” and “with-project”, with the emissions under the two scenarios calculated using emission factors. The reduction in GHG emissions was valued at US\$59.5 per Ton in 2025 prices (2024 value of US\$57.0 used for ADB projects increased by world inflation rate of 4.3% for 2025).<sup>52</sup> The economic cost of GHG emission is escalated at 2% per annum in real terms for the analysis period for benefit estimation.

The improved circulation in the terminals and the surrounding areas and reduced private vehicle travel is likely to have road safety benefits in terms of reduced traffic crashes and resulting fatalities, injuries and damages. The crash rate data also indicate a higher crash rate in the case of non-public transport modes and the shift to public transport modes reduce overall crash incidences. Road safety benefits are valued at seventy times the per capita income for fatalities and for injuries at 10 percent of fatality rate.<sup>53</sup> The valuation of crash related costs are escalated at 2% per annum in real terms.

<sup>52</sup> International Monetary Fund, World Economic Outlook Database, April 2025

<sup>53</sup> The unit value of fatalities and injuries was based on International Road Assessment Programme (iRAP). 2016. Star Ratings and Investment Plans: Data Analysis and Reporting Specification. London

The project will also create employment at the kiosks built at the public transport hubs and the hybrid courier service facility. Employment generated are valued at a monthly minimum wage rate of US\$112. Each kiosk will employ 2 persons resulting in a total number of 248 jobs created across all at kiosks. Also, the courier service facility will generate a total of 96 jobs. The valuation of employment created are escalated at 2% per annum in real terms.

### 13.5 Results of Economic Analysis

An economic analysis of the proposed project investments was carried out following the Asian Development Bank’s (ADB) guidelines. The analysis compared the incremental benefits with the initial investment costs and operation and maintenance costs over 30 years of operation. The main assumptions used are listed in Table 13-4.

**Table 13-4: Main Assumptions for Economic Analysis**

Assumption	Value
Price base year	2025
Discount year	2025
Currency of analysis	US dollar
Construction start year	2026
Construction end year	2028
First year of benefits	2029
Appraisal period	3 years of implementation and 30 years of operation
Numeraire used	Domestic price numeraire
Value of time (in work, 2022)	\$3.07/hour (car passengers) \$1.02/hour (bus passengers)
Value of time (non-work, 2022):	\$0.92/hour (car) \$0.31/hour (bus passengers)
GDP growth assumption	2024-2030: 3.1%; 2031-2040: 2.5% Beyond 2040: 2.0%
Shadow wage rate factor	0.6 (unskilled)
Shadow exchange rate factor	1.0
Conversion factor applied to construction	0.964
Conversion factor applied to taxes, duties, transfers	0.00

Source: Consultants’ estimates

The results of the economic analysis are summarized in Table 13-5, expressed in terms of the key economic indicators: benefit–cost ratio, economic internal rate of return (EIRR), and net present value (NPV) at a 9% discount rate. The project economic analysis demonstrates economic viability with an EIRR of 16.7%. The cost and benefit streams for the overall project are provided in Table 13-7.

**Table 13-5: Results of Economic Analysis**

Project Description	EIRR (%)	NPV (\$m)	Benefit-Cost Ratio
Public Transport Facilities	16.7	27.8	1.94

Notes:

EIRR = economic internal rate of return; NPV = net present value

NPV uses a 9% discount rate

Sensitivity tests were carried out to determine the effect of variations in key input parameters. Table 13-6 shows the results of sensitivity tests which indicates overall project is economically viable even with significant adverse variations. Overall project EIRR is over the threshold of 9.0% if costs are increased and benefits are reduced by 23% each.

**Table 13-6: Sensitivity Analysis Results – Overall Project**

Case	EIRR %	NPV, \$m	Switching value
Base case	16.7	27.8	-
Cost +20%	13.5	18.5	+60%
Benefits -20%	12.9	13.0	-37%
No Emission, Accident and employment benefits	13.6	15.2	-
Two-year delay	15.0	21.7	-
Cost+20% & benefits -20%	10.0	3.7	+/-23%

Case	EIRR %	NPV, \$m	Switching value
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Notes:

EIRR = economic internal rate of return, NPV = net present value.

Switching value indicate the percentage change in variable which will result in an NPV of zero and EIRR becomes 9.0%.

**Table 13-7: Cost and Benefit Streams (2025 Domestic Prices, US\$m, Undiscounted)**

Year	Incremental costs		Incremental benefits					Net Benefits
	Capital works	Recurrent works	VOC savings	Time savings	Emission reductions	Crash reduction	Employment creation	
2025	0.0	-	-	-	-	-	-	-
2026	9.61	-	-	-	-	-	-	(9.61)
2027	19.21	-	-	-	-	-	-	(19.21)
2028	9.61	-	-	-	-	-	-	(9.61)
2029	-	1.81	0.92	5.23	0.36	0.33	0.46	5.50
2030	-	1.81	1.24	7.02	0.50	0.45	0.47	7.86
2031	-	1.81	1.25	7.05	0.51	0.46	0.48	7.95
2032	-	1.81	1.26	7.09	0.53	0.47	0.49	8.03
2033	-	1.81	1.27	7.13	0.55	0.48	0.50	8.12
2034	-	1.81	1.28	7.17	0.57	0.49	0.51	8.20
2035	0.76	1.81	1.29	7.21	0.58	0.50	0.52	7.53
2036	-	1.81	1.30	7.25	0.60	0.51	0.53	8.38
2037	1.01	1.81	1.31	7.29	0.62	0.52	0.54	7.47
2038	-	1.81	1.32	7.33	0.64	0.54	0.55	8.57
2039	-	1.81	1.33	7.37	0.66	0.55	0.56	8.66
2040	-	1.81	1.34	7.41	0.68	0.56	0.57	8.76
2041	-	1.81	1.35	7.45	0.71	0.57	0.59	8.85
2042	11.44	1.81	1.36	7.49	0.73	0.58	0.60	(2.49)
2043	0.76	1.81	1.37	7.53	0.75	0.60	0.61	8.29
2044	-	1.81	1.38	7.58	0.78	0.61	0.62	9.15
2045	-	1.81	1.40	7.62	0.80	0.62	0.63	9.26
2046	-	1.81	1.41	7.66	0.83	0.64	0.65	9.36
2047	1.01	1.81	1.42	7.70	0.85	0.65	0.66	8.47
2048	-	1.81	1.43	7.74	0.88	0.66	0.67	9.58
2049	-	1.81	1.44	7.79	0.91	0.68	0.69	9.69
2050	-	1.81	1.45	7.83	0.94	0.69	0.70	9.80
2051	0.76	1.81	1.47	7.87	0.97	0.71	0.71	9.16
2052	-	1.81	1.48	7.92	1.00	0.72	0.73	10.04
2053	-	1.81	1.49	7.96	1.03	0.74	0.74	10.16
2054	-	1.81	1.50	8.01	1.07	0.76	0.76	10.28
2055	-	1.81	1.51	8.03	1.09	0.77	0.77	10.37
2056	-	1.81	1.52	8.05	1.12	0.79	0.79	10.46
2057	-	1.81	1.52	8.07	1.15	0.81	0.80	10.55
2058	-	1.81	1.53	8.10	1.18	0.82	0.82	10.64
							<b>EIRR (%)</b>	<b>16.7</b>
							<b>NPV (\$ million)</b>	<b>27.80</b>

EIRR = economic internal rate of return, NPV = net present value.

Source: Consultants' estimate

## 14. Conclusion

### 14.1 Summary

This feasibility study provides a comprehensive assessment of public transport investments in Timor-Leste, with a focus on bus terminals and on-street interchanges supported by six complementary reform programs, aligned with the Government of Timor-Leste’s policy objectives and ADB’s strategic priorities. Key findings are as follows:

- **Technical Feasibility Assessment** – From a technical perspective, all ten priority facilities can be delivered within the proposed footprints based on the site assessment, with facility schemes/design developed for each site. Preliminary facility designs incorporate appropriate sizing assumptions, passenger circulation arrangements, accessibility standards, and provisions for future service expansion. Social and land-related impacts are limited, with potential impacts identified primarily in relation to access road improvements at selected sites (such as Manleuana). Climate-resilient design measures, including improved drainage systems and flood mitigation considerations (such as retention pond, rainwater storage), have been integrated into facility schemes and designs to address identified climate and hazard risks.
- **Environment** – The proposed works for the bus terminal development are generally expected to be site specific and of short duration, and any potential impacts are expected to be reversible and short term in nature mainly occurring during the construction stage. Key actions are identified to prepare an initial environmental examination during project implementation to ensure compliance with national regulations and ADB safeguard requirements.
- **Gender Equality and Social Inclusion** – The Gender equality and social inclusion considerations have been integrated into facility design. Public transport facilities will incorporate universal accessibility features, improved lighting, safe waiting areas, and design elements responding to the mobility needs of women, elderly persons, and persons with disabilities. A Gender Equality and Social Inclusion Action Plan was prepared to support inclusive participation, employment opportunities, and safer public transport environments
- **Supporting Public Transport Reform Programs** – The supporting public transport reform programs assessed in this study reinforce the infrastructure investments and provide a pathway for longer-term system transformation. In particular, the Dili pilot bus project, traffic management, and hybrid courier services offer opportunities to demonstrate improved service quality and efficient movement of people and goods, while reforms to fare structure, microlet operations, and emissions standards support transition to sustainable public transport system that meets the needs of users for safety, security, convenience, affordability, accessibility and availability.
- **Total Project Cost** – The total indicative cost (inclusive of 20% contingency) is estimated at about US\$40.4 million, including (i) US\$18.4 million for bus terminal & on-street interchange (45.4%); (ii) US\$12.4 million for pilot bus project (30.9%); (iii) US\$0.6 million for public transport fare structure (1.5%); (iv) US\$6.6 million for traffic management program (16.3%); (v) US\$0.6 million for stringent emission standards for microlet fleet replacement (1.5%); (vi) US\$1.2 million for hybrid courier service model (3.0%); and US\$0.6 million for microlet operation framework (1.5%).

**Table 14-1: Total Project Cost by Component**

#	Component	Total Cost – Unrounded (US\$) <sup>A</sup>	Total Cost (US\$) – Rounded to the Nearest Thousand <sup>A, B</sup>	%	Type of Improvements / Assumptions
1	Bus Facilities	18,383,735	18,384,000	45.4%	<ul style="list-style-type: none"> <li>• 5 bus terminals and 5 on-street interchanges with provision of innovative measures, access road/walk improvements, climate change facilities</li> <li>• Cost includes bus terminal cost, consulting service (public outreach), capacity building, and social development program.</li> </ul>
2	Polit Bus Project	12,412,320	12,413,000	30.9%	<ul style="list-style-type: none"> <li>• Proposed 25.6km round trip service with 59 bus stops</li> <li>• 10 buses (9m Euro 5 diesel city bus)</li> </ul>

#	Component	Total Cost – Unrounded (US\$) <sup>A</sup>	Total Cost (US\$) – Rounded to the Nearest Thousand <sup>A, B</sup>	%	Type of Improvements / Assumptions
					<ul style="list-style-type: none"> <li>1 depot to accommodate the fleet with ITS enhancement</li> <li>Cost includes bus system cost, consulting service, capacity building, and social development program.</li> </ul>
3	Public Transport Fare Model	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>Consulting services for developing specifications of fare collection system</li> <li>Cost includes consulting service (i.e., feasibility study)</li> </ul>
4	Traffic Management	6,588,960	6,589,000	16.3%	<ul style="list-style-type: none"> <li>Traffic circulation modifications &amp; ITS traffic enhancement</li> <li>Key intersection improvements (including signals &amp; crossings)</li> <li>On-street parking meter facilities, and off-street parking facilities</li> <li>Cost includes traffic/parking facilities cost, consulting service, capacity building, and social development program.</li> </ul>
5	Stringent Emission Standards	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>10% of existing microlet fleet in Dili (~90 vehicles) assumed to be replaced by more environmentally friendly vehicles (i.e., Euro 4/5 class)</li> <li>Cost includes consulting service (i.e., feasibility study)</li> </ul>
6	Hybrid Courier Service Model	1,164,000	1,164,000	3.0%	<ul style="list-style-type: none"> <li>Provision of logistics storage facilities including 3 gateway storage hub and 6 regional storage hub</li> <li>Cost includes storage facilities cost, consulting service (public outreach), capacity building, and social development program.</li> </ul>
7	Microlet Operation Framework	600,000	600,000	1.5%	<ul style="list-style-type: none"> <li>Consulting services to develop institutional framework</li> <li>Corporate branding, marketing, public outreach, social development program</li> </ul>
	<b>Total</b>	<b>40,349,015</b>	<b>40,350,000</b>		

Notes:

<sup>A</sup> All cost items are inclusive of 20% contingency.

<sup>B</sup> The total cost in this table may not match with that of financial section (Section 12) due to rounding and that of economic section (Section 13) due to conversion factors used to generate the cost required for economic analysis.

- Financial Analysis** – Based on the operational, financial and commercial viability assessments, as well as the sensitivity analysis, it is recommended that the Timor-Leste government to fully deliver the public transport system. Despite being operationally and financially viable, the project will still likely be unattractive and unmarketable to the private sector because of the project’s inability to provide equity returns for potential investors (i.e., not commercially viable), unless the public transport system costs can be reduced without jeopardizing service quality, or operating subsidies are provided to private sector parties. There is potential for the project to be commercially viable through the realization of CAPEX reduction, additional operating revenue and loan interest reduction, and the Timor-Leste Government is likely to be better placed to realize these because the Timor-Leste Government should be eligible for official development assistance (ODA) from development banks in the form of an upfront grant that could be used to reduce the project’s CAPEX burden and also in the form of sovereign or concessional loan which would have lower interest rates than commercial loans to reduce overall financing costs of the project
- Economic Assessment** – Economic analysis demonstrates that the project generates substantial economic benefits through travel time savings, improved operational efficiency, enhanced road safety, reduced congestion, and environmental improvements. The project contributes to improved productivity by facilitating access to employment, education, healthcare, and markets across urban and regional areas. The project is economically viable under conservative assumptions. The overall economic internal rate of return of the project over its 30-year operation period is estimated to be 16.7%, exceeding the 9.0% threshold. Sensitivity analysis indicates that the project remains robust under variations in investment costs and demand projections due to the broad system-wide benefits generated by improved transport organization and service reliability.
- Institutional Arrangements and Governance** – Institutional capacity constraints represent a cross-cutting risk to implementation. The study therefore proposes phased implementation, transitional management arrangements, and targeted capacity building to align project scope with institutional readiness (with MOTC/DNTT assuming primary responsibilities prior to the establishment of a Land Transport Authority). This approach reduces risk while preserving the long-term vision of a modern, integrated public transport system.

In conclusion, the proposed Timor-Leste Public Transport Project represents a sound and strategic investment that directly addresses the country's most pressing public transport challenges while laying a credible foundation for longer-term, system-wide reform. By prioritizing well-designed, climate-resilient bus terminals and on-street interchanges, the project responds to immediate operational inefficiencies, safety concerns, and accessibility gaps that currently undermine the performance and attractiveness of public transport services across both urban and regional contexts. Furthermore, the feasibility study provides a robust basis for ADB loan preparation, supports informed decision-making by the Government of Timor-Leste, and establishes a coherent framework for sequencing future public transport investments and reforms.

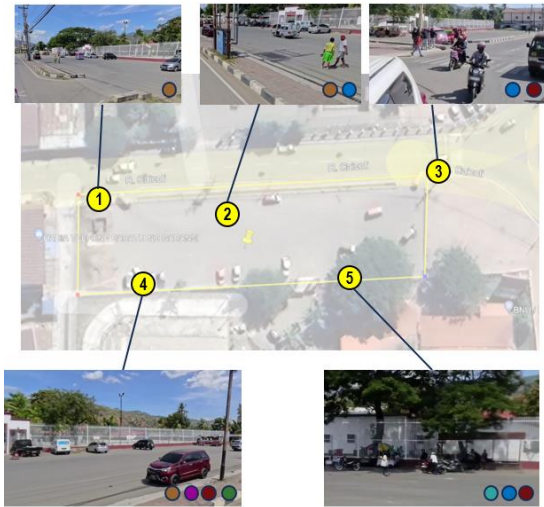
## **14.2 Next Steps**

While the feasibility study assesses a comprehensive public transport investment and reform package, it also recognizes that components differ in readiness and complexity. In particular, elements related to supporting public transport reform programs (such as pilot bus, traffic management, fare structure, fleet emissions standards, hybrid courier service, and microlet operation framework) are assessed at a strategic or pre-feasibility level and will require further development. After completion of this study, it is expected that the government will initiate DED preparation for priority facilities based on the results of this feasibility study.

