

Jammu Kashmir Joint Awami Action Committee (JKJAAC)

JAMMU KASHMIR JOINT AWAMI ACTION COMMITTEE (JKJAAC) URGENT CRISIS CHARTER OF DEMANDS To the Prime Minister of Pakistan

For Immediate De-escalation, Protection of Life, Liberty and Security of Persons, Restoration of Dialogue, and Implementation of the Muzaffarabad Agreement

Date: 7 June 2026

**Submitted by:
Advisory Council of the Jammu Kashmir Joint Awami Action Committee (JKJAAC)**



Jammu Kashmir Joint Awami Action Committee (JKJAAC)

To,

The Honourable Prime Minister of Pakistan
Mian Muhammad Shehbaz Sharif
Prime Minister's Office
Constitution Avenue, Islamabad
Islamic Republic of Pakistan

Copies to:

- Chief of Defence Forces (CDF) of Pakistan is **Field Marshal Syed Asim Munir Ahmed Shah**
- The Prime Minister, Azad Government of the State of Jammu & Kashmir, Muzaffarabad
- Federal Minister for Kashmir Affairs and Gilgit-Baltistan
- Chief Secretary, Azad Jammu and Kashmir
- Inspector General of Police, Azad Jammu and Kashmir
- Chief Election Commissioner, Azad Jammu and Kashmir
- Bar Councils, civil society organisations, human rights institutions and media representatives

Subject: URGENT CRISIS CHARTER OF DEMANDS FOR IMMEDIATE CESSATION OF FORCE, PROTECTION OF LIFE, RESTORATION OF DIALOGUE, WITHDRAWAL OF PROSCRIPTION, AND TIME-BOUND IMPLEMENTATION OF THE MUZAFFARABAD AGREEMENT DATED 3–4 OCTOBER 2025

Honourable Prime Minister,

The Jammu & Kashmir Joint Awami Action Committee (JKJAAC) respectfully submits this urgent crisis charter in the gravest public interest. The situation in Azad Jammu and Kashmir has reached a dangerous and avoidable point following the non-implementation of commitments made under the Muzaffarabad Agreement dated 3–4 October 2025, the deployment of paramilitary forces, violent operations against peaceful public mobilisation, the firing incident near Khaigala/Rawalakot, the death of Shazeb Khan, serious injuries to Sardar Umer Nazir Kashmiri, mass arrests, and the notification designating JKJAAC as a proscribed organisation.

JKJAAC reiterates that it is a peaceful civil and political rights movement. It seeks implementation of agreed commitments, protection of fundamental rights, democratic equality, public dignity, constitutional reform through lawful means, and restoration of public confidence. JKJAAC does not seek violence, disorder, or extra-constitutional action.

The immediate priority must be to save lives, prevent further bloodshed, allow peaceful funeral prayers, provide medical treatment to the injured, release detainees, restore lawful political space, and reopen a credible channel of dialogue.

Executive Summary of Immediate Requests

1. Immediate cessation of all violent operations against peaceful protesters, mourners, JKJAAC workers and civilians.
2. Safe and peaceful conduct of the funeral prayer of Shazeb Khan scheduled for 6:00 PM on 7 June 2026 in Rawalakot.
3. Immediate, safe and non-custodial medical treatment for Sardar Umer Nazir Kashmiri and all injured persons.
4. Written guarantee for the life, liberty and physical security of JKJAAC Core Committee members, negotiators and civil rights leaders.
5. Immediate withdrawal of the AJK Government Home Department Notification No. Home/HS-NAP-1(75)/2026 dated 05 June 2026 designating JKJAAC as a proscribed organisation.

