

**TOWNSHIP OF ELSINBORO**

**COUNTY OF SALEM**

**REPORT OF AUDIT**

**DECEMBER 31, 2017**

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**COUNTY OF SALEM**  
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**COUNTY OF SALEM**  
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**COUNTY OF SALEM**  
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**TOWNSHIP OF ELSINBORO**

**COUNTY OF SALEM**

**PART I**

**ROSTER OF OFFICIALS IN OFFICE AND SURETY BONDS**

**REPORT ON AUDIT OF FINANCIAL STATEMENTS**

**AND SUPPLEMENTARY DATA**

**FOR THE YEAR ENDED DECEMBER 31, 2017**

**OFFICIALS IN OFFICE AND SURETY BONDS**

The following officials were in office during the period under audit:

<u>Name</u>	<u>Title</u>	Amount of <u>Bond</u>
Sean Elwell	Mayor	\$ 5,000 (1)
John J. Elk	Deputy Mayor	5,000 (1)
Douglas Hogate	Committeeman	5,000 (1)
Joanne Eddy	Tax Collector and Tax Search Officer (Resigned as of May 1, 2017)	85,000 B)
Michelle Allen	Tax Collector and Tax Search Officer (From: May 1, 2017-October 13, 2017)	
Elizabeth Wallender	Tax Collector and Tax Search Officer (From: October 16, 2017)	
Ida Forrest	Deputy Collector	
John Willadsen	Chief Financial Officer	25,000 A)
Marty Uzdanovics	Township Clerk, Officer for Municipal Improvement Searches and Registrar of Vital Statistics	5,000 1)
Marie Procacci	Assessor	
Andy Hoglen	Construction Code Official and Zoning Officer	5,000 (1)
Karin Wood	Solicitor	
George Parris	Emergency Management Coordinator	
Robert Klein	Deputy Emergency Management Coordinator	
Albert Fralinger, Jr.	Engineer	
Ned Shimp, Jr.	Dog License Registrar	5,000 (1)

(A) Western Surety Company

(B) Selected Risks Insurance Company

(1) Public Employee Dishonesty Bond

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## INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and  
Members of the Township Committee  
Township of Elsinboro  
County of Salem  
Salem, New Jersey 08079

### ***Report on the Financial Statements***

We have audited the accompanying statements of assets, liabilities, reserves and fund balance – regulatory basis of the various funds of the Township of Elsinboro, in the County of Salem, State of New Jersey, as of December 31, 2017 and 2016, and the related statements of operations and changes in fund balance – regulatory basis for the years then ended, and the related statement of revenues – regulatory basis for the years then ended, statement of expenditures – regulatory basis, and statement of general fixed assets group of accounts for the year ended December 31, 2017 and the related notes to the financial statements, which collectively comprise the Township's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and in compliance with audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 1 of the financial statements, the financial statements are prepared by the Township on the basis of the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the State of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township of Elsinboro, in the County of Salem, State of New Jersey, as of December 31, 2017 and 2016, or the results of its operations and changes in fund balance for the years then ended.

#### ***Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statements referred to previously present fairly, in all material respects, the assets, liabilities, reserves and fund balance – regulatory basis of the various funds of the Township of Elsinboro, in the County of Salem, State of New Jersey as of December 31, 2017 and 2016, and the results of its operations and changes in fund balance – regulatory basis of such funds for the years then ended, and the revenues – regulatory basis, expenditures - regulatory basis of the various funds, and general fixed assets, for the year ended December 31, 2016 in conformity with accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, as described in Note 1.

### ***Other Information***

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Township's basic financial statements. The supplemental financial statements presented for the various funds are presented for purposes of additional analysis as required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, and are not a required part of the basic financial statements. The accompanying schedule of expenditures of state financial assistance programs are presented for purposes of additional analysis as required by the State of New Jersey Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*, and is also not a required part of the financial statements.

The supplementary financial statements presented for the various funds and the schedule of expenditures of state financial assistance programs are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other addition procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information described in the previous paragraph is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 27, 2018, on our consideration of the Township of Elsinboro's, in the County of Salem, State of New Jersey, internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Elsinboro's internal control over financial reporting.

Respectfully submitted,

**NIGHTLINGER, COLAVITA & VOLPA, P.A.**



Raymond Colavita, C.P.A.  
Registered Municipal Accountant  
April 27, 2018

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## **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

### **INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor and  
Members of the Township Committee  
Township of Elsinboro  
County of Salem  
Salem, New Jersey 08079

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in **Government Auditing Standards** issued by the Comptroller General of the United States; and the audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the financial statements prepared on a regulatory basis of accounting prescribed Division of Local Government Services, Department of Community Affairs, State of New Jersey of the Township of Elsinboro, County of Salem, State of New Jersey, as of and for the year ended December 31, 2017, and the related notes to financial statements, which collectively comprise the Township's basic financial statements, and have issued our report thereon dated April 27, 2018. Our report disclosed that, as described in Note 1 to the financial statements, the Township of Elsinboro's financial statements were not prepared in accordance with accounting principles generally accepted in the United States of America, but were prepared on a regulatory basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

### ***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Township of Elsinboro's internal control over financial reporting (internal control) to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township of Elsinboro's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township of Elsinboro's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of significant deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

A *significant deficiency* is a deficiency, or combination of control deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any material deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Township of Elsinboro's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under **Government Auditing Standards** and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, labeled 2017-1.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with **Government Auditing Standards** and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

NIGHTLINGER, COLAVITA & VOLPA, P.A.



Raymond Colavita, C.P.A.  
Registered Municipal Accountant  
April 27, 2018

CURRENT FUND

COMPARATIVE STATEMENTS OF ASSETS, LIABILITIES, RESERVES AND FUND BALANCE

REGULATORY BASIS

	Ref.	Balance December 2017	Balance December 2016
<u>ASSETS</u>			
Regular Fund:			
Cash - Chief Financial Officer	A-4	\$ 1,345,437.70	\$ 1,150,542.38
Cash - Collector	A-5	974.52	
		<u>1,346,412.22</u>	<u>1,150,542.38</u>
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable	A-6	27,050.88	47,613.00
Tax Title Liens Receivable	A-7	72,055.15	49,641.30
Property Acquired for Taxes -			
Assessed Valuation	A-9	131,400.00	131,400.00
Revenue Accounts Receivable	A-10		436.00
Interfunds Receivable	A-11	7,663.59	10,106.23
		<u>238,169.62</u>	<u>239,196.53</u>
		<u>1,584,581.84</u>	<u>1,389,738.91</u>
Federal and State Grant Fund:			
State Grants Receivable	A-17	5,071.71	4,504.82
Amount Due from Current Fund	A-11	16,596.36	13,061.42
		<u>21,668.07</u>	<u>17,566.24</u>
		<u>\$ 1,606,249.91</u>	<u>\$ 1,407,305.15</u>