# Appendix A

## Bus Facility Enhancement Toolkit & Observed Issues by Site

# A.1 Dili Convention Center



Orderly / Organized	
1-1	Passenger and vehicle areas are mixed
1-2	All types of vehicle mixed together, no dedicated area
1-3	No clear zones for loading/unloading, circulation areas etc.
1-4	One-Way Operation
1-5	Paved surface with pothole
1-6	No offices for operators and administrators
1-7	No separate road marking and signage
1-8	Inadequate lighting systems
1-9	Key junction are not signalled
1-10	Access require upgrade to be highly accessibility
1-11	Illegal parking of private vehicle

Convenient \ Comfortable	
2-1	No dedicated PUDO for private vehicle
2-2	No zone provision for multi-modal interchange
2-3	Small shelter size and require upgrade
2-4	Small number of benches
2-5	Existing retail or kiosk are not well organised
2-6	No ticket information center
2-7	No toilet at terminal
2-8	No wayfinding signage in the terminal
2-9	Walk system require upgrade to be highly accessibility

Inclusive	
3-1	No accessibility ramp at crosswalk
3-2	No dedicated sidewalk in terminal
3-3	No tactile pavement provision
3-4	No Crime Prevention Through Environmental Design

Secure	
4-1	No CCTV facilities provision
4-2	No lighting systems
4-3	No guard room/ security person

Safe	
5-1	No dedicated sidewalk in terminal
5-2	No crosswalk at key junction
5-3	No pedestrian signals provision

Climate Resilient	
6-1	No good landscaping
6-2	No rainwater treatment system provision

# A.2 Becora Terminal



Orderly / Organized	
1-1	Passenger and vehicle areas are mixed
1-2	All types of vehicle mixed together, no dedicated area
1-3	No clear zones for loading/unloading, circulation areas etc.
1-4	Two-way operation existing in the terminal
1-5	Paved surface but not good maintained
1-6	No offices for operators and administrators
1-7	No separate road marking and signage
1-8	Inadequate lighting systems
1-9	Key junction are not signalled
1-10	Access require upgrade to be highly accessibility
1-11	Illegal parking of private vehicle

Convenient \ Comfortable	
2-1	No dedicated PUDO for private vehicle
2-2	No zone provision for multi-modal interchange
2-3	Existing shelter is old and require upgrade
2-4	Existing Bench require upgrade
2-5	Existing retail or kiosk are not well organised
2-6	No ticked/information centre at terminal
2-7	No toilet at terminal
2-8	No wayfinding signage in the terminal
2-9	Walk system require upgrade to be highly accessibility

Inclusive	
3-1	No accessibility ramp at crosswalk
3-2	No dedicated sidewalk in terminal
3-3	No tactile pavement provision
3-4	No Crime Prevention Through Environmental Design

Secure	
4-1	No CCTV facilities provision
4-2	Inadequate lighting systems

Notes: A guard post located at the entrance.

Safe	
5-1	No dedicated sidewalk in terminal
5-2	No crosswalk at key junction
5-3	No pedestrian signals provision

Climate Resilient	
6-1	No good landscaping
6-2	No rainwater treatment system provision, potential flooding risk

## A.3 Tibar Terminal



Orderly / Organized	
1-1	
1-2	
1-3	
1-4	No facilities were provided as there was no existing terminal
1-5	
1-6	
1-7	
1-8	
1-9	
1-10	Access road require upgrade to be highly accessibility
1-11	No facilities were provided as there was no existing terminal

Convenient \ Comfortable	
2-1	
2-2	
2-3	
2-4	No facilities were provided as there was no existing terminal
2-5	
2-6	
2-7	
2-8	
2-9	Walk system require upgrade for external road to be highly accessibility

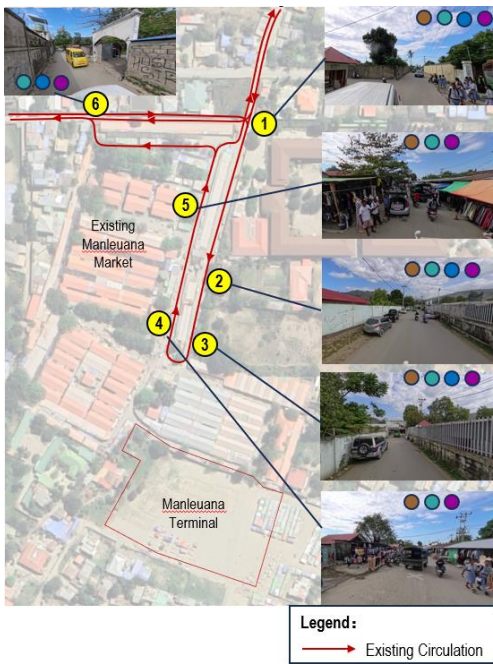
Inclusive	
3-1	No facilities were provided as there was no existing terminal
3-2	
3-3	
3-4	

Secure	
4-1	No facilities were provided as there was no existing terminal
4-2	
4-3	

Safe	
5-1	No facilities were provided as there was no existing terminal
5-2	No crosswalk
5-3	No pedestrian signals provision

Climate Resilient	
6-1	No facilities were provided as there was no existing terminal
6-2	

## A.4 Manleuana Market



Orderly / Organized	
1-1	Passenger and vehicle areas are mixed at Manleuana Market
1-2	All types of vehicle mixed, no dedicated area at Manleuana Market
1-3	No clear zones for loading/unloading, circulation areas etc. at Manleuana Market
1-4	
1-5	Paved surface but not good maintained at Manleuana Market
1-6	No offices for operators and administrators currently
1-7	No separate road marking and signage at Manleuana Market
1-8	Inadequate lighting systems
1-9	Key junction are not signalled
1-10	the circulation need to be optimized, and access road require upgrade to be highly accessibility
1-11	Illegal parking of private vehicle and motorcycle at Manleuana Market and access road

Convenient \ Comfortable	
2-1	No dedicated PUDO for private vehicle
2-2	No zone provision for multi-modal interchange
2-3	No covered passenger area at Manleuana Market
2-4	No bench provided
2-5	Existing retail or kiosk are not well organised
2-6	No ticket/information centre at Manleuana Market
2-7	No toilet at Manleuana Market
2-8	No wayfinding signage at Manleuana Market
2-9	Walk system require upgrade to be highly accessibility at Manleuana Market and access road

Inclusive	
3-1	No crosswalk
3-2	No dedicated sidewalk at Manleuana Market and access road
3-3	No tactile pavement provision
3-4	No Crime Prevention Through Environmental Design at Manleuana Market

Secure	
4-1	No CCTV facilities provision
4-2	Inadequate lighting systems at Manleuana Market
4-3	No guard room/ security person at Manleuana Market

Safe	
5-1	No dedicated sidewalk at Manleuana Market and access road
5-2	No crosswalk at key junction
5-3	No pedestrian signals provision

Climate Resilient	
6-1	No good landscaping at Manleuana Market
6-2	No rainwater treatment system provision

## A.5 Hera Terminal



Orderly / Organized	
1-1	
1-2	
1-3	
1-4	No facilities were provided as there was no existing terminal
1-5	
1-6	
1-7	
1-8	
1-9	
1-10	Access road require upgrade to be highly accessibility
1-11	No facilities were provided as there was no existing terminal

Convenient \ Comfortable	
2-1	
2-2	
2-3	
2-4	No facilities were provided as there was no existing terminal
2-5	
2-6	
2-7	
2-8	
2-9	Walk system require upgrade for external road to be highly accessibility

Inclusive	
3-1	No facilities were provided as there was no existing terminal
3-2	
3-3	
3-4	

Secure	
4-1	No facilities were provided as there was no existing terminal
4-2	
4-3	

Safe	
5-1	No facilities were provided as there was no existing terminal
5-2	No crosswalk
5-3	No pedestrian signals provision

Climate Resilient	
6-1	No facilities were provided as there was no existing terminal
6-2	

## A.6 Aldeia Samalakuliba Terminal



Orderly / Organized	
1-1	
1-2	
1-3	No facilities were provided as there was no existing terminal
1-4	
1-5	
1-6	
1-7	
1-8	
1-9	The key junction need to be signalized
1-10	Access road require upgrade to be highly accessibility
1-11	No facilities were provided as there was no existing terminal

Convenient \ Comfortable	
2-1	
2-2	
2-3	
2-4	No facilities were provided as there was no existing terminal
2-5	
2-6	
2-7	
2-8	
2-9	Walk system require upgrade for external road to be highly accessibility

Inclusive	
3-1	No facilities were provided as there was no existing terminal
3-2	
3-3	
3-4	

Secure	
4-1	No facilities were provided as there was no existing terminal
4-2	
4-3	

Safe	
5-1	No facilities were provided as there was no existing terminal
5-2	No crosswalk at key junction
5-3	No pedestrian signals provision

Climate Resilient	
6-1	No facilities were provided as there was no existing terminal
6-2	

# A.7 Maliana, Suai, Lospalos and Viqueque



Maliana



Suai



Lospalos



Viqueque

Orderly / Organized	
1-1	
1-2	
1-3	No facilities were provided as there was no existing terminal
1-4	
1-5	
1-6	
1-7	
1-8	
1-9	The key junction need to be signalized
1-10	Access road require upgrade to be highly accessibility
1-11	No facilities were provided as there was no existing terminal

Convenient \ Comfortable	
2-1	
2-2	
2-3	
2-4	No facilities were provided as there was no existing terminal
2-5	
2-6	
2-7	
2-8	
2-9	Walk system require upgrade for external road to be highly accessibility

Inclusive	
3-1	No facilities were provided as there was no existing terminal
3-2	
3-3	
3-4	

Secure	
4-1	No facilities were provided as there was no existing terminal
4-2	
4-3	

Safe	
5-1	No facilities were provided as there was no existing terminal
5-2	No crosswalk at key junction
5-3	No pedestrian signals provision

Climate Resilient	
6-1	No facilities were provided as there was no existing terminal
6-2	




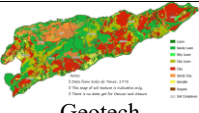
# Appendix B

## Collection of Engineering Data

## B.1 Utilities Data by Site

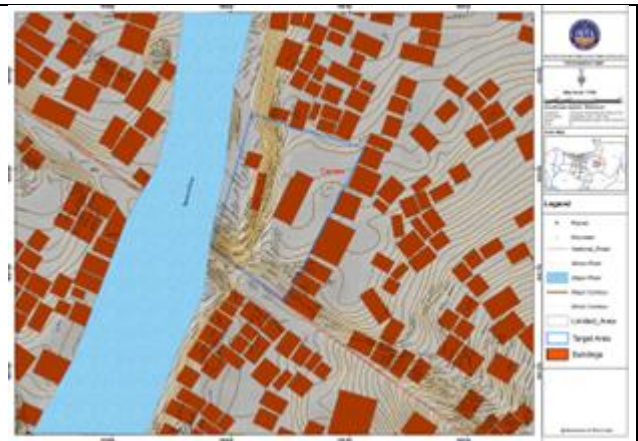
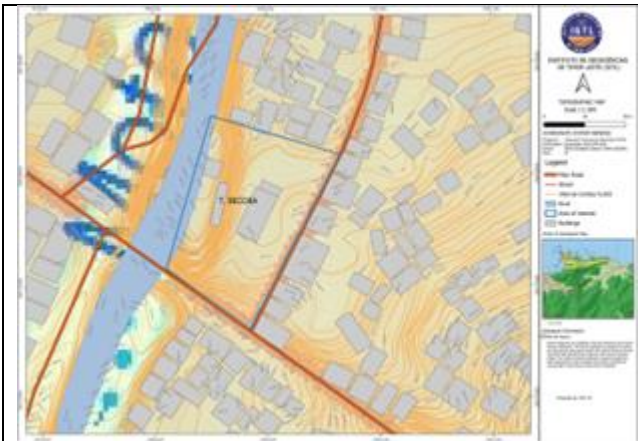
Utilities data collected as part of site conditions analysis are summarized in this section which entails various elements that affect the design and construction of bus facilities including civil, structural, utilities, geotechnical, land tenure, etc. Only data collected during the feasibility study phase are included in this report as the team were unable to receive requested data such as utilities at certain locations.

**Table B-2: Data Collection Framework**

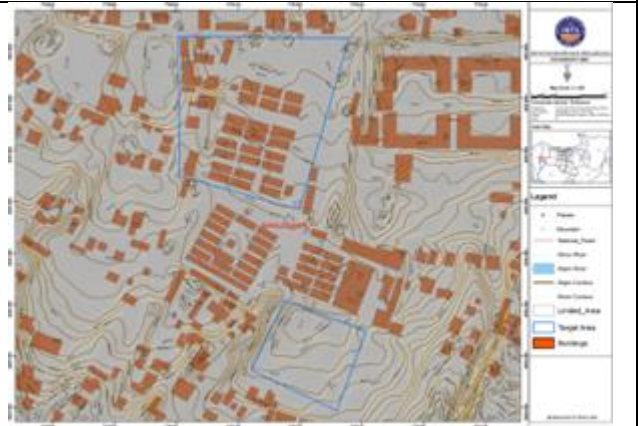
Category	Description	Source of Data
 Topographic	Topographic and site formation includes terrain levels and elevation changes of a site. This will assess any potential impact on the site stemming from topographic and terrain considerations.	<a href="https://en-gb.topographic-map.com/map-shcdn/East-Timor/?center=-8.68964%2C126.11206&amp;zoom=9">https://en-gb.topographic-map.com/map-shcdn/East-Timor/?center=-8.68964%2C126.11206&amp;zoom=9</a>
 Structural (Buildings)	This category looks at the presence of structures and buildings established within the boundary of a site as the development/improvement of a bus facility may require demolish of such structures/buildings – which will have cost and timeline implications.	Field Survey
 Utilities	This category looks at the presence of utilities such as water pipes, power poles build underground and on the ground within the boundary of a site, as the development/improvement of a bus facility may require relocation of such utilities – which will have cost and timeline implications.	Technical Working Group (DNTT)
 Geotech	Identifies soil texture of a site – which has key implications on the detailed site formation during the DED and construction stage (such as expansion and contraction to improve and consolidate the ground).	Timor Leste - Map of Soil Texture ( <a href="http://fao.org">fao.org</a> )

**Table B-3: Topographic Maps**

Dili Convention Center	
	
Becora	

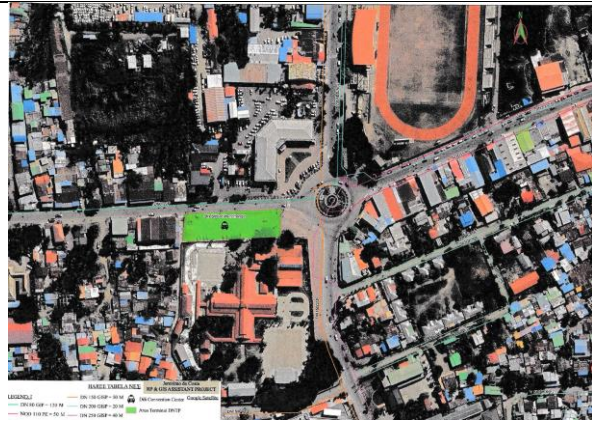


**Manleuana**

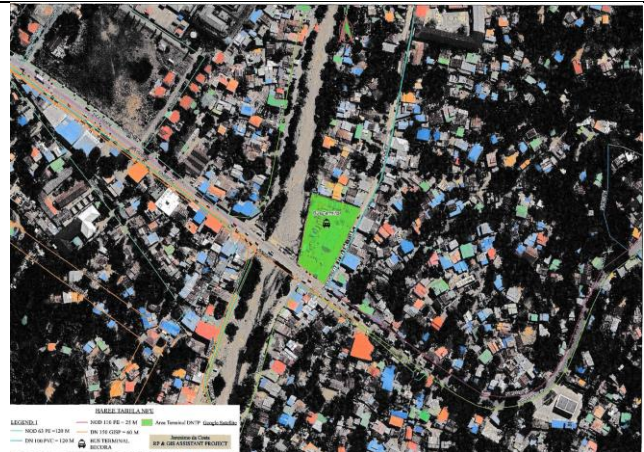


**Table B-4: Utilities Maps**

**Dili Convention Center**



**Becora**



**Manleuana**



**Maliana**



**Lospalos**

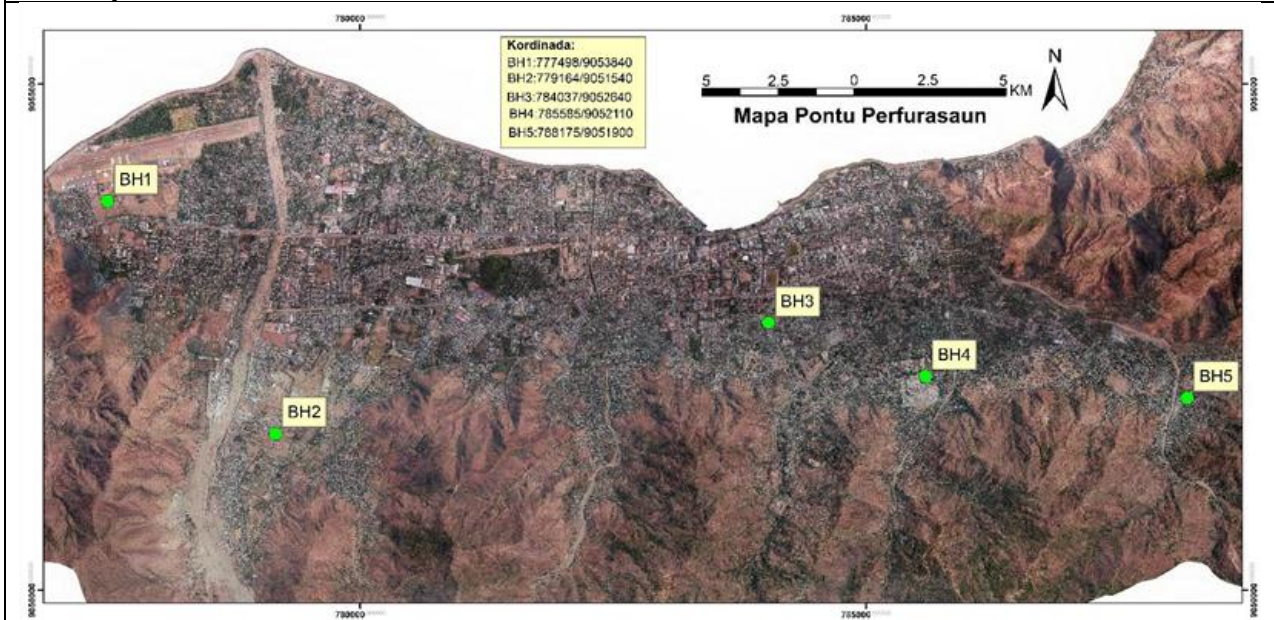


**Suai**



**Table B-5: Geotech Map**

**Dili City**



# Appendix C

## Survey Results

# C.1 Background of Additional Traffic Survey

## Objectives for Additional Survey

The previous surveys conducted in April/May 2023 (i.e., screenline traffic count at city level, terminal surveys (public transport operation by route) identified public transport services, operation, and demand within the terminal. This additional survey focuses on external access leading to/from the terminals in particular traffic and pedestrian volumes and activities with likely significant impact on the surrounding environment. These findings will help the design of road/walk improvements outside the terminal to provide smooth traffic movement to/from the terminal as well as create a safe, comfortable walking environment for pedestrians (both users and passersby).