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6. Immediate release of all arrested JKJAAC members, workers, volunteers, supporters and political detainees.
7. Restoration of a formal communication and negotiation channel with the designated JKJAAC negotiation team.
8. Independent judicial inquiry into the Khaigala/Rawalakot firing incident and related arrests, injuries and deaths.
9. Written reaffirmation by the Government of Pakistan as guarantor of the Muzaffarabad Agreement and issuance of a time-bound implementation matrix.
10. Emergency session of the AJK Legislative Assembly to amend Article 22 of the AJK Interim Constitution, 1974, and reduce the 12 non-territorial seats on a registered-electorate proportional basis, including the Hamilton formula.
11. Revival and completion of the High-Powered Legal and Constitutional Committee process under the Muzaffarabad Agreement.
12. Upon written acceptance and visible implementation of these confidence-building measures, JKJAAC shall enter immediate dialogue regarding the postponement of the peaceful Long March scheduled for 9 June 2026.

Part A — Immediate Lifesaving and De-escalation Measures

Demand 1: Immediate Cessation of Hostilities

The Government of Pakistan shall immediately direct all security, paramilitary, police and intelligence agencies operating in Azad Jammu and Kashmir to cease all violent operations against peaceful protesters, JKJAAC workers, mourners, civil society members and ordinary civilians.

- No firing.
- No shelling.
- No baton charge.
- No forced dispersal of peaceful gatherings.
- No house raids or coercive arrests.
- No harassment of families of JKJAAC members.
- No obstruction of funeral prayers, medical aid, ambulances, lawyers, journalists or peaceful assemblies.

Demand 2: Safe and Peaceful Funeral Prayer for Shazeb Khan

The Government shall guarantee that the funeral prayer of Shazeb Khan scheduled for 6:00 PM on 7 June 2026 in Rawalakot is allowed to proceed peacefully, respectfully and without interference.

- Withdraw police and paramilitary forces from direct confrontation points.
- Create a non-provocative security perimeter away from mourners.
- Publicly announce that mourners will not be attacked, arrested, shelled or fired upon.
- Permit religious, community and civil society leaders to manage the gathering peacefully.
- Allow ambulances, medical volunteers and emergency services free access.

Demand 3: Immediate Medical Access for Sardar Umer Nazir Kashmiri and All Injured Persons

The Government of Pakistan and the Government of AJK shall immediately guarantee safe, unconditional and non-custodial medical treatment for Sardar Umer Nazir Kashmiri and all injured persons. A written assurance must be issued that medical treatment will not be used as a trap for arrest, detention or disappearance.

- Safe passage to a hospital of his family and JKJAAC representatives' choosing.
- No arrest, abduction or coercive custody during treatment.

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- Access to independent doctors.
- Presence of trusted family/legal representatives.
- Medical documentation of injuries.
- Emergency evacuation if required.

Demand 4: Protection of Life, Liberty and Security of JKJAAC Leaders and Negotiators

The Government shall issue an immediate written guarantee for the life, liberty, dignity and physical security of all JKJAAC Core Committee members, negotiators and recognised civil rights leaders.

- Sardar Umer Nazir Kashmiri
- Shoukat Nawaz Mir
- Imtiaz Aslam
- Faisal Jameel Kashmiri
- Sardar Arbab Advocate
- Saad Ansari
- Raja Amjad Ali Khan
- Raja Ghulam Mujtaba
- Sardar Rashid Naeem
- All Other members of the Core Committee of JKJAAC and prominent and recognised members of the civil rights movement, including Sardar Sajjad Afzal, Sardar Amman Khan (Pallandri), Professor Nughman Arif (Mirpur) and Mohammed Shafique Kiyani (Bhimber).

Part B — Restoration of Lawful Political Space

Demand 5: Immediate Withdrawal of Proscription Notification

The AJK Government Home Department Notification No. Home/HS-NAP-1(75)/2026 dated 05 June 2026, designating JKJAAC as a proscribed organisation in the First Schedule under Section 12 of the Azad Jammu and Kashmir Anti-Terrorism Act, 2014, must be withdrawn immediately. JKJAAC is a peaceful civil and political rights movement; proscription is an escalation measure that closes dialogue, criminalises peaceful dissent and deepens the crisis.