CURRENT FUNDCOMPARATIVE STATEMENTS OF ASSETS, LIABILITIES, RESERVES AND FUND BALANCEREGULATORY BASIS

		Balance December 2017	Balance December 2016
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>			
Regular Fund	Ref.		
Liabilities			
Appropriation Reserves	A-3,13	\$ 60,093.60	\$ 56,789.95
Encumbrances Payable	A-20	4,481.53	3,549.52
Due to State of New Jersey For Senior Citizen And Veterans Tax Exemptions	A-8	4,799.88	4,729.33
Reserve for Sale of Municipal Assets		2,000.00	2,000.00
Prepaid Taxes	A-5	132,509.02	34,934.11
Amount Due to Grant Fund	A-11	16,596.36	13,061.42
Amount Due to General Capital Fund	A-11	256,843.01	245,569.38
Amount Due to Trust Other Fund	A-11	9,647.20	8,683.20
Tax Overpayments	A-14	8,274.47	3,859.41
Local District School Taxes Payable	A-15	455,055.68	443,904.68
Due to LAC Township	A-12	937.50	158.00
Miscellaneous Accounts Payable		1,800.00	1,800.00
Total Liabilities		953,038.25	819,039.00
Reserve for Receivables and Other Assets	A	238,169.62	239,196.53
Fund Balance	A-1	393,373.97	331,503.38
		1,584,581.84	1,389,738.91
Federal and State Grant Fund			
Encumbrance Payable	A-20		
Reserve for State Grants - Appropriated	A-19	19,679.81	15,753.46
Reserve for State Grants - Unappropriated	A-18	1,988.26	1,812.78
		21,668.07	17,566.24
	\$	1,606,249.91	\$ 1,407,305.15

CURRENT FUNDCOMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCEREGULATORY BASIS

	Ref.	Year 2017		Year 2016
<u>Revenue and Other Income Realized</u>				
Fund Balance Utilized	A-2	\$ 210,000.00	\$ 210,000.00	
Miscellaneous Revenue Anticipated	A-2	130,704.14	130,704.14	
Receipts from Delinquent Taxes	A-2	44,585.85	42,829.38	
Receipts from Current Taxes	A-2	3,075,863.49	2,979,466.76	
Non-Budget Revenue	A-2	80,500.73	49,099.55	
Other Credits to Income				
Interfund Returned	A-11	2,442.64		
Statutory Excess in Animal Control Fund	A-11	861.80	392.00	
Unexpended Balance of Appropriation Reserves	A-13	53,722.72	53,314.10	
Cancellation of Encumbrances Payable	A-20	406.59		
Total Income		3,599,087.96		3,465,805.93
<u>Expenditures</u>				
Budget and Emergency Appropriations				
Appropriations Within "CAPS":				
Operations:				
Salaries and Wages	A-3	91,090.00	84,428.00	
Other Expenses	A-3	449,240.00	455,165.00	
Deferred Charges and Statutory Expenditures	A-3	13,135.26	14,052.75	
Appropriations Excluded from "CAPS":				
Operations:				
Other Expenses	A-3	12,970.00	12,970.00	
Capital Improvements	A-3	45,000.00	45,000.00	
Local District School Taxes	A-15	1,508,188.00	1,485,885.00	
County Taxes	A-16	1,205,885.40	1,141,170.05	
County Taxes - Added	A-16	1,708.71	3,116.32	
Interfund Advanced			395.20	
Total Expenditures		3,327,217.37		3,242,182.32
Excess in Revenue		271,870.59		223,623.61
Fund Balance, January 1	A	331,503.38		317,879.77
		603,373.97		541,503.38
Decreased by				
Utilization of Anticipated Revenue	A-2	210,000.00		210,000.00
Fund Balance, December 31	A	\$ 393,373.97	\$ 331,503.38	

CURRENT FUNDSTATEMENT OF REVENUES - REGULATORY BASIS

	Ref.	Anticipated Budget	Realized	Excess or (Deficit)
Fund Balance Anticipated	A-1	\$ 210,000.00	\$ 210,000.00	\$ _____
Miscellaneous Revenues:				
Licenses - Alcoholic Beverage	A-10	1,104.00	1,104.00	
Energy Receipts Tax (P.L. 1987				
Ch. 162 & 167)	A-10	110,797.00	110,797.00	
Supplemental Energy Receipts Tax	A-10	4,120.00	4,120.00	
Reserve for Garden State Preservation Trust Fund	A-10	4,609.00	4,609.00	
Municipal Alliance on Alcoholism and Drug Abuse	A-17	3,819.14	3,819.14	
Clean Communities Program	A-17	4,000.00	4,000.00	
Jif Health and Wellness Incentive	A-17	500.00	500.00	
Reserve for Jif Safety Incentive Grant	A-18	1,755.00	1,755.00	
Total Miscellaneous Revenue	A-1	130,704.14	130,704.14	
Receipts from Delinquent Taxes	A-2(2)	33,110.00	44,585.85	11,475.85
Amount to be Raised by Taxes for Support of Municipal Budget				
Local Tax for Municipal Purposes	A-2	432,463.91	554,924.17	122,460.26
Budget Totals	A-3	\$ 806,278.05	\$ 940,214.16	\$ 133,936.11
Non-budget Revenue	A-1		80,500.73	
			\$ 1,020,714.89	

**CURRENT FUND**

**STATEMENT OF REVENUES - REGULATORY BASIS**

**Analysis of Realized Revenues**

Allocation of Current Tax Collections

Revenue from Collections	A-6,2	\$ 3,075,863.49
Allocated to		
County and School Taxes	A-15,16	2,715,782.11
Balance for Support of Municipal Budget Appropriations		360,081.38
Add: Appropriation "Reserve for Uncollected Taxes"	A-3	194,842.79
Amount for Support of Municipal Budget Appropriations	A-2	\$ 554,924.17

Receipts from Delinquent Taxes

Delinquent Tax Collections	A-6,2	\$ 44,585.85
Tax Title Lien Collections	A-7	-
	A-1,2	\$ 44,585.85

**Analysis of Non-Budget Revenue**

Miscellaneous Revenue Not Anticipated:

Revenue Accounts Receivable:

Interest Earned - Interfunds	A-11	\$ 2.09
Treasurer	A-10	35,646.80
Tax Collector	A-10	44,851.84
	A-1	\$ 80,500.73