## Type of Survey

1. Traffic Count Survey
2. Pedestrian Count Survey
3. Roadside Activity Survey

This document outlines each of the surveys and the proposed survey locations and survey plans.

## Survey Arrangement

No.	Terminal	Facility Type	Location	Traffic Count Survey			Pedestrian Count Survey			Roadside Activity Survey		
				Weekday	Saturday	Sunday	Weekday	Saturday	Sunday	Weekday	Saturday	Sunday
1	Becora Terminal	Bus Terminal	Dili East	✓			✓			✓		
2	Dili Convention Center	On-Street Interchange	Dili Center	✓			✓			✓		
3	Manleuana Terminal	Bus Terminal	Dili South	✓		✓	✓			✓		
4	Airport Transit Hub	Bus Terminal	Dili West	✓		✓	✓			✓		
5	Terminal de Baucau	Bus Terminal	Baucau	✓			✓					
6	Hera Terminal	Bus Terminal	Dili East	✓			✓					

**Notes:**

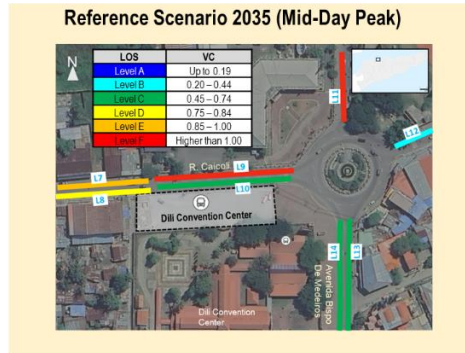
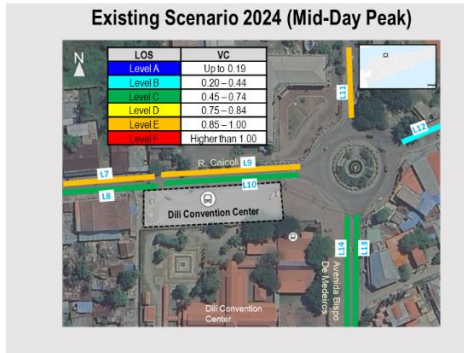
1. Data for other regional locations are based on the surveys conducted during the Master Plan stage.
2. After the survey conducted in September 2024, the ADB Mission held in October 2024 concluded that the Dili West Bus Terminal to be developed at Tibar and the airport transit hub was proposed as an on-street interchange. Given both sites are located along the major east-west corridor, survey results for Airport Transit Hub are used as a proxy for analysis at Tibar (including transport, economic, etc.).

## Select Bus Terminals



# C.2 Dili Convention Center

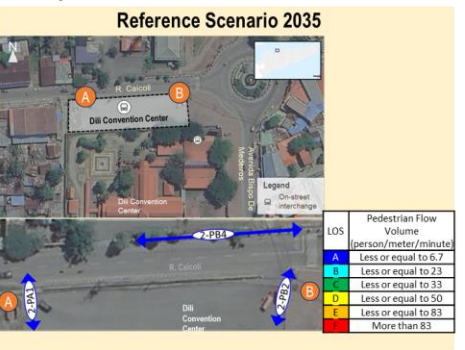
## Dili Convention Center (Vehicle)



- Traffic of R. Caicoli eastbound (north of site) and Avenida Bispo De Medeiros (north) with high traffic existing and will exceed the road capacity in the 2035
- Geometric improvements are required for R. Caicoli, and road management measure are required for Avenida Bispo De Medeiros (such as prohibition of on-street parking)

Terminal	Day	Link	Road Name	Direction	# of Lanes	Capacity Per Lane	Existing Scenario 2024				Reference Scenario 2035							
							AM Peak		Mid-day Peak		AM Peak		Mid-day Peak		PM Peak			
							Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio		
Dili Convention Center	Weekday	L7	R. Caicoli	EB	1	750	801	0.80	709	0.94	613	0.82	630	0.84	750	1.00	650	0.87
		L8	R. Caicoli	WB	1	750	807	0.81	538	0.72	540	0.72	640	0.85	570	0.76	570	0.76
		L9	R. Caicoli	EB	1	750	555	0.74	729	0.97	629	0.84	590	0.79	770	1.03	660	0.88
		L10	R. Caicoli	WB	1	750	658	0.88	496	0.66	481	0.61	700	0.93	520	0.69	490	0.65
		L11	Avenida Bispo De Medeiros	SB	2	2,000	1,443	0.72	1,976	0.99	1,897	0.95	1,520	0.76	2,090	1.05	2,000	1.00
		L12	R. Caicoli	EB	2	1,500	757	0.50	595	0.40	611	0.41	800	0.53	630	0.42	650	0.43
		L13	Avenida Bispo De Medeiros	SB	1	1,000	724	0.72	850	0.65	776	0.78	770	0.77	690	0.69	820	0.82
L14	Avenida Bispo De Medeiros	NB	1	1,000	750	0.75	596	0.60	638	0.64	790	0.79	630	0.63	670	0.67		

## Dili Convention Center (Pedestrian)

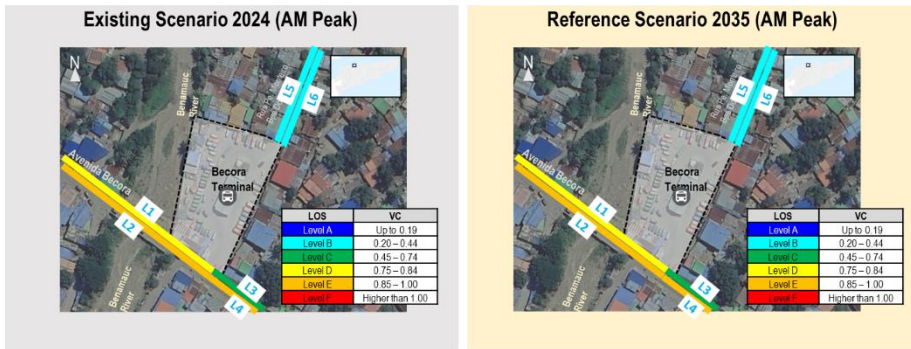


- The sidewalk width is sufficient for both existing and future.
- However, safety pedestrian crossing facilities are required at both access point of future terminal.

Terminal	Day	Link	Type	Direction	Existing Sidewalk Width (m)	Reduction Width for Safety Reason (m)	Adopted Sidewalk Width (m)	Existing Scenario 2024			Reference Scenario 2035		
								Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS	Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS
Dili Convention Center	Weekday	2-PA1	Sidewalk	2-direction	1	0.3	0.7	99	3	A	100	3	A
		2-PB2	Sidewalk	2-direction	3	0.3	2.7	284	2	A	300	2	A
		2-PB4	Sidewalk	2-direction	1	0.3	0.7	114	3	A	120	3	A

# C.3 Becora Terminal

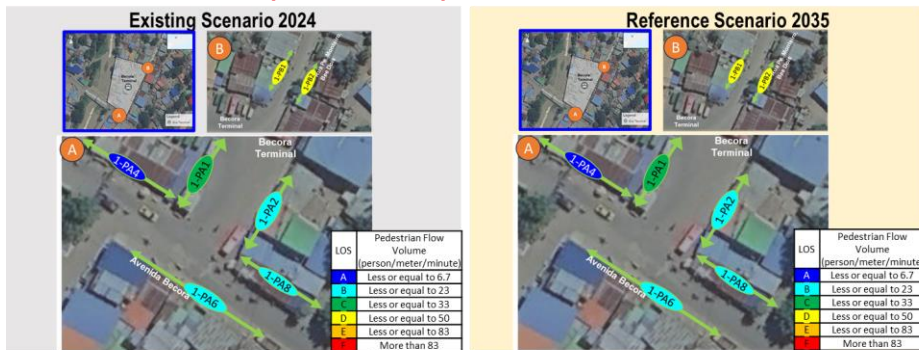
## Becora Terminal (Vehicle)



- Traffic of all roads are within the road capacity for both existing and future scenario.

Terminal	Day	Link	Road Name	Direction	# of Lanes	Capacity Per Lane	Existing Scenario 2024						Reference Scenario 2035					
							AM Peak		Mid-day Peak		PM Peak		AM Peak		Mid-day Peak		PM Peak	
							Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio
Becora	Weekday	L1	Avenida Becora	EB	1	1000	753	0.75	859	0.86	872	0.87	800	0.80	920	0.92	930	0.93
		L2	Avenida Becora	WB	1	1000	936	0.94	762	0.76	798	0.80	1,000	1.00	810	0.81	850	0.85
		L3	Avenida Becora	EB	1	750	485	0.65	643	0.86	645	0.86	520	0.69	690	0.92	690	0.92
		L4	Avenida Becora	WB	1	750	668	0.89	567	0.76	550	0.73	710	0.95	610	0.81	590	0.79
		L5	Rua Pe. Monteiro, Bee Dois	NB	1	750	199	0.27	190	0.25	179	0.24	210	0.28	200	0.27	190	0.25
		L6	Rua Pe. Monteiro, Bee Dois	SB	1	750	235	0.31	174	0.23	204	0.27	250	0.33	190	0.25	220	0.29

## Becora Terminal (Pedestrian)

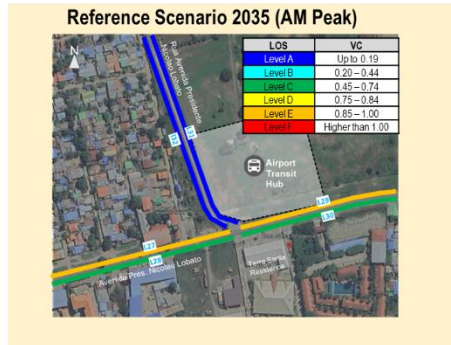
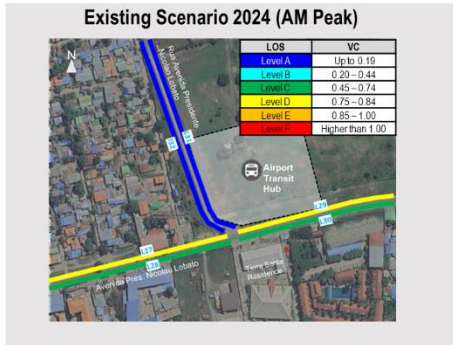


- The sidewalk along Rua Pe. Monteiro, Bee Dois required further improvement (widening) to serve the Becora terminal better
- Crossing facilities are required for both terminal access for safety reason.

Terminal	Day	Link	Type	Direction	Existing Sidewalk Width (m)	Reduction Width for Safety Reason (m)	Adopted Sidewalk Width (m)	Existing Scenario 2024			Reference Scenario 2035		
								Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS	Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS
								Becora	Weekday	1-PA1	Sidewalk	2-direction	0.5
1-PA2	Sidewalk	2-direction	0.5	0.3	0.2	178	15			B	190	16	B
1-PA4	Sidewalk	2-direction	2	0.3	1.7	143	2			A	150	2	A
1-PA6	Sidewalk	2-direction	1	0.3	0.7	301	8			B	320	8	B
1-PA8	Sidewalk	2-direction	1	0.3	0.7	343	9			B	370	9	B
1-PB1&PB2	Sidewalk	2-direction	0.5	0.3	0.2	399	34			D	430	36	D

# C.4 Airport Transit Hub

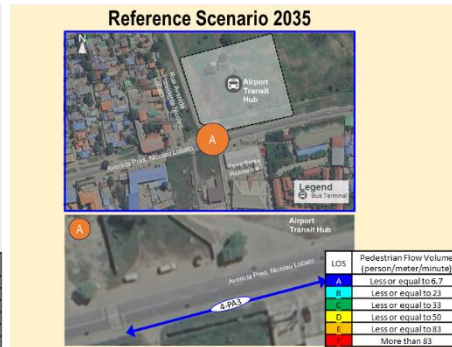
## Airport Transit Hub (Vehicle)



- Traffic of all roads are within the road capacity for both existing and future scenario.
- Traffic signals are recommended at the intersection of Avenida Pres. Nicolau Lobato and Rua Avenida Presidente Nicolau Lobato to better handle access traffic of terminal and pedestrian crossings

Terminal	Day	Link	Road Name	Direction	# of Lanes	Capacity Per Lane	Existing Scenario 2024						Reference Scenario 2035					
							AM Peak		Mid-day Peak		PM Peak		AM Peak		Mid-day Peak		PM Peak	
							Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio
Airport Transit Hub	Weekday	L27	Avenida Pres. Nicolau Lobato	EB	2	2,000	1,610	0.81	1,085	0.54	1,364	0.68	2,000	1.00	1,350	0.68	1,700	0.85
		L28	Avenida Pres. Nicolau Lobato	WB	2	2,000	1,018	0.51	1,135	0.57	1,333	0.67	1,270	0.64	1,410	0.71	1,680	0.83
		L29	Avenida Pres. Nicolau Lobato	EB	2	2,000	1,589	0.79	1,048	0.52	1,335	0.67	1,980	0.99	1,300	0.65	1,680	0.83
		L30	Avenida Pres. Nicolau Lobato	WB	2	2,000	1,034	0.52	1,139	0.57	1,338	0.67	1,290	0.65	1,420	0.71	1,680	0.83
		L31	Rua Avenida Presidente Nicolau Lobato	SB	1	750	7	0.01	13	0.02	10	0.01	10	0.01	20	0.03	10	0.01
		L32	Rua Avenida Presidente Nicolau Lobato	NB	1	750	45	0.06	56	0.07	44	0.06	60	0.08	70	0.09	50	0.07

## Airport Transit Hub (Pedestrian)

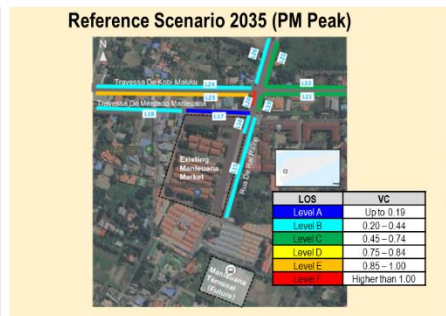
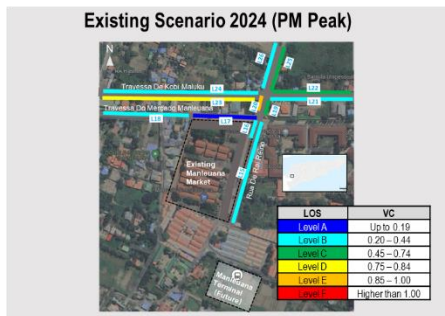


- The sidewalk width is sufficient for both existing and future.
- Additional pedestrian crossing facility are required on the south side of Airport Transition Hub for passenger easier cross Avenida Pres. Nicolau Lobato and access to the terminal.

