Republic of the Philippines ENERGY REGULATORY COMMISSION Pasig City

IN THE MATTER OF THE JOINT APPLICATION **FOR** APPROVAL **OF** THE **EMERGENCY POWER SUPPLY AGREEMENT ENTERED** INTO BY AND **BETWEEN EASTERN SAMAR ELECTRIC** COOPERATIVE, AND INC. **FDC MISAMIS POWER** CORPORATION, WITH **PRAYER FOR CONFIDENTIAL** TREATMENT **OF INFORMATION**

ERC CASE NO. 2024-157 RC

EASTERN SAMAR ELECTRIC COOPERATIVE, INC. AND FDC MISAMIS POWER CORPORATION,

Joint Applicants. x-----x Promulgated: December 04, 2024

ORDER

On 21 November 2024, the Eastern Samar Electric Cooperative, Inc. (ESAMELCO) and FDC Misamis Power Corporation (FDCMPC) filed a *Joint Application* dated 22 October 2024, seeking the Commission's approval of their Emergency Power Supply Agreement (EPSA), with prayer for confidential treatment of information.

The pertinent allegations in the said *Joint Application* are hereunder quoted, as follows:

The Joint Applicants

1. Applicant **ESAMELCO** is a non-stock, non-profit electric cooperative, duly organized and existing under and by virtue of the laws of the Philippines, with principal office address at Borongan, Eastern Samar. It is authorized to distribute and provide electricity services to its member-consumers in the Municipalities of

Borongan, Jipapad, Arteche, San Policarpio, Oras, Dolores, Maslog, Can-avid, Taft, Sulat, San Julian, Maydolong Balangkayan, Llorente, Hernani, General MacArthur, Quinapondan, Giporlos, Balangiga, Lawaan, Salcedo, Mercedes, and Guiuan, all in the Province of Eastern Samar (collectively, the "Franchise Area"). For purposes of this *Joint Application*, ESAMELCO is represented herein by its Board President MR. REYNALDO S. GERNA and General Manager ATTY. JOSE MICHAEL EDWIN S. AMANCIO, CPA duly authorized by virtue of a Board Resolution.¹

- 2. Applicant **FDCMPC** is a corporation duly organized and existing under and by the laws of the Republic of the Philippines, with principal office address at the PHIVIDEC Industrial Estate, Villanueva, Misamis Oriental 9002. For purposes of this Application, FDCMPC is represented by its President and Chief Executive Officer ("CEO"), **MR. JUAN EUGENIO L. ROXAS**, duly authorized for the purpose by virtue of a Secretary's Certificate.²
- 3. Applicants may be served with orders, notices, and other processes of this Honorable Commission through the undersigned counsel at the addresses indicated herein.

NATURE OF THE APPLICATION

- 4. The instant *Joint Application* for the approval of the *Emergency Power Supply Agreement* ("EPSA") entered into by and between the Applicants dated 23 September 2024 (the "2nd *ESAMELCO-FDCMPC EPSA*") is being submitted to the Honorable Commission for its review and approval pursuant to Sections 25³ and 45(b)⁴ of Republic Act No. 9136, otherwise known as the Electric Power Industry Reform Act of 2001 (the "EPIRA"), Rule 20(B) of the Honorable Commission's *Resolution* No. 01, Series of 2021⁵ (the "*ERC Revised Rules of Practice and Procedure*"), *Resolution* No. 16, Series of 2023⁶ (the "*ERC Implementing Guidelines for the Procurement, Execution, and Evaluation of Power Supply Agreements*"), and Department of Energy's ("DOE") *Department Circular* No. 2023-06-0021 (the "*DOE 2023 CSP Policy*").⁷
- 5. In compliance with Section 2, Rule 6 of the ERC Revised Rules of Practice and Procedure, a copy of the instant Joint

³ SEC.25. Retail Rate. – The retail rates charged by distribution utilities for the supply of electricity in their captive market shall be subject to regulation by the ERC based on the principle of full recovery of prudent and reasonable economic costs incurred, or such other principles that will promote efficiency as may be determined by the ERC.

⁴ Distribution utilities may enter into bilateral power supply contracts subject to review by the ERC:

⁵ A Resolution Adopting the Revised Rules of Practice and Procedure of the Energy Regulatory Commission.

⁶ Entitled, "Implementing Guidelines for the Procurement, Execution, and Evaluation of Power Supply Agreements Entered Into by Distribution Utilities for the Supply of Electricity To Their Captive Market."

⁷ Entitled, "Prescribing the Policy for the Mandatory Conduct of the Competitive Selection Process by the Distribution Utilities for the Procurement of Power Supply for their Captive Market"

¹ **Annex "B"** of the *Joint Application*.

² Annex "N" of the Joint Application.

Application (with all its annexes and accompanying documents, except those subject of a motion for confidential treatment of information) shall be furnished to the following offices:⁸

- a. Office of the Municipal Mayor of Borongan;
- b. Office of the Sangguniang Panlungsod of Borongan City;
- c. Office of the Provincial Governor of Eastern Samar;
- d. Office of the *Sangguniang Panlalawigan* of the Province of Eastern Samar;
- e. Office of the Municipal Mayor of Villanueva;
- f. Office of the *Sangguniang Bayan* of the Municipality of Villanueva;
- g. Office of the Provincial Governor of Misamis Oriental; and
- h. Office the *Sangguniang Panlalawigan* of the Province of Misamis Oriental.
- 6. Further, this *Joint Application* shall also be published in a newspaper of general circulation.⁹

ALLEGATION ON TIMELINESS

7. For purposes of the filing of this *Joint Application*, the timeliness for the same is reckoned from 25 September 2024. The following discussion will however show that circumstances were present that would justify Applicants' reasonable and minimal deviation from the periods for filing provided in the *ERC Implementing Guidelines for the Procurement, Execution, and Evaluation of Power Supply Agreements*.