## CURRENT FUND

## STATEMENT OF EXPENDITURES - REGULATORY BASIS

<u>GENERAL GOVERNMENT</u>		<u>Budget</u>	<u>Budget After Modification</u>	<u>Paid or Charged</u>	<u>Reserved</u>
General Administration:					
Other Expenses	\$ 3,500.00	\$ 3,500.00	\$ 2,854.90	\$ 645.10	
Financial Administration:					
Salaries and Wages	10,858.00	10,858.00	10,848.00	10.00	
Other Expenses	900.00	900.00	658.66	241.34	
Township Clerk:					
Salaries and Wages	1,500.00	1,500.00	1,500.00	1,500.00	
Other Expenses	21,500.00	21,500.00	18,996.10	2,503.90	
Mayor and Committee:					
Salaries and Wages	16,344.00	16,344.00	16,334.00	10.00	
Other Expenses	4,500.00	4,500.00	3,771.38	728.62	
Audit Services:					
Other Expenses	24,300.00	24,300.00	24,235.00	65.00	
Assessment of Taxes:					
Salaries and Wages	11,668.00	11,668.00	11,658.00	10.00	
Other Expenses					
Miscellaneous Other Expenses	1,500.00	1,500.00	478.39	1,021.61	
Collection of Taxes:					
Salaries and Wages	22,047.00	22,057.00	22,048.03	8.97	
Other Expenses	7,400.00	7,390.00	6,480.53	909.47	
Liquidation of Tax Title Liens and Foreclosed Property					
Other Expenses	1,500.00	1,500.00		1,500.00	
Legal Services and Costs:					
Other Expenses	9,000.00	9,000.00	4,980.00	4,020.00	
Engineering Services and Costs:					
Other Expenses	7,500.00	7,500.00	2,046.95	5,453.05	
Liabilities and Worker's Compensation					
Municipal Land Use Law (N.J.S.A. 40A:55D-1):					
Planning Board:	28,000.00	28,000.00	27,035.00	965.00	
Salaries and Wages	1,211.00	1,211.00	600.00	611.00	
Other Expenses	6,000.00	6,000.00	778.00	5,222.00	

## CURRENT FUND

STATEMENT OF EXPENDITURES - REGULATORY BASIS

	Budget	Budget After Modification	Paid or Charged	Reserved
<u>OPERATIONS WITHIN "CAPS" (Continued)</u>				
<u>GENERAL GOVERNMENT</u> (Continued)				
Zoning Commission:				
Salaries and Wages	\$ 2,621.00	\$ 2,621.00	\$ 2,610.00	\$ 11.00
Other Expenses	50.00	50.00		50.00
Public Building and Grounds:				
Salaries and Wages	3,000.00	3,000.00	2,409.75	590.25
Other Expenses	20,000.00	18,200.00	11,452.51	6,747.49
<u>PUBLIC SAFETY</u>				
Fire:	31,500.00	31,500.00	31,500.00	
Aid to Volunteer Fire Company				
Police:	2,435.00	2,435.00	2,341.32	93.68
Salaries and Wages	104,000.00	104,000.00	99,343.00	4,657.00
Other Expenses - Contractual				
Emergency Management:	4,917.00	4,917.00	4,906.00	11.00
Salaries and Wages	200.00	200.00		200.00
Other Expenses				
<u>STREET AND ROADS</u>				
Road Repairs and Maintenance:				
Other Expenses	22,000.00	22,000.00	9,522.00	12,478.00
Street Lighting:	16,000.00	17,800.00	17,479.83	320.17
Other Expenses				
<u>SANITATION</u>				
Sanitary Landfill:				
Other Expenses	29,000.00	31,100.00	30,492.47	607.53
Solid Waste Collection:				
Other Expenses - Contractual	67,000.00	67,000.00	65,635.64	1,364.36
Recycling Program:				
Other Expenses	36,000.00	33,900.00	31,826.40	2,073.60

CURRENT FUNDSTATEMENT OF EXPENDITURES - REGULATORY BASISOPERATIONS WITHIN "CAPS" (Continued)

	Budget	Budget After Modification	Paid or Charged	Reserved
<u>HEALTH AND WELFARE</u>				
Board of Health:				
Salaries and Wages	\$ 622.00	\$ 622.00	\$ 560.00	\$ 62.00
Other Expenses				
Mosquito Control:				
Other Expenses	50.00	50.00		50.00
Dog Regulation - Animal Control:				
Salaries and Wages				
Other Expenses				
Senior Citizen Transportation:				
Other Expenses	6,000.00	6,000.00	4,267.25	1,732.75
Other Expenses				
Senior Citizen Transportation:				
Other Expenses	50.00	50.00		50.00
Uniform Construction Code - Appropriations Offset by Dedicated Revenues ( <b>N.J.A.C.</b> 5:23-4.17):				
State Uniform Construction Code				
Construction Code Official:				
Salaries and Wages	13,857.00	13,857.00	13,806.00	51.00
Other Expenses	1,800.00	1,800.00	1,525.00	275.00
Total Operations Within "CAPS"	\$ 540,330.00	\$ 540,330.00	\$ 483,480.11	\$ 56,849.89

CURRENT FUNDSTATEMENT OF EXPENDITURES - REGULATORY BASIS

<u>OPERATIONS WITHIN "CAPS"</u> (Continued)	Budget	Budget After Modification	Paid or Charged	Reserved
Detail:				
Salaries and Wages	\$ 91,080.00	\$ 91,090.00	\$ 88,121.10	\$ 2,968.90
Other Expenses (Incl. Contingent)	449,250.00	449,240.00	395,359.01	53,880.99
DEFERRED CHARGES AND STATUTORY EXPENDITURES - <u>MUNICIPAL WITHIN "CAPS"</u>				
Deferred Charges:				
Statutory Expenditures:				
Contribution to:				
Public Employees' Retirement System	5,135.00	5,135.00	5,135.00	
Social Security System (O.A.S.I.)	8,000.26	8,000.26	6,756.55	1,243.71
Total Deferred Charges and Statutory Expenditures - Municipal Within "Caps"	13,135.26	13,135.26	11,891.55	1,243.71
Total General Appropriations for Municipal Purposes Within "CAPS"	\$ 553,465.26	\$ 553,465.26	\$ 495,371.66	\$ 58,093.60

CURRENT FUNDSTATEMENT OF EXPENDITURES - REGULATORY BASIS

<u>OPERATIONS EXCLUDED FROM "CAPS"</u>	Budget	Budget After Modification	Paid or Charged	Reserved
Declared State of Emergency Costs for Snow Removal - NJSA 40A:4-45.45(b) and NJSA 40A:4-45.3(bb)				
Other Expenses	\$	\$	\$	\$
Public and Private Programs Offset by Revenues:				
Local Matching Share for State and Local Grants	2,000.00	2,000.00		2,000.00
Clean Communities Grant - Contractual Reserve for JIF Safety Incentive Grant	4,000.00	4,000.00	4,000.00	
NJ Health and Wellness Incentive Municipal Alliance for Drug Free N.J.	1,755.00	1,755.00	1,755.00	
500.00	500.00	500.00	500.00	
4,715.00	4,715.00	4,715.00	4,715.00	
Total Public and Private Programs Offset By Revenues	12,970.00	12,970.00	10,970.00	2,000.00
Total Operations Excluded from "CAPS":	12,970.00	12,970.00	10,970.00	2,000.00
Detail:				
Other Expenses	12,970.00	12,970.00	10,970.00	2,000.00
CAPITAL IMPROVEMENTS EXCLUDED FROM "CAPS"				
Capital Improvement Fund	45,000.00	45,000.00	45,000.00	
Total Capital Improvements - Excluded from "CAPS"	45,000.00	45,000.00	45,000.00	
Deferred Charges and Statutory Expenditures				
Deferred Charges:				
Special Emerg. Auth-5 years (NJS 40A:4-55)				
Total Deferred Charges	\$	\$	\$	\$