Terminal	Day	Link	Type	Direction	Existing Sidewalk Width (m)	Reduction Width for Safety Reason (m)	Adopted Sidewalk Width (m)	Existing Scenario 2024			Reference Scenario 2035		
								Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/eter/minute)	LOS	Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/eter/minute)	LOS
								Airport Transit Hub	Weekday	4-PA3	Sidewalk	2-direction	2

# C.5 Manleuana Market

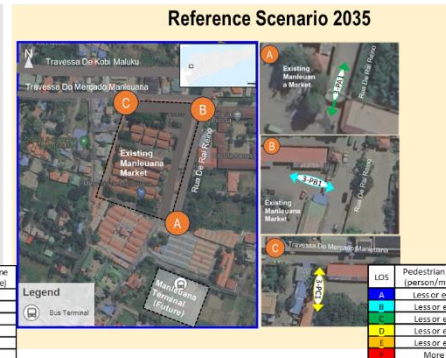
## Manleuana Market (Vehicle)



- Traffic of Rua De Rai Reino northbound (road section between Travessa De Kobi Maluku and Travessa Do Mercado Manleuana) with high traffic existing and will exceed the road capacity in the 2035
- Other road links show operate in Satisfied level.
- The road improvement are required for Rua De Rai Reino, road widening, junction improvement, etc. and the traffic circulation need further optimize to increase accessibility of terminal.

Terminal	Day	Link	Road Name	Direction	# of Lanes	Capacity Per Lane	Existing Scenario 2024						Reference Scenario 2035					
							AM Peak		Mid-day Peak		PM Peak		AM Peak		Mid-day Peak		PM Peak	
							Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio
Manleuana Market	Weekday	L15	Rua De Rai Reino	SB	1	750	204	0.27	315	0.42	246	0.33	250	0.33	390	0.52	310	0.41
		L16	Rua De Rai Reino	NB	1	750	177	0.24	304	0.40	212	0.28	220	0.29	380	0.51	260	0.35
		L17	Travessa Do Mercado Manleuana	WB	1	750	15	0.02	8	0.01	15	0.02	20	0.03	10	0.01	20	0.03
		L18	Travessa Do Mercado Manleuana	WB	1	750	193	0.26	286	0.35	236	0.31	240	0.32	330	0.44	290	0.39
		L19	Rua De Rai Reino	SB	1	750	356	0.47	420	0.56	393	0.52	440	0.59	520	0.69	490	0.65
		L20	Rua De Rai Reino	NB	1	750	692	0.92	706	0.94	738	0.98	880	1.15	880	1.17	920	1.23
		L21	Travessa De Kobi Maluku	WB	1	750	305	0.41	404	0.54	312	0.42	380	0.51	500	0.67	390	0.52
		L22	Travessa De Kobi Maluku	EB	1	750	331	0.44	535	0.71	402	0.54	410	0.55	670	0.89	500	0.67
		L23	Travessa De Kobi Maluku	WB	1	750	361	0.48	579	0.77	565	0.75	450	0.60	720	0.96	700	0.93
		L24	Travessa De Kobi Maluku	EB	1	750	75	0.10	288	0.38	165	0.22	90	0.12	360	0.48	210	0.28
L25	Travessa De Kobi Maluku	SB	1	750	257	0.34	295	0.39	353	0.47	320	0.43	370	0.49	440	0.59		
L26	Travessa De Kobi Maluku	NB	1	750	281	0.37	335	0.45	208	0.28	350	0.47	420	0.56	260	0.35		

## Manleuana Market (Pedestrian)

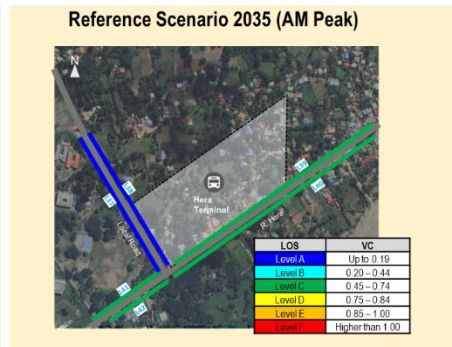
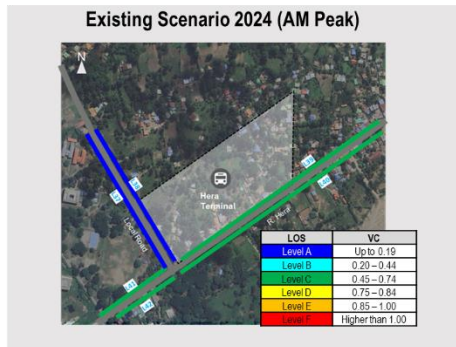


- The existing pedestrian space is adequate for pedestrian circulation, but the currently there are no dedicated sidewalks, which could lead to safety issues.
- Recommended upgrades to the pedestrian system, including safe sidewalks and crossing facilities

Terminal	Day	Link	Type	Direction	Existing Sidewalk Width (m)	Reduction Width for Safety Reason (m)	Adopted Sidewalk Width (m)	Existing Scenario 2024			Reference Scenario 2035		
								Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS	Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS
Manleuana Market	Weekday	3-PA1	Sidewalk	2-direction	0.5	0.3	0.2	222	19	B	280	24	C
		3-PB1	Sidewalk	2-direction	0.5	0.3	0.2	218	19	B	270	23	B
		3-PC1	Sidewalk	2-direction	0.5	0.3	0.2	428	36	D	530	45	D

# C.6 Hera Terminal

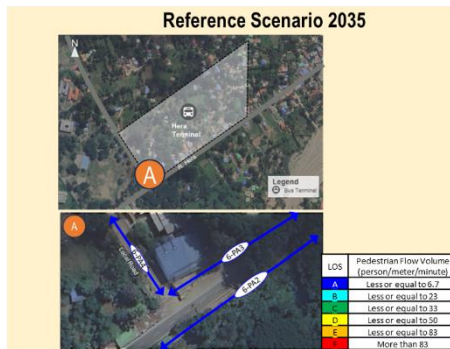
## Hera Terminal (Vehicle)



- Traffic of all roads are within the road capacity for both existing and future scenario.
- The local road need to be upgraded in conjunction with hub design

Terminal	Day	Link	Road Name	Direction	# of Lanes	Capacity Per Lane	Existing Scenario 2024						Reference Scenario 2035					
							AM Peak		Mid-day Peak		PM Peak		AM Peak		Mid-day Peak		PM Peak	
							Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio
Hera Terminal	Weekday	L37	Local Road	SB	1	750	52	0.07	30	0.04	22	0.03	60	0.08	30	0.04	20	0.03
		L38	Local Road	NB	1	750	23	0.03	48	0.06	39	0.05	20	0.03	50	0.07	40	0.05
		L39	R. Hera	EB	1	750	448	0.60	401	0.53	381	0.51	480	0.64	430	0.57	410	0.55
		L40	R. Hera	WB	1	750	407	0.54	358	0.48	385	0.51	430	0.57	380	0.51	410	0.55
		L41	R. Hera	EB	1	750	439	0.59	413	0.55	398	0.53	470	0.63	440	0.59	420	0.56
L42	R. Hera	WB	1	750	393	0.52	334	0.44	366	0.49	420	0.56	360	0.48	390	0.52		

## Hera Terminal (Pedestrian)

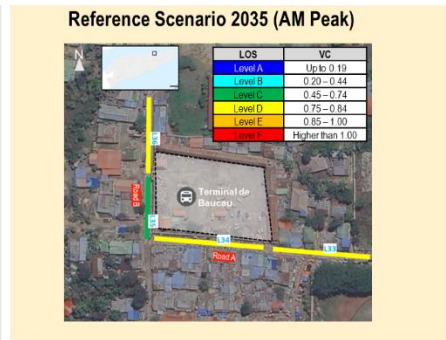
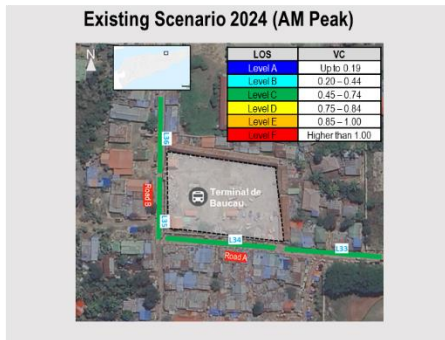


- The sidewalk width is sufficient for both existing and future.
- Additional pedestrian crossing facility are required on the south side of Hera Terminal for passenger easier cross R. Hera and access to the terminal.

Terminal	Day	Link	Type	Direction	Existing Sidewalk Width (m)	Reduction Width for Safety Reason (m)	Adopted Sidewalk Width (m)	Existing Scenario 2024			Reference Scenario 2035		
								Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS	Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS
Hera Terminal	Weekday	6-PA2	Sidewalk	2-direction	0.5	0.3	0.2	27	3	A	30	3	A
		6-PA3	Sidewalk	2-direction	1	0.3	0.7	69	2	A	70	2	A
		6-PA4	Sidewalk	2-direction	0.5	0.3	0.2	63	6	A	70	6	A

# C.7 Terminal de Baucau

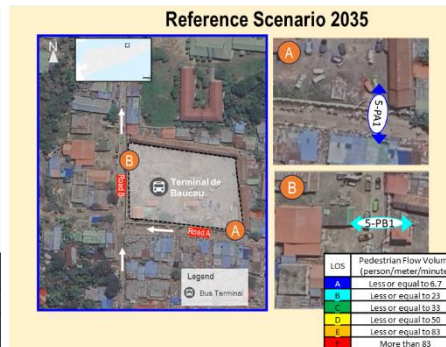
## Terminal de Baucau (Vehicle)



- Traffic of all roads are within the road capacity for both existing and future scenario.
- Since the Baucau terminal will be relocated, the traffic flow for Terminal de Baucau will be the reference for future terminal design

Terminal	Day	Link	Road Name	Direction	# of Lanes	Capacity Per Lane	Existing Scenario 2024						Reference Scenario 2035					
							AM Peak		Mid-day Peak		PM Peak		AM Peak		Mid-day Peak		PM Peak	
							Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio	Traffic Flow (PCU/hr)	V/C Ratio
Terminal de Baucau	Weekday	L33	Road A	WB	1	750	496	0.66	438	0.58	318	0.42	630	0.84	560	0.75	400	0.53
		L34	Road A	WB	1	750	452	0.60	410	0.55	311	0.41	570	0.76	520	0.69	390	0.52
		L35	Road B	NB	1	750	373	0.50	315	0.42	275	0.37	470	0.63	400	0.53	350	0.47
		L36	Road B	NB	1	750	449	0.60	335	0.45	281	0.37	570	0.76	430	0.57	360	0.48

## Terminal de Baucau (Pedestrian)



- The sidewalk width is sufficient for both existing and future.
- Since the Baucau terminal will be relocated, the pedestrian flow for Terminal de Baucau will be the reference for future terminal design

Terminal	Day	Link	Type	Direction	Existing Sidewalk Width (m)	Reduction Width for Safety Reason (m)	Adopted Sidewalk Width (m)	Existing Scenario 2024			Reference Scenario 2035		
								Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS	Max Peak Hourly Ped Flow	Pedestrian Flow Volume (person/meter/minute)	LOS
Terminal de Baucau	Weekday	5-PA1	Sidewalk	2-direction	2	0.3	1.7	156	2	A	200	2	A
		5-PB1	Sidewalk	2-direction	0.5	0.3	0.2	122	11	B	150	13	B

# Appendix D

## Cost Estimates

## D.1 Bus Terminal Cost Estimates

**Table D-1: Bus Terminal Cost Estimates (US\$)**

#	Cost Item	Unit Cost	Unit	Assumptions/Notes	#2	#3	#4	#5	#6
					Becora Terminal	Tibar Terminal	Manleuana Terminal	Hera Terminal	Aldeia Samalakuliba Terminal
1	Terminal Facility Roof	300	m2	Assume same area as waiting & queuing area	159,600	1,227,900	346,800	354,900	358,200
2	Bus Shelter (Enhanced 6m, Wide 1.8m)	2,600	number	Cost includes covered facilities and seating	13,000	36,400	20,800	0	20,800
3	10m Concrete Bus Bay (1 Bay)	11,000	number	Cost includes excavation, curbs, markings	55,000	154,000	88,000	88,000	88,000
4	Drop-Off Area	200	m2	Include road pavement and sidewalk on each end (5m x 1.8m)	29,600	37,400	32,200	32,200	32,200
5	Parking Area	80	m2	Include road pavement	14,240	49,760	97,600	124,080	0
6	Waiting & Queuing Area (With Seating)	200	m2	Cost includes waiting facilities and seating	106,400	818,600	231,200	236,600	238,800
7	Pavement Markings	70	number	Assume road markings over the area of 5m x 3m with the letters of "Bus Stop"	350	980	560	1,050	560
8	Wayfinding Signage	300	number	Assume 10 signages per terminal site	3,000	3,000	3,000	600	3,000
9	Ticket & Fare Collection Booth	500	m2	Cost includes building costs	8,000	8,000	8,000	8,000	8,000
10	Retail & Kiosk	500	m2	Cost includes building costs	82,000	206,000	124,500	107,500	52,000
11	Security Office	500	m2	Cost includes building costs	2,000	2,000	2,000	2,000	2,000
12	Operation Office	500	m2	Cost includes building costs	12,500	12,500	12,500	0	12,500
13	Administration Office	500	m2	Cost includes building costs	12,500	12,500	12,500	0	12,500
14	Air Conditioning	1,100	number	Assume 1 A/C for each office	3,300	3,300	3,300	0	3,300
15	Fan	300	number	Assume 1 fan to cover passenger areas of 100m2 (10m x 10m) plus 1 per office building	2,700	13,200	4,500	4,500	4,500
16	Toilets	12,000	number	Assume a toilet building of 8m x 6m including toilet facilities	12,000	12,000	12,000	12,000	12,000
17	Lighting for Vehicles	1,300	number	Assume 1 per every 100m2 of concrete area (pickup, drop-off, and parking)	11,700	32,500	19,500	20,800	15,600
18	Streetlight	300	number	Assume 1 per every 100m2 of the total facility area	9,900	29,400	17,700	18,300	13,800
19	Tactile Paving	60	m2	Based on the unit cost of 0.6 x 1.0 tactile indicator array	3,900	10,920	6,240	6,240	6,240
20	Circulation Areas	80	m2	Circulation space assumed based on design and benchmarking similar bus projects in the region	149,280	296,880	210,320	203,760	209,520
21	Utilities Removal / Relocation	600	number	Assume utility poles removal/relocation every 400m2 (20m x 20m)	5,400	15,000	9,000	9,600	7,200
22	Retention Pond	200	m2	Assume 3% of a site area with a pond depth of 3m	0	0	0	0	0

#	Cost Item	Unit Cost	Unit	Assumptions/Notes	#2 Becora Terminal	#3 Tibar Terminal	#4 Manleuana Terminal	#5 Hera Terminal	#6 Aldeia Samalakuliba Terminal
23	Rainwater Storage	3,200	number	Rainwater harvesting system for a communal system	3,200	3,200	3,200	3,200	3,200
24	Floodwater Drainage	300	m	The cost includes excavation and precast concrete (Box culvert)	75,000	96,000	105,000	279,000	144,000
25	Solar Pannel Roof (Terminal)	1,300	m2	Lumpsum cost per unit for large-scale building/facilities	139,100	1,064,700	301,600	308,100	310,700
<b>Subtotal</b>					<b>913,670</b>	<b>4,146,140</b>	<b>1,672,020</b>	<b>1,820,430</b>	<b>1,558,620</b>
	Additional Works	10%	%	Additional works include site formation, mechanical & electrical works, other utilities treatment, etc.	91,367	414,614	167,202	182,043	155,862
	Innovative Facilities Improvement	20%	%	Cost includes innovative facilities such as ITS system at the terminal	182,734	829,228	334,404	364,086	311,724
<b>Subtotal (With Additional Improvements)</b>					<b>1,621,087</b>	<b>5,389,982</b>	<b>2,173,626</b>	<b>2,366,559</b>	<b>2,026,206</b>
	Road & Traffic Improvement	200,000	lumpsum	Cost includes 50m road/traffic upgrades outside of terminal (including traffic light)	200,000	200,000	200,000	200,000	200,000
	Sidewalk & Crossing Improvement	50,000	lumpsum	Cost includes 50m walk upgrades and 2 crosswalk improvements (6m x 3m)	50,000	50,000	50,000	50,000	50,000
External Access Improvements Outside of Terminal					250,000	250,000	250,000	250,000	250,000
<b>Subtotal (With Exter Access Improvements Outside of Terminal)</b>					<b>1,437,771</b>	<b>5,639,982</b>	<b>2,423,626</b>	<b>2,616,559</b>	<b>2,276,206</b>