STATEMENT OF FACTS

- 8. Applicant ESAMELCO executed a Power Purchase and Sale Agreement ("PPSA") with GNPower Dinginin Ltd. Co. ("GNPD") for 15 MW Baseload Power Supply (the "ESAMELCO-GNPD PPSA"), which was submitted to the Honorable Commission for approval under ERC Case No. 2016-058 RC (the "PPSA Case").
- 9. On 03 May 2019, the Supreme Court rendered its Decision in the case of *Alyansa Para sa Bagong Pilipinas, Inc. vs. Energy Regulatory Commission, et al.*, G.R. No. 227670, 03 May 2019, (the "*Alyansa Case*"), requiring all applications for approval of power supply agreements filed before the Honorable Commission on or after 30 June 2015 to comply with the Competitive Selection Process ("CSP") requirement provided under the DOE's *Department Circular* No. DC2018-02-003.
- 10. On 29 August 2023, applicant ESAMELCO received the Honorable Commission's *Order* dated 19 April 2023 which: (i) dismissed applicant ESAMELCO and GNPD's Application for the approval of the ESAMELCO-*GNPD PPSA*; and (ii) directed

⁸ **Annex "O"** of the *Joint Application*.

⁹ **Annex "P"** of the *Joint Application*.

applicant ESAMELCO and GNPD to immediately stop implementing the *ESAMELCO-GNPD PPSA* upon receipt of the said *Order*.

11. Without the power from GNPD, applicant ESAMELCO was not able to cover its total demand requirements and was forced to purchase power from the Wholesale Electricity Spot Market ("WESM"), thereby exposing itself (and its consumers) to the volatile prices in the market. Applicant ESAMELCO thus immediately prepared by participating in the Joint CSP to be conducted by the Federation of Rural Electric Cooperatives of Region 8 ("FRECOR 8") for the Long-Term Aggregated Baseload Demand of its member electric cooperatives (the "FRECOR 8 CSP"). At that time, the CSP was still governed by the DOE's *Department Circular* No DC2021-09-0030 dated 24 September 2021 (the "*DOE 2021 CSP Policy*"). Applicant ESAMELCO (through FRECOR 8) was already in the process of preparing its bidding documents to be submitted to the National Electrification Administration ("NEA") for evaluation and approval.

12.On 30 June 2023, during which applicant ESAMELCO (through FRECOR 8) was still preparing its documents for its CSP under the *DOE 2021 CSP Policy*, the DOE released the *DOE 2023 CSP Policy*, which explicitly provides that the *DOE 2021 CSP Policy* was repealed. This caused applicant ESAMELCO's ongoing efforts for a CSP to become futile. This development, coupled with its continuing exposure to the volatile prices in the WESM, forced applicant ESAMELCO to enter into an *Emergency Power Supply Agreement* dated 22 September 2023 (the "1st ESAMELCO-FDCMPC EPSA") with applicant FDCMPC. The 1st ESAMELCO-FDCMPC EPSA provides that its term shall be effective for one (1) year from the delivery date, or 26 September 2023 to 25 September 2024.

13. Relevantly, the *DOE 2023 CSP Policy* provides that both the Honorable Commission and the NEA shall be issuing their respective Rules which must be complied with by all Distribution Utilities ("DUs") in the conduct of their CSPs.¹³ Applicant ESAMELCO was therefore constrained to first wait for the Honorable Commission and the NEA to issue the said rules, so that applicant ESAMELCO may comply with the same pursuant to its CSP now under the *DOE 2023 CSP Policy*.¹⁴

14.On 9 October 2023, the Honorable Commission issued its *ERC Implementing Guidelines for the Procurement, Execution, and Evaluation of Power Supply Agreements*. Thereafter, on 6 December 2023, the NEA's *Memorandum* No. 2023-057 (the "*NEA*"

¹⁰ See Section 8 of the DOE 2023 CSP Policy.

See Section 7.1. of the DOE 2023 CSP Policy which provides that "[a]ll DUs that will commence their CSP activities without issued Certificates of Posting (COP) upon the effectivity of the ERC guidelines shall undertake the CSP in accordance with [the DOE 2023 CSP Policy]."

Pending before the Honorable Commission in ERC Case No. 2024-102 RC.

See Sections 4.6. and 5.1. of the DOE 2023 CSP Policy.

See also Section 7.1. of the DOE 2023 CSP Policy which provides that "[a]ll DUs that will commence their CSP activities without issued Certificates of Posting (COP) upon the effectivity of the ERC guidelines shall undertake the CSP in accordance with [the DOE 2023 CSP Policy]."

CSP Guidelines")¹⁵ came into effect. It was only after the effectivity of these two (2) guidelines that applicant ESAMELCO could now conduct its CSP under the DOE 2023 CSP Policy.