CURRENT FUNDSTATEMENT OF EXPENDITURES - REGULATORY BASIS

	Budget	Budget After Modification	Paid or Charged	Reserved
Total General Appropriations Excluded from "CAPS"	\$ 57,970.00	\$ 57,970.00	\$ 55,970.00	\$ 2,000.00
Subtotal General Appropriations	611,435.26	611,435.26	551,341.66	60,093.60
Reserve for Uncollected Taxes	194,842.79	194,842.79	194,842.79	
Total General Appropriations	\$ 806,278.05	\$ 806,278.05	\$ 746,184.45	\$ 60,093.60
	A-2		A-1	A:A-1
Ref.				
Paid or Charged				
Reserve for Uncollected Taxes	A-2(2)		\$ 194,842.79	
Disbursed	A-4		490,890.13	
Township Matching Share on Grants	A-11,19		895.86	
Capital Improvement Fund	A-11		45,000.00	
Federal and State Grants	A-19		10,074.14	
Encumbrances Payable	A-20		4,481.53	
			\$ 746,184.45	

TRUST FUNDCOMPARATIVE STATEMENTS OF ASSETS, LIABILITIES, RESERVES AND FUND BALANCEREGULATORY BASIS

	Ref.	Balance December 31, 2017	Balance December 31, 2016
<u>ASSETS</u>			
Animal Control Fund			
Cash - Dog Registrar	B-1	\$ 941.66	\$ 3,314.70
Due from State of NJ - Seized Funds		5,979.29	5,979.29
Due from State of NJ - Dept. of Health	B-5	2.40	
		<hr/> 6,923.35	<hr/> 9,293.99
Trust Other Fund			
Cash	B-1	9,544.09	20,736.39
Amount Due from Current Fund	B-2	9,647.20	8,683.20
		<hr/> 19,191.29	<hr/> 29,419.59
		<hr/> \$ 26,114.64	<hr/> \$ 38,713.58
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>			
Animal Control Fund			
Due to Current Fund	B-2	\$ 4,805.35	\$ 7,247.99
Reserve for Dog License Fund Expenditures	B-3	2,118.00	2,046.00
		<hr/> 6,923.35	<hr/> 9,293.99
Other Trust Funds			
Reserve for Unemployment Compensation			
Insurance Benefits	B-4	3,493.80	3,926.77
Reserve for Planning Board Escrow Deposits	B-6	9,021.51	8,057.51
Tax Title Lien Redemptions	B-7	400.00	2,000.00
Reserve for Tax Sale Premium Account	B-8	4,100.00	13,200.00
Reserve for Donations	B-9	2,175.98	2,235.31
		<hr/> 19,191.29	<hr/> 29,419.59
		<hr/> \$ 26,114.64	<hr/> \$ 38,713.58

**GENERAL CAPITAL FUND****COMPARATIVE STATEMENTS OF ASSETS, LIABILITIES, RESERVES AND FUND BALANCE****REGULATORY BASIS**

	Ref.	Balance December 31, 2017	Balance December 31, 2016
<b><u>ASSETS</u></b>			
Amount Due from Current Fund	C-4	\$ 256,843.01	\$ 245,569.38
N.J. Transportation Trust Authority Act Receivable	C-6	155,000.00	
		<u>\$ 411,843.01</u>	<u>\$ 245,569.38</u>
<b><u>LIABILITIES, RESERVES AND FUND BALANCE</u></b>			
Fund Balance	C-1	\$ 7,843.25	\$ 7,843.25
Accounts Payable	C-2	675.00	675.00
Capital Improvement Fund	C-3	164,276.83	149,276.83
Improvement Authorizations - Funded	C-5	239,047.93	87,774.30
		<u>\$ 411,843.01</u>	<u>\$ 245,569.38</u>

**GENERAL CAPITAL FUND**  
**SCHEDULE OF FUND BALANCE**

Ref.

Balance, December 31, 2016 and 2017	C	\$ 7,843.25
		<hr/> <hr/>

**PAYROLL ACCOUNT**  
**COMPARATIVE BALANCE SHEET**

	<u>Ref.</u>	Balance December 31, 2017	Balance December 31, 2016
<b><u>ASSETS</u></b>			
Cash	E-1	\$ <u>12,491.67</u>	\$ <u>12,292.98</u>
<b><u>LIABILITIES</u></b>			
Amount Due To Current Fund	E-1	2,858.24	2,858.24
Payroll Deductions Payable	E-1	<u>9,633.43</u>	<u>9,434.74</u>
		\$ <u>12,491.67</u>	\$ <u>12,292.98</u>

**COMPARATIVE STATEMENT OF GENERAL FIXED ASSETS****DECEMBER 31, 2017 AND 2016**

	Balance December 31, 2017	Balance December 31, 2016
<b><u>General Fixed Assets:</u></b>		
Land	\$ 10,000.00	\$ 10,000.00
Building	148,826.76	148,826.76
Furnishings and Equipment	41,059.62	41,059.62
<b>Total General Fixed Assets</b>	<b>\$ 199,886.38</b>	<b>\$ 199,886.38</b>
Investments in General Fixed Assets	<u><u>\$ 199,886.38</u></u>	<u><u>\$ 199,886.38</u></u>

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017

**1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

Except as noted below, the financial statements of the Township of Elsinboro include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Township of Elsinboro, as required by **N.J.S.A. 40A:5-5**.

The Township has a 3 member committee form of government, as defined by revised statutes 40:142-1 as appealed by New Jersey Statutes Annotated 40A:63-1. The Mayor is separately appointed each year by the existing elected committee members.

The financial statements do not contain any component units of the Township of Elsinboro, as defined by Governmental Accounting Standard Board State No. 14, since none exist at December 31, 2017.

**B. Description of Funds**

The accounting policies of the Township of Elsinboro conform to the accounting principles applicable to municipalities, which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Township accounts for its financial transactions through the following separate funds, which differs from the funds required by generally accepted accounting principles:

Current Fund - resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

Trust Fund - receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

General Capital Fund - receipt and disbursement of funds for the acquisition of general capital facilities, other than those acquired in the Current Fund.

Public Assistance Fund - receipt and disbursement of funds that provide assistance to certain residents of the Township pursuant to Title 44 of New Jersey statutes. The activities of the public assistance office were transferred to Salem County in early 1999.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

1. **Summary of Significant Accounting Policies** - Continued

B. Description of Funds - Continued

Account Group - In addition to the funds listed above, the Township maintains one account group, which is as follows:

General Fixed Assets Account Group - All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant of these policies in New Jersey follow:

A modified accrual basis of accounting is followed with minor exceptions.