## D.2 On-Street Interchange Cost Estimates

**Table D-2: On-Street Interchange Cost Estimates (US\$)**

#	Cost Item	Unit Cost	Unit	Assumptions/Notes	#1 Dili Convention Center <sup>A</sup>	#7 Maliana Market <sup>B</sup>	#8 Suai Market <sup>B</sup>	#9 Lospalos Bemoris <sup>B</sup>	#10 Viqueque City Center <sup>B</sup>
1	Bus Shelter (Enhanced 6m, Wide 1.8m)	2,600	number	Cost includes covered facilities and seating	7,800	7,800	7,800	7,800	7,800
2	Concrete Bus Bay	9,600	number	Cost includes excavation, curbs, markings and concrete pavement resurfacing. Assumed to accommodate 9m bus.	33,000	33,000	33,000	33,000	33,000
3	Sidewalk Improvement	20	m2	Sidewalk Improvement (Shelter - Regular 3m, Wide 1.8m)	540	540	540	540	540
4	Streetlights at Bus Stop	300	number	Improvements only at stops with new shelters	900	900	900	900	900
5	Trees at Bus Stop	200	number	Improvements only at stops with new shelters	600	600	600	600	600
6	Utility Pole at Bus Stop	600	number	Improvements only at stops with new shelters	1,800	1,800	1,800	1,800	1,800
7	Tactile Paving	60	m2	Based on the unit cost of 0.6 x 1.0 tactile indicator array	120	120	120	120	120
8	Additional Sidewalk Improvement (Normal)	20	m2	Assumed 10m improvement on each side of bus stop x width of sidewalk (including shelter + PWD)	3,600	3,600	3,600	3,600	3,600
9	Administration Office	500	m2	Assume to include a 3m x 3m office with several functions including admin and operation	4,500	4,500	4,500	4,500	4,500
10	Bus Stop Divider Width	60	m2	Reflectorized thermoplastic pavement markings assuming 6mm depth	0	0	0	0	0

#	Cost Item	Unit Cost	Unit	Assumptions/Notes	#1 Dili Convention Center <sup>A</sup>	#7 Maliana Market <sup>B</sup>	#8 Suai Market <sup>B</sup>	#9 Lospalos Bemoris <sup>B</sup>	#10 Viqueque City Center <sup>B</sup>
11	Bus Stop Vertical Signage	300	number	Assume 1 signage per bay	900	900	900	900	900
12	Bus Stop Horizontal Signage	70	number	Assume road makings over the area of 5m x 3m with the letters of "Bus Stop"	210	210	210	210	210
13	Floodwater Drainage	300	m	The cost includes excavation and precast concrete (Box culvert)	33,900	33,900	33,900	33,900	33,900
14	Solar Pannel Roof (On-Street Interchange)	700	m2	Lumpsum cost per unit for small-scale building/facilities	7,700	7,700	7,700	7,700	7,700
<b>Subtotal</b>					<b>95,570</b>	<b>95,570</b>	<b>95,570</b>	<b>95,570</b>	<b>95,570</b>
	Additional Works	10%	%	Additional works include site formation, mechanical & electrical works, etc.	9,557	9,557	9,557	9,557	9,557
<b>Subtotal (With Additional Improvements)</b>					<b>105,127</b>	<b>105,127</b>	<b>105,127</b>	<b>105,127</b>	<b>105,127</b>

**Note:**

<sup>A</sup>Dili convention center includes the cost for five bays to account for additional bays/shelters required to accommodate all eight thru routes proposed to serve this facility.

<sup>B</sup>Given unclear operation nature of local microlet in regional cities, each regional site is assumed to have at least three bays to serve both regional and local transport needs.

## D.3 Personnel Cost for Bus Terminal O&M

**Table D-3: Personnel Cost for Bus Terminal O&M (US\$)**

#	Cost Item	Unit Cost <sup>A</sup>	Unit	Assumptions /Notes	#1 Dili Conventio n Center	#2 Becora	#3 Tibar	#4 Manleuana	#5 Hera <sup>B</sup>	#6 Baucau	#7 Maliana Market	#8 Suai Market	#9 Lospalos Bemoris	#10 Viqueque City Center
1	Technical Maintenance Staff	4,440	number	2 per terminal office <sup>B</sup>	-	8,800	8,800	8,800	30,800	8,800	-	-	-	-
2	Operation Staff- Junior	2,700	number	Includes security guards (1 per 4 bus bays) and janitors (2 per terminal with on-site bathrooms); two-shift rotation is assumed	5,400	21,600	32,400	21,600	21,600	16,200	5,400	5,400	5,400	5,400
3	Administrative Staff-Junior	2,900	number	4 per terminal office <sup>B</sup>	-	11,600	11,600	11,600	26,100	11,600	-	-	-	-
4	Administrative Staff-Senior	3,600	number	1 per terminal office	-	3,600	3,600	3,600	3,600	3,600	-	-	-	-
5	Management-Junior	3,600	number	1 per terminal office	-	3,600	3,600	3,600	3,600	3,600	-	-	-	-
6	Management-Senior	10,800	number	1 per terminal office	-	10,800	10,800	10,800	10,800	10,800	-	-	-	-
<b>Subtotal</b>					<b>5,400</b>	<b>56,400</b>	<b>67,200</b>	<b>56,400</b>	<b>92,900</b>	<b>51,000</b>	<b>5,400</b>	<b>5,400</b>	<b>5,400</b>	<b>5,400</b>
<b>Grand Total</b>														<b>350,900</b>
<b>Grand Total (Rounded to Nearest Hundred)</b>														<b>350,900</b>

**Note:**

<sup>A</sup> Unit cost is in terms of annual wage and modelled on the average monthly wage of relevant field types as stated in the Timor-Leste Labour Force Survey 2021 Report (<https://www.inetl-tp.gov.tl/wp-content/uploads/2023/05/Final-Report-Labour-Force-Survey-TL-2021.pdf>). All cost has already included 20% additional remuneration/contingency.

<sup>B</sup> Given the preliminary site designs for the ten terminals/facilities, it is assumed that Hera Terminal (with the largest building footprint and a dedicated corporate office) will serve as the operation control center of the whole public transport network. As such, additional staff are assumed to be positioned at this location, including five additional junior administrative staff and five technical maintenance staff, with one staff of each type corresponding to one of the terminal offices in Becora, Tibar, Manleuana, and Baucau, and the last staff responsible for all other facilities that do not include an office.

# Appendix E

## Assumptions for Revenue Analysis

## E.1 Terminal - Revenue Assumptions

**Table E-1: Revenue Assumptions**

Type of Revenues	Item	Amount	Unit
<b><i>Farebox Revenues</i></b>			
Fare of Microlet	• Student Fare	0.15	US\$
	• Adult Fare	0.25	US\$
Fare of Regional Bus	• Fare for Route P-1	2	US\$
	• Fare for Route P-2	8	US\$
	• Fare for Route P-3	4	US\$
	• Fare for Route P-4	3	US\$
	• Fare for Route P-5	2	US\$
	• Fare for Route P-6	8	US\$
	• Fare for Route P-7	6	US\$
	• Fare for Route P-8	2	US\$
	• Fare for Route P-9	9	US\$
	• Fare for Route P-10	12	US\$
	• Fare for Route P-11	8	US\$
	• Fare for Route A-1(airport route)	5	US\$
	• Fare for Route A-2(airport route)	5	US\$
	• Fare for Route I-1(international route)	35	US\$
Allocation percentage of Fare to Bus Terminal Operation	• Existing condition of allocation % of fare revenue to terminal operation	0%	%
	• Future condition of allocation % of fare revenue to terminal operation	5%	%
<b><i>Commercial Space Rental</i></b>			
Rental of Kiosk	• Annual Rental per 9m2 kiosk (3m x 3m)	730	US\$
<b><i>Advertisement</i></b>			
Annual Advertisement Fee per shelter	• Advertisement Fee at Dili & Baucau	5,475	US\$
	• Advertisement Fee at regional city	2,190	US\$

## E.2 Terminal - Fare Revenue Analysis

### Step 1 – Annual Ridership and Terminal Served by Route

The Year 2024 and 2035 service plan for public transport were developed in the 2024 PTMP. The table below shows a summary of ridership by route and the terminals served by each route (with assignment of each route, i.e., terminating or thru route).

**Table E-2: Annual Ridership and Terminal Served by Route**

Route	Annual Ridership (People trips)		Year 2024 Route Assignment										Year 2035 Route Assignment									
	Year 2024	Year 2035	Becora	Tibar <sup>A</sup>	Manleuana Market	Dili Convention Center	Hera	Baucau	Lospalos	Viqueque	Suai	Maliana	Becora	Tibar	Manleuana Market	Dili Convention Center	Hera	Baucau	Lospalos	Viqueque	Suai	Maliana
M-1	1,911,720	2,302,640	Terminate			Thru							Terminate			Thru						
M-2	2,988,130	3,196,070	Terminate			Thru							Terminate			Thru						
M-3	3,948,730	5,234,110			Terminate										Terminate							
M-4	1,949,070	2,483,990				Thru										Thru						
M-5	2,840,700	4,081,080				Thru									Terminate	Thru						
M-6	2,202,910	3,064,730				Thru										Thru						
M-7	1,733,090	2,228,680				Thru										Thru						
M-8	1,288,150	1,633,950				Thru										Thru						
M-9	3,736,300	5,396,950				Thru										Thru						
M-10	4,638,520	6,755,860		Terminate										Terminate								
M-11	3,437,330	4,364,890			Terminate									Terminate	Terminate							
M-12	922,290	989,800																				
M-13	967,890	1,267,170			Thru										Terminate							
A-1		105,850																				
A-2		21,900																				
P-1	19,098	23,738			Thru										Thru							
P-2	11,548	14,483			Thru										Thru							
P-3	495,199	666,382	Terminate					Terminate									Terminate	Terminate				
P-4	163,721	215,536		Terminate										Terminate								
P-5	651,010	888,105		Terminate										Terminate								
P-6	84,048	100,206	Terminate					Terminate									Terminate	Thru	Terminate			
P-7	136,987	177,013		Terminate							Terminate		Terminate									Terminate
P-8	50,073	64,086	Terminate														Terminate					
P-9	43,880	57,402			Thru										Thru							
P-10	89,373	106,882									Terminate				Thru						Terminate	
P-11	110,849	140,739	Terminate						Terminate								Terminate	Thru		Terminate		
S-1 <sup>B</sup>		971,412											Terminate				Terminate					
I-2		306,600												Terminate								

Notes:

<sup>A</sup> The current ridership at Tasitolu (the terminating point in Dili) is used as a proxy to estimate ridership at Tibar.

<sup>B</sup> Shuttle bus service (S-1) connecting Becora and Hera is assumed to be free at this stage. Further assessment of a business model or assignment of other microlet routes or route to/from Metinaro to this S-1 route is required to estimate detailed revenues for this route.

### Step 2 – Annual Ridership by Terminal

The ridership served by each terminal is estimated by the ridership on the route and the terminal's contribution to the route (terminating or thru). When a route terminates at two terminals, the total route ridership will be divided equally (50%) between the terminate terminals, and when a route transits or thru a terminal, the ridership for the thru terminal is assumed to be 10% of the total route ridership, and the remaining route ridership will be divided equally between the terminating terminals. Based on the data indicated in Step 1, ridership served by each terminal are summarized in the table below:

**Table E-3: Annual Ridership by Terminal**

Route	Year 2024 Ridership										Year 2035 Ridership										
	Becora	Tibar <sup>A</sup>	Manleuana Market	Dili Convention Center	Hera	Baucau	Lospalos	Viqueque	Suai	Maliana	Becora	Tibar	Manleuana Market	Dili Convention Center	Hera	Baucau	Lospalos	Viqueque	Suai	Maliana	
M-1	1,720,548			191,172							2,072,376			230,264							
M-2	2,689,317			298,813							2,876,463			319,607							
M-3			3,948,730										5,234,110								
M-4				194,907										248,399							
M-5				284,070									3,672,972	408,108							
M-6				220,291										306,473							

Route	Year 2024 Ridership										Year 2035 Ridership									
	Becora	Tibar <sup>A</sup>	Manleuana Market	Dili Convention Center	Hera	Baucau	Lospalos	Viqueque	Suai	Maliana	Becora	Tibar	Manleuana Market	Dili Convention Center	Hera	Baucau	Lospalos	Viqueque	Suai	Maliana
M-7				173,309									222,868							
M-8				128,815									163,395							
M-9				373,630									539,695							
M-10		4,638,520									6,080,274									
M-11			3,437,330								2,182,445	2,182,445								
M-12																				
M-13			96,789									1,267,170								
A-1																				
A-2																				
P-1			1,910									2,374								
P-2			1,155									1,448								
P-3	247,600					247,600								333,191	333,191					
P-4		163,721									215,536									
P-5		651,010									888,105									
P-6	42,024					42,024								45,093	10,021	45,093				
P-7		68,494							68,494		88,506									88,506
P-8	50,073													64,086						
P-9			4,388									5,740								
P-10								89,373				10,688							96,194	
P-11	55,425							55,425						63,332	14,074		63,332			
S-1 <sup>B</sup>		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
I-2											306,600									
<b>Total</b>	<b>4,804,986</b>	<b>5,521,745</b>	<b>7,490,302</b>	<b>1,865,007</b>	<b>-</b>	<b>247,600</b>	<b>42,024</b>	<b>55,425</b>	<b>89,373</b>	<b>68,494</b>	<b>4,948,839</b>	<b>9,761,466</b>	<b>12,376,947</b>	<b>2,438,809</b>	<b>505,702</b>	<b>357,285</b>	<b>45,093</b>	<b>63,332</b>	<b>96,194</b>	<b>88,506</b>

Notes:

<sup>A</sup> The current ridership at Tasitolu (the terminating point in Dili) is used as a proxy to estimate ridership at Tibar.

<sup>B</sup> Shuttle bus service (S-1) connecting Becora and Hera is assumed to be free at this stage. Further assessment of a business model or assignment of other microlet routes or route to/from Metinaro to this S-1 route is required to estimate detailed revenues for this route.

### Step 3 – Summary of Ridership and Fare Revenue

Estimated fare revenue for terminals based on ridership on different routes serve at each terminal (with different fares on different routes as shown in the assumption table), summed to calculate total fare revenue for routes served by each terminal. Given not all revenues can be used for terminal O&M, we assumed 5% of the total fare revenue to be allocated for bus terminal use for future condition and existing condition is 0%. The ridership and revenue in the table below:

**Table E-4: Summary of Ridership and Fare Revenue**

Site	Annual Ridership			Annual Fare Revenue (Allocated for Bus Terminal Use)		
	Year 2024	Year 2030	Year 2035	Year 2024	Year 2030	Year 2035
Becora	4,804,986	4,802,144	4,948,839	0	54,024	55,674
Tibar	5,521,745	8,823,593	9,761,466	0	702,526	777,198
Manleuana	7,490,302	11,187,780	12,376,947	0	134,527	148,826
Dili Convention Center	1,865,007	2,378,446	2,438,809	0	26,758	27,437
Hera	-	490,712	505,702	0	112,966	116,417
Baucau	247,600	319,676	357,285	0	68,247	76,276
Lospalos	42,024	43,978	45,093	0	17,591	18,037
Viqueque	55,425	59,021	63,332	0	23,609	25,333
Suai	89,373	93,813	96,194	0	56,288	57,716
Maliana	68,494	85,022	88,506	0	25,507	26,552
<b>Total</b>	<b>20,184,954</b>	<b>28,284,185</b>	<b>30,682,173</b>	<b>0</b>	<b>1,222,040</b>	<b>1,329,466</b>

## E.3 Terminal – Revenue from Kiosk Rental

During the terminal design, commercial area was reserved for each terminal, and the number of kiosks for each terminal was calculated based on an assumed area of 3m x 3m for each kiosk. Based on the annual rent of each kiosk as stated in the Assumption, the Kiosks Rental Income is calculated as follows:

**Table E-5: Revenue from Kiosk Rental**

Terminal	Area for Retail / Kiosk (m2)	Number of Kiosks (number)	Annual Rental of Kiosks (US\$)
Becora Terminal	164	18	13,140
Tibar	412	45	32,850
Manleuana Terminal	249	27	19,170
Dili Convention Center	0	0	0
Hera Terminal	215	23	16,790
Baucau	104	11	8,030
Lospalos	0	0	0
Viqueque	0	0	0
Suai	0	0	0
Maliana	0	0	0
<b>Total</b>	<b>1,144</b>	<b>124</b>	<b>90,520</b>

## E.4 Terminal - Revenue from Shelter Advertisement

The shelter advertisement income will be based on the number of panels provided at buildings or bus shelters (depending on location and proposed facility type – terminals and on-street interchange). The advertisement fee differs by location, with that for Dili and Baucau assumed to be higher at US\$3,650 annually (or US\$10 / day), and that for other region assumed at US\$ 1,460 annually (or US\$4/day).