Applicant ESAMELCO's conduct of CSP

- 15. Applicant ESAMELCO is a member of FRECOR 8. Following the termination of the ESAMELCO-GNPD PPSA, ESAMELCO decided to participate in FRECOR 8's Joint CSP for Long-Term Aggregated Baseload Demand of its member electric cooperatives (the "FRECOR 8 CSP").
- 16. On 20 March 2024, the NEA furnished FRECOR 8 the Notice to Commence of even date, informing it that it may commence the FRECOR 8 CSP.¹⁶ Pursuant thereto, on 6 April 2024 and 13 April 2024, applicant ESAMELCO published its Terms of Reference for the FRECOR 8 CSP.¹⁷
- 17. On 3 July 2024, FRECOR 8 (which includes applicant ESAMELCO) issued JBAC Resolution No. 02, series of 2024 (for Lot 1) and JBAC Resolution No. 03, series of 2024 (for Lot 2), 18 declaring the winners of the FRECOR 8 CSP. Subsequently, on 19 August 2024, FRECOR 8 furnished the winning bidders of the FRECOR 8 CSP Notices of Award, 19 informing them that they were declared the winning bidders.
- 18. On 13 September 2024 the NEA issued to FRECOR 8 the Notices to Execute Agreement,20 which would only then allow FRECOR 8's member electric cooperatives (including applicant ESAMELCO) to execute their respective Power Supply Agreements ("PSAs") with the winning bidders. Applicant ESAMELCO is now currently in the process of securing the Honorable Commission's approval for its PSA arising from the successful conduct of the FRECOR 8 CSP.

The 2nd ESAMELCO -FDCMPC EPSA

19. With the FRECOR 8 CSP having been concluded, applicant ESAMELCO still has to file the necessary applications for the approval of its PSA, as well as to re-devote its manpower and resources to its current power situation. In a letter dated 17 July 2024, FRECOR 8, on behalf of its member ECs sought to confirm with the Honorable Commission and DOE the propriety of entering into a second (2nd) EPSA to address the circumstances brought by the Alyansa Decision.21 Relevantly, during the conduct of the FRECOR 8 CSP and only shortly after the NEA's approval to execute the resulting PSAs, the expiration of the 1st ESAMELCO-FDCMPC

¹⁵ The National Electrification Administration Competitive Selection Process Guidelines Implementing the Department of Energy's Department Circular No. DC 2023-06-0021 and the Energy Regulatory Commission's Resolution No. 16, Series of 2023.

¹⁶ Annex "R" of the Joint Application.

¹⁷ **Annex "S"** of the *Joint Application*.

Annexes "T" and "T-1" of the *Joint Application*.
Annexes "U" to "U-2" of the *Joint Application*.

²⁰ **Annexes "V"** to "V-3" of the *Joint Application*.

²¹ Annex "X" of the Joint Application.

EPSA was looming (i.e. on 25 September 2024). Thus, some time in August 2024, applicant ESAMELCO had already begun inquiring with generation companies for the execution of another EPSA to cover the period during which the Honorable Commission would evaluate, and hopefully approve, applicant ESAMELCO's forthcoming PSA. Applicant ESAMELCO also thought it prudent to pursue this course of action to minimize as much as possible its exposure to the WESM and its volatile prices.

20. Relevantly, applicant ESAMELCO would be participating in the *RE Expo* from 29-31 August 2024 (the "*RE Expo*"), which would also be participated in by numerous generation companies, to wit:



A copy of the *RE Expo's* Program which shows the participating generation companies is attached as **Annex "W"**.

- 21. Given the sheer number of generation companies that would be participating in the *RE Expo*, applicant ESAMELCO reasonably thought that it would be the best venue to shop for the most advantageous EPSA to replace the *1st ESAMELCO-FDCMPC EPSA*.
- 22. Applicant ESAMELCO proceeded to attend the *RE Expo* and inquired with all viable generation companies of who would be willing to execute an EPSA with it. After discussing with the various generation company representatives in the *RE Expo*, applicant ESAMELCO determined that KEPCO SPC Power Corporation ("KSPC"), Sual Power Inc. ("SPI"), Taft Hydro Energy Corp. ("THEC"), and applicant FDCMPC would offer the most advantageous price. Applicant ESAMELCO then proceeded to send

out their solicitation letters to KSPC, SPI, THEC, and applicant FDCMPC, and eventually executed the 2^{nd} ESAMELCO-FDCMPC EPSA.

The pending application and approval of Applicant ESAMELCO's PSA arising from the FRECOR 8 CSP, coupled with the expiration of the 1st ESAMELCO-FDCMPC EPSA, constitute force majeure allowing Applicants to execute the 2nd ESAMELCO-FDCMPC EPSA subject of this Joint Application

- 23. Section 3.8. of the *DOE 2023 CSP Policy* defines force majeure as "any extraordinary event not foreseeable or avoidable, or to an event that could not be foreseen, **or which, though foreseen, is inevitable and independent of human will or the DU's participation**, whether by active intervention, neglect or failure to act." The Supreme Court as early as the case of *Murillo vs. Mendoza*, G.R. No. L-46020, 8 December 1938, in resolving events which would constitute as force majeure likened it to addressing the question of whether unforeseen acts arose wherein no fault or negligence from those involved intervened.
- 24. Applying the aforecited rule and jurisprudence, the antecedents presented herein clearly constitute force majeure, justifying the execution of the 2^{nd} ESAMELCO-FDCMPC EPSA.
- 25. To reiterate, upon the resolution of the *Alyansa Case*, applicant ESAMELCO immediately prepared for the conduct of its CSP to cover for the deficiency left by the dismissal of the *PPSA Case*. Applicant ESAMELCO's efforts were interrupted only by the issuance of the *DOE 2023 CSP Policy*. These developments are **completely independent** of applicant ESAMELCO's participation. This event led applicant ESAMELCO to reasonably execute the *1st ESAMELCO-FDMPC EPSA*.
- 26. In fact, during the effectivity of the 1st ESAMELCO-FDCMPC EPSA, applicant ESAMELCO (through FRECOR 8) was able to conduct and conclude the FRECOR 8 CSP to cover its power requirements. Were it not for the described regulatory bottlenecks (which are again completely independent of ESAMELCO's participation), applicant ESAMELCO firmly believes that it would have been able to file the necessary applications with the Honorable Commission which would have in all probability timely resolved the same.
- 27. Based on the foregoing, the described events clearly constitute Force Majeure Events which allow for the execution of the 2^{nd} ESAMELCO-FDCMPC EPSA.