Revenues - are recorded when received in cash except for certain amounts, which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the Township budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Township's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due the Township which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures - are to be recorded on the "budgetary" basis of accounting. Generally expenditures are required to be recorded when an amount is encumbered for goods and services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are required to be reported as a cash liability in the financial statements as encumbrances payable. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31 of each year and recorded as liabilities, except for amounts, which may be canceled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

1. **Summary of Significant Accounting Policies** - Continued

C. Basis of Accounting - Continued

Property Tax Revenue - Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied annually and are payable in quarterly installments on February 1, May 1, August 1 and November 1 of each year. Delinquent taxes are considered fully collectable and, therefore, no allowance for uncollectable taxes is provided. Property taxes unpaid on April 1 of the year following their final due date are subject to tax sale in accordance with statutes. The amount of tax levied includes not only the amount required in support of the Township's annual budget, but also the amounts required in support of the budgets of the entities that follow.

School Taxes - The municipality is responsible for levying, collecting and remitting school taxes for the Elsinboro Township school district. Operations are charged for the full amount required to be raised from taxation to operate the school district for the period from January 1 to December 31.

County Taxes - The municipality is responsible for levying, collecting and remitting County taxes for the County of Salem. Operations are charged for the amount due the County for the year, based upon the ratables required to be certified to the County Board of Taxation by January 10 of the current year. In addition, operations are charged for the County share of added and omitted taxes certified to the County Board of Taxation by October 10 of the current year and due to be paid to the County by February 1 of the following year.

Reserve for Uncollected Taxes - The inclusion of the "Reserve for Uncollected Taxes" appropriation in the Township's annual budget protects the Township from taxes not paid currently. The reserve, the minimum amount of which is determined on the percentage of collections experienced in the immediate preceding year, is required to provide assurance that cash collected in the current year will provide sufficient cash flow to meet expected obligations.

Foreclosed Property - Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

Interfunds - Interfund receivables in the Current Fund are recorded with offsetting reserves, which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

1. **Summary of Significant Accounting Policies** - Continued

C. **Basis of Accounting** - Continued

Inventories of Supplies - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets.

General Fixed Assets - In accordance with Technical Directive No. 85-2, Accounting for Governmental Fixed Assets, as promulgated by the Division of Local Government Services, which differs in certain respects from generally accepted accounting principles, the Township has developed a fixed asset accounting and reporting system.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized. All fixed assets are recorded at historical cost or estimated historical cost if actual historical cost is not available, in accordance with the State of New Jersey's Technical Accounting Directive 85-2. However, land and improvements are recorded at their assessed value, which is a departure from the aforementioned directive.

Property acquired for taxes (foreclosed property) and by purchase are recorded in the Current Fund at the assessed valuation when such property is acquired or purchased and concurrently fully reserved.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital Funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital has not been accounted for separately.

The construction of the building and the initial purchase of the furniture and equipment were provided through an emergency management grant from the State of New Jersey.

Tax Appeals and Other Contingent Losses - Losses, which arise from tax appeals, and other contingent losses are recognized at the time an unfavorable decision is rendered by an administrative or judicial body.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

1. **Summary of Significant Accounting Policies** - Continued

D. Departures from Generally Accepted Accounting Principles

The accounting principles and practices followed by the Township of Elsinboro differ in some respects, which in some instances may be material, from generally accepted accounting principles applicable to local government units. The more significant differences are as follows:

- Taxes and other receivables are fully reserved.
- Interfund receivables in the Current Fund are fully reserved.
- Unexpended and uncommitted appropriations are reflected as expenditures.
- Over expended appropriations and emergency appropriations are deferred to the succeeding year's operations.
- Undetermined contributions to state-administered pension plans applicable to the six months ended December 31 are not accrued.
- Estimated losses arising from tax appeals and other contingencies are not recorded when it is probable that a loss has been incurred and the amount of such loss can be reasonably estimated.
- No provision is made for accumulated vested vacation and sick leave.

It was not practicable to determine the effect of such differences.

E. Use of Estimates

In order for preparation of general purpose financial statements to be in conformity with generally accepted accounting principles, management is required to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

F. Budgets and Budgetary Accounting

The Township of Elsinboro must adopt an annual budget in accordance with the **N.J.S.A. 40A: et al. N.J.S.A. 40A:4-5** requires the governing body to introduce and approve the annual municipal budget no later than February 10 of each year. At introduction, the governing body shall fix the time and place for public hearing on the budget and must advertise the time and place in a newspaper published and circulated in the municipality at least 10 days prior to the hearing. The public hearing must not be held less than twenty-eight days after the date the budget was introduced. After the hearing has been held, the governing body may, by majority vote, adopt the budget or may amend the budget in accordance with **N.J.S.A. 40A:4-9**.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

1. **Summary of Significant Accounting Policies** - Continued

F. Budgets and Budgetary Accounting - Continued

An extension of the statutory dates for introduction, approval and adoption of the municipal budget may be granted by the Director of the Division of Local Government Services, with the permission of the Local Finance Board.

Budgets are adopted on the same basis of accounting utilized for the preparation of the Township's financial statements.

After November 1, budget transfers can be made in the form of a resolution and approved by the Township Committee. There were no material budget transfers in 2017.

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose, which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency Appropriations, except those classified as a Special Emergency, must be raised in the budget of the succeeding year. Special Emergency Appropriations are permitted to be raised in the budgets of the succeeding three or five years. There were no emergency appropriations approved in 2017.

G. Cash and Investments

New Jersey municipal units are required by **N.J.S.A. 40A:5-14** to deposit public funds in a bank or trust company having its place of business in the State of New Jersey and organized under the laws of the United States or of the State of New Jersey or the New Jersey Cash Management fund. **N.J.S.A. 40A:5-15.1** provides a list of securities, which may be purchased by New Jersey municipal units.

The Governmental Unit Deposit Protection Act, P.L. 1970, Chapter 236, was passed to afford protection against bankruptcy or default by a depository. C.17:9-42 provides that no governmental unit shall deposit funds in a public depository unless such funds are secured in accordance with this act. C.17:9-44 provides that every public depository having public funds on deposit shall, as security for such deposits, maintain eligible collateral having a market value at least equal to either (1) 5% of the average daily period ending on the next preceding valuation date (June 30 or December 31) or (2) at the election of the depository, at least equal to 5% of the average balance of collected public funds on deposit on the first, eighth, fifteenth and twenty-second days of each month in the 6 month period ending on the next preceding valuation date (June 30 or December 31).

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

1. **Summary of Significant Accounting Policies** - Continued

G. Cash and Investments - Continued

No public depository shall be required to maintain any eligible collateral pursuant to this act as security for any deposit or deposits of any governmental unit to the extent such deposits are insured by F.D.I.C. or any other U.S. agency which insures public depository funds.

No public depository shall at any time receive and hold on deposit for any period in excess of 15 days public funds of governmental unit(s) which, in the aggregate, exceed 75% of the addition to the security required to be maintained under the paragraph above, secure such excess by eligible collateral with a market value at least equal to 100% of such excess.