**Table E-6: Revenue from Shelter Advertisement**

Terminal	Number of Shelter (number)	Advertisement Fee per Shelter by Region (US\$)	Annual Advertisement Fee (US\$)
Becora Terminal	5	5,475	27,375
Tibar	14	5,475	76,650
Manleuana Terminal	8	5,475	43,800
Dili Convention Center	3	5,475	16,425
Hera Terminal	8	5,475	43,800
Baucau	8	5,475	43,800
Lospalos	2	2,190	4,380
Viqueque	2	2,190	4,380
Suai	2	2,190	4,380
Maliana	2	2,190	4,380
<b>Total</b>	<b>54</b>		<b>269,370</b>

## E.5 Pilot Bus - Revenue Assumptions

**Table E-7: Pilot Bus Revenue Assumptions**

Type of Revenues	Item	Amount	Unit
<b>Farebox Revenues</b>			
Fare of Pilot Bus	• Student Fare	0.30	US\$
	• Adult Fare	0.50	US\$
	• Elderly Fare	0.50	US\$
<b>Advertisement</b>			
Annual Advertisement Fee	• Total # of Advertising Panel on Bus (External)	10	number
	• Total # of Advertising Panel on Bus (Internal)	10	number
	• Total # of Advertising Panel for Bus Shelter	118	number
	• Annual Advertisement Fee per bus (External)	6,083	US\$
	• Annual Advertisement Fee per bus (Internal)	4,106	US\$

Type of Revenues	Item	Amount	Unit
<b>Farebox Revenues</b>			
	• Annual Advertisement Fee per Advertisement Panel for Bus Shelter	3,650	US\$

**Table E-8: Pilot Bus Fare Revenue and Advertisement**

	Year 2030 Revenue (US\$)	Year 2035 Revenue (US\$)
<b>Pilot Bus Fare Revenue</b>		
Student Fare	89,853	102,656
Adult Fare	389,364	444,844
Elderly Fare	59,902	68,438
Total Fare Revenue	539,119	615,938
<b>Pilot Bus Advertisement Revenue</b>		
Total Advertisement Revenue	532,590	532,590
<b>Total Revenue</b>	<b>1,071,709</b>	<b>1,148,528</b>

## E.6 Traffic Management - Revenue Assumptions

**Table E-9: Pilot Bus Fare Revenue and Advertisement**

Type of Revenues	Item	Amount	Unit
<b>Parking Levy</b>			
Parking Fee (On-street)	• Existing Parking Fee per hour per Space	0.5	US\$
	• On-street Parking Operation Hour	10	Hour
	• Utilization Rate per Space	80%	%
	• On-Street Parking Daily Fee per Space	4.0	US\$
	• On-Street Parking Annual Fee per Space	1,460	US\$
Parking Fee (Off-street)	• Existing Parking Fee per hour per Space	0.5	US\$
	• Off-street Parking Operation Hour (daytime)	14	Hour
	• Utilization Rate per Space (daytime)	80%	%
	• Off-street Parking Operation Hour (nighttime)	10	Hour
	• Utilization Rate per Space (nighttime)	30%	%
	• Off-Street Parking Daily Fee per Space	7	US\$
	• Off-Street Parking Annual Fee per Space	2,555	US\$
Allocation percentage of Parking Fee to Terminal Operation	• Existing condition of allocation % of parking fee to terminal operation	0%	%
	• Future condition of allocation % of parking fee to terminal operation	20%	%
# of Estimated Parking Spots	• # of On-street Parking Spots	759	Number
	• # of Off-street Parking Spots	400	Number

**Table E-10: Parking Levy Assumptions**

Item	Parking Levy Income	Unit
Annual On-Street Parking Fee for Public Transport	221,628	US\$ / year
Annual Off-Street Parking Revenue for Public Transport	204,400	US\$ / year
Total Annual Parking Levy Income	426,028	US\$ / year

## E.7 Courier Service Model - Revenue

**Table E-11: Courier Service Model Revenue Assumptions**

Type of Revenues	Item	Amount	Unit
<i>Storage Facilities</i>			
Gateway Storage Hub	• Number of facilities	3	Number
	• Average Size per Site	300	m <sup>2</sup>
	• Annual Rental per Site	20,000	US\$
	• Total Annual Rental	60,000	US\$
Regional Storage Hub	• Number of facilities	3	Number
	• Average Size per Site	100	m <sup>2</sup>
	• Annual Rental per Site	5,000	US\$
	• Total Annual Rental	15,000	US\$
<b>Total Annual Rental of Storage Facilities</b>		<b>75,000</b>	<b>US\$</b>

# Appendix F

## Key Financial Model Assumptions

# F.1 REPEX Assumptions

**Table F-1: REPEX Assumptions**

Capital Expenditure	Midlife Renewal	Full Replacements
<b>Bus Terminals</b>		
Bus Facilities at Terminal	Year 15 at 25% initial CAPEX	Year 30 full replacement (i.e., after operating period ends). <b>Not included in financial assessment</b> assuming potential for partnerships with private sector or privatization in the future.
ITS at Terminal	None	Year 15 full replacement
Climate Resilient Facilities at Terminal	None	Year 30 full replacement (i.e., after operating period ends). <b>Not included in financial assessment</b> assuming potential for partnerships with private sector or privatization in the future.
Bus Facilities at On-Street Interchange	None	Year 10 full replacement
ITS at On-Street Interchange	None	None
Climate Resilience Facilities at Transit Hub	None	Year 30 full replacement (i.e., after operating period ends). <b>Not included in financial assessment</b> assuming potential for partnerships with private sector or privatization in the future.
<b>Pilot Bus Services</b>		
9m Diesel Bus	Year 7.5 and Year 22.5 at 20% initial CAPEX and at 20% full replacement REPEX, respectively	Year 15 full replacement
Bus Shelter	None	Year 10 and Year 20 full replacement
Bus Stop	None	Year 15 full replacement
Bus Lanes	Year 7.5 and Year 22.5 at 25% initial CAPEX and at 25% full replacement REPEX, respectively	Year 15 full replacement
Pedestrian and Crossing Improvements	None	Year 30 full replacement (i.e., after operating period ends). <b>Not included in financial assessment</b> assuming potential for partnerships with private sector or privatization in the future.
Depot	Year 15 at 25% initial CAPEX	Year 30 full replacement (i.e., after operating period ends). <b>Not included in financial assessment</b> assuming potential for partnerships with private sector or privatization in the future.
ITS	None	Year 15 full replacement
<b>Traffic Management</b>		
Road Improvement	None	None
Junction Improvement	None	None
Parking Facilities	None	None
ITS	None	None
<b>Courier Service</b>		
Storage Facilities	None	None
<b>Others</b>		
Consulting Service	None	None
Capacity Building	None	None
Social Development Program	None	None
Contingency	None	None
<b>General assumptions</b>		
<ul style="list-style-type: none"> <li>• 24-month construction period from 1 July 2026 to 30 June 2028</li> <li>• 3-month testing phase from 1 April 2028 to 30 June 2028 (i.e., within construction period)</li> <li>• 30-year operational period starting from 1 July 2028 up to 30 June 2058</li> </ul>		

## F.2 Financial, Commercial, and Timeline Assumptions

**Table F-2: Financial, Commercial, and Timeline Assumptions**

Assumptions	Values	Remarks
<b>Financial Assumptions</b>		
Debt-to-Equity Ratio (DER)	70:30	Typical DER in infrastructure projects
Cost of Debt (i.e., Interest Rate)	10.50%	Most recent lending rate, <a href="#">Banco Central de Timor-Leste</a>
Cost of Equity	10.38%	As Timor-Leste has never issued a treasury bill, Papua New Guinea's 10Y Treasury Bond has been used as proxy, <a href="#">Bank Papua New Guinea</a>
Weighted Average Cost of Capital (WACC)	9.73%	Based on DER, Cost of Debt, Cost of Equity and CIT Rate
Upfront Fee	4.00%	Upfront fee explicitly announced in Timor-Leste, <a href="#">Banco Central de Timor-Leste</a>
Commitment Fee	0.15%	Due to data unavailability, inferred from ADB's Lending Policies and Rates, <a href="#">ADB</a>
Grace Period	2 years (during construction period)	Typical grace period assumption in infrastructure projects
Debt Repayment Period	15 years	Typical project finance covenants
Minimum DSCR	1.20	
<b>Commercial Assumptions</b>		
Consumer Price Index (CPI) Rate	2.00%	Based on IMF World Economic Outlook for Timor-Leste, <a href="#">IMF</a>
Corporate Income Tax (CIT) Rate	10.00%	Based on Timor-Leste's existing corporate income tax rate, <a href="#">Trade Invest</a>
Value-added Tax (VAT) Rate	0.00%	Timor-Leste does not impose VAT charges
Maintenance Reserve Account	6 years	Arup internal benchmarks
<b>Timeline Assumptions</b>		
Construction Period	2 years (1 July 2026 to 30 June 2028)	Arup technical team
Testing Period	3 months (1 April 2028 to 30 June 2028, i.e., within construction period)	
Operation Period	30 years (1 July 2028 to 30 June 2058)	

# Appendix G

## Economic Benefits

# G.1 Key Assumptions

**Table G-1: Economic Benefit Assumptions**

Item	Amount	Unit	Note/Assumptions	
<b>General Assumptions</b>				
Job Opportunity per Kiosk	2	Person/Kiosk	Kiosk Size (3m x 3m)	
Existing Waiting Time at Terminal	30	min	Assumed waiting time based on survey results and field observations	
Reduction Factor for Perceived Waiting Time after the Improvement	20%	%	Average reduction in perceived waiting time of 20% for non-priority customers	
Assumed Peak Hour Factor	10%	%	Typical peak hour factor in similar public transport projects	
Annual Days	365	Days	Based on number of days in a year	
Assumed Mode Shift from Private can and Motorcycle to Public Transport	5%	%	Assumed modal shift expected due to facility improvements	
<b>Assumed PCU Factor by Mode</b>				
Microlet	1.5	PCU/vehicle	Based on survey results	
Bus	3	PCU/vehicle		
Car	1	PCU/vehicle		
Motorcycle	0.5	PCU/vehicle		
Goods Vehicle	2	PCU/vehicle		
Microlet	1.5	PCU/vehicle		
<b>Assumed Passenger Capacity by Mode</b>				
Microlet	14	People/vehicle	Based on survey results	
Bus	30	People/vehicle		
Car	2.5	People/vehicle		
Motorcycle	1.5	People/vehicle		
Goods Vehicle	2	People/vehicle		
<b>Average Travel Distance by Mode</b>				
Microlet	20	km	Based on survey results	
Bus	77	km		
Car	104	km		
Motorcycle	89	km		
Goods Vehicle	35	km		
<b>GHG Emission Factor by Mode</b>				
Microlet	0.000269	ton CO2 / km	Based on regional experience (Indonesia)	
Bus	0.001350	ton CO2 / km		
Car	0.000269	ton CO2 / km		
Motorcycle	0.000082	ton CO2 / km		
Goods Vehicle	0.001350	ton CO2 / km		
<b>Annual Traffic Growth Rate by Terminal Site</b>				
Dili Convention Center	0.50%	%	Referenced Region - Nain Feto	
Becora	0.60%	%	Referenced Region - Cristo Rei	
Manleuana Market	2.00%	%	Referenced Region - Dom Aleixo	
Tibar	2.00%	%	Referenced Region - Dom Aleixo	
Hera	0.60%	%	Referenced Region - Cristo Rei	
Baucau and Others	2.20%	%	Referenced Region - Baucau	
<b>Operation Efficiency Improvement by Terminal Site</b>				
Time Reduction Factor of Each Movements (Entry- Unloading- Layover-Loading- Exit )	Dili Convention Center	30%	%	Assume to be same as Becora as no existing facility
	Becora	30%	%	
	Manleuana Market	30%	%	
	Tibar	0%	%	No circulation as similar to bus stop
	Hera	30%	%	Assume to be same as Becora as no existing facility
	Baucau	30%	%	
Others	0%	%	No circulation as similar to bus stop	
Time Reduction Factor of Each Activity (Unloading, Layover and Loading )	Dili Convention Center	20%	%	Assume to be same as Becora as no existing facility
	Becora	20%	%	
	Manleuana Market	20%	%	
	Tibar	0%	%	No circulation as similar to bus stop
	Hera	20%	%	Assume to be same as Becora as no existing facility
	Baucau	20%	%	
Others	0%	%	No circulation as similar to bus stop	
<b>Number of Kiosks Proposed by Terminal Site Based on Design</b>				
Dili Convention Center	0	Number	Based on terminal preliminary design	
Becora	18	Number		
Manleuana Market	27	Number		
Tibar	45	Number		
Hera	23	Number		
Baucau	11	Number		
Others	0	Number		
<b>Accident Rate per 100,000,000km for Non-Public Transport</b>				
Light Injury	62.695	Number		

<b>Item</b>	<b>Amount</b>	<b>Unit</b>	<b>Note/Assumptions</b>
Heavy Injury	10.101	Number	Based on historical traffic accident data in Dili and total vehicle-km travelled in Dili
Death	1.733	Number	
<b>Accident Rate per 100,000,000km for Public Transport</b>			
Improvement Factor for Public Transport	35%	%	Reduction ratio in fatalities based on drivers/passenger of bus in Indonesia
Light Injury	21.943	Number	
Heavy Injury	3.535	Number	
Death	0.607	Number	

## G.2 Summary of Annualized Economic Benefits

Program	Type of Economic Benefits	Unit	After Improvement																														
			2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Bus Terminal FS	Travel Time Savings for Vehicle (Within 1 km)	Annualized Hours	265,664	535,218	539,146	543,114	547,122	551,169	555,258	559,388	563,559	567,773	572,031	576,332	580,677	585,068	589,504	593,987	598,517	603,094	607,720	612,395	617,120	621,895	626,722	631,602	636,534	641,520	646,560	651,656	656,808	662,017	333,642
Bus Terminal FS	Travel Time Savings for Passengers (Within 1 km)	Annualized Hours	842,648	1,698,323	1,711,488	1,724,796	1,738,246	1,751,843	1,765,587	1,779,481	1,793,527	1,807,728	1,822,086	1,836,604	1,851,283	1,866,126	1,881,137	1,896,316	1,911,668	1,927,194	1,942,898	1,958,782	1,974,850	1,991,103	2,007,545	2,024,178	2,041,007	2,058,034	2,075,262	2,092,694	2,110,334	2,128,185	1,073,125
Bus Terminal FS	Travel Time Savings for People Using Sidewalk (Within 1 km)	Annualized Hours	177,676	358,901	362,499	366,148	369,849	373,601	377,407	381,267	385,182	389,153	393,182	397,268	401,413	405,619	409,885	414,214	418,606	423,063	427,586	432,175	436,832	441,559	446,356	451,225	456,167	461,184	466,276	471,445	476,693	482,021	243,715
Bus Terminal FS	Direct Waiting Time Savings for People at Terminal	Annualized Hours	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Bus Terminal FS	Perceived Waiting Time Savings for People at Terminal	Annualized Hours	188	381	387	393	400	406	413	419	426	433	440	447	455	462	470	478	485	493	502	510	519	527	536	545	554	564	573	583	593	603	306
Bus Terminal FS	Operation Time Savings for Public Transport Vehicles at Terminal	Annualized Hours	20,027	40,505	40,962	41,428	41,900	42,381	42,869	43,365	43,861	44,365	44,877	45,398	45,927	46,465	47,011	47,567	48,131	48,705	49,288	49,881	50,484	51,097	51,720	52,353	52,997	53,652	54,318	54,995	55,683	56,383	28,548
Bus Terminal FS	Employment Opportunities at Terminal	Annualized job #	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248	248
Pilot Bus Services	Direct Travel Time Savings for Pilot Bus Passengers	Annualized Hours	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Pilot Bus Services	Perceived Travel Time Savings for Pilot Bus Passengers	Annualized Hours	72,557	149,032	153,056	157,188	161,432	165,791	170,268	174,865	179,586	184,435	189,415	194,529	199,781	205,175	210,715	216,404	222,247	228,248	234,410	240,740	247,239	253,915	260,771	267,811	275,042	282,468	290,095	297,928	305,972	314,233	161,359
Pilot Bus Services	Waiting Time Savings for Pilot Bus Passengers at Stops	Annualized Hours	14,198	29,164	29,951	30,760	31,590	32,443	33,319	34,219	35,143	36,092	37,066	38,067	39,095	40,150	41,234	42,348	43,491	44,665	45,871	47,110	48,382	49,688	51,029	52,407	53,822	55,275	56,768	58,301	59,875	61,491	31,576
Pilot Bus Services	Reduced Incidents of Sexual Harassment Against Women	Annualized #s	70,351	144,501	148,403	152,410	156,525	160,750	165,091	169,549	174,127	178,827	183,656	188,614	193,707	198,938	204,308	209,825	215,491	221,309	227,284	233,420	239,723	246,196	252,842	259,670	266,681	273,881	281,275	288,870	296,669	304,679	156,453
City Level Traffic System	Travel Time Savings for Vehicles at City Level	Annualized Hours	5,446,555	10,947,577	11,002,314	11,057,326	11,112,613	11,168,176	11,224,017	11,280,137	11,336,537	11,393,220	11,450,186	11,507,437	11,564,974	11,622,799	11,680,913	11,739,318	11,798,014	11,857,004	11,916,289	11,975,871	12,035,750	12,095,929	12,156,409	12,217,191	12,278,277	12,339,668	12,401,366	12,463,373	12,525,690	12,588,318	6,325,630
City Level Traffic System	GHG Reduction from Mode Shift (Private Vehicle to Public Transport)	Annualized CO2 tons	3,634	7,354	7,442	7,530	7,620	7,711	7,802	7,895	7,989	8,085	8,181	8,278	8,377	8,477	8,578	8,680	8,783	8,888	8,993	9,101	9,209	9,319	9,430	9,542	9,656	9,771	9,887	10,005	10,124	10,244	5,183
City Level Traffic System	Reduction of Light Injury	Annualized Accident #s	24	49	50	51	52	52	52	52	52	53	54	55	56	56	56	56	57	58	59	60	60	60	61	62	63	64	65	65	66	68	35
City Level Traffic System	Reduction of Heavy Injury	Annualized Accident #s	5	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	5
City Level Traffic System	Reduction of Fatalities	Annualized Accident #s	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
Emission Standard	GHG Reduction from Microlet Fleet Renewal	Annualized CO2 tons	43	88	90	93	95	98	101	103	106	109	112	115	118	121	125	128	131	135	139	142	146	150	154	158	163	167	171	176	181	186	95
Courier Service	Employment Opportunities from Courier Service	Annualized job #	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96