ABSTRACT OF THE EMERGENCY POWER SUPPLY AGREEMENT AND RELATED INFORMATION

- 28. **ESAMELCO's Power Situation**. Applicant ESAMELCO's average peak demand for its Franchise Area is 23.50 MW for 2024 as provided in its Supply-Demand Scenario.²²
- 29. **Generation Facility**. The power to be provided to applicant ESAMELCO will be sourced from applicant FDCMPC's 3 x 135 MW circulating fluidized bed coal fired thermal power plant in the PHIVIDEC Industrial Estate, in Villanueva, Misamis Oriental, with a rated capacity of 405 MW and net dependable capacity of 369 MW (the "Power Plant"). Applicant FDCMPC shall supply power to applicant ESAMELCO under the terms stipulated in the 2nd ESAMELCO-FDCMPC EPSA.

30. Salient Features of the 2nd ESAMELCO-FDCMPC EPSA.

- 30.1. <u>Term</u>: The maximum term of the 2nd ESAMELCO-FDCMPC EPSA shall be one (1) year from date of delivery or from date of execution until the issuance of Provisional Authority by the ERC in connection with the application for approval of the power supply agreement, which resulted from the CSP of applicant ESAMELCO's aggregate 15MW base load requirement, whichever comes first.
- 30.2. <u>Date of Commencement of Supply</u>: The obligation of applicant FDCMPC to deliver electric power to applicant ESAMELCO shall commence immediately following the execution of the *2nd ESAMELCO-FDCMPC EPSA*, and more specifically on 26 September 2024.
 - 30.3. Contract Type: Firm 8MW; Non-Firm 2MW
- 30.4. <u>Contracted Demand and Contracted Energy</u>: The Applicants agreed to the following service specifications:

	FIRM	NON-FIRM
Contracted Demand	8,000	2,000
(monthly), kW		
Contracted Energy (12	70,080,000	17,520,000
months), kWh		
Customer Load Factor Per		
Interval	65%	
Delivery Point	Plant Gate of the Power	
	Plant	
Nodal Point	11FDC Unit 1, Unit 2, Unit 3	
Voltage at the Plant Gate	138kV	

Joint Applicants shall coordinate for the non-firm portion of the requirement. Applicant ESAMELCO shall notify applicant FDCMPC of additional requirements

See **Annex "C"** of the *Joint Application*.

from its non-firm service specification at least five (5) days before the next billing cycle. Applicant FDCMPC undertakes to commit free and prioritize the available capacity to satisfy applicant ESAMELCO's non-firm requirements.

30.5. Outage Allowance: 20 days/480 hours

Applicant FDCMPC may assist applicant ESAMELCO in the procurement of Replacement Power during the Outage Allowance from third parties. Applicant ESAMELCO has the discretion to accept or reject the negotiated price of the Replacement Power. If applicant ESAMELCO approves the price of the Replacement Power as negotiated by applicant applicant ESAMELCO shall FDCMPC, pay the negotiated price. If applicant ESAMELCO rejects the negotiated price, it shall procure its own supply of Replacement Power.

Applicant FDCMPC shall exert best efforts to procure Replacement Power beyond the Outage Allowance and shall charge applicant ESAMELCO for the Replacement Power in excess of the Outage Allowance for the Billing Period based on the agreed Generation Charge under the 2nd ESAMELCO-FDCMPC EPSA.

30.6 <u>Billing and Settlement</u>: Applicant FDCMPC shall provide a monthly Power Bill to applicant ESAMELCO that shall contain the volume of energy delivered, and the amount of money (in Philippine Peso) due and payable by applicant ESAMELCO every Billing Period both reckoned from the Delivery Point.

The Billing and Settlement between the Parties shall be in accordance with *Schedule 3* of the 2nd ESAMELCO-FDCMPC EPSA.

30.7. <u>Termination</u>: Either Party may terminate the 2^{nd} *ESAMELCO-FDCMPC EPSA* with immediate effect by serving written notice to the other Party in the event that the other Party breaches any provision of the 2^{nd} *ESAMELCO-FDCMPC EPSA* and fails to cure such breach within a period of thirty (30) days from receipt of notice of such breach.

(This space is intentionally left blank.)

30.8. Generation Charge:

BASELOAD (FIRM):	RATE IN PHP/KW/MONTH	RATE IN PHP/KWH	BILLING DETERMINANT(BD)
Capital Recovery Fee (CRF), Php/kW/month	1,460.00	2.0000	Contract Demand in kW
Fixed O&M (FOM), Php/kW/month	452.09 0.6193		Contract Demand in kW
Variable O&M (VOM), Php/kWh	0.1907		Actual energy consumed or 65% of Contract Energy in kWh, whichever is higher
Fuel Cost (FC), Php/kWh	pass-through		Actual energy consumed in kWh

BASELOAD (FIRM)

Generation Charge = [CRF + FOM + VOM + FC] Charges

CRF Charge = (1,460.00PhP/kW-month)* BD

FOM Charge = $[(452.09PhP/kW-mpnth) * (PH CPI_{CURRENT}/PH CPI_{BASE})] * BD$ VOM Charge = $[(0.1907PhP/kWh) * (PH CPI_{CURRENT}/PH CPI_{BASE})] * BD$ Fuel Cost = [(DCP * ACR or MCR, whichever is lower)/1000] * BD