In the event of a default, the Commissioner of Banking, within 20 days after the default occurrence, shall ascertain the amount of public funds on deposit in the defaulting depository and the amount covered by Federal Deposit Insurance, then certify the amounts to each affected governmental unit. Within 10 days after receipt of this certification, each unit shall furnish to the Commissioner verified statements of its public deposits. The Commissioner shall ascertain the amount derived or to be derived from the liquidation of the collateral maintained by the defaulting depository and shall distribute such proceeds pro rata among the governmental units to satisfy the net deposit liabilities to such units. If the proceeds of the sale of the collateral are insufficient to pay in full the liability to all affected governmental units, the Commissioner shall assess the deficiency against all other public depositories having public funds on deposit determined by a formula determined by law. All sums collected by the Commissioner shall be paid to the governmental units having deposits in the defaulting depository in the proportion that the net deposit liability to each such governmental unit bears to the aggregate of the net deposit liabilities to all such governmental units.

All public depositories are required to furnish information and reports dealing with public funds on deposit every six months, June 30 and December 31, with the Commissioner of Banking. Any public depository which refuses or neglects to give any information so required may be excluded by the Commissioner from the right to receive public funds for deposit until such time as the Commissioner shall acknowledge that such depository has furnished the information requested.

Upon review and approval of the Certification Statement that the public depository complies with statutory requirements, the Commissioner issues forms approving the bank as a municipal depository. The Township should request copies of these approval forms semiannually to assure that all depositories are complying with requirements.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

2. **Cash**

**Custodial Credit Risk**

All bank deposits and investments as of the balance sheet date are entirely insured or collateralized by a pool maintained by public depositories as required by the Governmental Unit Protection Act and are classified as credit risk.

Custodial Credit Risk for deposits is the risk that, in the event of a bank failure, the districts deposits may not be returned to it. Although the district does not have a formal policy regarding custodial credit risk, as described in Note 1: **N.J.S.A. 17:9-41 et. Seq.** requires that governmental units shall deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Protection Act.

The Township Committee designates and approves a list of authorized depository institutions based on an evaluation of solicited responses and presentation of GUDPA certifications provided by the financial institutions. As of December 31, 2017, the Township's bank balance of \$1,366,010.83 was exposed to custodial credit risk as follows:

Insured - FDIC	\$ 500,000.00
Collateralized with securities held by pledging financial institutions	866,010.83
	<hr/> <u>\$ 1,366,010.83</u>

**3. PENSION PLANS**

**Description of Plans** - All required employees of the Township are covered by the Public Employees' Retirement System (PERS) which has been established by state statute and is administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the System terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. These reports may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625.

The following represents the membership tiers for PERS:

Tier	Definition
1	Members who are enrolled prior to July 1, 2007.
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008.
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010.
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011.
5	Members who were eligible to enroll on or after June 28, 2011.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**3. PENSION PLANS** - Continued

**Public Employees' Retirement System**

The PERS is a cost sharing multiple-employer defined benefit pension plan that was established in 1955. The PERS provides retirement, death and disability, and medical benefits to qualified members.

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 before age 62 with 25 or more years of service credit and tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service.

P.L. 1987, c. 384 and P.L. 1990, c.6 required the Public Employees' Retirement System (PERS) to fund post-retirement medical benefits for those State employees who retire after accumulating 25 years of credited service or on a disability retirement. P.L. 2007, c.103 amended the law to eliminate the funding of post-retirement medical benefits through the PERS. It created separate funds outside of the pension plans for the funding and payment of post-retirement medical benefits for retired State employees and retired educational employees. The cost of these benefits is funded through contributions by the State in accordance with P.L. 1994, c.62. Funding of post-retirement medical premiums changed from a pre-funding basis to a pay-as-you-go basis beginning in Fiscal Year 1994. The State is also responsible for the cost attributable to Chapter 126, P.L. 1992, which provides free health benefits to members of PERS who retired from a municipality with 25 years of service.

**Vesting and Benefit Provisions** - The vesting and benefit provisions for PERS are set by N.J.S.A. 43:15A and 43.3B. All benefits vest after ten years of service, except for medical benefits that vest after 25 years of service or under the disability provisions of PERS.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**3. PENSION PLANS** - Continued

**Public Employees' Retirement System** - Continued

**Contributions** - The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provides for employee contributions of 7.20% through June 30, 2017 and 7.34% thereafter of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in PERS. The Township's contributions to PERS for the years ended December 31, 2017, and 2016, were \$5,135 and \$6,332 respectively, equal to the required contributions for each year. The actuarially determined contribution includes funding for cost-of-living adjustments, noncontributory death benefits, and post-retirement medical premiums.

The total payroll for the year ended December 31, 2017 was \$88,321. Payroll covered by PERS was \$34,846 for fiscal year 2017.

Information regarding contributions made by the State of New Jersey on behalf of the Township is not available. Contributions to the system for the year ended December 31, 2017 is as follows:

<b>PERS</b>	
Employees	\$ 2,531
Township	<u>5,135</u>
Total	\$ <u>7,666</u>

The Township is billed annually for its normal contribution plus any accrued liability. These contributions were equal to the required contributions for 2017, as follows:

<b>Public Employees Retirement System</b>					
<b>Fiscal Year</b>	<b>Normal Contribution</b>	<b>Accrued Liability</b>	<b>Total Liability</b>	<b>Funded by State</b>	<b>Paid by Township</b>
2017	\$ 803	\$ 4,088	\$ 5,135	\$ N/A	\$ 5,135

**Components of Net Pension Liability** - At December 31, 2017, the Township's proportionate share of the PERS net pension liability was \$135,239. The net pension liability was measured as of June 30, 2017. The Township's proportion of the net pension liability was based on the Township's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended June 30, 2017. The Township's proportion measured as of June 30, 2017 was 0.000581% which was an increase of 0.000003% from its proportion measured as of June 30, 2016.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**3. PENSION PLANS** - Continued

**Public Employees' Retirement System** - Continued

**Pension Expense and Deferred Outflows/Inflows of Resources** - The Township's 2017 PERS pension expense, with respect to GASB 68, was \$4,344. The Township's 2017 deferred outflows of resources and deferred inflows of resources were from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 3,184	\$
Changes of assumptions	27,246	27,146
Net difference between projected and actual earnings on pension plan investments	921	
Changes in proportion	1,622	20,857
<b>Total</b>	<b>\$ 3,252,160</b>	<b>\$ 2,401,633</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year</b>	<b>PERS</b>
2018	\$ (4,275)
2019	(1,875)
2020	(4,334)
2021	(4,278)
2022	(268)
Thereafter	(15,030)
<b>Total</b>	<b>\$ (15,030)</b>

**Additional Information** - Collective Balances at December 31, 2017 and 2016 are as follows:

<b>Year</b>	<b>12/31/2017</b>	<b>12/31/2016</b>
Collective deferred outflows of resources	\$ 32,973	\$ 46,673
Collective deferred inflows of resources	48,003	\$ 26,788
Collective Net Pension Liability	135,239	\$ 171,191
Township's Proportion	0.000581%	0.000578%

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**3. PENSION PLANS** - Continued