Demand 6: Immediate Release of All Arrested JKJAAC Members and Political Prisoners

All JKJAAC members, workers, supporters, transporters, volunteers, civil society participants and political detainees arrested in connection with peaceful protests, public mobilisation, the 9 June Long March call, or recent events in Rawalakot and elsewhere must be released immediately. Any specific allegation must be disclosed in writing, presented before a competent court, dealt with individually, and not used to criminalise the entire movement.

Demand 7: Restoration of Communications and Negotiation Channel

The Government of Pakistan shall immediately facilitate a secure, recognised and functional communication channel with the designated JKJAAC negotiation team.

- A named federal focal person with authority.
- A named AJK Government focal person with authority.
- Safe communication with all designated JKJAAC negotiators.
- Written minutes of every meeting.
- Time-bound decisions.

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- Protection from arrest or coercion for all participants.

Part C — Independent Accountability and Public Confidence

Demand 8: Judicial Inquiry into the Khaigala/Rawalakot Firing Incident

An independent judicial inquiry must be constituted immediately into the attack on the convoy of Sardar Umer Nazir Kashmiri near Khaigala, Rawalakot, resulting in the death of Shazeb Khan and injuries to others. The inquiry report must be made public within a fixed and urgent timeframe.

- Who ordered the operation?
- Which force or agency conducted it?
- Whether live ammunition was used.
- Whether an arrest was attempted without a lawful warrant.
- Whether excessive or unlawful force was used.
- Responsibility for the death of Shazeb Khan.
- Responsibility for injuries, arrests and disappearances.

Demand 9: Compensation and State Recognition for the Deceased and Injured

The Government shall immediately announce official recognition of Shazeb Khan as a civilian victim of the civil rights movement, financial compensation for his family, lifetime support for dependents where applicable, free medical treatment for all injured persons, and compensation for families of all previous civilian victims of force during the movement.

Part D — Implementation of the Muzaffarabad Agreement

Demand 10: Written Reaffirmation of the Muzaffarabad Agreement

The Prime Minister of Pakistan shall issue a written reaffirmation that the Government of Pakistan remains guarantor of the Muzaffarabad Agreement dated 3–4 October 2025 and is committed to its full implementation.

- Acceptance that non-implementation has caused public distrust.
- Commitment to a time-bound implementation roadmap.
- Recognition of JKJAAC as a legitimate stakeholder.
- Immediate revival of the Monitoring and Implementation mechanism.

Demand 11: Clear Timetable for All Accepted Demands

The Government shall issue, within 48 hours, a written implementation matrix covering all accepted points of the Muzaffarabad Agreement. No further vague assurances, oral commitments or indefinite committees shall be considered sufficient.

- Each accepted demand.
- Responsible department.
- Required notification or legal instrument.
- Implementation deadline.
- Budgetary allocation where required.
- Monitoring authority.
- Public reporting mechanism.

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Part E — Constitutional and Electoral Confidence-Building Measures

Demand 12: Emergency Session of the AJK Legislative Assembly

The Government of AJK shall immediately convene an emergency session of the AJK Legislative Assembly to address the constitutional and electoral crisis arising from Article 22 and the 12 non-territorial seats. The Assembly shall consider a constitutional amendment to reduce the 12 non-territorial seats to be based on proportional representation of registered voters under the Hamilton formula or another transparent registered-electorate formula.

JKJAAC's position is that the present 12 non-territorial refugee seats require urgent democratic reform. The movement is not against refugee identity or representation. It is against unequal vote value, excessive over-representation, and the use of non-territorial seats for political engineering. JKJAAC is ready to discuss all lawful and constitutional options, including reduction of seats, proportional representation based on registered electorate, creation of a Refugee Welfare and Identity Council, and interim curtailment of the legislative, executive and economic

Demand 13: Article 22 Reform Before the Election Process Proceeds Irreversibly

Given that the AJK Election Commission has announced general elections for 27 July 2026, urgent constitutional action is necessary before the electoral process becomes irreversible.