WHERE:

Indexation:

BD = Billing Determinant kW or kWh
DCP = Delivered Coal Price PhP/MT
= Total Coal Cost (PhP)/ Total Coal Consumption (MT)

ACR = Actual Fuel Consumption Rate kg/kWh
= Total Coal Consumption (MT)/ Total Metered Quantity of the Plant (kWh)

MCR_{CAP} = Maximum Consumption Rate equal to 0.75, escalated at a rate kg/kWh
of 1.5% annually

Other Pass-Through Charges: (1) Market Charges and Fees including Line Rental Charges; and (2) Value Added Tax (VAT) (if applicable)

PH CPI_{BASE}= 124.8 (January 2024)

30.9 **Estimated Rate Impact** The indicative rate impact on applicant ESAMELCO's overall generation rate with and without the additional supply from applicant FDCMPC is as follows: ²³

²³ See **Annex** "E" of the *Joint Application*.

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With FDCMPC EPSA

POWER SUPPLIER	Forecasted (kWh)	Amount (Php.)	Percent Share (%)	Resulting Capacity Factor (%)	Average Rate (P/kWh)	Weighted Average Rate (kWh)
KSPC	2,880,000.00	17,102,016.00	24.62%	100%	5.9382	
FDCMPC	5,760,000.00	31,327,488.00	49.24%		5.4388	6.0869
WESM	3,057,000.00	22,768,841.70	26.13%		7.4481	
TOTAL	11,697,000.00	71,198,345.70	100.00%		6.0869	

Without FDCMPC

EPSA

POWER SUPPLIER	Forecasted (kWh)	Amount (Php.)	Percent Share (%)	Resulting Capacity Factor (%)	Average Rate (P/kWh)	Weighted Average Rate (kWh)
KSPC	2,880,000.00	17,102,016.00	24.62%	100%	5.9382	
FDCMPC	0.00	0.00				7.0763
WESM	8,817,000.00	65,669,897.70	75.38%		7.4481	
TOTAL	11,697,000.00	80,451,401.72	100.00%		7.0763	

GENERATION RATE IMPACT	-0.9894

31. Copies of the following documents and/or information are attached to this *Joint Application* as annexes and made as integral parts hereof:

Annex	Documents/Information	
"A"	2 nd ESAMELCO-FDCMPC EPSA	
"B"	ESAMELCO Board Resolution	
"C"	ESAMELCO Supply and Demand	
	Scenario, Details of Existing	
	Suppliers, Contract Utilization	
"D"	ESAMELCO Average Daily Load	
	Curve	
"E"	Estimated Rate Impact Analysis	
"F"	2 nd ESAMELCO-FDCMPC EPSA	
	Executive Summary	
"G"	Solicitation Letters sent to	
	Generation Companies	
"H"	FDCMPC Financial Model with	
	Breakdown of Project Costs,	
"H-1"	Cost Analysis	
"I"	FDCMPC Generation Rate and	
	Derivation	
"J"	FDCMPC Sample Computation of	
	Power Rates	
"K"	FDCMPC Basis of Other Charges	

(GT 99	EDOMBO E1 G1		
"L"	FDCMPC Fuel Supply		
	Procurement Process		
"L-1"	FDCMPC Certification on Spot		
	Fuel Agreement		
"L-2"	FDCMPC Sworn Statement on		
L-2			
//	Fuel Matters		
"M"	FDCMPC Relevant Technical and		
	Economic Characteristics of the		
	Generation Capacity		
"N"	FDCMPC Secretary's Certificate		
"O"	Proof of Service to LGUs		
"P"	Affidavit of Publication		
"Q"	Explanation for Non-Applicability		
	of Documents		
"R"	Notice to Commence issued by		
	NEA		
"S"	FRECOR 8 Affidavit of		
5			
	Publication for 1st Publication of		
	Invitation to Bid with TOR		
"T"	JBAC Resolution No. 02, series of		
	2024 (for Lot 1)		
	, , , , , , , , , , , , , , , , , , , ,		
"T-1"	JBAC Resolution No. 03, series of		
1-1	2024 (for Lot 2)		
((T T99			
"U"	FRECOR 8 Notice of Award to		
	KSPC		
"U-1"	FRECOR 8 Notice of Award to SPI		
"U-2"	FRECOR 8 Notice of Award to TLI		
"V"	Notice to Execute Agreement for		
•	_		
	Lot 1 SPI		
//			
"V-1"	Notice to Execute Agreement for		
	Lot 1 TLI		
"V-2"	Notice to Execute Agreement for		
"V-2"	Notice to Execute Agreement for		
"V-2"	Notice to Execute Agreement for Lot 2 TLI		
	Lot 2 TLI		
"V-2" "V-3"	Lot 2 TLI Notice to Execute Agreement for		
	Lot 2 TLI		
	Lot 2 TLI Notice to Execute Agreement for		
"V-3"	Lot 2 TLI Notice to Execute Agreement for Lot 1 KSPC NEA-PHILRECA RE Expo		
"V-3" "W"	Lot 2 TLI Notice to Execute Agreement for Lot 1 KSPC NEA-PHILRECA RE Expo Program		
"V-3"	Lot 2 TLI Notice to Execute Agreement for Lot 1 KSPC NEA-PHILRECA RE Expo		

The conduct of a CSP is not required and the 2nd ESAMELCO-FDCMPC EPSA is immediately implementable

32. Applicant ESAMELCO need not undergo a CSP prior to the execution of the 2^{nd} ESAMELCO-FDCMPC EPSA. Moreover, the 2^{nd} ESAMELCO-FDCMPC EPSA is immediately implementable upon its

execution consistent with the prevailing regulations of this Honorable Commission and the DOE.