Note: 2028 and 2058 values are halved as half-year operations are assumed for these two years which represent the opening and ending of the project cycle (thus a 50% reduction factor applied to relevant benefits except number of employment)

## G.3 Peak Hour Time Consumption for Vehicle within 1 km (hour)

**Table 1. Peak Hour Time Consumption for Vehicle within 1 km (hour)**

Scenario	Site	After Improvement																														
		Annualized Hours																														
		2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Becora Terminal	260,451	524,027	527,171	530,334	533,516	536,717	539,938	543,177	546,436	549,715	553,013	556,331	559,669	563,027	566,405	569,804	573,223	576,662	580,122	583,603	587,104	590,627	594,171	597,736	601,322	604,930	608,560	612,211	615,884	619,580	311,649
Without Improvement	Tibar	145,907	297,651	303,604	309,676	315,869	322,187	328,630	335,203	341,907	348,745	355,720	362,834	370,091	377,493	385,043	392,744	400,599	408,611	416,783	425,118	433,621	442,293	451,139	460,162	469,365	478,752	488,327	498,094	508,056	518,217	264,291
Without Improvement	Manleuana Terminal	20,449	41,715	42,550	43,401	44,269	45,154	46,057	46,978	47,918	48,876	49,854	50,851	51,868	52,905	53,963	55,043	56,144	57,266	58,412	59,580	60,772	61,987	63,227	64,491	65,781	67,097	68,439	69,807	71,204	72,628	37,040
Without Improvement	Dili Convention Center	91,710	184,338	185,259	186,186	187,116	188,052	188,992	189,937	190,887	191,841	192,801	193,765	194,733	195,707	196,686	197,669	198,657	199,651	200,649	201,652	202,660	203,674	204,692	205,716	206,744	207,778	208,817	209,861	210,910	211,965	106,512
Without Improvement	Hera Terminal	37,397	75,244	75,695	76,149	76,606	77,066	77,528	77,993	78,461	78,932	79,406	79,882	80,361	80,844	81,329	81,817	82,307	82,801	83,298	83,798	84,301	84,807	85,315	85,827	86,342	86,860	87,381	87,906	88,433	88,964	44,749
Without Improvement	Baucau	38,348	78,384	80,108	81,871	83,672	85,513	87,394	89,317	91,282	93,290	95,342	97,440	99,583	101,774	104,013	106,301	108,640	111,030	113,473	115,969	118,521	121,128	123,793	126,519	129,300	132,144	135,051	138,023	141,059	144,162	73,667
Without Improvement	Lospalos	38,348	77,080	77,465	77,853	78,242	78,633	79,026	79,422	79,819	80,218	80,619	81,022	81,427	81,834	82,243	82,655	83,068	83,483	83,901	84,320	84,742	85,165	85,591	86,019	86,449	86,882	87,316	87,753	88,191	88,632	44,538
Without Improvement	Viqueque	38,348	77,770	78,859	79,963	81,083	82,218	83,369	84,536	85,719	86,920	88,136	89,370	90,622	91,890	93,177	94,481	95,804	97,145	98,505	99,884	101,283	102,701	104,138	105,596	107,075	108,574	110,094	111,635	113,198	114,783	58,195
Without Improvement	Suai	38,348	77,080	77,465	77,853	78,242	78,633	79,026	79,422	79,819	80,218	80,619	81,022	81,427	81,834	82,243	82,655	83,068	83,483	83,901	84,320	84,742	85,165	85,591	86,019	86,449	86,882	87,316	87,753	88,191	88,632	44,538
Without Improvement	Maliana	38,348	77,310	77,929	78,552	79,180	79,814	80,452	81,096	81,745	82,399	83,058	83,722	84,392	85,067	85,748	86,434	87,125	87,822	88,525	89,233	89,947	90,667	91,392	92,123	92,860	93,603	94,352	95,107	95,867	96,634	48,704
With Improvement	Becora Terminal	98,662	198,509	199,700	200,898	202,104	203,316	204,536	205,763	206,998	208,240	209,489	210,746	212,011	213,283	214,562	215,850	217,145	218,448	219,758	221,077	222,403	223,738	225,080	226,431	227,789	229,156	230,531	231,914	233,306	234,706	118,057
With Improvement	Tibar	135,847	277,128	282,670	288,324	294,090	299,972	305,971	312,091	318,332	324,699	331,193	337,817	344,573	351,465	358,494	365,664	372,977	380,437	388,046	395,806	403,723	411,797	420,033	428,434	437,002	445,742	454,657	463,750	473,025	482,486	246,068
With Improvement	Manleuana Terminal	15,887	32,409	33,057	33,718	34,393	35,080	35,782	36,498	37,228	37,972	38,732	39,506	40,296	41,102	41,924	42,763	43,618	44,491	45,380	46,288	47,214	48,158	49,121	50,104	51,106	52,128	53,170	54,234	55,318	56,425	28,777
With Improvement	Dili Convention Center	48,358	97,200	97,686	98,175	98,666	99,159	99,655	100,153	100,654	101,157	101,663	102,171	102,682	103,196	103,712	104,230	104,751	105,275	105,801	106,330	106,862	107,396	107,933	108,473	109,015	109,560	110,108	110,659	111,212	111,768	56,163
With Improvement	Hera Terminal	31,036	62,444	62,819	63,195	63,575	63,956	64,340	64,726	65,114	65,505	65,898	66,293	66,691	67,091	67,494	67,899	68,306	68,716	69,128	69,543	69,960	70,380	70,802	71,227	71,655	72,084	72,517	72,952	73,390	73,830	37,137
With Improvement	Baucau	30,440	62,220	63,589	64,988	66,418	67,879	69,372	70,898	72,458	74,052	75,681	77,346	79,048	80,787	82,564	84,381	86,237	88,134	90,073	92,055	94,080	96,150	98,265	100,427	102,636	104,894	107,202	109,561	111,971	114,434	58,476
With Improvement	Lospalos	30,440	61,185	61,491	61,799	62,108	62,418	62,730	63,044	63,359	63,676	63,994	64,314	64,636	64,959	65,284	65,610	65,938	66,268	66,599	66,932	67,267	67,603	67,941	68,281	68,622	68,965	69,310	69,657	70,005	70,355	35,353
With Improvement	Viqueque	30,440	61,733	62,597	63,474	64,362	65,263	66,177	67,104	68,043	68,996	69,962	70,941	71,934	72,941	73,962	74,998	76,048	77,113	78,192	79,287	80,397	81,522	82,664	83,821	84,995	86,184	87,391	88,615	89,855	91,113	46,194
With Improvement	Suai	30,440	61,185	61,491	61,799	62,108	62,418	62,730	63,044	63,359	63,676	63,994	64,314	64,636	64,959	65,284	65,610	65,938	66,268	66,599	66,932	67,267	67,603	67,941	68,281	68,622	68,965	69,310	69,657	70,005	70,355	35,353
With Improvement	Maliana	30,440	61,368	61,859	62,354	62,852	63,355	63,862	64,373	64,888	65,407	65,930	66,458	66,989	67,525	68,066	68,610	69,159	69,712	70,270	70,832	71,399	71,970	72,546	73,126	73,711	74,301	74,895	75,494	76,098	76,707	38,660

Note: For Manleuana Terminal, traffic data surveyed at Manleuana Market are used as a proxy

## G.4 Peak Hour Time Consumption for Passenger within 1 km (hour)

Scenario	Site	After Improvement																														
		Annualized Hours																														
		2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Becora Terminal	729,253	1,467,257	1,476,061	1,484,917	1,493,827	1,502,790	1,511,806	1,520,877	1,530,003	1,539,183	1,548,418	1,557,708	1,567,054	1,576,457	1,585,915	1,595,431	1,605,004	1,614,634	1,624,321	1,634,067	1,643,872	1,653,735	1,663,657	1,673,639	1,683,681	1,693,783	1,703,946	1,714,170	1,724,455	1,734,801	872,605
Without Improvement	Tibar	408,535	833,411	850,080	867,081	884,423	902,111	920,154	938,557	957,328	976,474	996,004	1,015,924	1,036,242	1,056,967	1,078,107	1,099,669	1,121,662	1,144,095	1,166,977	1,190,317	1,214,123	1,238,405	1,263,174	1,288,437	1,314,206	1,340,490	1,367,300	1,394,646	1,422,539	1,450,989	740,005
Without Improvement	Manleuana Terminal	57,256	116,802	119,138	121,521	123,951	126,430	128,959	131,538	134,169	136,852	139,589	142,381	145,228	148,133	151,096	154,118	157,200	160,344	163,551	166,822	170,158	173,561	177,033	180,573	184,185	187,868	191,626	195,458	199,368	203,355	103,711
Without Improvement	Dili Convention Center	256,785	516,139	518,719	521,313	523,920	526,539	529,172	531,818	534,477	537,149	539,835	542,534	545,247	547,973	550,713	553,466	556,234	559,015	561,810	564,619	567,442	570,279	573,131	575,996	578,876	581,771	584,680	587,603	590,541	593,494	298,231
Without Improvement	Hera Terminal	104,711	210,679	211,944	213,215	214,495	215,781	217,076	218,379	219,689	221,007	222,333	223,667	225,009	226,359	227,717	229,084	230,458	231,841	233,232	234,631	236,039	237,455	238,880	240,313	241,755	243,206	244,665	246,133	247,610	249,095	125,295
Without Improvement	Baucau	203,196	415,333	424,471	433,809	443,353	453,107	463,075	473,263	483,674	494,315	505,190	516,304	527,663	539,272	551,136	563,261	575,652	588,317	601,260	614,487	628,006	641,822	655,942	670,373	685,121	700,194	715,598	731,341	747,431	763,874	390,340
Without Improvement	Lospalos	203,196	408,425	410,467	412,519	414,582	416,655	418,738	420,832	422,936	425,050	427,176	429,312	431,458	433,615	435,784	437,962	440,152	442,353	444,565	446,788	449,022	451,267	453,523	455,791	458,070	460,360	462,662	464,975	467,300	469,636	235,992
Without Improvement	Viqueque	203,196	412,082	417,851	423,701	429,633	435,648	441,747	447,932	454,203	460,561	467,009	473,547	480,177	486,900	493,716	500,628	507,637	514,744	521,950	529,258	536,667	544,181	551,799	559,524	567,358	575,301	583,355	591,522	599,803	608,200	308,358
Without Improvement	Suai	203,196	408,425	410,467	412,519	414,582	416,655	418,738	420,832	422,936	425,050	427,176	429,312	431,458	433,615	435,784	437,962	440,152	442,353	444,565	446,788	449,022	451,267	453,523	455,791	458,070	460,360	462,662	464,975	467,300	469,636	235,992
Without Improvement	Maliana	203,196	409,644	412,921	416,224	419,554	422,911	426,294	429,704	433,142	436,607	440,100	443,621	447,170	450,747	454,353	457,988</															

## G.6 Annual Direct Waiting Time for People at Terminal (hour)

Unit		After Improvement																														
Annualized Hours		Year																														
Scenario	Site	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Becora Terminal	162	327	329	331	333	335	337	339	341	343	345	347	349	351	353	355	358	360	362	364	366	368	371	373	375	377	380	382	384	387	194
Without Improvement	Tibar	290	592	604	616	628	641	654	667	680	694	708	722	736	751	766	781	797	813	829	846	862	880	897	915	934	952	971	991	1,011	1,031	526
Without Improvement	Manleuana Terminal	368	751	766	781	797	813	829	845	862	880	897	915	933	952	971	990	1,010	1,030	1,051	1,072	1,094	1,115	1,138	1,161	1,184	1,207	1,232	1,256	1,281	1,307	667
Without Improvement	Dili Convention Center	81	162	163	164	165	166	167	168	169	170	170	171	172	173	174	175	176	176	177	178	179	180	181	182	183	184	185	185	186	94	
Without Improvement	Hera Terminal	17	33	34	34	34	34	34	35	35	35	35	35	36	36	36	36	37	37	37	37	38	38	38	38	39	39	39	39	20		
Without Improvement	Baucau	10	21	22	22	23	23	24	24	25	25	26	27	27	28	28	29	30	30	31	32	32	33	34	35	35	36	37	38	39	20	
Without Improvement	Lospalos	1	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	2		
Without Improvement	Viqueque	2	4	4	4	4	4	4	4	4	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	6	6	6	3		
Without Improvement	Suai	3	6	6	6	6	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	4		
Without Improvement	Maliana	3	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	4	
With Improvement	Becora Terminal	162	327	329	331	333	335	337	339	341	343	345	347	349	351	353	355	358	360	362	364	366	368	371	373	375	377	380	382	384	387	194
With Improvement	Tibar	290	592	604	616	628	641	654	667	680	694	708	722	736	751	766	781	797	813	829	846	862	880	897	915	934	952	971	991	1,011	1,031	526
With Improvement	Manleuana Terminal	368	751	766	781	797	813	829	845	862	880	897	915	933	952	971	990	1,010	1,030	1,051	1,072	1,094	1,115	1,138	1,161	1,184	1,207	1,232	1,256	1,281	1,307	667
With Improvement	Dili Convention Center	81	162	163	164	165	166	167	168	169	170	170	171	172	173	174	175	176	176	177	178	179	180	181	182	183	184	185	185	186	94	
With Improvement	Hera Terminal	17	33	34	34	34	34	34	35	35	35	35	35	36	36	36	36	37	37	37	37	38	38	38	38	39	39	39	39	20		
With Improvement	Baucau	10	21	22	22	23	23	24	24	25	25	26	27	27	28	28	29	30	30	31	32	32	33	34	35	35	36	37	38	39	20	
With Improvement	Lospalos	1	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	2		
With Improvement	Viqueque	2	4	4	4	4	4	4	4	4	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	6	6	6	3		
With Improvement	Suai	3	6	6	6	6	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	4		
With Improvement	Maliana	3	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	4	

## G.7 Annual Perceived Waiting Time for People at Terminal (hour)

Unit		After Improvement																														
Annualized Hours		Year																														
Scenario	Site	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Becora Terminal	162	327	329	331	333	335	337	339	341	343	345	347	349	351	353	355	358	360	362	364	366	368	371	373	375	377	380	382	384	387	194
Without Improvement	Tibar	290	592	604	616	628	641	654	667	680	694	708	722	736	751	766	781	797	813	829	846	862	880	897	915	934	952	971	991	1,011	1,031	526
Without Improvement	Manleuana Terminal	368	751	766	781	797	813	829	845	862	880	897	915	933	952	971	990	1,010	1,030	1,051	1,072	1,094	1,115	1,138	1,161	1,184	1,207	1,232	1,256	1,281	1,307	667
Without Improvement	Dili Convention Center	81	162	163	164	165	166	167	168	169	170	170	171	172	173	174	175	176	176	177	178	179	180	181	182	183	184	185	185	186	94	
Without Improvement	Hera Terminal	17	33	34	34	34	34	34	35	35	35	35	35	36	36	36	36	37	37	37	37	38	38	38	38	39	39	39	39	20		
Without Improvement	Baucau	10	21	22	22	23	23	24	24	25	25	26	27	27	28	28	29	30	30	31	32	32	33	34	35	35	36	37	38	39	20	
Without Improvement	Lospalos	1	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	2		
Without Improvement	Viqueque	2	4	4	4	4	4	4	4	4	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	6	6	6	3		
Without Improvement	Suai	3	6	6	6	6	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	7	4		
Without Improvement	Maliana	3	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	6	4	
With Improvement	Becora Terminal	130	262	263	265	266	268	269	271	273	274	276	278	279	281	283	284	286	288	290	291	293	295	297	298	300	302	304	306	307	309	156
With Improvement	Tibar	232	474	483	493	503	513	523	533	544	555	566	577	589	601	613	625	637	650	663	676	690	704	718	732	747	762	777	793	808	825	421
With Improvement	Manleuana Terminal	294	601	613	625	637	650	663	676	690	704	718	732	747	762	777	792	808	824	841	858	875	892	910	928	947	966	985	1,005	1,025	1,046	533
With Improvement	Dili Convention Center	65	130	130	131	132	132	133	134	134	135	136	136	137	138	138	139	140	140	141	142	143	143	144	145	145	146	147	148	148	149	75
With Improvement	Hera Terminal	13	27	27	27	27	27	28	28	28	28	28	28	29	29	29	29	29	29	30	30	30	30	30	30	31	31	31	31	32	16	
With Improvement	Baucau	8	17	17	17	18	19	19	20	20	20	21	21	22	22	22	23	23	24	24	25	25	26	27	28	28	29	30	30	31	16	
With Improvement	Lospalos	1	2	2	2	2	2	2	2	2	2	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	1		
With Improvement	Viqueque	2	3	3	3	3	3	3	3	3	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	5	5	5	2		
With Improvement	Suai	3	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	3		
With Improvement	Maliana	2	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	3		