Without prejudice to JKJAAC's principal demand for democratic reform of the 12 non-territorial refugee seats, JKJAAC is willing to discuss, as an interim or alternative constitutional arrangement, the curtailment of the legislative, executive and economic role of these seats. Members elected from non-territorial constituencies should not exercise decisive authority over matters directly concerning the territorial population of AJK, including development budgets, taxation, local governance, land, natural resources, electricity, water, health, education and formation of government, unless such role is constitutionally justified through equal vote value and proportional representation.

- Equal or near-equal vote value.
- Fair representation.
- Protection of refugee identity without excessive over-representation.
- Public confidence in the election.
- Avoidance of political engineering through non-territorial seats.

Demand 14: Revival and Completion of the High-Powered Legal and Constitutional Committee

The Government shall immediately revive the High-Powered Legal and Constitutional Committee established under the Muzaffarabad Agreement implementation framework.

JKJAAC does not oppose the identity, dignity, rights or historical status of refugees of Jammu and Kashmir. JKJAAC opposes only the present disproportionate electoral structure, which undermines equal vote value, democratic balance and the territorial mandate of the people of AJK.

- Meet within 72 hours.
- Include Government of Pakistan, Government of AJK and JKJAAC nominees.
- Consider the 12-to-4 reform formula.
- Review voter data.
- Publish recommendations.
- Submit proposed legal and constitutional amendments.
- Report within a fixed and public deadline.

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Part F — Conditions for Dialogue and Long March De-escalation

Demand 15: Confidence-Building Measures as the Basis for Negotiation

Once the immediate measures are accepted in writing and acted upon, the JKJAAC Core Committee shall enter into dialogue and negotiations regarding the postponement of the peaceful Long March scheduled for 9 June 2026. This is not a surrender of JKJAAC's demands; it is a responsible crisis-management pathway to prevent bloodshed and restore constitutional dialogue.

- Immediate cessation of force.
- Peaceful funeral prayer guarantee.
- Medical access for Sardar Umer Nazir Kashmiri and all injured persons.
- Release of arrested JKJAAC members and political detainees.
- Withdrawal of the proscription notification.
- Protection guarantee for Core Committee members and negotiators.
- Restoration of a formal communication channel.
- Written implementation timetable for the Muzaffarabad Agreement.
- Emergency Assembly process for Article 22 reform.
- Revival of the High-Powered Legal and Constitutional Committee.

Final Appeal

Honourable Prime Minister,

The present crisis must not be treated as a mere law-and-order issue. It is a crisis of trust, representation, implementation and democratic legitimacy. The use of force will not resolve it; it will deepen it.

The Government of Pakistan previously acted as guarantor of the Muzaffarabad Agreement. It must now act again as guarantor of peace, life, dialogue and constitutional implementation.

JKJAAC remains ready for peaceful, structured and result-oriented negotiations. But negotiations cannot take place under fire, arrests, proscription, medical denial and fear.

The first duty of the State is to protect life. The first step toward peace is to stop force. The first step toward trust is to honour commitments.

Respectfully submitted,

For and on behalf of

Advisory Council of the Jammu Kashmir Joint Awami Action Committee (JKJAAC)

E-mail: admin@jkjaac.co

Date: 7 June 2026

Annexure A — Immediate Public Statement

“JKJAAC remains peaceful, constitutional and ready for dialogue. We call upon the Prime Minister of Pakistan to immediately stop the use of force, allow the funeral prayer of Shazeb Khan to be held peacefully, ensure medical treatment for Sardar Umer Nazir Kashmiri, release all detainees, withdraw the proscription notification, and implement the Muzaffarabad Agreement through a written timetable. If these confidence-building measures are accepted and acted upon, JKJAAC will enter immediate negotiations regarding the 9 June Long March.”