- 33. Under Sections 2.3 and 2.3.5 of the *DOE 2023 CSP Policy*, the conduct of a CSP is not required for the negotiated procurement of emergency power supply, and the filing for approval of an emergency power supply agreement with the Honorable Commission does not need any prior clearance or certification from the DOE.
- 34. In compliance with prevailing regulations, the generation component to be charged under the *2*nd *ESAMELCO-FDCMPC EPSA*, pending the Honorable Commission's approval of the same, shall be capped at the latest ERC-approved generation tariff for the plant.

ALLEGATIONS RELATIVE TO THE PRAYER FOR CONFIDENTIAL TREATMENT OF INFORMATION

- 35. Section 2, Rule 4 of the *ERC Revised Rules of Practice and Procedure* provides that a party to a proceeding before the Honorable Commission may move for information to be treated as confidential.
- 36. Pursuant thereto, applicant FDCMPC prays that information contained in the documents enumerated below be treated as *CONFIDENTIAL* and that the same be continuously protected from public disclosure, except to the officers and staff of the Honorable Commission (collectively referred to as "Confidential Documents"):

Annex	Documents/Information			
"H"	FDCMPC Financial Model with			
	Breakdown of Project Costs			
"H-1"	Cost Analysis			
"I"	FDCMPC Generation Rate and			
	Derivation			
" J "	FDCMPC Sample Computation of Power			
	Rates			
"K"	FDCMPC Basis of Other Charges			
"L"	FDCMPC Fuel Supply Procurement			
	Process			
"L-1"	FDCMPC Certification on Spot Fuel			
	Agreement			

- 37. The Confidential Documents contain certain non-public information, data, and calculations involving business operations and financial trade secrets reflecting applicant FDCMPC's investment and business calculations. As such, the foregoing information, data, and calculations fall within the bounds of "trade secrets" that are entitled to protection under the law.
- 38. In the case *Air Philippines Corporation vs. Pennswell Inc*,²⁴ the Supreme Court defined "trade secret" as follows:

²⁴ G. R. No. 172835, 13 December 2007.

"A trade secret is defined as a plan or process, tool, mechanism, or compound known only to its owner and those of his employees to whom it is necessary to confide The definition also extends to a secret formula or process not patented, but known only to certain individuals using it in compounding some article of trade having commercial value. A trade secret may consist of any formula, pattern, device, or compilation of information that (1) is used in one's business; and (2) gives the employer an opportunity to obtain advantage over competitors who do not possess the information. Generally, a trade secret is a process or device intended for continuous operation of the business, for example, a machine or formula, but can be a price list or catalogue or specialized customer list. It is indubitable that trade secrets constitute proprietary rights."

- 39. Also, the Confidential Documents were prepared and developed for the exclusive use of applicant FDCMPC, and is designed for the specific use of the company in its power generation business. Consequently, should the same be disclosed to the public, they could easily be copied or used by applicant FDCMPC's competitors or other entities engaged in the power business for their own benefit, and to the prejudice of applicant FDCMPC.
- 40. The interest of applicant ESAMELCO's Member-Consumer-Owners ("MCOs") are sufficiently protected by the review and evaluation of the rates under the *2nd ESAMELCO-FDCMPC EPSA* by the Honorable Commission, without the need to disclose the contents of the Confidential Documents.
- 41. Given the foregoing, the Confidential Documents qualify as "confidential information" and applicant FDCMPC respectfully moves for the issuance of a Protective Order to this effect.

PRAYER

WHEREFORE, premises considered, Joint Applicants EASTERN SAMAR ELECTRIC COOPERATIVE, INC. and FDC MISAMIS POWER CORPORATION, most respectfully pray that the Honorable Commission:

- 1. **ISSUE AN ORDER** declaring the Confidential Documents attached hereto as **Annexes** "H", "H-1", "I", "J", "K", "L", **and** "L-1" as confidential information as well as directing that the same be treated with confidentiality and be protected from public disclosure;
- 2. **ISSUE** the corresponding **PROTECTIVE ORDER** in accordance with Section 2, Rule 4 of the *ERC Revised Rules of Practice and Procedure*;
- 3. After due notice and hearing, **ISSUE A DECISION** (i) approving the *Joint Application in toto* which will thereby allow/authorize applicant ESAMELCO to charge and collect the fees from its consumers reckoned from the commencement of

the supply to the latter by applicant FDCMPC; and (ii) directing that the rates, terms, and conditions of the 2nd ESAMELCO-FDCMPC EPSA be retroactively applied for the entire term of the 2nd ESAMELCO-FDCMPC EPSA.

Other reliefs just and equitable under the premises are likewise prayed for.

Finding the said *Joint Application* to be sufficient in form and with the required fees having been paid, the Commission hereby sets the same for determination of compliance with the jurisdictional requirements, expository presentation, Pre-Trial Conference, and presentation of evidence on the following dates and online platform for the conduct thereof, pursuant to Resolution No. 09, Series of 2020²⁵ and Resolution No. 01, Series of 2021 (ERC Revised Rules of Practice and Procedure):²⁶

Date	Platform	Activity
28 January 2025 (Tuesday) at nine o'clock in the morning (9:00 AM)	Microsoft Teams	Determination of compliance with the jurisdictional requirements and expository presentation
o4 February 2025 (Tuesday) at nine o'clock in the morning (9:00 AM)	Application	Pre-Trial Conference and presentation of evidence

Accordingly, ESAMELCO and FDCMPC are hereby directed to host the virtual hearings at ESAMELCO's principal office located at Borongan, Eastern Samar, as the designated venue for the conduct thereof, and ensure that the same is open to the public. Moreover, ESAMELCO and FDCMPC shall guarantee that, during the conduct of the expository presentation, the participation of the public shall not be impaired.