## G.8 Annual Operating Time for Public Transport Vehicles at Terminal (hour)

Unit		After Improvement																														
Annualized Hours		Year																														
Scenario	Site	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Becora Terminal	10,356	20,837	20,962	21,089	21,216	21,344	21,473	21,603	21,732	21,863	21,994	22,126	22,259	22,392	22,527	22,662	22,798	22,935	23,072	23,211	23,350	23,490	23,631	23,773	23,915	24,059	24,203	24,348	24,495	24,642	12,395
Without Improvement	Tibar	21,364	43,601	44,490	45,398	46,325	47,270	48,235	49,219	50,204	51,208	52,232	53,277	54,342	55,429	56,538	57,668	58,822	59,998	61,198	62,422	63,671	64,944	66,243	67,568	68,919	70,298	71,703	73,138	74,600	76,092	38,807
Without Improvement	Manleuana Terminal	21,196	43,257	44,139	45,040	45,959	46,897	47,854	48,831	49,808	50,804	51,820	52,856	53,913	54,992	56,091	57,213	58,358	59,525	60,715	61,930	63,168	64,432	65,720	67,035	68,375	69,743	71,138	72,560	74,012	75,492	38,501
Without Improvement	Dili Convention Center	39,124	78,641	79,036	79,433	79,832	80,234	80,637	81,042	81,447	81,854	82,264	82,675	83,088	83,504	83,921	84,341	84,763	85,186	85,612	86,040	86,471	86,903	87,338	87,774	88,213	88,654	89,098	89,543	89,991	90,441	45,446
Without Improvement	Hera Terminal	2,351	4,731</																													



## G.12 Heavy Injury by Mode at System Level (number)

Accident Factor	Non-PT	Accident Rate	10.10	Heavy Injury																												
Accident Factor	PT	Accident Rate	3.54	Heavy Injury																												
Unit Annualized Accident #:																																
After Improvement																																
Year																																
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Microlet	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Without Improvement	Bus	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Without Improvement	Motorcycle	72	146	148	150	152	154	156	158	160	162	164	166	168	170	172	174	176	178	180	182	184	186	188	190	192	194	196	198	200	202	102
Without Improvement	Car	12	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	12
With Improvement	Goods Vehicle	3	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	3	
With Improvement	Microlet	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
With Improvement	Bus	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
With Improvement	Motorcycle	69	139	141	143	145	147	149	151	153	155	157	159	161	163	165	167	169	171	173	175	177	179	181	183	185	187	189	191	193	195	99
With Improvement	Car	11	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	11	
With Improvement	Goods Vehicle	3	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	3	

Note: 2024 veh-km data was used as the base and an average growth rate from 2028-2058 was applied to derive GHG emissions for 30 years.

## G.13 Fatalities by Mode at System Level (number)

Accident Factor	Non-PT	Accident Rate	1.73	Death																												
Accident Factor	PT	Accident Rate	0.61	Death																												
Unit Annualized Accident #:																																
After Improvement																																
Year																																
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Microlet	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Without Improvement	Bus	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Without Improvement	Motorcycle	12	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	23	12	
Without Improvement	Car	2	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	2		
Without Improvement	Goods Vehicle	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
With Improvement	Microlet	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
With Improvement	Bus	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
With Improvement	Motorcycle	11	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	22	11		
With Improvement	Car	2	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	4	2		
With Improvement	Goods Vehicle	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	

Note: 2024 veh-km data was used as the base and an average growth rate from 2028-2058 was applied to derive GHG emissions for 30 years.

## G.14 Pilot Bus - Annual Direct Travel Time between Microlet and Pilot Bus (hour)

					After Improvement																											
					Year																											
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Microlet	725,569	1,490,320	1,530,557	1,571,882	1,614,324	1,657,911	1,702,675	1,748,647	1,795,861	1,844,349	1,894,145	1,945,288	1,997,810	2,051,752	2,107,149	2,164,042	2,222,471	2,282,477	2,344,104	2,407,396	2,472,394	2,539,149	2,607,706	2,678,114	2,750,423	2,824,685	2,900,952	2,979,276	3,059,718	3,142,330	1,613,586
With Improvement	Pilot Bus	725,569	1,490,320	1,530,557	1,571,882	1,614,324	1,657,911	1,702,675	1,748,647	1,795,861	1,844,349	1,894,145	1,945,288	1,997,810	2,051,752	2,107,149	2,164,042	2,222,471	2,282,477	2,344,104	2,407,396	2,472,394	2,539,149	2,607,706	2,678,114	2,750,423	2,824,685	2,900,952	2,979,276	3,059,718	3,142,330	1,613,586

## G.15 Pilot Bus - Annual Perceived Travel Time between Microlet and Pilot Bus (hour)

					After Improvement																											
					Year																											
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Microlet	725,569	1,490,320	1,530,557	1,571,882	1,614,324	1,657,911	1,702,675	1,748,647	1,795,861	1,844,349	1,894,145	1,945,288	1,997,810	2,051,752	2,107,149	2,164,042	2,222,471	2,282,477	2,344,104	2,407,396	2,472,394	2,539,149	2,607,706	2,678,114	2,750,423	2,824,685	2,900,952	2,979,276	3,059,718	3,142,330	1,613,586
With Improvement	Pilot Bus	653,012	1,341,288	1,377,502	1,414,694	1,452,891	1,492,120	1,532,408	1,573,782	1,616,275	1,659,914	1,704,731	1,750,760	1,798,029	1,846,577	1,896,434	1,947,638	2,000,224	2,054,229	2,109,693	2,166,656	2,225,155	2,285,234	2,346,935	2,410,303	2,475,381	2,542,216	2,610,857	2,681,348	2,753,746	2,828,097	1,452,227

## G.16 Pilot Bus - Annual Accumulated Passenger Waiting Time at Stop (hour)

					After Improvement																											
					Year																											
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Microlet	47,328	97,212	99,837	102,532	105,301	108,144	111,064	114,063	117,142	120,305	123,553	126,889	130,315	133,834	137,447	141,158	144,970	148,884	152,904	157,032	161,272	165,626	170,098	174,691	179,407	184,251	189,226	194,335	199,582	204,971	105,253
With Improvement	Pilot Bus	33,130	68,048	69,886	71,773	73,711	75,701	77,745	79,844	82,000	84,214	86,487	88,822	91,221	93,684	96,213	98,811	101,479	104,219	107,033	109,922	112,890	115,938	119,069	122,284	125,585	128,976	132,458	136,035	139,708	143,480	73,677

## G.17 Pilot Bus - Number of Harassment Incidents (number)

					After Improvement																											
					Year																											
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Microlet	140,702	289,002	296,805	304,819	313,049	321,501	330,182	339,097	348,253	357,655	367,312	377,229	387,414	397,875	408,617	419,650	430,981	442,617	454,568	466,841	479,446	492,391	505,685	519,339	533,361	547,762	562,551	577,740	593,339	609,359	312,906
With Improvement	Pilot Bus	70,351	144,501	148,402	152,409	156,524	160,751	165,091	169,548	174,126	178,828	183,656	188,615	193,707	198,937	204,309	209,825	215,490	221,308	227,284	233,421	239,723	246,195	252,843	259,669	266,680	273,881	281,276	288,870	296,670	304,680	156,453

## G.18 Traffic Management - Time Consumption at System Level (hour)

		After Improvement																														
		Year																														
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	System	27,232,777	54,737,883	55,011,572	55,286,630	55,563,063	55,840,878	56,120,083	56,400,683	56,682,687	56,966,100	57,250,931	57,537,185	57,824,871	58,113,996	58,404,566	58,696,588	58,990,071	59,285,022	59,581,447	59,879,354	60,178,751	60,479,645	60,782,043	61,085,953	61,391,383	61,698,340	62,006,831	62,316,865	62,628,450	62,941,592	31,628,150
With Improvement	System	21,786,222	43,790,306	44,009,258	44,229,304	44,450,451	44,672,703	44,896,066	45,120,547	45,346,149	45,572,880	45,800,744	46,029,748	46,259,897	46,491,196	46,723,652	46,957,271	47,192,057	47,428,017	47,665,157	47,903,483	48,143,001	48,383,716	48,625,634	48,868,762	49,113,106	49,358,672	49,605,465	49,853,492	50,102,760	50,353,274	25,302,520

Note: Growth rate at Dili Convention Center (located at the center of Dili) is used as a proxy to project yearly travel time at Dili (system) level

## G.19 GHG Emissions Related to Microlet Fleet Renewal from Euro 2 to Euro 4 (ton)

		After Improvement																														
		Year																														
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement	Microlet	1,866	3,832	3,936	4,042	4,151	4,263	4,378	4,497	4,618	4,743	4,871	5,002	5,137	5,276	5,419	5,565	5,715	5,869	6,028	6,191	6,358	6,529	6,706	6,887	7,073	7,264	7,460	7,661	7,868	8,081	4,149
With Improvement	Microlet	1,823	3,744	3,845	3,949	4,056	4,165	4,278	4,393	4,512	4,634	4,759	4,887	5,019	5,155	5,294	5,437	5,584	5,735	5,889	6,048	6,212	6,379	6,552	6,729	6,910	7,097	7,288	7,485	7,687	7,895	4,054

Note: Growth rate at Dili Convention Center (located at the center of Dili) is used as a proxy to project yearly travel time at Dili (system) level

## G.20 Job Creation for Courier Service (number)

		After Improvement																														
		Year																														
Scenario	Mode	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058
Without Improvement		0	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
With Improvement		96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	96	

# Appendix H

## **Standard Agreement Templates for Bus Terminal Operation, Maintenance and Management**

A set of four standard agreement templates for bus terminal operation, maintenance, and management are provided in this Appendix. These include: (i) enhanced standard agreement template for bus terminal operation & management; (ii) service operation agreement; (iii) leasing agreement for commercial spaces; and (iv) public-private partnership agreement. These enhanced agreements provide a structured, professional, and financially sustainable approach to managing bus terminals efficiently while ensuring private sector engagement, service quality, and economic feasibility. Adjustments can be made based on feedback from stakeholders and regulatory authorities as warranted.

# H.1 Enhanced Standard Agreement Templates for Bus Terminal Operation & Management

## 1. Facility Use Agreement

### Parties:

- Terminal Management Unit (TMU) (hereinafter referred to as "the Authority")
- Bus Operator (hereinafter referred to as "the Operator")

### Purpose:

This Agreement establishes the terms and conditions under which the Operator may use the bus terminal facilities managed by the Authority, ensuring efficient, safe, and high-quality services for passengers.

## 2. Term and Renewal

- The initial term of this Agreement shall be for \_\_ years, commencing on \_\_ and ending on \_\_.
- Renewal is subject to compliance with all terms and conditions and at the discretion of the Authority, subject to an operational review.

## 3. Usage Fees and Financial Obligations

- The Operator shall pay a monthly/quarterly fee of \$\_\_\_.
- Additional charges may apply for special services, overnight parking, or additional amenities.
- Late payments will incur a penalty of \_\_% per month.

## 4. Obligations of the Operator

- Ensure timely departures and adherence to the published schedule.
- Maintain cleanliness of designated spaces and comply with waste disposal regulations.
- Ensure vehicle safety compliance, including periodic maintenance checks and adherence to environmental regulations.
- Pay all applicable fees and charges on time.

## 5. Obligations of the Authority

- Provide a safe, secure, and well-maintained terminal environment.
- Ensure the availability of essential terminal services, including lighting, security, sanitation, and customer assistance.
- Conduct routine maintenance and repairs to sustain operational efficiency.
- Implement performance monitoring and enforcement mechanisms.

## 6. Compliance and Termination

- Violations of terminal regulations may result in fines, temporary suspension, or termination of this Agreement.
- Either party may terminate this Agreement with \_\_ days' written notice, subject to an exit review process.

## H.2 Service Operation Agreement

**Parties:**

- Terminal Management Unit (TMU) ("the Authority")
- Service Provider (hereinafter referred to as "the Provider")

**Purpose:**

This Agreement establishes the terms and conditions under which the operator will deliver service operations in compliance with standards and key performance indicators as defined by the Authority, as well as the terms and clause for compensation, financial, and termination between the parties.

**1. Scope of Work:**

The Provider shall be responsible for delivering the following services:

- Cleaning and maintenance
- Security services
- Facility management (electrical, plumbing, waste management)
- Passenger assistance and customer service improvements

**2. Performance Standards & KPIs:**

- Cleaning to be conducted daily, with deep cleaning scheduled weekly.
- Security personnel to be stationed 24/7 with CCTV monitoring.
- Facility inspections to be conducted monthly.
- Service level reviews to be conducted quarterly with mandatory performance audits.

**3. Compensation & Financial Terms:**

- The Authority shall pay the Provider a fixed monthly fee of \$\_\_\_.
- Additional payments for emergency or special services may apply.
- A performance-based incentive structure will be implemented for meeting or exceeding KPIs.

**4. Termination Clause:**

- Failure to meet agreed performance standards may result in contract termination with \_\_\_ days' notice.
- The contract is subject to annual renewal based on performance evaluations and passenger feedback.

## H.3 Leasing Agreement for Commercial Spaces

**Parties:**

- Terminal Management Unit (TMU) ("the Lessor")
- Business Entity (hereinafter referred to as "the Lessee")

**Purpose:**

This Agreement establishes the terms and conditions under which the Lessee agrees to use and maintain the space as per lease terms and agreement in compliance with maintenance and operational responsibilities and termination/renewal clauses.

**1. Lease Terms:**

- Lease duration: \_\_ years, starting from \_\_.
- Rental fee: \$\_\_ per month, inclusive of basic utilities (except electricity and water).
- Annual rent escalation of \_\_% applies

**2. Use of Leased Space:**

- The Lessee agrees to use the space exclusively for \_\_ (e.g., retail, food services, office use).
- Any modifications to the space require prior approval from the Lessor and compliance with terminal aesthetics and safety guidelines.

**3. Maintenance & Operational Responsibilities:**

- The Lessee is responsible for the interior space maintenance, ensuring cleanliness and customer safety.
- Common area maintenance will be handled by the Lessor.
- Emergency repairs must be reported immediately, with resolution timescales defined in the lease terms.

**4. Termination and Renewal:**

- The lease may be terminated by either party with \_\_ days' written notice.
- Renewal is subject to compliance with lease conditions and business performance within the terminal

## H.4 Public-Private Partnership (PPP) Agreement

**Parties:**

- Government of Timor-Leste, Ministry of Transport and Communications ("the Government")
- Private Entity ("the Concessionaire")

**Purpose:**

This Agreement establishes the terms under which the Concessionaire will finance, develop, operate, and maintain the bus terminal under a PPP model, ensuring economic sustainability and improved transport services.

**1. Responsibilities of the Concessionaire:**

- Invest \$\_\_ in terminal infrastructure and upgrades.
- Manage and operate the facility for a concession period of \_\_ years.
- Ensure service quality, safety, and financial sustainability.
- Implement technological improvements, including automated ticketing, passenger information systems, and digital security monitoring

**2. Revenue Generation & Sharing Model:**

- The Concessionaire shall collect revenue from commercial leasing, advertising, parking, and passenger service fees.
- A revenue-sharing agreement shall be established, with \_\_\_% of gross revenue remitted to the Government annually.

### **3. Performance Metrics, Monitoring & Compliance:**

- Monthly operational and financial reports must be submitted to the Government.
- Annual audits and independent reviews will assess compliance and service quality.
- Performance penalties may apply for non-compliance with operational and maintenance standards.

### **4. Exit Strategy & Contractual Safeguards:**

- At the end of the concession period, the facility and all related assets shall be transferred to the Government in a fully operational condition.
- Early termination conditions and penalties apply for breach of contract.
- Dispute resolution mechanisms, including mediation and arbitration, will be established to handle conflicts.