**Public Employees' Retirement System** - Continued

**Actuarial Assumptions** - The total pension liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

	<b>PERS</b>
Measurement Date	June 30, 2017
Actuarial Valuation Date	July 1, 2016
Investment Rate of Return	7.00%
Salary Scale (Based on Age):	
Through 2026	1.65% - 4.15%
Thereafter	2.65% - 5.15%
Inflation	2.25%

Pre-retirement mortality rates were based on the RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and females. For local employees, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2014 projection scale. Post-retirement mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (set back 1 year for males and females) for service retirements and beneficiaries of former members and a one-year static projection based on mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2014 projection scale. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**3. PENSION PLANS** - Continued

**Public Employees' Retirement System** - Continued

**Long-Term Expected Rate of Return** - In accordance with State statute, the long-term expected rate of return on plan investments is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2017 are summarized in the following table:

Asset Class	PERS Target Allocation	Long-Term Expected Real Rate of Return
Absolute return/risk mitigation	5.00%	5.51%
Cash equivalents	5.50%	1.00%
US Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
Public high yield	2.50%	6.82%
Global diversified credit	5.00%	7.10%
Client oriented hedge funds	1.00%	6.60%
Debt related private equity	2.00%	10.63%
Debt related real estate	1.00%	6.61%
Private real asset	2.50%	11.83%
Equity related real estate	6.25%	9.23%
U.S. equity	30.00%	8.19%
Non-U.S. developed markets equity	11.50%	9.00%
Emerging markets equity	6.50%	11.64%
Buyouts/venture capital	8.25%	13.08%
Total	<u>100.00%</u>	

**Discount Rate** - The discount rate as of June 30, 2017 used to measure the total pension liability was 5.00% for PERS. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 3.58% as of June 30, 2017 based on the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 40% of the actuarially determined contributions and the local employers contributed 100% of their actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2040 for PERS. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2040 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**3. PENSION PLANS** - Continued

**Public Employees' Retirement System** - Continued

**Sensitivity of the Collective Net Pension Liability to Changes in the Discount Rate** - The following presents the collective net pension liability of the participating employers as of June 30, 2017, calculated using the discount rate as disclosed above, as well as what the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4%) or 1-percentage-point higher (6%) than the current rate:

	1% Decrease (4.00%)	Current Discount (5.00%)	1% Increase (6.00%)
Township's proportionate share the net pension liability	\$ 167,773	\$ 135,239	\$ 108,134

**Required Supplementary Pension Information** – The following schedules align with GASB 68 10-year information requirements for PERS. Information is currently only available for the past five years for the Public Employees Retirement System.

**Schedule of the Townships' Proportionate Share of the Net Pension Liability (PERS)**

	2017	2016	2015	2014	2013
Township's Proportion of the Net Pension Liability	0.000581%	0.000578%	0.000737%	0.000725%	0.000734%
Township's Proportionate Share of the Net Pension Liability	\$135,239	\$171,191	\$165,331	\$135,654	\$140,268
Township's Covered-Employee Payroll	\$ 34,846	\$ 40,322	\$ 39,843	\$ 45,221	\$ 50,762
Township's Proportionate Share of the Net Pension Liability as a Percentage of its Covered- Employee Payroll	388.10%	424.56%	414.96%	299.98%	276.32%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	48.10%	40.14%	47.93%	52.08%	48.72%

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**3. PENSION PLANS** - Continued

**Public Employees' Retirement System** - Continued

**Required Supplementary Pension Information** - Continued

**Schedule of the Township's Contributions (PERS)**

	<b><u>2017</u></b>	<b><u>2016</u></b>	<b><u>2015</u></b>	<b><u>2014</u></b>	<b><u>2013</u></b>
Township's Contractually Required Contribution	\$ 5,382	\$ 5,135	\$ 6,332	\$ 5,973	\$ 5,530
Township's Contribution in Relation to the Contractually Required Contribution	(5,382)	(5,135)	(6,332)	(5,973)	(5,530)
Township's Contribution Deficiency (Excess)	\$ _____	\$ _____	\$ _____	\$ _____	\$ _____
Township's Covered-Employee Payroll	34,846	40,322	39,843	45,221	50,762
Township's Contributions as a Percentage of Covered-Employee Payroll	5.79%	5.00%	5.06%	4.45%	3.97%

**Pension Plan Fiduciary Net Position** - Detailed information about each pension plan's fiduciary net position is available in the separately issued New Jersey Division of Pension and Benefits financial report. Information on where to obtain the report is indicated at the beginning of this note.

**Related Party Investments** - During the year ended December 31, 2017, the PERS held no securities issued by the Township or other related parties.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

4. **Long-Term Debt**

Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition, which follows, is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates no net debt.

	<u>Gross Debt</u>	<u>Deductions</u>	<u>Net Debt</u>
General Debt	<u>None</u>	<u>None</u>	<u>None</u>

Equalized Valuation Basis:

2015	\$ 106,135,611.00
2016	104,474,300.00
2017	<u>105,332,381.00</u>
Average	\$ <u>105,314,097.33</u>

Borrowing Power Under N.J.S.A. 40A:2-6 As Amended

3 1/2% of Equalized Valuation Basis (Municipal)	\$3,685,993.40
Net Debt	<u>- 0 -</u>
Remaining Borrowing Power	\$ <u>3,685,993.40</u>

Summary of Municipal Debt

	<u>Year 2017</u>	<u>Year 2016</u>	<u>Year 2015</u>
<u>Issued:</u>			
General:			
Bonds and Notes	None	None	None
<u>Authorized but Not Issued:</u>			
General:			
Bonds and Notes	<u>None</u>	<u>None</u>	<u>None</u>
Net of Bonds and Notes Issued and Authorized but Not Issued	<u>None</u>	<u>None</u>	<u>None</u>

5. **Deferred Charges to be Raised in Succeeding Budgets**

Certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2017, there were no deferred charges on the balance sheet.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**6. Fund Balances Appropriated**

Of the \$396,849.82 Current Fund balance at December 31, 2017, \$214,375.00 was appropriated and included as anticipated revenue in the adopted budget for the year ending December 31, 2018.

**7. Taxes Collected in Advance**

Taxes collected in advance, set forth as cash liabilities in the financial statements, are as follows:

	Balance December <u>31, 2017</u>	Balance December <u>31, 2016</u>
Prepaid Taxes	\$132,509.02	\$34,934.11

**8. Leases**

The Township has not entered into any long-term lease agreements.

**9. Accrued Sick and Vacation Benefits**

The Township does not accrue unused vacation and sick pay for financial statement and budget purposes. Employees are, however, allowed to carry unused sick and vacation benefits. Each November, employees generally are reimbursed for their respective unused sick time. The sick and vacation pay accrual for the current period, which relates to the remaining unfunded sick and vacation pay after November is not considered material.

**10. Contingent Liabilities**

As per confirmation from the Township's solicitor, no contingent liabilities of a material amount were noted.

The responsibility to maintain a dike that is located on private property does not appear to be the Township's.