RELATIVE THERETO, ESAMELCO and FDCMPC are hereby directed to:

²⁵ A Resolution Adopting the Guidelines Governing Electronic Applications, Filings and Virtual Hearings Before the Energy Regulatory Commission.

²⁶ A Resolution Adopting the Revised Rules of Practice and Procedure of the Energy Regulatory Commission.

- 1) Cause the publication of the attached *Notice of Virtual Hearing* in two (2) newspapers of nationwide circulation in the Philippines at their own expense, twice (2x) within two (2) successive weeks, the dates of publication not being less than seven (7) days apart, and the date of the last publication to be made not later than ten (10) days before the date of the scheduled initial virtual hearing;
- 2) Furnish with copies of this *Order* and the attached *Notice* of *Virtual Hearing* the Offices of the Provincial Governor, the Mayors, and the Local Government Unit (LGU) legislative bodies within ESAMELCO's franchise area for the appropriate posting thereof on their respective bulletin boards;
- 3) Inform the consumers within ESAMELCO's franchise area, by any other means available and appropriate, of the filing of the *Joint Application*, the reasons therefor, and of the scheduled virtual hearings thereon;
- 4) Furnish with copies of this *Order* and the attached *Notice* of *Virtual Hearing*, the Office of the Solicitor General (OSG), the Commission on Audit (COA), and the Committees on Energy of both Houses of Congress. They are hereby requested, if they so desire, to send their duly authorized representatives and attend the scheduled hearings; and
- 5) Furnish with copies of the *Joint Application* and its attachments, except those subject of a motion for confidential treatment of information, all those making requests therefor, subject to reimbursement of reasonable photocopying costs.

Within **five (5) calendar days** before the date of the initial virtual hearing, ESAMELCO and FDCMPC must submit to the Commission via electronic mail (e-mail) at <u>docket@erc.ph</u>, and copy furnish the Legal Service through <u>legal@erc.ph</u>, the scanned copies of their written compliance with the aforementioned jurisdictional requirements, attaching the following methodically arranged and duly marked documents:

The evidence of publication of the attached *Notice of Virtual Hearing* consisting of affidavits of the Editors or Business Managers of the newspapers where the said *Notice of Virtual Hearing* was published, and the complete issues of the said newspapers;

- 2) The evidence of actual posting of this *Order* and the attached *Notice of Virtual Hearing* consisting of certifications issued to that effect, signed by the aforementioned Governor, Mayors and LGU legislative bodies or their duly authorized representatives, bearing the seals of their offices;
- 3) The evidence of other means employed by ESAMELCO and FDCMPC to inform the consumers within ESAMELCO's franchise area of the filing of the *Joint Application*, the reasons therefor, and of the scheduled hearings thereon;
- 4) The evidence of receipt of copies of this *Order* and the attached *Notice of Virtual Hearing* by the OSG, the COA, and the Committees on Energy of both Houses of Congress;
- 5) The evidence of receipt of copies of the *Joint Application* and its attachments, except those subject of a motion for confidential treatment of information, by all those making requests therefor, if any; and
- 6) Such other proof of compliance with the requirements of the Commission.

Moreover, ESAMELCO and FDCMPC are hereby required to post on their bulletin boards, the scanned copies of the foregoing jurisdictional requirements, together with the newspaper publications and certifications issued by the concerned Offices of the Governor, Mayors, and Local Legislative Bodies, and to submit proof of posting thereof.

Joint Applicants ESAMELCO and FDCMPC, and all interested parties are also required to submit via e-mail at <u>docket@erc.ph</u>, and copy furnish the Legal Service through <u>legal@erc.ph</u>, at least five (5) calendar days before the date of the scheduled virtual hearing and Pre-Trial Conference, their respective Pre-Trial Briefs containing, among others:

- 1) A summary of admitted facts and proposed stipulation of facts;
- 2) The issues to be tried or resolved;

- 3) The documents or exhibits to be presented, stating the purposes and proposed markings therefor, which should also be attached to the Pre-Trial Brief; and
- 4) The number and names of the witnesses, with their written testimonies in a Judicial Affidavit form attached to the Pre-Trial Brief.

Joint Applicants ESAMELCO and FDCMPC must ensure that all the documents or exhibits proposed to be presented have already been duly submitted to the Commission **at least five (5) calendar days** before the date of the scheduled virtual hearing and Pre-Trial Conference, pursuant to the preceding paragraph.

Failure of Applicants to comply with the above requirements within the prescribed period shall be a ground for cancellation of the scheduled hearings.

Joint Applicants ESAMELCO and FDCMPC must also be prepared to make an expository presentation of the instant *Joint Application*, aided by whatever communication medium that they may deem appropriate for the purpose, in order to put in plain words and explain, for the benefit of the consumers and other concerned parties, the nature of the *Joint Application*. Relevant information and pertinent details substantiating the reasons and justifications for the *Joint Application* must be cited in support thereof.

Joint Applicants ESAMELCO and FDCMPC are hereby directed to file a copy of their Expository Presentation via e-mail at docket@erc.ph, and copy furnish the Legal Service through legal@erc.ph, at least five (5) calendar days prior to the scheduled virtual hearing. The Applicants shall also be required, upon the request of any stakeholder, to provide an advance copy of their expository presentation, at least five (5) calendar days prior to the scheduled virtual hearing.

Joint Applicants ESAMELCO and FDCMPC are further directed to submit, through personal service, registered mail or ordinary mail/private courier, one (1) set of the original or certified true hard copies of their Jurisdictional Compliance, Expository Presentation, Pre-Trial Brief, and Judicial Affidavits of witnesses, **within five (5) working days** from the date that the same were electronically submitted, as reflected in the acknowledgment receipt e-mail sent by the Commission.

Finally, ESAMELCO and FDCMPC, including their authorized representatives and witnesses, are hereby directed to provide the Commission, through legal.virtualhearings@erc.ph, their respective email addresses upon receipt of this *Order*. The Commission will send the access link/s to the aforementioned hearing platform within five (5) working days prior to the scheduled hearings.

SO ORDERED.

Pasig City, 04 December 2024.

FOR AND BY AUTHORITY OF THE COMMISSION:

ATTY. KKISHA MARIE T. BUELA Director III, Legal Service

LS: MND/ARG

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Copy Furnished:

 Eastern Samar Electric Cooperative, Inc. (ESAMELCO)
 Applicant
 Borongan, Eastern Samar

FDC Misamis Power Corporation (FDCMPC)
 Applicant PHIVIDEC Industrial Estate, Villanueva,
 Misamis Oriental, 9002

3. Atty. Mary Felicci Ongchuan
Ongchuan Javelosa Law Offices
Counsel for Joint Applicants ESAMELCO and FDCMPC
3 Hilltop St., Horsehoe, Quezon City
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4. Office of the Solicitor General (OSG)
134 Amorsolo Street, Legaspi Village, Makati City
docket@osg.gov.ph

5. Commission on Audit (COA) Commonwealth Avenue, Quezon City citizensdesk@coa.gov.ph

6. Senate Committee on Energy GSIS Building, Roxas Boulevard, Pasay City senateenergycommittee@gmail.com

7. House Committee on Energy Batasan Hills, Quezon City committee.energy@house.gov.ph

8. Office of the Provincial Governor Province of Eastern Samar

9. Office of the Sangguniang Panlalawigan Province of Eastern Samar

10. Office of the Municipal Mayor Borongan, Eastern Samar

11. Office of the Sangguniang Bayan Borongan, Eastern Samar

12. Office of the Municipal Mayor Jipapad, Eastern Samar

13. Office of the Sangguniang Bayan Jipapad, Eastern Samar

14. Office of the Municipal Mayor Arteche, Eastern Samar

15. Office of the Sangguniang Bayan Arteche, Eastern Samar

 Office of the Municipal Mayor San Policarpio, Eastern Samar

17. Office of the Sangguniang Bayan San Policarpio, Eastern, Samar

18. Office of the Municipal Mayor Oras, Eastern Samar

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- 19. Office of the Sangguniang Bayan Oras, Eastern Samar
- 20. Office of the Municipal Mayor Dolores, Eastern Samar
- 21. Office of the Sangguniang Bayan Dolores, Eastern Samar
- 22. Office of the Municipal Mayor Maslog, Eastern Samar
- 23. Office of the Sangguniang Bayan Maslog, Eastern Samar
- 24. Office of the Municipal Mayor Can-avid, Eastern Samar
- 25. Office of the Sangguniang Bayan Can-avid, Eastern Samar
- 26. Office of the Municipal Mayor Taft, Eastern Samar
- 27. Office of the Sangguiang Bayan Taft, Eastern Samar
- 28. Office of the Municipal Mayor Sulat, Eastern Samar
- 29. Office of the Sangguiang Bayan Sulat, Eastern Samar
- 30. Office of the Municipal Mayor San Julian, Eastern Samar
- 31. Office of the Sangguniang Bayan San Julian, Eastern, Samar
- 32. Office of the Municipal Mayor Maydolong, Eastern Samar
- 33. Office of the Sangguniang Bayan Maydolong, Eastern Samar
- 34. Office of the Municipal Mayor Balangkayan, Eastern Samar
- 35. Office of the Sangguniang Bayan Balangkayan, Eastern Samar
- 36. Office of the Municipal Mayor Llorente, Eastern Samar
- 37. Office of the Sangguniang Bayan Llorente, Eastern Samar
- 38. Office of the Municipal Mayor Hernani, Eastern Samar
- 39. Office of the Sangguniang Bayan Hernani, Eastern Samar
- 40. Office of the Municipal Mayor General McArthur, Eastern Samar

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- 41. Office of the Sangguniang Bayan General McArthur, Eastern Samar
- 42. Office of the Municipal Mayor Quinapondan, Eastern Samar
- 43. Office of the Sangguniang Bayan Quinapondan, Eastern Samar
- 44. Office of the Municipal Mayor Giporlos, Eastern Samar
- 45. Office of the Sangguniang Bayan Giporlos, Eastern Samar
- 46. Office of the Municipal Mayor Balanginga, Eastern Samar
- 47. Office of the Sangguniang Bayan Balanginga, Eastern Samar
- 48. Office of the Municipal Mayor Lawaan, Eastern Samar
- 49. Office of the Sangguniang Bayan Lawaan, Eastern Samar
- 50. Office of the Municipal Mayor Salcedo, Eastern Samar
- 51. Office of the Sangguniang Bayan Salcedo, Eastern Samar
- 52. Office of the Municipal Mayor Mercedes, Eastern Samar
- 53. Office of the Sangguniang Bayan Mercedes, Eastern Samar
- 54. Office of the Municipal Mayor Guiuan, Eastern Samar
- 55. Office of the Sangguniang Bayan Guiuan, Eastern Samar
- 56. Regulatory Operations Service 14th Floor, Exquadra Tower, Jade Drive, Ortigas Center, Pasig City ros@erc.ph