There is a verified complaint against the Township as co-defendant, regarding a dispute concerning a boat ramp which the Township does not own, but regulates its use through local ordinance. The likely outcome is not known at this time, but a Case Management Conference has been requested with the Judge and participation of all parties. The Joint Insurance Fund is handling this matter.

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**11. Comparative Schedule of Operations and Change in Fund Balance in Current Fund**

	Year 2017		Year 2016	
	Amount	%	Amount	%
<u>Revenue and Other Income</u>				
Fund Balances Utilized	\$ 210,000.00	5.83%	\$ 210,000.00	6.06%
Miscellaneous - From Other than Local Property Tax Levies	268,638.62	7.46%	233,509.79	6.73%
Collection of Delinquent Taxes and Tax Title Liens	44,585.85	1.24%	42,829.38	1.24%
Collection of Current Tax Levy	3,075,863.49	85.46%	2,979,466.76	85.97%
<b>Total Income</b>	<b>3,599,087.96</b>	<b>100.00%</b>	<b>3,465,805.93</b>	<b>100.00%</b>
<u>Expenditures</u>				
Budget Expenditures:				
Municipal Purposes	611,435.26	18.38%	611,615.75	18.87%
County Taxes	1,207,594.11	36.29%	1,144,286.37	35.29%
Local School Taxes	1,508,188.00	45.33%	1,485,885.00	45.83%
Other Expenditures		0.00%	395.20	0.01%
<b>Total Expenditures</b>	<b>3,327,217.37</b>	<b>100.00%</b>	<b>3,242,182.32</b>	<b>100.00%</b>
Excess in Revenue	271,870.59		223,623.61	
Fund Balance, January 1	331,503.38		317,879.77	
	603,373.97		541,503.38	
Less:				
Utilization as Anticipated Revenue	210,000.00		210,000.00	
<b>Fund Balance, December 31</b>	<b>\$ 393,373.97</b>		<b>\$ 331,503.38</b>	

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**12. Local District School Tax**

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the school district. In the case of Elsinboro Township, \$754,241.18 is the maximum amount permitted to be deferred as of December 31, 2017, under those regulations. The Township, in prior years, elected to defer school taxes and the accumulation of such deferrals is \$299,185.50. As of December 31, 2017, the Township committee elected to keep the balance at \$299,185.50.

Local District School Tax has been raised and liabilities deferred by statute, resulting in the school taxes payable set forth in the Current Fund liabilities as follows:

Local District School Tax Balance, December 31		
	2017	2016
Balance of Tax	\$ 754,241.18	\$ 743,090.18
Deferred	299,185.50	299,185.50
Taxes Payable	\$ 455,055.68	\$ 443,904.68

**13. Comparison of Tax Levies and Collections Currently**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probably increase in future tax levies.

Year	Currently		
	Tax Levy	Cash Collections	Percent of Collections
2017	\$ 3,151,006.43	\$ 3,075,863.49	97.62%
2016	3,059,713.21	2,979,466.76	97.38%
2015	2,911,543.22	2,838,803.31	97.50%
2014	2,849,584.51	2,765,629.43	97.05%

**14. Comparative Schedule of Tax Rate Information**

	2017	2016
Tax Rate	\$ 2.662	\$ 2.565
Appportionment of Tax Rate:		
Municipal	0.365	0.356
County	1.021	0.960
Local School	1.276	1.249
Assessed Valuation	\$ 117,037,080	\$ 118,207,161

NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2017  
(CONTINUED)

**15. Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens in relation to the tax levies of the last three years.

Year	Amount of Tax Title Liens	Amount of Delinquent Taxes	Total Delinquent	Percentage of Tax Levy
2017	\$ 72,055.15	\$ 27,050.88	\$ 99,106.03	3.15%
2016	49,641.30	47,613.00	97,254.30	3.18%
2015	35,449.54	44,863.22	80,132.76	2.76%

**16. Property Acquired by Tax Title Lien Liquidation**

The value of property acquired by liquidation of tax title liens on December 31, on the basis of the last assessed valuation of such property, was as follows:

Year	Amount
2017	\$ 131,400
2016	131,400
2015	131,400

**17. Comparative Schedule of Fund Balance**

	Year	Balance December 31	Utilized in Budget of Succeeding Year
Current Fund	2017	\$ 393,373.97	\$ 214,375.00
	2016	331,503.38	210,000.00
	2015	317,879.77	210,000.00
	2014	282,208.01	190,000.00
	2013	180,437.87	157,747.00

**18. Risk Management**

The Township is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Township maintains commercial insurance coverage for property, liability and surety bonds.

**19. Subsequent Events**

There were no material events between December 31, 2017 and April 27, 2018 affecting the financial status of the Township of Elsinboro.

**TOWNSHIP OF ELSINBORO**

**COUNTY OF SALEM**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

**FOR THE YEAR ENDED DECEMBER 31, 2017**

NONE

**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL AWARDS**  
**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2017**

<b>State Grantor / Program Title</b>	<b>Grant or State Project Number</b>	<b>Grant Award Amount</b>	<b>Grant Period</b>		<b>Balance December 31, 2016</b>	<b>Receipts/ Revenue Recognized</b>	<b>Amount of Expenditures</b>	<b>Balance December 31, 2017</b>
			<b>From</b>	<b>To</b>				
Department of Community Affairs	N/A	\$ 4,000.00	1/1/2017	12/31/2017	\$ 4,000.00	\$ 4,000.00	\$ 4,000.00	\$ 4,000.00
Clean Communities Program	N/A	4,000.00	1/1/2016	12/31/2016	4,000.00			4,000.00
Clean Communities Program	N/A	4,000.00	1/1/2015	12/31/2015	4,000.00			4,000.00
Clean Communities Program	N/A	4,000.00	1/1/2014	12/31/2014	467.32			1,764.10
Municipal Alliance on Alcohol & Drugs	N/A	4,715.00	1/1/2017	12/31/2017				
Municipal Alliance on Alcohol & Drugs	N/A	4,715.00	1/1/2016	12/31/2016	55.99			1,046.56
Municipal Alliance on Alcohol & Drugs	N/A	4,715.00	1/1/2015	12/31/2015	74.59			74.59
Municipal Alliance on Alcohol & Drugs	N/A	4,715.00	1/1/2014	12/31/2014	2,024.66			2,024.66
Drunk Driving Enforcement Grant	N/A	4,914.89	1/1/2015	12/31/2015				
NJ Forest Service Community	N/A	3,000.00	1/1/2015	12/31/2015	3,000.00			3,000.00
Forestry Grant	N/A	1,000.00	1/1/2013	12/31/2013	1,130.76			1,130.76
NJ Smalls Program	N/A	4,000.00	1/1/2011	12/31/2011	547.00			547.00
Total					\$ 15,300.32	\$ 8,715.00	\$ 6,427.65	\$ 17,587.67

**TOWNSHIP OF ELSINBORO**

**COUNTY OF SALEM**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED DECEMBER 31, 2017**

NONE